



Office of
Mary Jo Spino
Clerk of the County Legislature

Jackson County Missouri

JOURNAL

County Legislature

*Dan Tarwater III (4th) Chairman,
Ronald E. Finley (2nd) Vice Chairman,
Jalen Anderson (1st AL), Crystal Williams (2nd AL), Tony Miller (3rd AL),
Scott Burnett (1st), Charlie Franklin (3rd),
Jeanie Lauer (5th), Theresa Cass Galvin (6th)*

Jackson County Courthouse
415 E. 12th Street, 2nd floor
Kansas City, Missouri 64106
(816)881-3242

Monday, October 11, 2021

10:00 AM

Thirty-seventh Regular Meeting

K.C. Legislative Assembly Area, Kansas City, Missouri

Dan Tarwater III, Chairman, called the meeting of the Jackson County Legislature to order.

1 ROLL CALL

Present 9 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

2 THE PLEDGE OF ALLEGIANCE

Recited.

3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING

A motion was made by Theresa Cass Galvin, seconded by Ronald E. Finley to approve the journal of the previous meeting held on October 04, 2021. The motion passed by a voice vote.

4 HEARINGS

Tony Miller and Ronald E. Finley, County Legislators, presented Resolution #20778, congratulating the University of Missouri - Kansas City School of Law on the 125th Anniversary of its founding, to the Law School Dean, Barbara Glesner Fines.

Brian Gaddie, Director of Public Works, introduced Dan Musser and Rick Davidson (online), from JCDC Partners, LLC, for an update on the new detention center project. A copy of Mr. Musser's handout is available under the Meeting Details for the October 11, 2021 Legislative Meeting at <https://jacksonco.legistar.com/MeetingDetail.aspx?ID=898167&GUID=818E1CEE-66F1-4050-8E65-CC4FF25BB389&>

Mr. Musser said many of the documents and timelines listed depend on the delivery method under consideration with the County's ordinance. The property acquisition closed on August 13, 2021, and tenant relocation is

ongoing by County staff. The criteria document is complete and ready for County review. This document is about 1,500 pages long and defines the performance requirements for the project. This is necessary for the request for proposals (RFP) and request for qualifications (RFQ). The revised project budget has been updated and will be presented to the Public Works Committee at its next meeting. The delivery method requires the adoption of the ordinance that is to be introduced today. The RFQ is the first step in selecting a design build contractor. The County needs to finalize a selection committee and the selection criteria. The RFP has been submitted to the County for review. The design build contract will be released with the RFP and its final form depends on the approval of the ordinance. The topography and boundary surveys are complete. The environmental status will be completed soon. The City of Kansas City is supportive of the project. Community outreach meetings continue with the Blue Hills Neighborhood, the neighborhood where the project is located. The special use permit will be completed by the design build contractor. The flood plain permit will be completed once all residents are moved. The site will need to be raised above the 500 year flood plain. Many of these elements are dependent on the approval of Ordinance #5556, which impacts the budget and RFQ. JCDC Partners intends to address the Public Works Committee next week.

Theresa Cass Galvin, County Legislator, said seven weeks ago the discussion was that the RFQ would be complete in 30 days. She asked if the RFQ will be released by the first of November. Mr. Musser said the 30 day timeline was dependent on the approval of the delivery method. He said the proposal was submitted to the Purchasing Department and Compliance Department. Crissy Wooderson, Legislative Auditor, said neither Purchasing nor Compliance have seen that document. Brian Gaddie said the document is in his office and is being reviewed by the Public Works purchasing personnel. As soon as they are complete it will be forwarded to the other departments. Compliance has been involved in the process, but have not seen the completed documents. Ms. Galvin asked that this be prioritized and moved along.

Jalen Anderson, County Legislator, asked about the 1,500 page criteria document. Mr. Musser said this document includes information about the site, the building and security requirements that will be included in the selection process. This information will help the designer to create the project. Mr. Anderson asked if the standards for minority and labor union participation are included. Mr. Musser said those requirements will be part of the contract and part of the RFQ and RFP with workforce goals requested. Mr. Gaddie said the percentages used are those given by the

Compliance Office, 9.5% minority participation, 11.7% women's participation, and 9.5% veterans participation. Mr. Anderson asked about how much of this project is supported by labor unions. Frank White, County Executive, said he was shooting for the same goals as the airport - 35% minority participation. Mr. Anderson asked for labor union participation goals. Mr. Musser said the required goals are minimums and they intend to ask for higher goals.

Ronald E. Finley asked for a definition of "topo" as listed in the project update. Mr. Musser said that is topography – the grade of the site and ground elevation. Mr. Finley asked why the group cannot do what the County Executive requests and increase the WBE and MBE goals to 35%. He said the disparity study was conducted years ago based on the capacity within the County. This is a big project. Brian Gaddie said this matter is constricted by County ordinances. This is a byproduct of what the ordinance states. Crissy Wooderson said the County does not have an ordinance giving it authority to set a workforce participation. This approach was discussed with the legal department. Mr. Finley asked for follow up from the Compliance Office regarding this approach. Mr. Finley asked for more detailed information on the schedule. He has contractors contacting him about a timeline. Mr. Musser said, assuming the Legislature approves the delivery method by October 25, 2021, the RFQ will be released no later than November 1, 2021. They estimate a two week response period and one week to evaluate the responses. Those proposals would be due on December 6, 2021. They would evaluate those proposals with a notice to award released in early January. They plan to have a preproposal conference at the stadium after the RFQ is released. They have over 1,000 contacts they will be notifying about the project. Mr. Finley said he believes this is vague information and he would like a schedule as to when the bidding, the RFP, and the RFQ will be released. He said he wants a schedule as to when the building is going to get started. Mr. Gaddie said they have a very specific schedule, and the approval of the ordinance is the catalyst to everything else that needs to happen. The team is reluctant to release the timing and then have something come up that alters the schedule. Mr. Finley said these firms are anxious to reach out to those making this decision. Everyone wants a facility that will serve the public. Mr. Finley asked for a schedule of what's going to happen, how it is going to happen, and when it is going to happen. Rick Davidson said this schedule is conditional on getting the ordinance adopted to keep with the timelines. Dan Tarwater III said he advocates for an open process when the bidders can come and present information to the Legislature.

Jeanie Lauer, County Legislator, asked about the difference in the terms

design build and design to budget. Brian Gaddie said the confusion may be in the difference between make and model. Design build is a delivery methodology. The design to budget is the make within the model. It is subset of design build. The design to budget would be a contractor under the design build delivery method. All the pieces are tied together. The goal is to get the most design for the budget given. Mr. Finley said the question is which comes first. Mr. Gaddie said there is no first. The design build is a project procurement methodology. The design build contractor will sub out the specifics of the project. The budget and the 1,500 page criteria document will guide the project.

Crystal Williams, County Legislator, asked if there is a commitment to having the bidders come before the Legislature with presentations. Mr. Gaddie said that is something that must be discussed and evaluated. Ms. Williams said she is not comfortable discussing this bidding process with any of the people that are part of the bidding process. She wants a transparent and clean process.

Tony Miller said it is not every day that the County has a project of this magnitude. Everyone wants to do the right thing by our residents. Legislators should reflect on best practices and follow that guidance. Mr. Musser said the RFQ and RFP will outline how the process will work. They do not have any discussions with bidders once those documents have been published.

5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE

Frank White, Jr., County Executive, introduced Girl Scouts from NE Kansas and NW Missouri, Katelin Gregoire, Jesse Johnson, Sydney Sawyer, Madison Wafer-Lyman, and their CEO Joy Wheeler. Mr. White presented a proclamation in observance of the International Day of the Girl. This day was established by the United Nations ten years ago to promote human rights and empowerment.

6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE

[5549](#) Justice and Law Enforcement Committee moved to perfect.

Ronald E. Finley objected to the Consent Agenda.

[5549](#) A motion was made by Ronald E. Finley, seconded by Theresa Cass Galvin to perfect Ordinance #5549. The motion passed by a voice vote.

(PERFECTED)

[5549](#)

A motion was made by Ronald E. Finley, seconded by Theresa Cass Galvin, to adopt Ordinance #5549, appropriating \$72,171.00 from the undesignated fund balance of the 2021 CARES Act Fund to fund the acquisition of video conferencing equipment, software, and maintenance for use by the Sheriff's Office and Department of Corrections, to provide for greater social distancing for inmates during professional visits and court appearances, in connection with the fight against the ongoing Coronavirus/COVID-19 pandemic. The motion passed by a roll call vote:

Yes: 6 - Dan Tarwater III, Ronald E. Finley, Crystal Williams, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 3 - Jalen Anderson, Tony Miller and Scott Burnett

(ADOPTED)

[5550](#)

Budget Committee moved to perfect.

Theresa Cass Galvin objected to the Consent Agenda.

[5550](#)

A motion was made by Theresa Cass Galvin, seconded by Charlie Franklin to perfect Ordinance #5550. The motion passed by a voice vote.

(PERFECTED)

[5550](#)

A motion was made by Theresa Cass Galvin, seconded by Charlie Franklin, to adopt Ordinance #5550, appropriating \$12,082.00 from the undesignated fund balance of the 2021 General Fund representing a payment from the United States Marshals Service for overtime salaries and office supplies. The motion passed by a roll call vote:

Yes: 6 - Dan Tarwater III, Ronald E. Finley, Crystal Williams, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 3 - Jalen Anderson, Tony Miller and Scott Burnett

(ADOPTED)

[5551](#)

Finance and Audit Committee moved to perfect.

Charlie Franklin objected to the Consent Agenda.

[5551](#)

A motion was made by Charlie Franklin, seconded by Theresa Cass Galvin to perfect Ordinance #5551. The motion passed by a voice vote.

(PERFECTED)

[5551](#)

A motion was made by Charlie Franklin, seconded by Theresa Cass Galvin, to adopt Ordinance #5551, appropriating \$46,429.00 from the undesignated fund balance of the 2021 Grant Fund, in acceptance of the State of Missouri Drug Courts Coordinating Commission Family Drug Court Program Grant for use by the Family Court Division. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

[5552](#)

Finance and Audit Committee moved to perfect.

Charlie Franklin objected to the Consent Agenda.

[5552](#)

A motion was made by Charlie Franklin, seconded by Ronald E. Finley to perfect Ordinance #5552. The motion passed by a voice vote.

(PERFECTED)

[5552](#)

A motion was made by Charlie Franklin, seconded by Theresa Cass Galvin, to adopt Ordinance #5552, appropriating \$80,000.00 from the undesignated fund balance of the 2021 Grant Fund, in acceptance of additional grant funds received by the Family Court Division from the State of Missouri Division of Youth Services. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

[5553](#)

Public Works Committee moved to perfect.

Theresa Cass Galvin objected to the Consent Agenda.

[5553](#)

A motion was made by Theresa Cass Galvin, seconded by Tony Miller to perfect Ordinance #5553. The motion passed by a voice vote.

(PERFECTED)

[5553](#)

A motion was made by Theresa Cass Galvin, seconded by Tony Miller, to adopt Ordinance #5553, appropriating \$98,100.00 from the undesignated fund balance of the 2021 Grant Fund and awarding a contract for the design and construction of a new bridge in connection with Federal Project No. BRO-B048(59), Stoenner Road Bridge, County Project No. 3247, to Anderson Engineering, of Kansas City, MO, at an actual cost to the County not to exceed \$98,100.00. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

7 FINAL PASSAGE OF PROPOSED ORDINANCES

[5548](#)

Consent Agenda.

8 RESOLUTIONS IN COMMITTEE

[20760](#)

A RESOLUTION transferring \$28,000.00 within the 2021 Sheriff's Revolving Fund to provide for necessary security enhancements and upgraded windows at the Sheriff's Office's General Headquarters building from an existing County term and supply vendor.

(Public Works Committee - 3rd. Meeting)

[20774](#)

Justice and Law Enforcement Committee moved to adopt. Consent Agenda.

[20775](#)

Budget Committee moved to adopt. Consent Agenda.

[20776](#)

Finance and Audit Committee moved to adopt. Consent Agenda.

[20777](#)

Budget Committee moved to adopt. Consent Agenda.

9 CONSENT AGENDA

[5548](#)

AN ORDINANCE appropriating \$240,000.00 from the undesignated fund balance of the 2021 Health Fund, to cover unanticipated budgetary shortfalls within the Medical Examiner's Office.

(ADOPTED)

[20774](#) A RESOLUTION awarding a twelve-month contract with one twelve-month option to extend for the furnishing of restorative justice program services for use by the Prosecuting Attorney's Office to the Center for Conflict Resolution of Kansas City, Missouri, as a sole source purchase, at an actual cost to the County in the amount of \$25,000.00.

(ADOPTED)

[20775](#) A RESOLUTION transferring \$27,000.00 within the 2021 Anti-Crime Sales Tax Fund, to cover unanticipated budgetary shortfalls within the Jackson County Drug Task Force.

(ADOPTED)

[20776](#) A RESOLUTION designating the Convention and Visitors Bureau of Greater Kansas City, d/b/a Visit KC as the official Jackson County, Missouri, Destination Marketing Organization (DMO) for the Missouri Division of Tourism's Cooperative Marketing Program, at no cost to the County.

(ADOPTED)

[20777](#) A RESOLUTION transferring \$16,571.00 within the 2021 Assessment Fund and authorizing the Director of Finance and Purchasing to execute a twelve-month Office Services Agreement with two twelve-month options to extend for the lease of office space for use by the Assessment Department with 1301 Oak Level Office, LLC, dba Expansive, formerly Novel Coworking of Kansas City, MO, under the terms and conditions of Request for Proposals No. 43-21.

(ADOPTED)

Ordinance #5548 and Resolutions #20774, #20775, #20776, and #20777 were sent to the Consent Agenda for adoption.

A motion was made by Theresa Cass Galvin, seconded by Jalen Anderson, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

[5554](#) A motion was made by Theresa Cass Galvin, seconded by Charlie Franklin to perfect Ordinance #5554. The motion passed by a voice vote.

(PERFECTED)

[5554](#)

A motion was made by Theresa Cass Galvin, seconded by Charlie Franklin, to adopt Ordinance #5554, appropriating \$3,104.00 from the undesignated fund balance of the 2021 Grant Fund in acceptance of funding provided by the Organized Crime Drug Enforcement Task Force for use by the Jackson County Drug Task Force for "Operation Nose to the Grindstone.". The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

[5555](#)

Authorizing the issuance of not to exceed \$11,500,000 principal amount of special obligation refunding bonds (Truman Medical Center d/b/a University Health Project), Series 2021, of Jackson County, Missouri and authorizing certain other documents and actions by the county.

(Assigned to the Budget Committee.)

[5556](#)

Enacting sections 1067., 1068., and 1069., Jackson County Code, 1984, relating to design-build construction contracts.

(Assigned to the Public Works Committee.)

11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE

[20783](#)

A motion was made by Theresa Cass Galvin, seconded by Tony Miller, to adopt Resolution #20783, authorizing the Director of Finance and Purchasing to issue a check in the amount of \$7,000.00 to the National WWI Museum and Memorial for sponsorship of the Veterans Day Ceremony to be held November 11, 2021. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

[20784](#)

A motion was made by Charlie Franklin, seconded by Theresa Cass Galvin, to adopt Resolution #20784, authorizing the County Executive to execute an Extension to the existing Cooperative Agreement with the Westside Community Action Network for services to be performed for the citizens of Jackson County, at no additional cost to the County. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

[20785](#)

A motion was made by Jalen Anderson, seconded by Theresa Cass Galvin, to adopt Resolution #20785, authorizing the County Executive to execute an amendment to the User Agreement with St. Louis County, Missouri, relating to the County's Prescription Drug Monitoring Program, at no additional cost to the County. The motion passed by a roll call vote:

Yes: 8 - Dan Tarwater III, Ronald E. Finley, Jalen Anderson, Crystal Williams, Tony Miller, Charlie Franklin, Jeanie Lauer and Theresa Cass Galvin

Absent: 1 - Scott Burnett

(ADOPTED)

12 COUNTY EXECUTIVE ORDERS

None.

13 UNFINISHED BUSINESS

Jeanie Lauer asked the County Executive about the status of the Charter Review Commission. Frank White, Jr., said they have briefly discussed it, but have not moved forward on a Charter Review. He said they have a list of names for a Charter Review Commission but have not yet moved forward.

Dan Tarwater III asked for a follow up on the reapportionment process and redrawing boundary lines. Mr. White said they are waiting on complete data from the State of Missouri.

14 NEW BUSINESS

Crystal Williams said an online forum for the ArtsKC Commission will be held on Wednesday, October 13, 2021, from 6:00 - 8:30 PM. Everyone is invited to participate and may register by emailing info@artskc.org. This event will discuss the meaning of arts and culture in our community.

15 ADJOURNMENT

A motion was made by Theresa Cass Galvin, seconded by Tony Miller, to adjourn the meeting. The motion passed by a voice vote.

The next legislative meeting is scheduled to be held on Monday, October 18, 2021 at 10:00 A.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.