



Office of
Mary Jo Spino
Clerk of the County Legislature

Jackson County Missouri

JOURNAL

County Legislature

*Theresa Cass Galvin (6th) Chair, Dan Tarwater III (4th) Vice Chair,
Jalen Anderson (1st AL), Crystal Williams (2nd AL), Tony Miller (3rd AL),
Scott Burnett (1st), Ronald E. Finley (2nd), Charlie Franklin (3rd),
Jeanie Lauer (5th)*

Jackson County Courthouse
415 E.12th Street, 2nd floor
Kansas City, Missouri 64106
(816)881-3242

Monday, April 27, 2020

9:30 AM

Fifteenth Regular Meeting

K.C. Legislative Assembly Area, Kansas City, Missouri

Theresa Cass Galvin, Chairman, called the meeting of the Jackson County Legislature to order.

1 ROLL CALL

Present 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Cass Galvin

2 THE PLEDGE OF ALLEGIANCE

Recited.

3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING

A motion was made by Dan Tarwater III, seconded by Jalen Anderson to approve the journal of the previous meeting held on April 20, 2020. The motion passed by a voice vote.

4 HEARINGS

Troy Schulte, County Administrator, gave an update on the County's response to the COVID-19 emergency. Mr. Schulte said currently the Stay at Home order is in effect for Jackson County until May 15, 2020. The consensus among public health directors is that May 15th is still a good target date for the full Stay at Home Order to be lifted. All County staff are working remotely. There are four County associates that have tested positive for the COVID-19 virus, two Corrections Department associates, one Public Works associate and one Circuit Court employee. Thirteen inmates are in isolation because of their exposure to the virus. In Eastern Jackson County 305 cases have been reported and 12 deaths.

So far, Jackson County has allocated \$8.5 million for its emergency response. These funds have been used to purchase personal protective equipment (PPE) for Truman Medical Center (TMC), the Jackson County Health Department, the Department of Corrections, the Sheriff's Office and other Jackson County associates, as well as an allocation for the Kansas

City Coalition to End Homelessness to house individuals who test positive for the virus who are homeless or near homeless. So far none of the homeless individuals have tested positive, but some tests have not come back. The plan is to have enough masks and gloves for 90 days use upon reopening the County.

On April 22, 2020, the County received funds in the amount of \$122,669,998.30 from the federal CARES Act. The County cannot use these funds to offset lost revenues. These funds were placed into a separate account. The County must use standard procurement practices on its purchases with these funds. Any money not spent properly from this account will have to be returned to the federal government.

The Administration will issue a request for proposals to select an external auditor to handle the CARES Act funds. The Administration will have a Request for Legislative Action (RLA) next week to reimburse the County's accounts from the CARES Act funds that were charged previously for the initial emergency purchases.

The County is beginning plans to reopen on May 15, 2020. The Jackson County Health Department is heading up a work group to develop a regional plan so that Jackson, Wyandotte, and Johnson Counties and the City of Kansas City will use the same standards to reopen the area. It is likely the reopen plans will include limitations on crowd sizes at businesses and requirements that employees wear PPE. The limits on crowd size will increase incrementally if the number of COVID cases and hospitalizations stay flat.

The Jackson County Health Department is developing a plan for contact tracing and increased testing. The Administration will introduce an RLA for these plans soon.

The reopen plan is for some County associates to return May 11th to begin preparation to reopen the County's public facing operations by May 18th. Certain County operations, such as some Park programs, will be closed for the entire season. Some associates will continue to work remotely because they are in a high-risk category for the virus. Associates will likely be required to wear PPE when working with the public and moving around the courthouse. The goal is to reopen responsibly to avoid a shutdown in the future. The Administration appreciates the associate's ability to adapt to this disruption.

Theresa Cass Galvin, Chairman, asked about the County associates who

tested positive. Mr. Schulte said that one associate from the Public Works Department was hospitalized but has recovered. All other County associates who tested positive are doing well. Ms. Galvin asked if the Health Department could include the number of recovered patients in its daily reports.

Crystal Williams, County Legislator, asked about the Kansas City Health Department which is offering tests today to anyone requesting a test. Mr. Schulte said the City has 500 tests they received from the State of Missouri. The County plans to purchase tests using the CARES Act funds as soon as the tests are available.

Ms. Williams asked about funds to be provided to the safety net providers in our area. Mr. Schulte said the safety net providers are cooperating and some of these agencies have received funds directly from the federal government through a CARES Act disbursement.

Jeanie Lauer, County Legislator, asked about the plan to outsource the management of the CARES Act funds. Mr. Schulte said the outside firm will manage the record keeping with plans for a follow up audit at the end of the program. The County will be required to account for every transaction related to the pandemic response.

Ms. Lauer asked about severe weather and if plans are in place to handle a weather emergency. Mr. Schulte said that is one of the issues discussed in their weekly conference call with mayors. They may need to house residents in hotels and provide PPE and testing as part of an emergency response.

Ronald E. Finley, County Legislator, asked if the reopen plans will include private businesses. Mr. Schulte said private businesses will be able to reopen but will need to follow certain guidelines related to social distancing and supplying employees with PPE.

Mr. Finley asked about marriage licenses and recording documents. Mr. Schulte said that the Administration has referred inquiries about marriage licenses to other counties that have not been under a Stay at Home Order. He said recorded documents can be handled electronically, and that has continued through the shutdown. When the County reopens it may be necessary to only open the Independence office of the Records Department because some Records Department associates are in the high-risk category.

Jalen Anderson, County Legislator, asked about some constituents that were unable to be tested for the virus in Jackson County because of testing restrictions, but were allowed to be tested at Kansas locations, and tested positive. Mr. Schulte said he would look into this issue but said the limits on testing are because of the County's difficulties in obtaining the test kits. Mr. Anderson also asked about some high school seniors who live in the County but may not be able to graduate this year because they do not have access to internet. He suggested that the County may be able to address the issues of access to internet as we move forward.

Dan Tarwater III, County Legislator, asked about the likelihood that organized sports such as little league baseball might return. Mr. Schulte said this is one of the issues the reopen work group will be looking at, but these types of activities might not resume this year, or youth may be able to play, but without their parents and other observers in attendance.

Mr. Schulte added that he was notified that mobile testing sites would be added in Raytown, Independence, Grandview, and Blue Springs. Mr. Anderson asked if a location could be found in unincorporated Jackson County.

Mr. Schulte said not everyone at the jail has been tested, only those that are showing symptoms because of the limited availability of test kits. The Communications Department has a list on the Jackson County website of which entities received PPE from the County's initial purchase.

Theresa Cass Galvin requested a report from a TMC representative during next week's meeting.

Mr. Anderson asked if the Health Department is able to determine the spread rate of the virus in our community. He asked if the County could reach out to area Chambers of Commerce to assist small businesses with the procurement of PPE so these businesses will be able to open timely.

5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE

The County Executive was not in attendance.

Theresa Cass Galvin asked about the \$9.5 million appropriation related to the insurance proceeds from the County's 2019 building flood. She had requested an itemized list of how these funds were allocated. Mr. Schulte said he was working with the County Counselor's Office on an RLA about this issue. He plans to have this matter presented to the Legislature next week.

6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE

None.

7 FINAL PASSAGE OF PROPOSED ORDINANCES

None.

8 RESOLUTIONS IN COMMITTEE

- [20403](#) Budget Committee moved to adopt. Consent Agenda.
- [20405](#) Finance and Audit Committee moved to adopt. Consent Agenda.
- [20406](#) Finance and Audit Committee moved to adopt. Consent Agenda.
- [20407](#) Finance and Audit Committee moved to adopt. Consent Agenda.
- [20408](#) Finance and Audit Committee moved to adopt. Consent Agenda.
- [20409](#) Finance and Audit Committee moved to adopt. Consent Agenda.
- [20413](#) Budget Committee moved to adopt. Consent Agenda.

9 CONSENT AGENDA

- [20403](#) A RESOLUTION transferring \$42,352.00 within the 2020 General Fund and authorizing the Director of Finance and Purchasing to execute an Addendum to the Agreement with Advanced Correctional Healthcare of Peoria, IL, to provide interim mental health services to the inmates of the Department of Corrections at a monthly cost to the County of \$21,175.85 and a total cost in 2020 of \$42,352.00.

(ADOPTED)

- [20405](#) A RESOLUTION awarding an eighteen-month term and supply contract for the furnishing of commodity internet services for use Countywide to Global Telecom Technology of McLean, VA, under the terms and conditions of U.S. General Services Administration Contract No. GS-35F-516DA, an existing government contract.

(ADOPTED)

- [20406](#) A RESOLUTION awarding a contract for annual software maintenance for use by the Information Technology Department to Mitchell Humphrey of St. Louis, MO, as a sole source purchase, at an actual cost to the County in the amount of \$100,621.00.

(ADOPTED)

[20407](#) A RESOLUTION awarding a contract for annual geographic information systems software maintenance for use by the Information Technology Department to Environmental Systems Research Institute, Inc., of Redlands, CA, as a sole source purchase, at an actual cost to the County in the amount of \$56,341.00.

(ADOPTED)

[20408](#) A RESOLUTION awarding a twelve-month contract for website maintenance for use by the Information Technology Department to Civic Plus of Manhattan, KS, as a sole source purchase, at an actual cost to the County in the amount of \$39,470.00.

(ADOPTED)

[20409](#) A RESOLUTION awarding a twelve-month term and supply contract with one twelve-month option to extend for the furnishing of building maintenance, repair, and operations supplies, parts, equipment, and materials for use by various County departments to W.W. Grainger of Lake Forest, IL, under the terms and conditions of City of Tucson, AZ Contract No. 192163, an existing government contract.

(ADOPTED)

[20413](#) A RESOLUTION transferring \$7,300.00 within the 2020 Special Road & Bridge Fund and authorizing a contract for annual software maintenance for use by the Parks + Rec and Public Works Departments to Cartegraph of Dubuque, IA, at an actual cost to the County in the amount of \$54,600.00.

(ADOPTED)

Resolutions #20403, #20405, #20406, #20407, #20408, #20409 and #20413 were moved to the Consent Agenda for adoption.

A motion was made by Dan Tarwater III, seconded by Tony Miller, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Cass Galvin

10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

Jean Peters Baker, Prosecuting Attorney, and Vince Ortega, COMBAT Director, addressed Ordinance #5329. Ms. Baker said this ordinance is to correct the budget lines for this appropriation so the County can receive reimbursements of this expenditure from the federal CARES Act funds. This ordinance is to provide COMBAT agencies with needed funds to cover unanticipated expenses associated with the COVID pandemic. The request for proposals from the COMBAT agencies were limited to

emergency expenditures related to the agencies' existing COMBAT programs. Agencies could not request funds for new programs in this expenditure.

[5329](#)

A motion was made by Charlie Franklin, seconded by Jalen Anderson to perfect Ordinance #5329. The motion passed by a voice vote.

(PERFECTED)

[5329](#)

A motion was made by Jalen Anderson, seconded by Charlie Franklin, to adopt Ordinance #5329, rescinding Resolution 20410, dated April 20, 2020, appropriating \$181,203.00 from the undesignated fund balance of the 2020 Anti-Crime Sales Tax Fund, and authorizing the Prosecuting Attorney to execute Addendums to the Agreements with certain outside agencies which are engaged in anti-crime, anti-violence and substance use disorder treatment or prevention activities, or agencies engaged in such activities to which the County is providing grant match funds, for the purpose of providing emergency funds to defray costs directly related to the coronavirus/COVID-19 pandemic. The motion passed by a roll call vote:

Yes: 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Cass Galvin

(ADOPTED)

11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE

[20417](#)

Transferring \$140,234.00 within the 2020 County Improvement Fund and authorizing the Director of Finance and Purchasing to execute an addendum to the contract with BNIM of Kansas City, MO, for Phase III of the architectural scope of services for the repair of the downtown Jackson County Courthouse, necessitated by water damage that occurred on February 3, 2019, at an actual cost to the County not to exceed \$140,234.00.

(Assigned to the Legislature As A Whole.)

[20418](#)

Transferring \$142,420.00 within the 2020 Special Road & Bridge Fund and awarding contracts for the furnishing of new vehicles for use by the Sheriff's Office and Parks + Rec and Public Works Departments to Landmark Dodge of Independence, MO, Olathe Ford of Olathe, KS, and Roberts Chevrolet Buick of Platte City, MO under the terms and conditions of Clay County, Missouri Contract No. 49-19, a cooperatively bid contract for the Kansas City metro-wide area, at an actual cost to the County in the amount of \$730,230.00.

(Assigned to the Budget Committee.)

Theresa Cass Galvin requested that Department Directors contact the sponsor of an agenda item if the Department plans to speak to an issue

during the Legislative meeting.

Captain Mike Rogers from the Sheriff's Office addressed Resolution #20418. He said the Dodge Charger will not be available in 2021 resulting in a higher cost for the SUV fleet vehicle.

Jeanie Lauer asked for the County to consider the budget process when making these requests. Ronald E. Finley asked if the County could institute a fleet management system to manage its vehicle fleet operation. Captain Rogers said the request for equipment for specific vehicles will be presented under a separate legislative item. Dan Tarwater asked about the use of SUV versus patrol style vehicles and V6 versus V8 vehicles.

Theresa Cass Galvin asked for certain corrections related to the fiscal information and account codes contained in the resolution compared to the departmental requests.

[20419](#)

Awarding contracts for the furnishing of four pontoon boats and one patrol boat for use by the Parks + Rec Department to PlayCraft Boats of Richland, MO, and Midwest Marine of Harrisonville, MO, under the terms and conditions of Invitation to Bid No. 8-20, at an actual cost to the County in the amount of \$132,055.00.

(Assigned to the Land Use Committee.)

Theresa Cass Galvin asked for a correction to the second WHEREAS statement in Resolution #20419.

Crystal Williams spoke to Resolution #20420. She expressed frustration by the Legislature in obtaining financial reports from the Finance Department. Dan Tarwater III said he has requested records related to overtime and expenditures regarding matters related to the flood and the CARES Act, but has not received a consistent response. He said he supports this resolution and sees this as a way to move forward. The Legislature has to rely on the Legislative Auditor to stay on top of reports that are the responsibility of the Finance Department. Charlie Franklin said he is convinced the County needs to move in a different direction. He said he is not sure about how to move on this, but he supports the core message expressed in the resolution. Jeanie Lauer said this is the first she's heard about this formal statement of dissatisfaction. Because the audit is still in process, it is understandable that we don't have a response from Finance on these issues. She is blindsided by this action and will be voting no.

Jalen Anderson said he understands the frustration expressed and sees both sides of this issue, but wonders if this is a premature action. He

recommends the Legislature use the powers available to it, such as the ability to subpoena the Director to address the concerns. He believes the Legislature should undertake an investigation before taking this step.

Theresa Cass Galvin said that the County is receiving almost \$123 million in federal funds and the County is hiring an outside firm to manage these funds, so clearly the Administration does not have faith in the person in charge to manage these funds internally. This is a cause for concern.

Tony Miller said he hopes that when the County begins working on a Charter review, we would consider a provision in the Charter to allow the Legislature the power to remove directors, rather than having our hands tied and watching everything burn.

[20420](#)

A motion was made by Dan Tarwater III, seconded by Crystal Williams, to adopt Resolution #20420, calling on the Legislature for a vote of no confidence in the Director of Finance and Purchasing, Bob Crutsinger. The motion passed by a roll call vote:

Yes: 5 - Crystal Williams, Tony Miller, Ronald E. Finley, Dan Tarwater III and Theresa Cass Galvin

No: 1 - Jalen Anderson

Abstain: 3 - Scott Burnett, Charlie Franklin and Jeanie Lauer

(ADOPTED)

12 COUNTY EXECUTIVE ORDERS

None.

13 UNFINISHED BUSINESS

Theresa Cass Galvin said the Legislative Auditor's office is working on a template for the Request for Legislative Action (RLA) so departments will know what information the Legislature is needing from this form.

She thanked the Parks + Rec and Public Works Departments for all their work on the trails in Jackson County.

14 NEW BUSINESS

Ronald E. Finley said the Missouri governor is cutting the state budget because of a reduction in revenues due to the pandemic. He asked Mr. Schulte about the impact of this crisis on the County's revenues and how will this economic downturn affect the County's projections for revenues and the possibility of layoffs. Mr. Schulte said the Administration is looking at a 20 to 30 percent decline in receipts. If the County does reach 30 percent decline,

there will be problems with our debt service on our stadium bonds. The Finance Department has completed the first quarter analysis and the County is on budget, but not significantly below budget. All unnecessary expenditures will need to be deferred and the County has instituted a hiring freeze. The projections will not be seen until the Administration receives the June numbers. He hopes to have a report next week.

Crystal Williams requested that the Budget Committee hold a hearing on this topic. Jeanie Lauer expressed concerns about waiting until June to develop a plan. She said a shortfall in the budget is inevitable and the County should start planning now for such a shortfall.

Jalen Anderson asked Mr. Schulte about the situation in the Blue Summit school building. Mr. Schulte said the building was boarded up, but homeless people in the area continue to break into the building just as quickly as it is boarded up. The County may need to take the initiative in tearing down the building. Tony Miller asked about the buyer's option to purchase the property. Jay Haden, Chief Deputy County Counselor, said the option goes through May 15, but it is likely to be extended by Land Trust because Land Trust is interested in getting this property off its books.

Mr. Anderson asked about the water situation in Blue Summit because the residents of Blue Summit are on drain water and have an additional fee from the Environmental Protection Agency (EPA) resulting in higher water rates than other areas of the County. He is compiling a report on this matter. He hopes the Legislature will look further at this situation after the County recovers from this pandemic.

Mr. Anderson said a mother's group in Blue Springs, Mothers in Action, expressed their appreciation to the Chairman on her inspiration to the community to come together to help each other as a response to the COVID emergency.

Ms. Galvin asked Mr. Haden to address some inconsistencies in the contract for the Kansas City Coalition to End Homelessness. Mr. Haden responded he will make the changes requested.

15 ADJOURNMENT

A motion was made by Dan Tarwater III, seconded by Jalen Anderson, to adjourn the meeting. The motion passed by a voice vote.

Meeting adjourned until Monday, May 4, 2020 at 9:30 A.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.