

Jackson County Detention Center Validation of Need

July 13, 2020



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MARY JO SPINO
COUNTY CLERK

AGENDA

- Project Overview and Status
- Presentation of Report and Findings
- Fact Sheet and Website
- Next Steps

BACKGROUND

- Overall Scope of Project
- Validation of Need Component
- Steering Committee Role

STATEMENT OF MISSION

The undersigned officials, representing Jackson County, hereby form this committee to guide decisions relative to determination of project need and policies. This Steering Committee will work in coordination with JCDC Partners, pledges cooperation, and commits to the development of a state-of-the-art detention center to provide an effective and efficient system for management of pretrial and sentenced offenders; with the understanding that the citizens of Jackson County require detention facilities that meet contemporary professional and constitutional standards.

The detention center should support an equitable criminal justice system that maintains public safety, holds people accountable, and provides evidence-based treatment and training opportunities that address underlying causes of criminal behavior.

The detention center will be safe, secure, efficient to operate, and thoughtfully designed to provide long-term solutions to the needs of the Jackson County justice system.

Frank White
County Executive
Jackson County, Missouri

Theresa Galvin
Chairperson, Jackson County Legislature
Jackson County, Missouri

Jean Peters Baker
Prosecutor
Jackson County, Missouri

Judge David M. Byrn
Presiding Judge, 16th Judicial Court of Missouri
Jackson County, Missouri

Darryl Forte'
Sheriff
Jackson County, Missouri



PROJECT METHODOLOGY

- Document review
 - Jackson County Department of Corrections Task Force Report, 2015
 - 2017 HOK Facility Assessment Report, 2017
 - Jackson County, MO – Jail Audit Report, 2017
 - Grand Jury Report on the Jackson County Detention Center, 2018
 - Jackson County Jail Task Force Report, 2018
 - Jackson County Criminal Justice System Assessment, Shive-Hattery, 2019
- Interviews
- Data analysis
- Facility review

VALIDATION OF NEED REPORT

- Validation of the needs and findings identified in past studies
- Review current County justice system
- Develop forecast model for future detention capacity needs
- Work with Steering Committee to review and validate findings

Jackson County Jail Reports: Key Findings

Key Findings	2015 Jail Task Force	2017 HOK	2017 Jail Audit	2018 Grand Jury	2018 Jail Task Force	2019 Shive-Hattery
Jail facilities crowded beyond functional capacity levels						
Poor design impairs facility safety and security						
Facility physical condition is poor						
Facility sanitation is significant issue						
Facility renovation more costly than new construction						
CO staffing levels inadequate						
CO turnover & vacancy rates exacerbate staffing issues						
Medical/mental health/and program services inadequate						
Justice system needs improved planning/coordination						
Staff training required to address operational issues						
Operational policies & procedures require updating						
Need to pursue accreditation						
Management has failed to plan for jail safety/security						
Implement best practices in population management						
Improve use of alternatives to incarceration						
Improve facility maintenance practices						
Jail data systems do not provide reliable information						
Current bail/bond practices increase jail population						

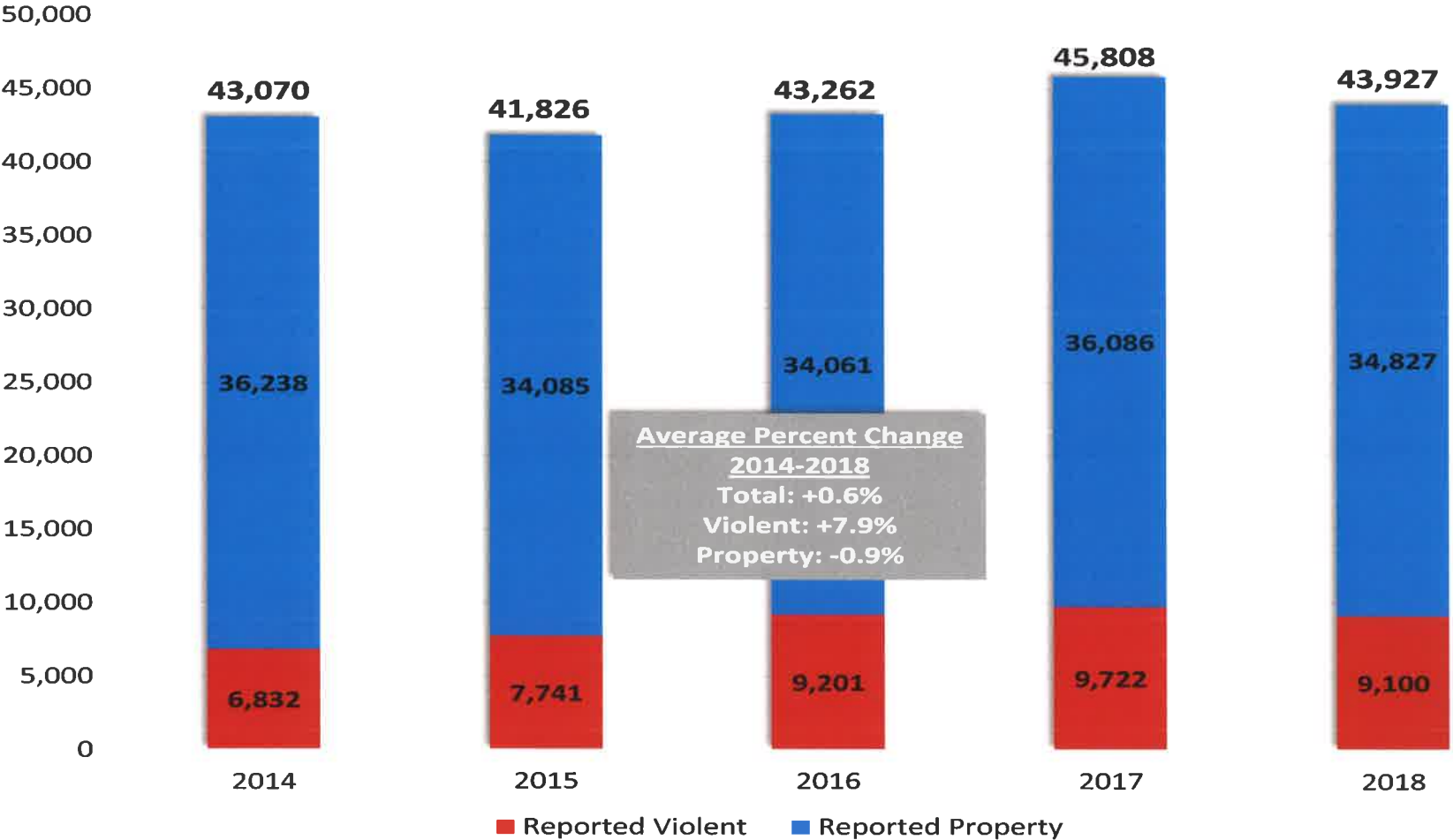
Jackson County Prior Reports: Common Themes

- **Crowding.** Current jail facilities are crowded beyond their functional capacity levels.
- **Design.** The design of the jail facilities impairs safe and secure facility operations.
- **Condition.** The physical condition of the facilities is poor due to years of deferred maintenance.
- **Future Plans.** Construction of a new facility is more cost-effective than renovation

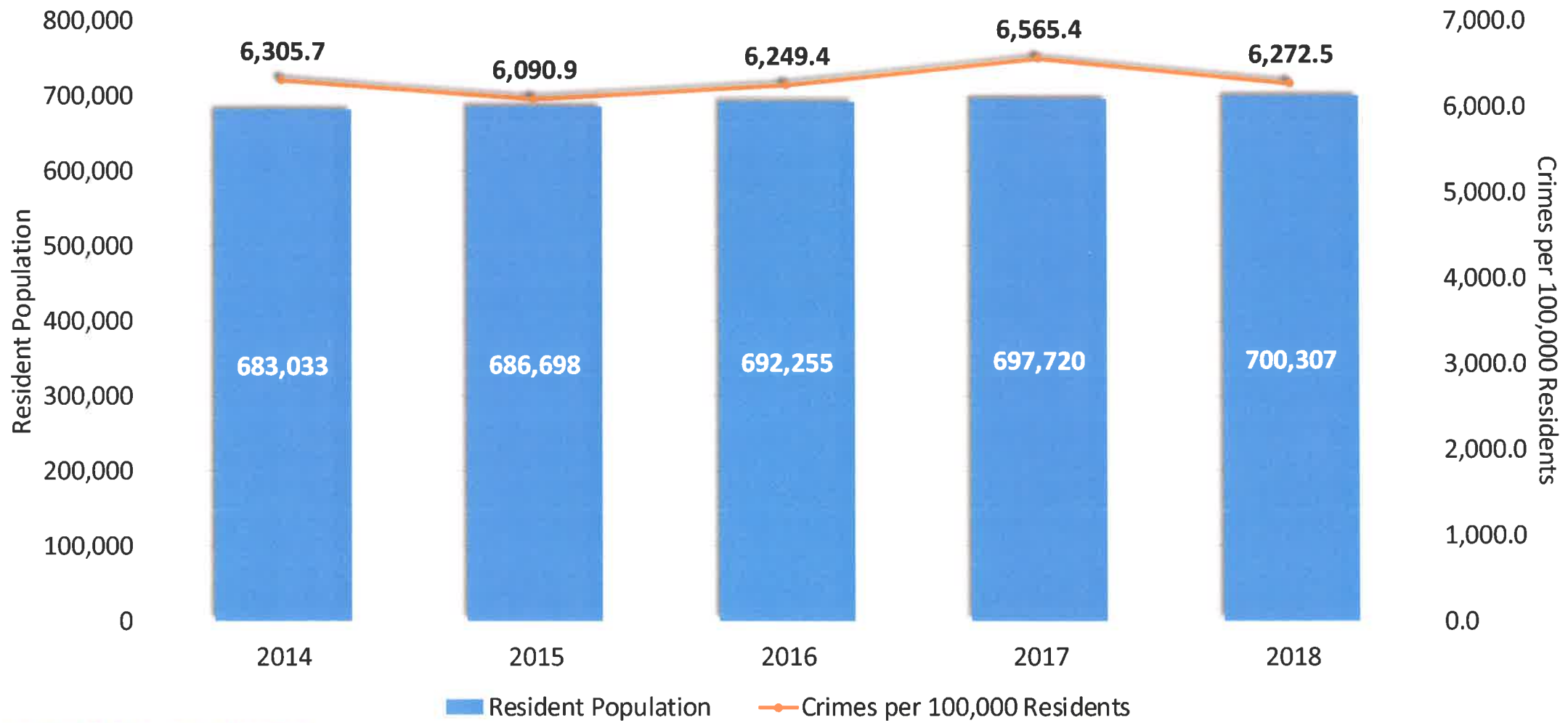
Current Assessment of JCDC Needs

- Analysis of the JCDC population
- Review of programs and population management strategies
- Projection of required capacity

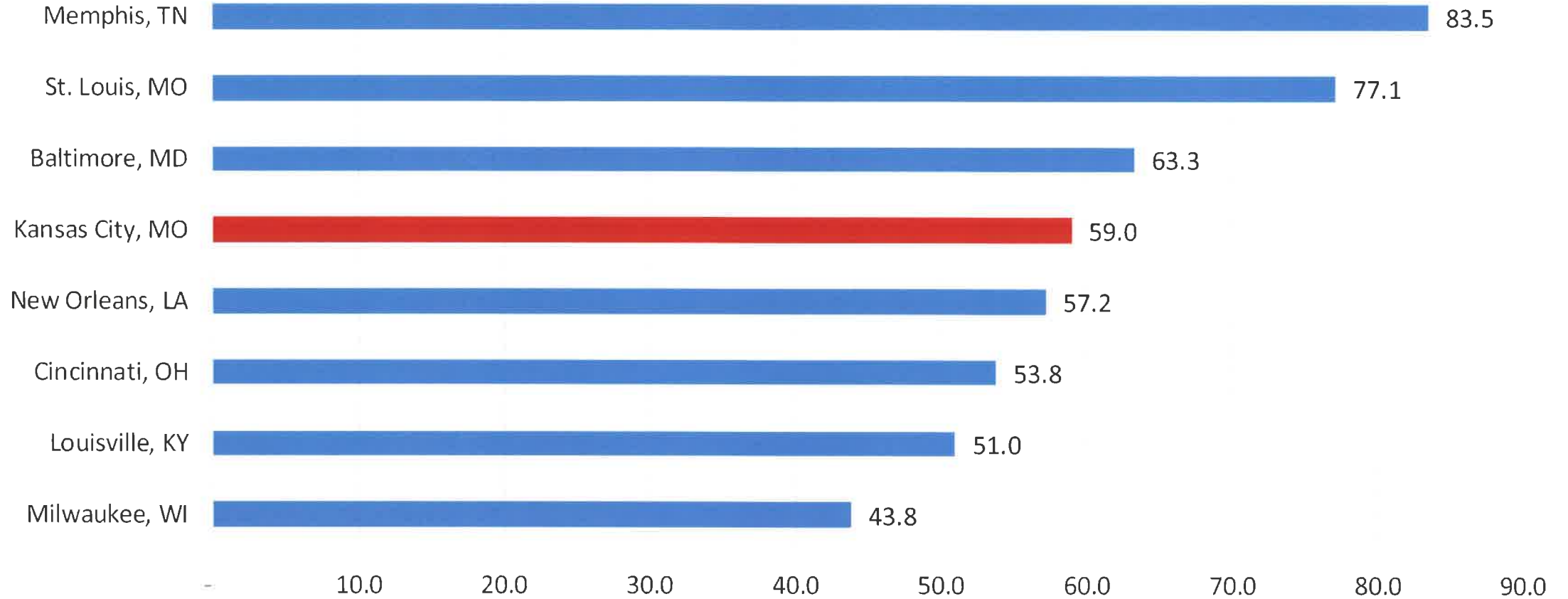
Jackson Co. Reported Crimes 2014-2018



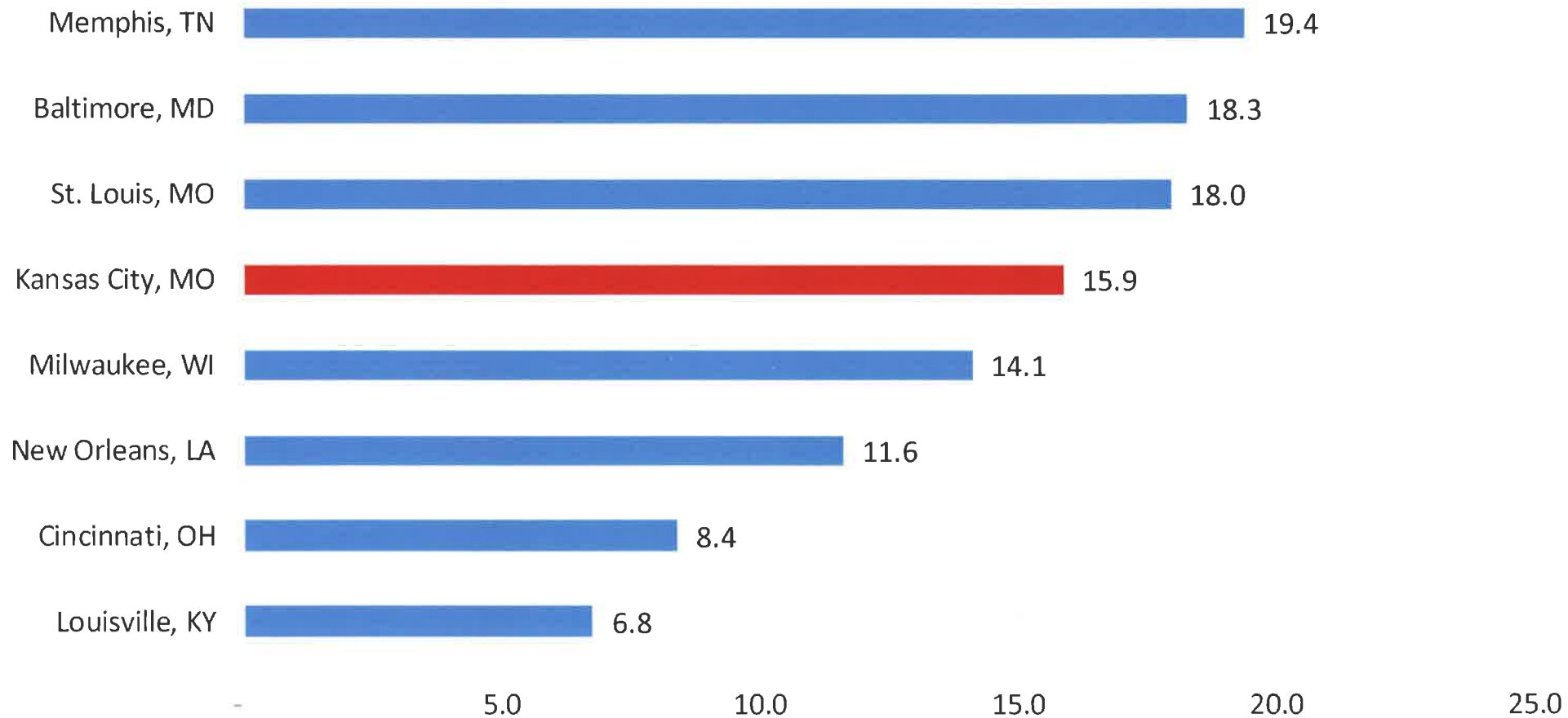
Jackson Co. Per Capita Crime Rates 2014-2018



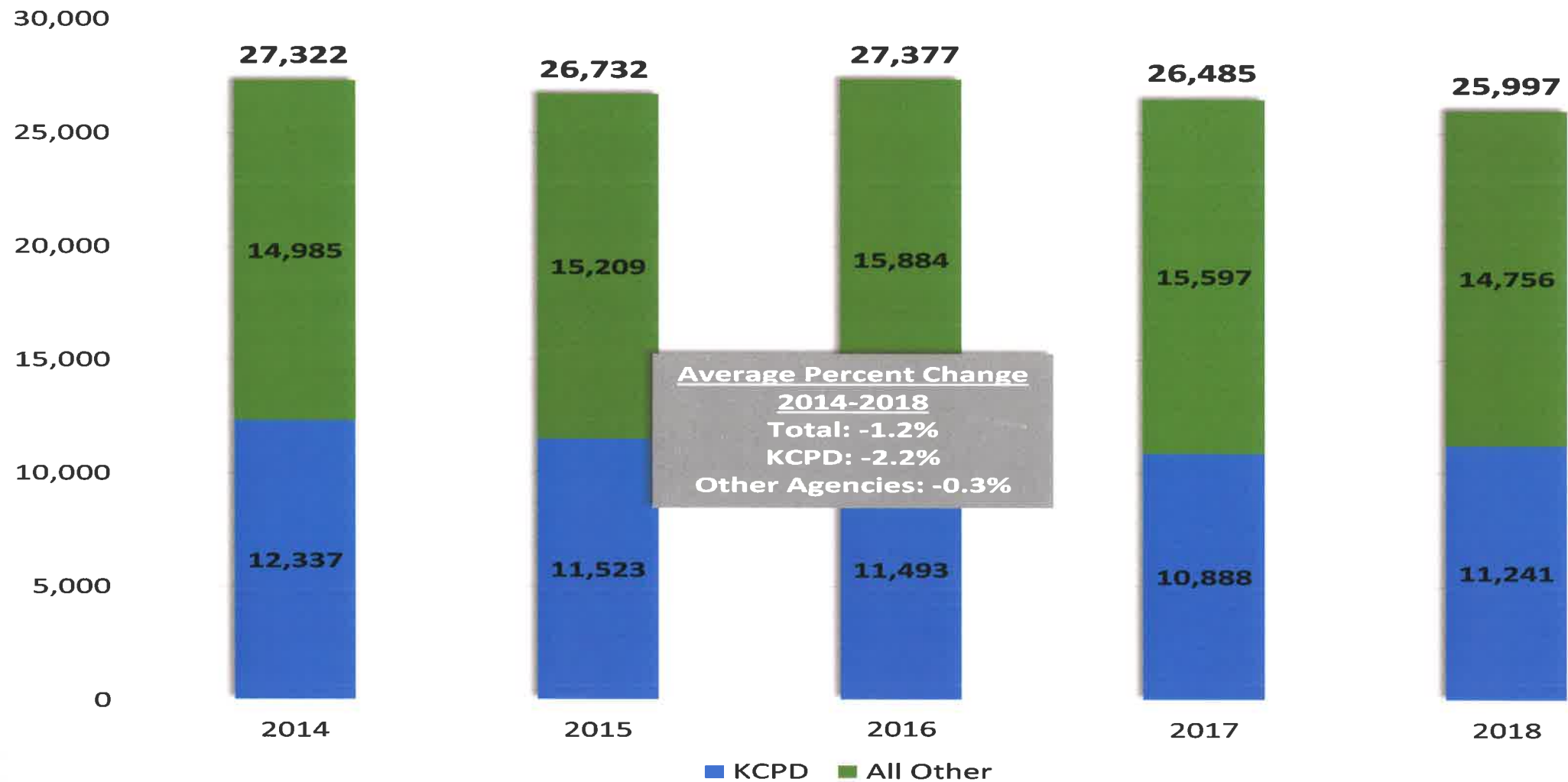
Benchmark Jurisdictions - 2018 Crime Rate



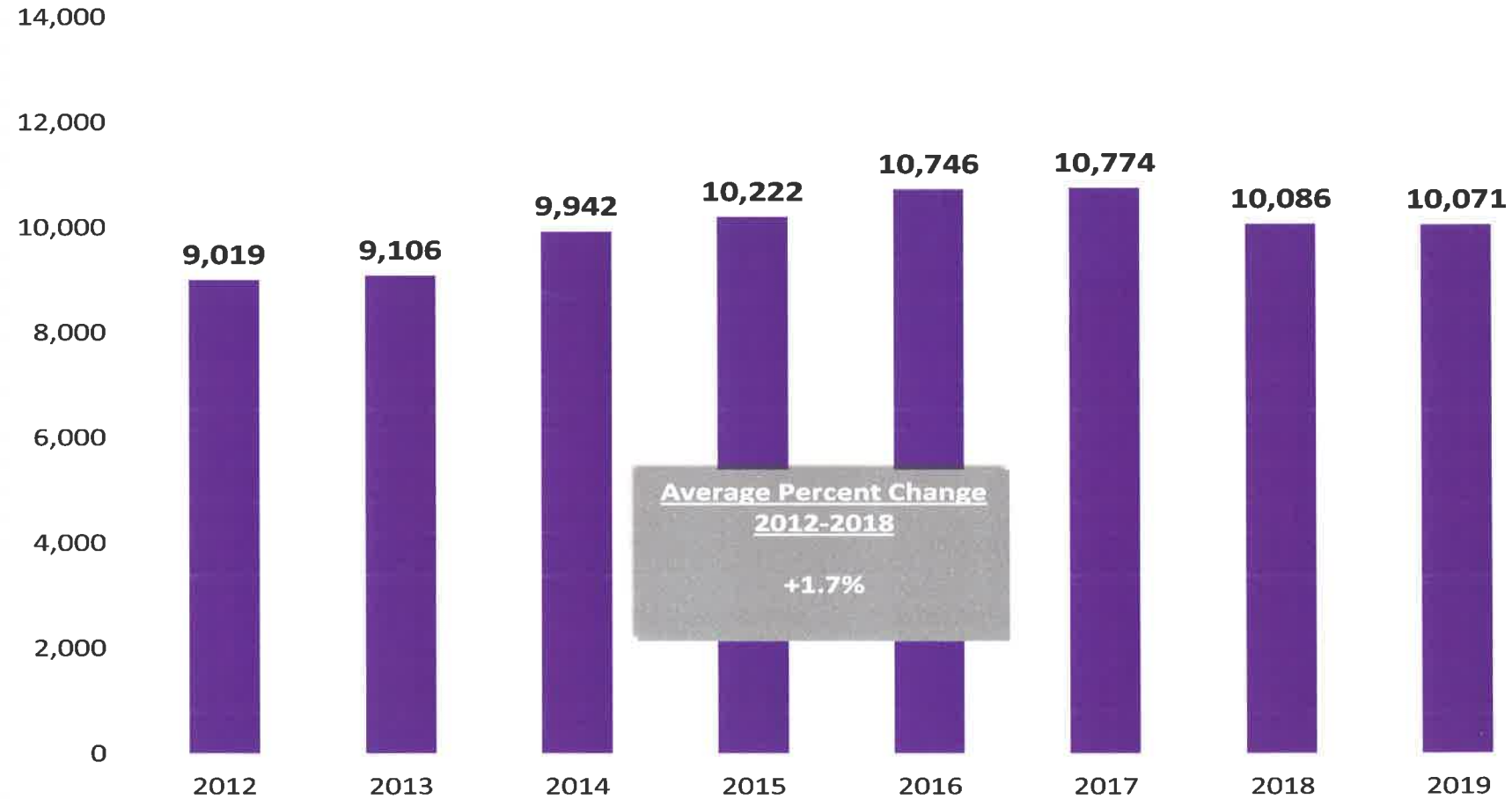
Benchmark Jurisdictions - 2018 Violent Crime Rate



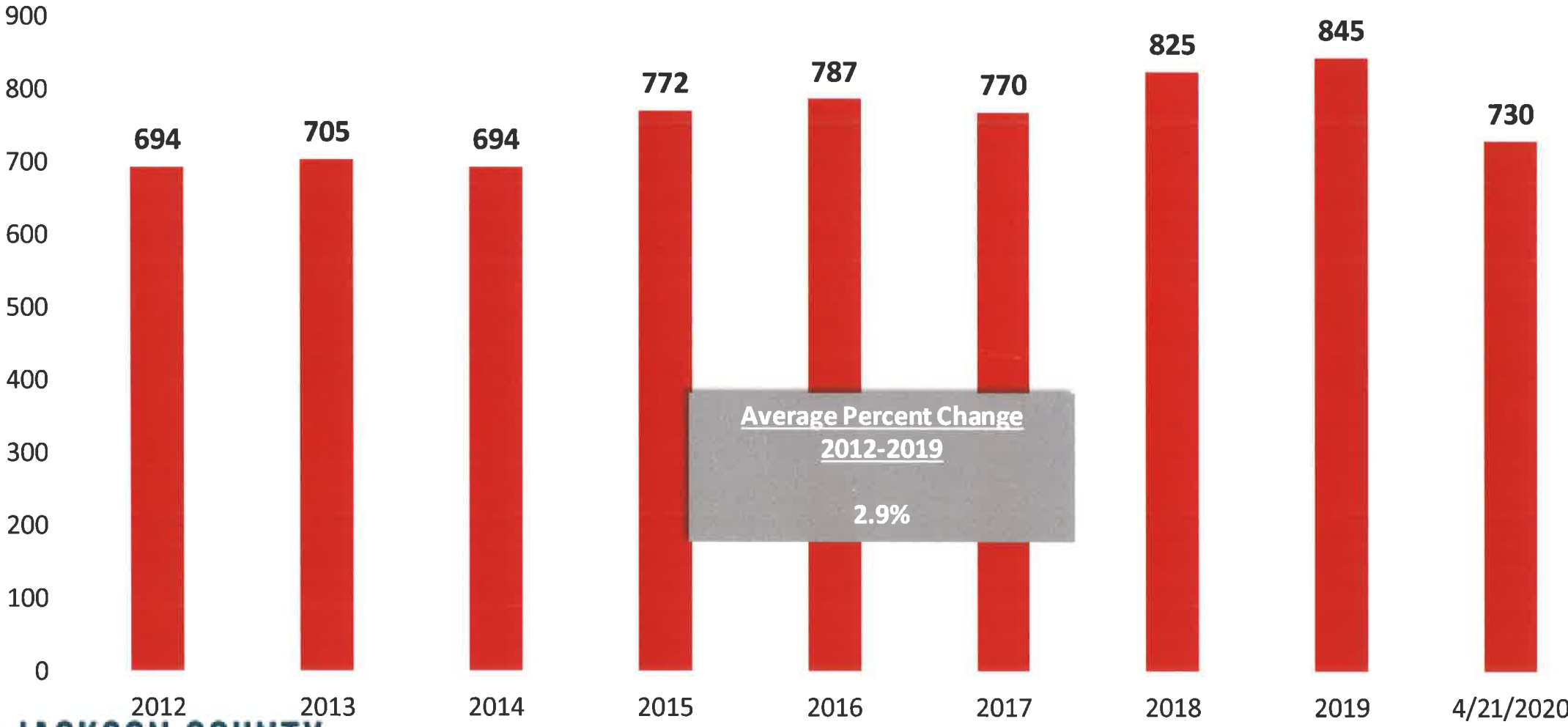
Jackson Co. Arrests 2014-2018



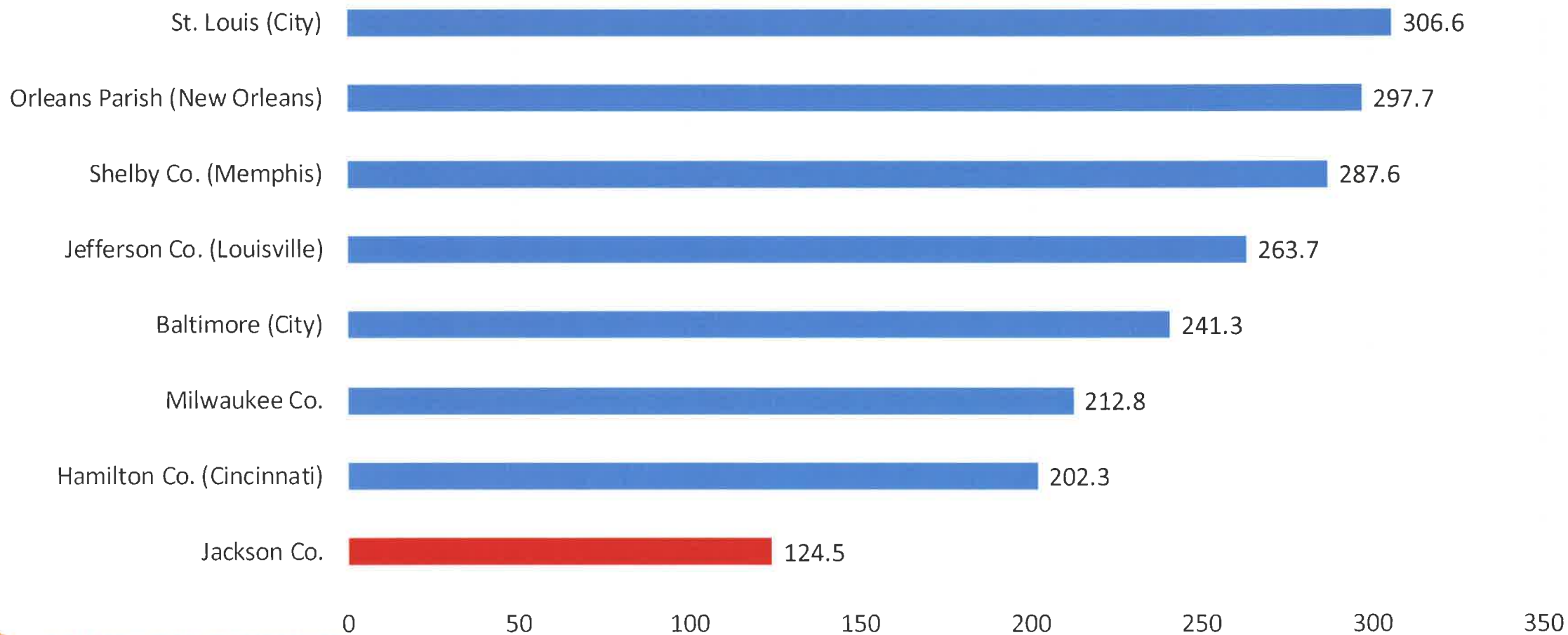
JCDC County Bookings 2012-2019



JCDC Daily Population 2012-2019



Jackson Co. & Peer System Incarceration Rates



JCDC 2020 Population Profile

- 90% male
- 35.2 years average age
- 87.5% with felony charges
- 49.0% with violent felony charges
- 48.4% with Bond Set at \$25,000 or above

JCDC 2019 Release Analysis

- 9,962 releases in 2019
- 34.7 days for average length of stay
- 70% of releases occur within 10 days of booking
- 11.6% of releases but 43.6% of the average daily jail population were persons released to state prison
- 40% of releases but only 14.6% of the average daily population were persons released on bond or on their own recognizance (ROR)

JCDC Population Management Findings

- Classification system in need of upgrade
- No detainee program needs assessment
- Minimal detainee programs
- Need for evaluation/data collection

Current Alternatives to Incarceration

- Diversion Programs
 - Drug Court
 - New Start
 - Mental Health Court
 - Veterans Court
- Pretrial Release
 - ROR
 - Money Bond
 - County House Arrest
 - Courtesy Supervision
 - Pretrial Supervision

System Needs for More Effective Alternatives

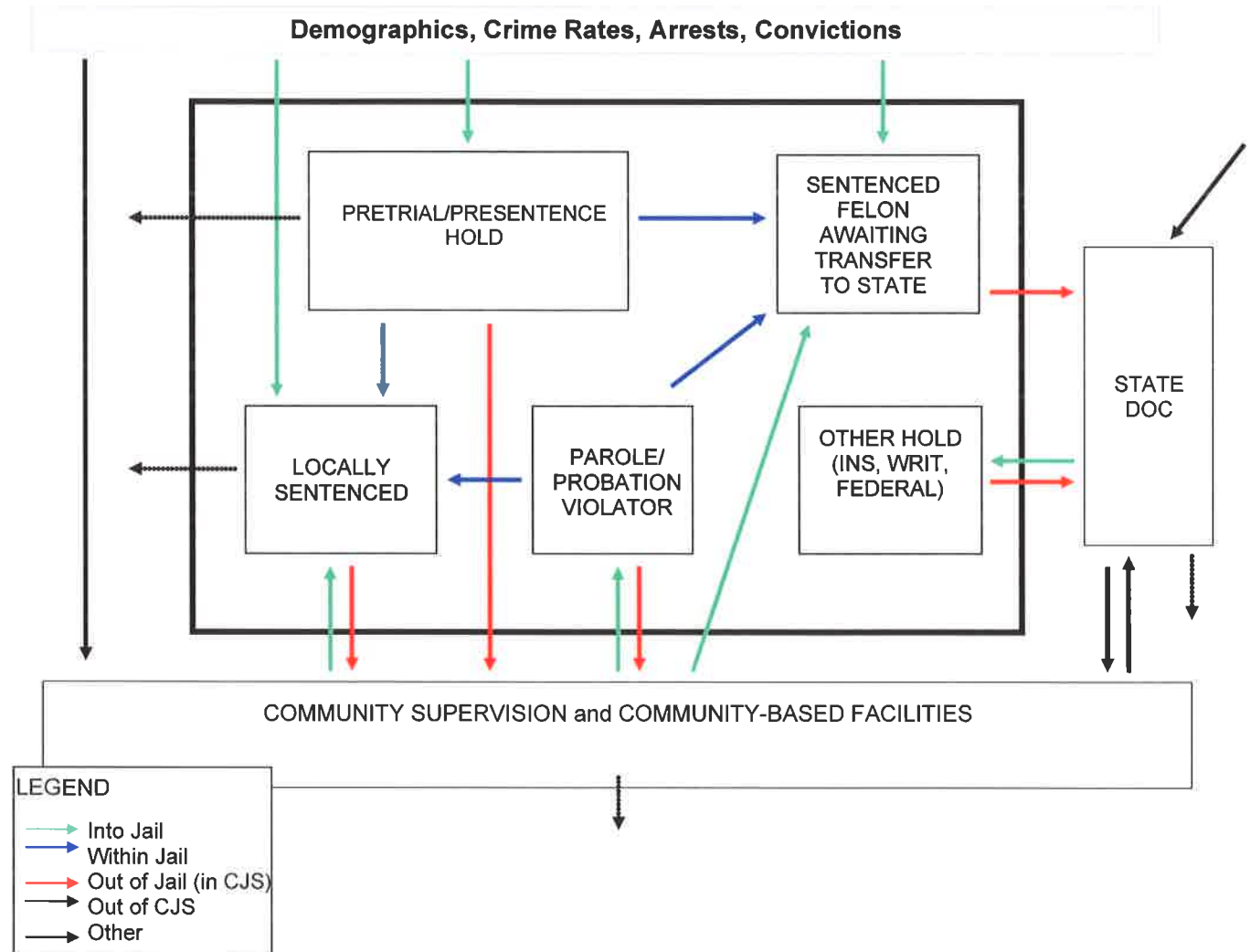
- Validated Risk Assessment System
- Enhanced supervision and community treatment linkages
- Day Reporting
- Early Case Resolution

Capacity Needs Forecast

- Justice system shows relatively stable pressure on need for jail bedspace
- Jail population primarily composed of persons charged with serious, often violent offenses
- Large number of detainees with less serious charges cycle through the jail with short stays

Micro-simulation Wizard Model

- *External factors* reflect of demographic, socio-economic, and crime trends that produce arrests, and offenders' initial entry into the criminal justice system.
- *Internal factors* reflect decision points within the criminal justice system that cumulatively determine jail admissions and LOS.



Capacity Needs Forecast

Will Remain Stable:

- Demographic growth in the greater metropolitan area in total and at-risk populations will remain consistent with past levels.
- Bookings (county only) into the jail will increase at a similar rate as county demographic growth.
- LOS, booking profiles, and release methods will remain consistent with patterns observed during 2019.
- Jail bookings and population levels will rebound from the temporary COVID-19 levels experienced in April 2020 to pre-pandemic levels by the end of 2020.

Capacity Needs Forecast

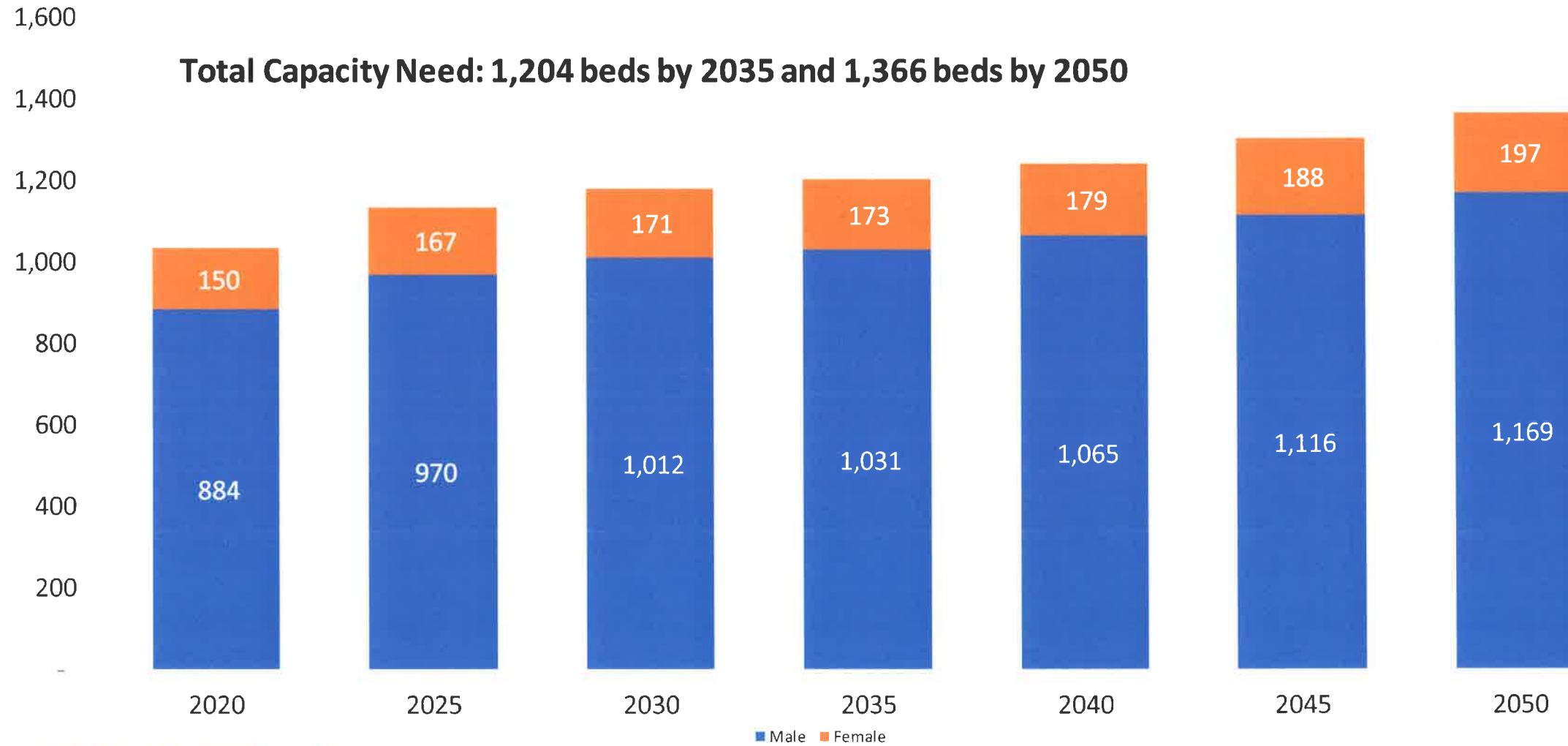
Additional Considerations:

- No municipal offenders are included in the forecast of capacity needs. The projection includes only county detainees.
- Increase in jail bookings for violent offenders
- Improved pretrial risk assessment reduces LOS for low-risk detainees

Bedspace Needs:

- A combined peaking and classification factor of 18 percent is applied to forecasted ADP to establish operational bedspace need.

Projected JCDC Capacity Requirements



Final Considerations

- This study provides an accurate understanding of who is in your jail. Knowledge of population characteristics improves facility operations and program outcomes.
- The Steering Committee very involved in reviewing the data and directing planning assumptions. All signed off and agreed to the report.
- We now have a capacity number to program the facility through 2035. We realize conditions may occur in the future that will affect capacity needs. Facility planning will emphasize flexibility to adjust to future changes as needed.
- Constructing the infrastructure to provide for future expansion, but building first phase to accommodate 2035 number of beds.
- Site selection should allow for flexibility and potential partnering with municipalities on services.

Public Outreach

- Key Messaging
- Tools
- Stakeholders

Web address:
www.jcdetentioncenter.com



JUSTICE WITH DIGNITY

In order to provide for the public safety of the citizens of Jackson County, it is sometimes necessary to detain and house those who may harm themselves or others in the County Jail. Most of these individuals are awaiting trial, sentencing, or, if sentenced, incarceration at state institutions.

Jackson County will meet the community's needs by planning and building a detention center that is safe, secure, efficient to operate, and incorporates thoughtfully designed long-term solutions for the Jackson County Justice System.

One of the key elements of planning, building, and operating a detention center, is respecting the dignity of detained individuals. To accomplish this, the facility will provide evidence-based treatment and training opportunities that address the needs of the individual and the underlying causes of criminal behavior.

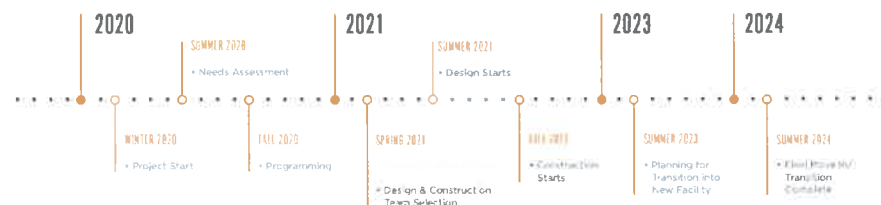
PURPOSE

Overcrowding and deteriorating facilities require the need for an upgraded Jackson County Detention Center. With a new facility comes a new approach.

Jackson County has established a multi-phase plan to support the planning, design, construction, and activation of a new jail facility for its citizens.

The new facility will institute best management practices, and a better environment for detainees, visitors, and employees. It will include educational resources and social services programs—all aimed at making our community safer by reducing relapse into criminal behavior and helping to encourage productive members of society.

PROJECT TIMELINE



Next Steps

- Complete Programming
 - Sets the overall size
 - Forecast a project cost
 - Advances an operations model
 - Establishes the size of site required
- Begin the Next Phases of the Project
 - Owner's Criteria
 - Project Procurement
 - Site Selection

Next Steps

v3.0 – June 1, 2020 Revision

