

Request for Legislative Action

Ord. #5772

Sponsor: Megan L. Marshall

Date: July 31, 2023

Completed by County Counselor's Office			
Action Requested:	Ordinance	Res.Ord No.:	5772
Sponsor(s):	Megan L. Marshall	Legislature Meeting Date:	7/31/2023

Introduction
Action Items: ['Appropriate']
Project/Title:
JJPA - Contractual Detention Nurse

Request Summary
This is a request to appropriate \$18,000 from the 2023 undesignated fund balance in acceptance of funds awarded to the Family Court Division by the Family Court Committee of the Supreme Court of Missouri. The total amount of the award is 18,000 and there is no local match required. The funding is approved by awarding agency for a contractual nurse for the juvenile detention facility.

Contact Information			
Department:	Circuit Court	Submitted Date:	7/19/2023
Name:	Carl Bayless	Email:	carl.bayless@courts.mo.gov
Title:	Grant Coordinator	Phone:	913-963-3557

Budget Information			
Amount authorized by this legislation this fiscal year:			\$18,000
Amount previously authorized this fiscal year:			\$ 0
Total amount authorized after this legislative action:			\$18,000
Is it transferring fund?			Yes
Transferring Fund From:			
Fund:	Department:	Line Item Account:	Amount:
010 (Grant Fund)	9999 (*)	32810 (Undesignated Fund Balance)	\$18,000
Transferring Fund To:			
Fund:	Department:	Line Item Account:	Amount:
010 (Grant Fund)	2161 (JJPA - Contract Nurse)	56790 (Other Contractual Services)	\$18,000

Request for Legislative Action

Prior Legislation	
Prior Ordinances	
Ordinance:	Ordinance date:
Prior Resolution	
Resolution:	Resolution date:

Purchasing	
Does this RLA include the purchase or lease of supplies, materials, equipment or services?	No
Chapter 10 Justification:	
Core 4 Tax Clearance Completed:	
Certificate of Foreign Corporation Received:	
Have all required attachments been included in this RLA?	

Compliance	
Certificate of Compliance	
Not Applicable	
Minority, Women and Veteran Owned Business Program	
Goals Not Applicable for following reason: Contract is with another government agency	
MBE:	.00%
WBE:	.00%
VBE:	.00%
Prevailing Wage	
Not Applicable	

Fiscal Information
<ul style="list-style-type: none"> Funds sufficient for this appropriation and/or transfer are available from the source indicated on the budget information tab.

Request for Legislative Action

History

Submitted by Circuit Court requestor: Carl Bayless on 7/19/2023. Comments:

Approved by Department Approver Theresa Byrd on 7/19/2023 4:23:41 PM. Comments:

Not applicable by Purchasing Office Approver Barbara J. Casamento on 7/20/2023 3:41:03 PM.
Comments:

Approved by Compliance Office Approver Jaime Guillen on 7/20/2023 4:08:26 PM. Comments:

Returned for more information by Budget Office Approver Mark Lang on 7/20/2023 4:48:43 PM.
Comments: Returned at originator's request.

Submitted by Requestor carl.bayless@courts.mo.gov on 7/20/2023 5:01:35 PM. Comments: Corrected department coding

Approved by Department Approver Theresa Byrd on 7/24/2023 9:16:09 AM. Comments:

Not applicable by Purchasing Office Approver Barbara J. Casamento on 7/24/2023 10:19:16 AM.
Comments:

Approved by Compliance Office Approver Ikeela Alford on 7/24/2023 10:46:51 AM. Comments:

Approved by Budget Office Approver Sarah L. Matthes on 7/24/2023 1:25:09 PM. Comments: Fiscal Note Attached

Approved by Executive Office Approver Sylvia Stevenson on 7/24/2023 1:53:18 PM. Comments:

Approved by Counselor's Office Approver Jamesia Manning on 7/26/2023 9:51:46 AM. Comments:

Supplemental Appropriation Request Jackson County, Missouri

Funds sufficient for this appropriation are available from the source indicated below.

Date: July 24, 2023

ORD # 5772
eRLA # 1011

Department / Division	Character/Description	From	To
Grant Fund - 010			
2161 - JPPA-Contract Nurse	45980 - Increase Revenue	18,000	
9999 - Non Specific	32810 - Undesignated Fund Balance		18,000
9999 - Non Specific	32810 - Undesignated Fund Balance	18,000	
2161 - JPPA-Contract Nurse	56790 - Other Contractual Services		18,000
<div style="border: 1px solid green; border-radius: 5px; padding: 5px; display: inline-block;"> APPROVED <i>By Sarah Matthes at 1:24 pm, Jul 24, 2023</i> </div>			
Budgeting		\$ 36,000	\$ 36,000



State of Missouri
Office of State Courts Administrator
Administrative Services Division

Issue Date

July 7, 2023

Contract Period

July 1, 2023 through
June 30, 2024

**Award
Amount**

Juvenile Justice Program Assistance

The Family Court Committee of the Supreme Court of Missouri, in cooperation with the Circuit Court Budget Committee, has approved and provided funding for the implementation of juvenile justice programming assistance for delinquent youth who can be diverted from secure detention by use of the objective screening instrument Juvenile Detention Assessment (JDTA) into a non-secure;pre-adjudication placement.

Contract Number	<input type="checkbox"/> Original Contract
OSCA	<input type="checkbox"/> Contract Amendment

Court/Recipient Information:	Project Director:	OSCA Program Contact
		Courtney Pulley 573-522-4674
		OSCA Fiscal Contact
		Michael Skinner 573-526-8841

Special Conditions of this award are attached. **There are no special conditions of this award. Original RFP requirements only.**

Please Sign, Date and Return to:

Office of State Courts Administrator
Attn: Contracts Unit
P.O. Box 104480
Jefferson City, MO 65110 - 4480
e-mail: osca.contracts@courts.mo.gov

In witness thereof, the parties below hereby execute this agreement.

Appointing Authority Signature <i>Theresa L. Byrd</i>		OSCA Signature <i>R. Morrissey</i>	
Printed Name Theresa L. Byrd	Date 07-13-2023	Printed Name Richard S. Morrissey	Title Deputy State Courts Administrator
Presiding Judge Signature <i>Jalilah Otto</i>		Date 07/06/2023	
Printed Name Jalilah Otto	Date July 13, 2023		



**STATE OF MISSOURI
OFFICE OF STATE COURTS ADMINISTRATOR
REQUEST FOR PROPOSAL**

**RFP NO: OSCA 23-01707
TITLE: Juvenile Justice Program Assistance
ISSUE DATE: January 3, 2023**

**CONTACT: Russell Rottmann
PHONE NO: 573-522-6766
E-MAIL: osca.contracts@courts.mo.gov**

RETURN PROPOSAL NO LATER THAN: 4 p.m., March 7, 2023

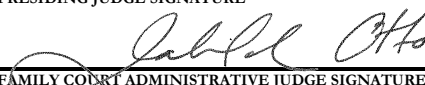
RETURN PROPOSAL EITHER VIA E-MAIL, USPS or COURIER SERVICE:

**(U.S. Mail)
Office of State Courts Administrator
P.O. Box 104480
Jefferson City, Mo 65110 - 4480**

**(Courier Service)
Office of State Courts Administrator
2112 Industrial Dr.
Jefferson City, Mo 65109**

CONTRACT PERIOD: July 1, 2023 through June 30, 2024

SIGNATURE REQUIRED

PRESIDING JUDGE SIGNATURE 	DATE March 6, 2023
FAMILY COURT ADMINISTRATIVE JUDGE SIGNATURE, IF APPLICABLE	
PRESIDING JUDGE SIGNATURE (IF MORE THAN ONE COUNTY IS INCLUDED IN PROPOSAL)	
FAMILY COURT ADMINISTRATIVE JUDGE SIGNATURE, IF APPLICABLE	
PRESIDING JUDGE SIGNATURE (IF MORE THAN ONE COUNTY IS INCLUDED IN PROPOSAL)	TITLE
FAMILY COURT ADMINISTRATIVE JUDGE SIGNATURE, IF APPLICABLE	DATE
COURT 16th Judicial Circuit - Family Court Division	
MAILING ADDRESS 415 E. 12th Street	
CITY, STATE, ZIP Kansas City, Missouri 64106	
CONTACT PERSON Pamela Behle	TITLE Director, ADS-FC
PHONE NUMBER (816) 881-6518	E-MAIL ADDRESS pbehle@courts.mo.gov

NOTICE OF AWARD (OSCA USE ONLY)

ACCEPTED BY OFFICE OF STATE COURTS ADMINISTRATOR AS FOLLOWS:		
Requested: \$18,900.00	Approved: \$18,000.00	Secure Detention Contract Nurse
CONTRACT NO. OSCA 23-01707-11	CONTRACT PERIOD July 1, 2023 through June 30, 2024	
CONTRACTS SECTION 	DATE 07/06/2023	DEPUTY STATE COURTS ADMINISTRATOR 

**OSCA 22-01423 Juvenile Justice Program Assistance
Grant Proposal
16th Circuit – Jackson County Family Court**

RFP NO: OSCA 23-01707

CONTACT: Russell W. Rottmann

TITLE: Juvenile Justice Program Assistance

PHONE NO: 573-522-6766

ISSUE DATE: January 3, 2023

E-MAIL: osca.contracts@courts.mo.gov

PROPOSAL DEADLINE: March 7, 2023

CONTRACT PERIOD: July 1, 2023 through June 30, 2024

Name and Brief Description of Proposed Program

Program Category: Treatment

Program Name: Contract Nurse for Jackson County Secure Detention

Program Summary: This grant would fund a Registered Nurse (RN) to provide treatment to youth in the Jackson County Family Court detention facility. The RN would work approximately 15 hours a week and be responsible for sick calls, medical charting, assisting the doctor and dentist who work with youth in secure detention, and supporting and monitoring youth during telepsychology visits with an outside provider. When conditions warrant, the nurse would assist detention staff in enforcing COVID-19 protocols and monitor youth who report symptoms.

Program Goals: The presence of a nurse in detention will benefit youth by improving access to medical and mental health care. Prior research shows that adolescents in detention facilities face greater health needs than those in the general population, even prior to incarceration.¹ This is largely due to the lower socioeconomic status among those most likely to be incarcerated, exposing them to multiple risk factors including violence, family abuse, substance use, exposure to lead, and lack of routine medical and dental care.² Furthermore, teen pregnancy and mental health issues are more common among incarcerated youth. These health disparities are further amplified when incarcerated, as facilities tend to be overcrowded and understaffed. Not only does population density and enclosure leave the youth exposed to various pathogens, but studies have also found evidence of psychological effects ranging from depression to hostility and aggression.³ Inmates can become victims to violent attacks and even sexual assault. Youth who are detained are also disproportionately African American (73% of youth in detention in 2022 were African American, compared to 31% of the youth population of Jackson County), so ensuring that detained youth have adequate access to medical care is also a

¹ Elizabeth S. Barnert et al., “Juvenile Incarceration and Health,” *Academic Pediatrics* 16(2): 99-109 (2016).

² Robert E. Morris, “The Health of Youth in the Juvenile Justice Systems,” *Adolescent Medicine* 12(3): 471-483 (2001); Paula K. Braverman & Pamela J. Murray, “Health Care of Youth in the Juvenile Justice System,” *Pediatrics* 128: 1219-1235 (2011).

³ K. L. Faiver. “Special Health Concerns of Youth in Corrections,” in *Correctional Health Care Delivery* (2020).

racial equity issue. If the health of youth who are detained suffers as a result of their detention, this will impact youth of color at a higher rate than Caucasian youth.

Low-income and minority individuals often have reduced access to medical care in the community, and providing this service in the court's detention facility will give youth the opportunity to raise medical concerns that may not have been previously addressed. Employing a nurse serves the goal of providing for the physical needs of the youth in custody as well as ensuring that youth who are already more likely to have poorer health outcomes than wealthier Caucasian youth in Jackson County do not fall further behind in their medical care.

Geographic Area and Need for the Program

The youth who spend time in detention are typically those youth referred to the Court for serious offenses or who have been determined to be at high risk of reoffending. These youth often come from parts of Jackson County with higher rates of poverty—typically inside Kansas City rather than the suburbs. Poverty rates in the three most common home zip codes for youth in detention in 2022 ranged from 25% to 37% with median household incomes between \$30,000 and \$40,000. By comparison, the poverty rate for Jackson County as a whole is about 13% with a median household income of around \$60,800. Prior studies have shown that youth from low-SES households are three times more likely to commit violent offenses than their high-SES counterparts.⁴ Youth in detention are disproportionately African American and male. Low-income and minority individuals often have less access to health care, so ensuring that medical services are available for youth in custody is important to making sure their needs are addressed.

The Family Court has a medical doctor who visits the detention facility twice a week. Youth also leave the facility for medical and dental treatment as needed. Telepsychology visits are conducted virtually through Truman Hospital. The nurse funded through this grant will help fill these gaps in treatment—providing more immediate and frequent medical care than is available through existing resources.

Target Population and Selection Process

This grant will target youth in the Jackson Count Family Court's Secure Detention facility. Youth are admitted to detention after being referred to the Court by local law enforcement agencies for an alleged delinquent offense and are determined to be at high risk of reoffending or not attending Court hearings. Virtually all youth admitted to detention will receive services from the nurse at some point, though youth who are sick or have medical appointments scheduled during their time in care will interact with the nurse most frequently.

⁴ Roderik Rekker et al., "Moving In and Out of Poverty: The Within-Individual Association Between Socioeconomic Status and Juvenile Delinquency," *PLoS ONE* 10(11) (2015).

Service Provider

Jackson County Family Court will contract with Blue Diamond Medical Staffing to hire a Registered Nurse for 15 hours per week. Blue Diamond is a Kansas City–based company that hires and places nurses and other medical professionals in Missouri and internationally. The nurse will have the licensing and credentials of a Registered Nurse in the State of Missouri.

Number of Youth Served

About 222 unique youth were served in secure detention in 2022, and we estimate that a similar number would be served during the period of this grant. The average daily population of the facility was 22 youth, so the nurse would be responsible for the care of approximately 20 to 25 youth at any given time.

Hours of Service

The number of hours of service would vary for each youth depending on individual medical needs and appointment schedules. In a given week, some youth may not see the nurse at all, while others might spend 15 minutes to an hour with the nurse for an exam or appointment—or longer if the youth is sick.

Fidelity Plan

If grant funds are approved, Jackson County Family Court will initiate a contract with Blue Diamond Medical Staffing to hire an RN, to start soon after the beginning of the grant cycle. The nurse will be contracted for 42 weeks to allow time for the contract to be established. The requested grant funds will cover half the cost of the nurse’s salary, and the Court will fund the other half.

The nurse will be subject to all COVID-19 health and safety precautions observed by the detention facility, including masking when required and notifying a supervisor of any symptoms of COVID-19 or exposure to the virus. The nurse will be responsible for sanitizing medical equipment and surfaces in the nurse’s office as well as recording and monitoring the condition of youth who report symptoms of COVID-19.

Budget

Contractual services: Registered Nurse through Blue Diamond Medical Staffing –
\$37,800 per year
\$18,900 to be paid by Jackson County Family Court
\$18,900 in grant funds requested

15 hours per week x 42 weeks = 630 hours
630 hours @ \$60.00 per hour = \$37,800 per year

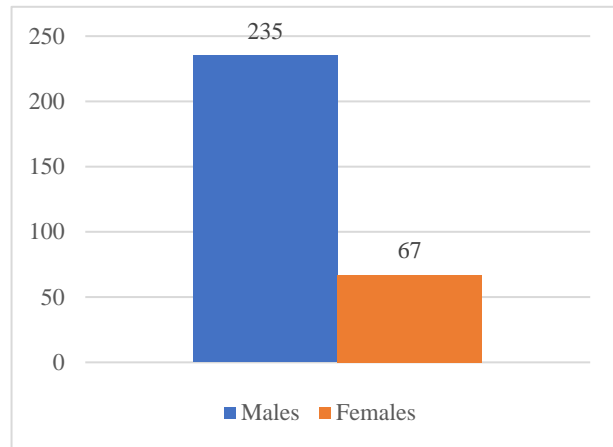
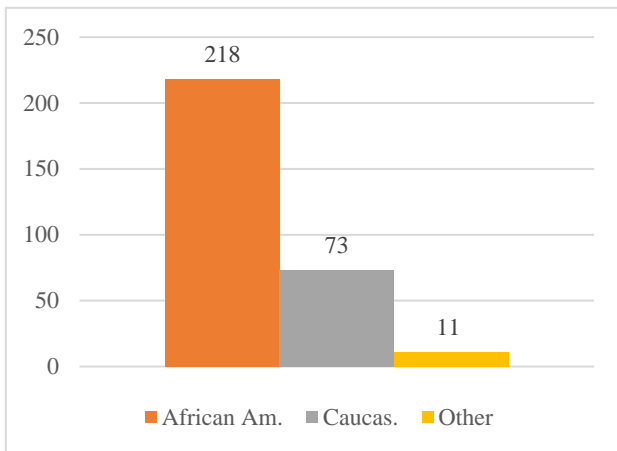
Proposed number of juveniles served: Approximately 225 youth
 Cost of proposed services per person: Approximately \$168.00
 Grant funds utilized per person: Approximately \$84.00

Supporting Documentation: Number of youth to be served by the program

Youth Admitted to Secure Detention⁵

	2018	2019	2020	2021	2022
Admissions	251	211	140	210	302
Avg. Daily Population	23	18	14	17	22

Youth Admitted to Secure Detention, 2022



⁵ These charts report all admissions to secure detention. Individual youth admitted multiple times throughout the year are counted at each date of admission.