



Office of
Mary Jo Spino
Clerk of the County Legislature

Jackson County Missouri

JOURNAL

Jackson County Courthouse
415 E. 12th Street, 2nd floor
Kansas City, Missouri 64106
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County Legislature

*DaRon McGee (4th) Chairman,
Donna Peyton (2nd AL) Vice Chairman,
Jalen Anderson (1st AL), Megan L. Smith (3rd AL),
Manuel Abarca IV (1st), Venessa Huskey (2nd),
Charlie Franklin (3rd), Jeanie Lauer (5th)
Sean E. Smith (6th)*

Monday, August 25, 2025

3:00 PM

Thirty-fourth Regular Meeting

K.C. Legislative Assembly Area, Kansas City, Missouri

DaRon McGee, Chairman, called the meeting of the Jackson County Legislature to order.

1 ROLL CALL

Present 9 - DaRon McGee, Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

2 THE PLEDGE OF ALLEGIANCE

Recited.

3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING

A motion was made by Jeanie Lauer, seconded by Sean E. Smith to approve the journal of the previous meeting held on August 18, 2025. The motion passed by a voice vote.

4 HEARINGS

None.

Resolution #22019 was adopted at this time. See page 12 for details.

5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE

Frank White, Jr., County Executive was not present.

Caleb Clifford, Chief of Staff, had no report. He did share that the County Executive wanted to thank those on the Legislature who reached out to him with well wishes regarding his 2022 cancer diagnosis and treatment that he shared in a press release last week. Also, the County Executive believes that an updated compensation study is needed and he recommends that the process move quickly, because it was recommended that the study be updated in five years, given the original was completed in 2020. With that, he supports the legislation before the body which awards a contract to CBIZ.

County Legislator Manuel Abarca IV, asked about the exact dates of the Evergreen Study regarding compensation because the date given by Mr. Clifford conflicted with the date given in an earlier committee meeting. Legislator Abarca next asked Mr. Clifford to share with the Legislature a letter sent to the Governor's Office and sent to Legislator Abarca by an open records request. Mr. Clifford declined to do so. Legislator Abarca asked where the County Executive was and Mr. Clifford had no information on his whereabouts. Legislator Abarca asked who runs the County when the County Executive is unavailable or incapacitated. Mr. Clifford stated that per the Jackson County Home Rule Charter, the County Executive is in charge of the day to day operations of the County and any additional questions can be directed to the County Counselor. Bryan Covinsky, County Counselor, said this was the first time he was asked this question and will have to research the matter.

6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE

[5967](#) AN ORDINANCE repealing subsections 7401.2., 7405.4., and 7406.5., Jackson County Code, 1984, relating to protections against retaliation for complaints, cooperating with complaint investigations, and amending the discretionary authority to decline a complaint and enacting, in lieu thereof, three new subsections relating to the same subject.

(Legislature As A Whole - 17th Perfection)

[5990](#) AN ORDINANCE establishing a commercial property assessment rate cap in Jackson County, Missouri

(Legislature As A Whole - 7th. Perfection)

[5996](#) AN ORDINANCE enacting sections of the Jackson County Code, 1984, relating to the establishment of fair property tax payment practices and protections during appeals, providing for payment programs, appeal-based payment extensions, and time limits on appeals resolution.

(Finance and Audit Committee - 5th. Perfection)

Ordinance #5996 was amended on August 18, 2025 per Whitney Miller, Deputy County Counselor. The Finance and Audit Committee amendment for Ordinance #5996 was provided to the Clerk of the County Legislature during the legislative meeting.

[5997](#) AN ORDINANCE establishing financial accountability for elected officials who reject or obstruct certified recall petitions, requiring reimbursement of special election costs if a court determines improper denial of voter certified recall efforts.

(Inter-Governmental Affairs Committee - 5th. Perfection)

[6001](#) AN ORDINANCE enacting sections 7800., 7801., 7802., 7803., 7804., and 7805., Jackson County Code, 1984, relating to the establishment of the Senior Citizens' Services Fund, with an effective date.

(Inter-Governmental Affairs Committee - 3rd. Perfection)

[6004](#) AN ORDINANCE awarding a contract for construction service to connect the Rock Island Trail and Little Blue Trace Trail under Federal Project No. TAP 3453(404) to MegaKC Corporation Kansas City, MO, under the terms and conditions of Invitation to Bid No. 24-098 at a cost to the County not to exceed \$2,870,540.00.

(Legislature As A Whole - 2nd. Perfection)

The Public Works Committee recommended perfection of Ordinance #6004. Manuel Abarca IV said he would like to hold it so they could tour with the engineer and contractor.

There was no objection to holding Ordinance #6004, so it will be reassigned to the **Legislature As A Whole**.

[6006](#) AN ORDINANCE enacting section 1598., of the Jackson County Code, 1984, related to revoking pension and benefit eligibility for any recalled County elected official and their direct non-merit reports, and for other purposes.

(Legislature As A Whole - 2nd. Perfection)

[6007](#) AN ORDINANCE enacting section 5542., of Jackson County Code, 1984, related to the use of unlicensed gambling devices with severability clause.

(Legislature As A Whole - 2nd. Perfection)

[6009](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 117.00± acre tract from District AG (Agricultural) to District RU (Residential Urban).

(Land Use Committee - 1st. Perfection)

[6010](#) AN ORDINANCE authorizing the County Executive to execute a Cooperative Agreement with the City of Kansas City, Missouri and MoDOT, for replacement of Rock Island Bridge at 350 highway, at no cost to the County.

(Land Use Committee - 1st. Perfection)

7 FINAL PASSAGE OF PROPOSED ORDINANCES

[5998](#) Consent Agenda.

[5999](#) Consent Agenda.

[6000](#) Consent Agenda.

[6002](#) Consent Agenda.

8 RESOLUTIONS IN COMMITTEE

[21982](#) Budget Committee moved to adopt. Consent Agenda.

[21983](#) A motion was made by Charlie Franklin, seconded by Sean E. Smith, to adopt Resolution #21983, declaring certain real property as surplus real property and authorizing the Administration to solicit bids for selling the surplus parcels.. The motion failed by a roll call vote:
Yes: 4 - Jalen Anderson, Megan L. Smith, Charlie Franklin and Jeanie Lauer
No: 5 - DaRon McGee, Donna Peyton, Manuel Abarca IV, Venessa Huskey and Sean E. Smith

(DEFEATED)

[21988](#) Finance and Audit Committee moved to adopt. Consent Agenda.

[21989](#) Declaring certain County real property surplus and authorizing the Administration to solicit bids for the selling of the surplus parcels.
(WITHDRAWN BY SPONSOR SEAN E. SMITH. CONCURRED BY JEANIE LAUER AND MANUEL ABARCA IV)

[21990](#) A RESOLUTION authorizing a twelve-month extension to the term and supply contract for the furnishing of automotive parts for use countywide to AutoZone of Memphis, TN, under the terms and conditions of OMNIA Partners Contract No. R211201, an existing competitively bid government contract.

(Budget Committee - 1st. Meeting)

(WITHDRAWN BY SPONSOR CHARLIE FRANKLIN. CONCURRED BY MANUEL ABARCA IV AND SEAN E. SMITH)

[21991](#) A motion was made by Charlie Franklin, seconded by Manuel Abarca IV, to approve the Public Works Committee Amendment dated August 25, 2025 for Resolution #21991, to delete the words "thirty-four-month" and insert the words "nine-month" in the heading and second paragraph on page one. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

(ADOPTED)

Consent Agenda.

[21992](#) A RESOLUTION awarding a twelve-month term and supply contract, with two twelve-month options to extend, for the furnishing of broker and consulting services for the County's employee group health, life, and dental insurances for use countywide to CBIZ Benefits & Insurance, Inc. of Kansas City, MO, under terms and conditions of Request for Proposals No. 25-019, at a cost to the County not to exceed \$250,000.00.
(Finance and Audit Committee - 1st. Meeting)

[21993](#) Justice and Law Enforcement Committee moved to adopt. Consent Agenda.

[21994](#) A RESOLUTION declaring certain County-owned vehicles as surplus property and authorizing their disposal pursuant to Chapter 11 of Jackson County Code, 1984.
(Justice and Law Enforcement Committee - 1st. Meeting)

[21995](#) A RESOLUTION authorizing the Chairman of the Legislature to execute a Consulting Agreement with Heartland Communications, LLC, of Kansas City, MO, to provide communication and policy services to the Legislature, at a cost not to exceed \$25,000.00
(Budget Committee - 1st. Meeting)

[21996](#) Finance and Audit Committee moved to adopt. Consent Agenda.

[21997](#) Finance and Audit Committee moved to adopt. Consent Agenda.

[21999](#) Public Works Committee moved to adopt. Consent Agenda.

[22000](#) Health and Environment Committee moved to adopt. Consent Agenda.

[22001](#) Health and Environment Committee moved to adopt. Consent Agenda.

[22003](#) A RESOLUTION declaring certain County-owned boats as surplus property and authorizing their disposal pursuant to Chapter 11 of Jackson County Code, 1984.
(Land Use Committee - 1st. Meeting)

[22004](#) Public Works Committee moved to adopt. Consent Agenda.

[22007](#)

A motion was made by Sean E. Smith, seconded by Manuel Abarca IV, to approve the Budget Committee Amendment dated August 25, 2025 for Resolution #22007, to delete the figure "\$3,000,000.00" and insert the figure "\$2,976,000.00" in the heading on page one and the fiscal note on page five; to delete the agency "Rose Brooks Center, Inc" and the amount "24,000" on page three . The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

(ADOPTED)

Consent Agenda.

[22008](#)

Budget Committee moved to adopt. Consent Agenda.

Donna Peyton assumed the Chair.

[22009](#)

A motion was made by Manuel Abarca IV, seconded by Sean E. Smith, to adopt Resolution #22009, authorizing the County Executive to execute Cooperative Agreements with certain outside agencies that provide public health related and other public services to citizens of Jackson County, at an aggregate cost to the County not to exceed \$350,000.00. The motion passed by a roll call vote:

Yes: 8 - Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

Absent: 1 - DaRon McGee

(ADOPTED)

DaRon McGee resumed the Chair.

[22010](#)

A motion was made by Sean E. Smith, seconded by Manuel Abarca IV, to adopt Resolution #22010, authorizing the County Executive to execute a Cooperative Agreement with a certain outside agency that provides public health related and other public services to citizens of Jackson County, at an aggregate cost to the County not to exceed \$115,000.00. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

Absent: 1 - Donna Peyton

(ADOPTED)

9 CONSENT AGENDA

[5998](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 3.94± acre tract from District AG (Agricultural) to District RE (Residential Estates).

(ADOPTED)

[5999](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 5.00± acre tract from District AG (Agricultural) to District RE (Residential Estates).

(ADOPTED)

[6000](#) AN ORDINANCE requesting a conditional use permit (CUP) in District AG (Agricultural) for continuous operation of a short-term rental subject to specified conditions, as to a 9.56± acre tract.

(ADOPTED)

[6002](#) AN ORDINANCE repealing Section 5577., Jackson County Code, 1984, relating to possession of firearms and age restriction, and to enact in lieu thereof two new sections, relating to the same subject, with a severability clause and a penalty provision.

(ADOPTED)

[21982](#) A RESOLUTION awarding a twenty-four-month term and supply contract, with two twelve-month options to extend, for the furnishing of calcium chloride pellets and rock salt supplies for use by various County departments, to Nu-Life Labs, Inc. of Kansas City, Missouri and Humana Chemicals, Inc. of Potomac, Maryland, under the terms and conditions of Invitation to Bid No. 24-087.

(ADOPTED)

[21988](#) A RESOLUTION awarding a twenty-four-month term and supply contract, with one twelve-month option to extend, for the furnishing of HVAC filters for use by various County departments, as a split award to Kansas City Air Filter of Kansas City, MO and Inspection Experts, Inc., of Columbia, Maryland, under the terms and conditions of Invitation to Bid No. 24-081.

(ADOPTED)

[21991](#) A RESOLUTION awarding a nine-month term and supply contract for the furnishing of maintenance and repair for fire suppression systems for use by the Facilities Management Division of the Public Works Department, to Johnson Controls of Staples, MN, under the terms and conditions set forth in Sourcewell Contract No. 030421-JHN, an existing competitively bid contract.

(ADOPTED)

[21993](#) A RESOLUTION awarding a contract for the purchase of a vehicle for use by the Sheriff's Office to Corwin Motors of Springfield, LLC, of Springfield, MO, under the terms and conditions of State of Missouri Contract No. MC250182004, an existing competitively bid government contract, at an actual cost to the County in the amount of \$61,623.00.

(ADOPTED)

[21996](#) A RESOLUTION awarding a contract for the purchase of six pontoon boats for use by the Parks + Rec Department to LSK Lebanon, Inc., of Lebanon, MO under the terms and conditions of State of Missouri Contract No. CC232078005, an existing, competitively bid government contract, at an actual cost to the County in the amount of \$208,356.00.

(ADOPTED)

[21997](#) A RESOLUTION awarding a twenty-four-month term and supply contract, with one twelve-month option to extend, for the furnishing of automotive parts and repair services for use by various County departments to Factory Motor Parts of Las Vegas, NV, and Safety Kleen Systems of Norwell, MA, under the terms and conditions of Invitation to Bid No. 25-004.

(ADOPTED)

[21999](#) A RESOLUTION awarding a twenty-four-month term and supply contract, with one twelve-month option to extend, for the furnishing of vehicle cleaning and detailing services for use by various County departments to Rynse Inc. of Los Angeles, CA, under the terms and conditions of Invitation to Bid No. 25-022.

(ADOPTED)

[22000](#) A RESOLUTION authorizing the County Executive to execute a Participation Agreement with the Missouri Department of Health and Senior Services related to its summer food service program, with costs to be reimbursed to the County.

(ADOPTED)

[22001](#) A RESOLUTION authorizing the County Executive to execute a Program Agreement with the Missouri Department of Health and Senior Services for childcare sanitation inspections, with reimbursed costs to be paid to the County.

(ADOPTED)

[22004](#) A RESOLUTION awarding a contract for the purchase of a Bobcat UW56 Toolcat Utility Work Machine for use by the Parks + Rec Department to Berry Companies, dba K.C. Bobcat, of Blue Springs, MO under the terms and conditions of Sourcewell Contract No. 020223-CEC, an existing, competitively bid government contract, at an actual cost to the County in the amount of \$71,665.00.

(ADOPTED)

[22007](#) A RESOLUTION authorizing the County Executive to execute Cooperative Agreements with certain outside agencies that provide public health related and other public services to citizens of Jackson County, at an aggregate cost to the County not to exceed \$2,976,000.00.

(ADOPTED)

[22008](#) A RESOLUTION authorizing the County Executive to execute Cooperative Agreements with certain outside agencies that provide public health related and other public services to citizens of Jackson County, at an aggregate cost to the County not to exceed \$2,535,000.00.

(ADOPTED)

Ordinances #5998, #5999, #6000, #6002 and Resolutions #21982, #21988, #21991, #21993, #21996, #21997, #21999, #22000, #22001, #22004, #22007 and #22008 were moved to the Consent Agenda for adoption.

A motion was made by Sean E. Smith, seconded by Manuel Abarca IV, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

[6011](#) Repealing sections 9103. and 9104., Jackson County Code, 1984, relating to the Board of Equalization, and enacting, in lieu thereof, two new sections relating to the same subject, with an effective date.

(Assigned to the Budget Committee.)

[6012](#) Appropriating \$108,000.00 from the undesignated fund balance of the 2025 Grant Fund, in acceptance of a grant received from the Andrew W. Mellon Foundation as part of the Kansas City Monuments Coalition, for use by the Jackson County Parks + Rec Department for improvements to the Fort Osage National Historic Landmark.

(Assigned to the Budget Committee.)

[6013](#) Appropriating \$18,500.00 from the undesignated fund balance of the 2025 Grant Fund in acceptance of the National Environmental Health Association Food and Drug Administration grant awarded by the Federal Drug Administration.

(Assigned to the Health and Environment Committee.)

[6014](#) Appropriating \$10,315.00 from the undesignated fund balance of the 2025 Grant Fund, in acceptance of a grant from the Local Records Preservation Grant - Missouri Secretary State, through the Local Records Preservation program, for use by the Jackson County Recorder of Deeds for local records preservation.

(Assigned to the Budget Committee.)

[6015](#) Appropriating \$104,928.00 from the undesignated fund balance of the 2025 Grant Fund, in acceptance of a grant received from the Andrew W. Mellon Foundation as part of the Kansas City Monuments Coalition, for use by the Jackson County Parks + Rec Department for restoration and preservation improvements to Missouri Town Living History Museum.

(Assigned to the Budget Committee.)

No objection to the consideration of Ordinance #6016 and #6017 - not on printed agenda.

[6016](#) Prohibiting County employees from knowingly making false material statements to the County Legislature by amending Chapter 74 and incorporating such prohibition into the Jackson County Code of Conduct.

(Assigned to the Rules Committee.)

[6017](#) Authorizing the Jackson County Counselor's Office to pursue litigation or other legal strategies on behalf of the Jackson County Legislature in the event that redistricting of the 5th Congressional District occurs, for the purpose of opposing such redistricting.

(Assigned to the Inter-Governmental Affairs Committee.)

11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE

- [22013](#) Awarding a six-year term and supply contract for the furnishing of planting and harvesting of hay and crops for use by the Parks + Rec Agricultural Program to T. Bruce Mershon of Buckner, MO, under the terms and conditions of Request for Proposal No. 25-020.
(Assigned to the Land Use Committee.)
- [22014](#) Awarding a twelve-month term and supply contract, with one twelve-month option to extend for the furnishing of disaster recovery services for use countywide to 21st Enterprise, LLC aka ServPro of Lee's Summit, Missouri, under the terms and conditions of the Junior College District of Metropolitan Kansas City, Missouri (MCC) Contract No. 19-7242-C3R2.
(Assigned to the Budget Committee.)
- [22015](#) Awarding a twelve-month term and supply contract, with one twelve-month option to extend, for the furnishing of liquid asphalt for use by the Public Works Department to Vance Brothers, Inc., of Kansas City, MO, under the terms and conditions of Invitation to Bid No. 25-002.
(Assigned to the Public Works Committee.)
- [22016](#) Awarding a contract for the purchase of sixteen new vehicles for use by the Sheriff's Office to Corwin Motors of Springfield, LLC, of Springfield, MO, under the terms and conditions of State of Missouri Contract No. MC250182004, an existing competitively bid government contract, at an actual cost to the County in the amount of \$688,448.00.
(Assigned to the Justice and Law Enforcement Committee.)
- [22017](#) A motion was made by Sean E. Smith, seconded by Manuel Abarca IV, to adopt Resolution #22017, transferring \$1,906,659.00 within the 2025 General Fund to cover costs to be incurred in connection with the Special Election to be held September 30, 2025. The motion passed by a roll call vote:
Yes: 8 - DaRon McGee, Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Sean E. Smith
Abstain: 1 - Jeanie Lauer
- (ADOPTED)
- [22018](#) Declaring a certain County-owned vehicle as surplus property and authorizing its disposal pursuant to Chapter 11 of the Jackson County Code.
(Assigned to the Finance and Audit Committee.)

No objection to the consideration of Resolution #22019 - not on printed agenda.

[22019](#)

A motion was made by Jalen Anderson, seconded by Manuel Abarca IV, to adopt Resolution #22019, recognizing and honoring the legendary Morgan Freeman. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Donna Peyton, Jalen Anderson, Megan L. Smith, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

(ADOPTED)

12 COUNTY EXECUTIVE ORDERS

[25-13](#)

I hereby make the following reappointments to the Plan Commission:

Jack R. Crawford is reappointed for a term to expire December 31, 2027.
His resume is attached.

Ralph A Monaco is reappointed for a term to expire December 31, 2027.
His resume is attached.

13 UNFINISHED BUSINESS

None.

14 NEW BUSINESS

None.

15 ADJOURNMENT

A motion was made by Sean E. Smith, seconded by Jalen Anderson, to adjourn the meeting. The motion passed by a voice vote.

The County Legislature will not meet on September 1, 2025 in observance of the Labor Day Holiday.

Meeting adjourned until Monday, September 8, 2025 at 3:00 P.M. at the Eastern Jackson County Courthouse, 308 W. Kansas, Independence, Missouri, Ground Floor, Legislative Chambers.