

**PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 4, 2021**

**THIS COVER PAGE CONTAINS CERTAIN INFORMATION FOR QUICK REFERENCE ONLY. IT IS NOT A SUMMARY OF THIS ISSUE. INVESTORS MUST READ THE ENTIRE OFFICIAL STATEMENT TO OBTAIN INFORMATION ESSENTIAL TO THE MAKING OF AN INFORMED INVESTMENT DECISION.**

**NEW ISSUE  
BOOK ENTRY ONLY**

**MOODY'S RATING: "Aa2"  
See "Rating" herein.**

*In the opinion of Gilmore & Bell, P.C., Bond Counsel, under existing law and assuming continued compliance with certain requirements of the Internal Revenue Code of 1986, as amended, the interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excluded from gross income for federal and Missouri income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax. The Bonds are not "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended. See "TAX MATTERS" herein.*

**\$10,045,000\***  
**JACKSON COUNTY, MISSOURI**  
**SPECIAL OBLIGATION REFUNDING BONDS**  
**(TRUMAN MEDICAL CENTER D/B/A UNIVERSITY HEALTH PROJECT)**  
**SERIES 2021A**

**Due: December 1, as shown on  
the inside cover page**

**Dated: Date of Delivery**

The Bonds are issuable only as fully registered bonds, without coupons, and, when issued, will be registered in the name of Cede & Co., as registered owner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in authorized denominations. Purchasers will not receive certificates representing their interests in Bonds purchased. So long as Cede & Co. is the registered owner of the bonds, as nominee of DTC, references herein to the Bondowners or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (herein defined) of the Bonds.

The Bonds will be issued in the denomination of \$5,000 or any integral multiple thereof. Semiannual interest will be payable on June 1 and December 1, beginning on June 1, 2022. Principal will be payable upon presentation and surrender of the Bonds by the registered owners thereof at the payment office of BOKF, N.A., Paying Agent. Interest will be payable by check or draft of the Paying Agent mailed (or by electronic transfer in certain circumstances as described herein) to the persons who are the registered owners of the Bonds as of the close of business on the fifteenth day of the month preceding the interest payment date. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to such Bondowner. DTC is expected, in turn, to remit such payments to the DTC Participants (herein defined) for subsequent disbursement to the Beneficial Owners.

The Bonds are not subject to optional redemption prior to maturity.

The Bonds and the interest thereon will constitute special obligations of the County payable solely from amounts appropriated in each Fiscal Year (i) out of the income and revenues of the County provided for such Fiscal Year, plus (ii) any unencumbered balances from previous years. The County is not obligated to make any such annual appropriation. The Bonds do not constitute general obligations or indebtedness of the County within the meaning of any constitutional or statutory debt limitation or provision, and the County does not pledge its full faith and credit and is not obligated to levy taxes or resort to any other moneys or property of the County to pay the principal of and interest on the Bonds. The fiscal year of the County begins on each January 1 and ends on December 31 (the "Fiscal Year").

*The Bonds will be offered when, as and if delivered and approved by the Underwriters, subject to prior sale, modification or withdrawal of the offer without sale, and subject to the approval of validity and certain other matters by Gilmore & Bell, P.C., Kansas City, Missouri, Bond Counsel, and certain other conditions. Certain legal matters related to the Official Statement will be passed upon by Gilmore & Bell, P.C., Kansas City, Missouri. It is expected that the Bonds will be available for delivery on or about December \_\_, 2021.*



The date of this Official Statement is November \_\_, 2021.

\* Preliminary, subject to change.

This Preliminary Official Statement and the information contained herein are subject to completion and amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances may this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy, nor may there be any sale of these securities in any jurisdictions in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

**\$10,045,000\***  
**JACKSON COUNTY, MISSOURI**  
**SPECIAL OBLIGATION REFUNDING BONDS**  
**(TRUMAN MEDICAL CENTER D/B/A UNIVERSITY HEALTH PROJECT)**  
**SERIES 2021A**

**MATURITY SCHEDULE\***

**Serial Bonds**

<b><u>Due</u></b> <b><u>December 1</u></b>	<b><u>Principal</u></b> <b><u>Amount*</u></b>	<b><u>Interest</u></b> <b><u>Rate</u></b>	<b><u>Price</u></b>	<b><u>Yield</u></b>	<b><u>CUSIP</u></b>
2022	\$1,515,000				
2023	1,575,000				
2024	1,635,000				
2025	1,700,000				
2026	1,775,000				
2027	1,845,000				

## **JACKSON COUNTY, MISSOURI**

415 E 12<sup>th</sup> Street  
Kansas City, Missouri 64106  
(816) 881-3000

### **COUNTY OFFICIALS**

#### **County Officials**

Frank White Jr.	County Executive
Mary Jo Spino	County Clerk
Troy Schulte	County Administrator
Bryan Covinsky	County Counselor
Bob Crutsinger	Director of Finance

#### **County Legislature**

Jalen Anderson	1 <sup>st</sup> District At-Large
Crystal Williams	2 <sup>nd</sup> District At-Large
Tony Miller	3 <sup>rd</sup> District At-Large
Scott Burnett	1 <sup>st</sup> District
Ronald Finley	2 <sup>nd</sup> District
Charlie Franklin	3 <sup>rd</sup> District
Dan Tarwater III	4 <sup>th</sup> District
Jeanie Lauer	5 <sup>th</sup> District
Theresa Galvin	6 <sup>th</sup> District

### **CO- FINANCIAL ADVISORS**

Stifel Nicolaus & Company, Incorporated  
Kansas City, Missouri

Moody Reid Financial Advisors  
Kansas City, Missouri

### **CERTIFIED PUBLIC ACCOUNTANT**

BKD CPAs & Advisors, LLP  
Kansas City, Missouri

### **BOND COUNSEL**

Gilmore & Bell, P.C.  
Kansas City, Missouri

## REGARDING USE OF THIS OFFICIAL STATEMENT

No dealer, broker, salesperson or other person has been authorized by the County or the Underwriters to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been furnished by the County and other sources believed to be reliable, but such information is not guaranteed as to accuracy or completeness, and is not to be construed as a representation, by the Underwriters. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the County or others since the date hereof.

The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of that information.

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IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVER ALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

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THE BONDS HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION UNDER THE SECURITIES ACT OF 1933, AS AMENDED, OR UNDER ANY STATE SECURITIES OR "BLUE SKY" LAWS. THE BONDS ARE OFFERED PURSUANT TO AN EXEMPTION FROM REGISTRATION WITH THE SECURITIES AND EXCHANGE COMMISSION.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE TERMS OF THIS OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THESE SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

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### CAUTIONARY STATEMENTS REGARDING FORWARD-LOOKING STATEMENTS IN THIS OFFICIAL STATEMENT

Certain statements included or incorporated by reference in this Official Statement constitute "forward-looking statements" within the meaning of the United States Private Securities Litigation Reform Act of 1995, Section 21E of the United States Securities Exchange Act of 1934, as amended, and Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used such as "plan," "expect," "estimate," "anticipate," "projected," "budget" or other similar words.

THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS THAT MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS DESCRIBED TO BE MATERIALLY DIFFERENT FROM ANY FUTURE RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. NEITHER THE COUNTY NOR ANY OTHER PARTY PLANS TO ISSUE ANY UPDATES OR REVISIONS TO THOSE FORWARD-LOOKING STATEMENTS IF OR WHEN THEIR EXPECTATIONS, OR EVENTS, CONDITIONS OR CIRCUMSTANCES UPON WHICH SUCH STATEMENTS ARE BASED OCCUR.

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## OFFICIAL STATEMENT

**\$10,045,000\***

**JACKSON COUNTY, MISSOURI  
SPECIAL OBLIGATION REFUNDING BONDS  
(TRUMAN MEDICAL CENTER D/B/A UNIVERSITY HEALTH PROJECT)  
SERIES 2021A**

### INTRODUCTION

*This introduction is only a brief description and summary of certain information contained in this Official Statement and is qualified in its entirety by reference to more complete and detailed information contained in the entire Official Statement, including the cover page and appendices hereto, and the documents summarized or described herein. A full review should be made of the entire Official Statement.*

#### **Purpose of the Official Statement**

The purpose of this Official Statement is to furnish information relating to (1) Jackson County, Missouri (the “County”) and (2) the County’s Special Obligation Refunding Bonds (Truman Medical Center d/b/a University Health Project), Series 2021A (the “Bonds”), to be issued in the principal amount of \$10,045,000\* to refund the Jackson County, Missouri Special Obligation Bonds (Truman Medical Center Project), Series 2011B (the “Series 2011B Bonds”) maturing on December 1, 2022 and thereafter (the “Refunded Bonds”).

#### **The County**

The County is a constitutionally chartered county and political subdivision organized and existing under the laws of the State of Missouri. See the caption “**THE COUNTY**” herein.

#### **The Bonds**

The Bonds are being issued pursuant to an ordinance (the “Bond Ordinance”) adopted by the governing body of the County for the purpose of refunding the Refunded Bonds and paying costs related to the issuance of the Bonds and the refunding of the Refunded Bonds. See the caption “**THE BONDS**” herein.

#### **Security and Source of Payment**

The payment of the principal of and interest on the Bonds is subject to annual appropriation by the County. The County is not required or obligated to make any such appropriation. No property of the County is pledged or encumbered to secure payment of the Bonds.

The Bonds and the interest thereon will constitute special obligations of the County payable solely from amounts appropriated in each Fiscal Year (i) out of the income and revenues of the County provided for such Fiscal Year, plus (ii) any unencumbered balances from previous years. The County is not obligated to make any such annual appropriation. The Bonds do not constitute general obligations or indebtedness of the County within the meaning of any constitutional or statutory debt limitation or provision, and the County does not pledge its full faith and credit and is not obligated to levy taxes or resort to any other moneys or property of the County to pay the principal of and interest on the Bonds. The fiscal year of the County begins on each January 1 and ends on December 31 (the “Fiscal Year”). See the caption “**SECURITY AND SOURCES OF PAYMENT FOR THE BONDS**” herein.

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\* Preliminary, subject to change.

## **Financial Statements**

Audited financial statements of the County, as of and for the year ended December 31, 2020, are included in **Appendix B** to this Official Statement. These financial statements have been audited by BKD CPAs and Advisors, LLP, Kansas City, Missouri, independent certified public accountants, to the extent and for the periods indicated in their report which is also included in **Appendix B** hereto.

## **Risk Factors**

Payment of the Bonds is subject to certain risks. See the caption “**RISK FACTORS**” herein.

## **Continuing Disclosure Information**

The County has covenanted in its Continuing Disclosure Certificate to provide certain financial information and notices of material events to the Municipal Securities Rulemaking Board, in compliance with Rule 15c2-12 promulgated by the Securities and Exchange Commission. See the caption “**CONTINUING DISCLOSURE**” herein.

## **THE COUNTY**

The County is a constitutionally chartered county and political subdivision organized and existing under the laws of the State of Missouri. The County is one of the fourteen counties which comprise the Kansas City Metropolitan Area. It is bordered on the west by the Kansas-Missouri state line, on the south by Cass County, on the east by Lafayette County and Johnson County and on the north by the Missouri River and Clay County. The County contains approximately 32.7% of the metropolitan area’s population. Eighteen incorporated municipalities are located within the County, including the cities of Kansas City and Independence, the County seat. Jackson County is the most populated county in the Kansas City Metropolitan Area and contains 605 square miles. See “**APPENDIX A: THE COUNTY**” and “**APPENDIX B: ACCOUNTANT’S REPORT AND AUDITED FINANCIAL STATEMENTS.**”

## **THE CORPORATION AND THE MEDICAL CENTERS**

The County is required by Missouri statutes to provide, at the expense of the County, for the relief, maintenance and support of county inhabitants who are unable to support themselves. The County derives from these statutory provisions its mandate to provide health care facilities for the indigent from funds of the County. The source of revenue for the County obligation to provide health care facilities is the County’s Health Fund. The Health Fund is funded from an ad valorem property tax levy on all taxable property located in the County. The Health Fund property tax levy (after reduction for the sales tax moneys) is currently \$0.1921 per \$100 of assessed valuation. The property tax health fund levy generated revenues of \$26,371,389 during fiscal year 2020.

*[Remainder of page left intentionally blank]*

These health care needs are served by Truman Medical Center, Incorporated d/b/a University Health Hospital Hill and University Health Lakewood (collectively, the “Medical Centers”). The County owns University Health Hospital Hill, a licensed 258 bed acute care public medical facility and University Health Lakewood, a licensed 102 bed adult acute care facility and a 212 bed long term care public medical facility. Truman Medical Center, Incorporated d/b/a University Health (the “Corporation”) is a private nonprofit corporation which leases, operates or manages the Medical Centers. The Corporation, the County and Kansas City, Missouri (the “City”) entered into a Cooperation Agreement dated May 1, 1970, as supplemented by a Supplemental Cooperation Agreement dated April 3, 1973, and a Second Supplemental Cooperation Agreement dated as of December 1, 1996 (the “Cooperation Agreement”) providing for the acquisition, construction and operation of the hospital. The Cooperation Agreement provides that the City, subject to annual appropriation, will pay the expenses of operation of University Health Hospital Hill facilities and certain City owned properties adjacent thereto. The Corporation agrees under the Cooperation Agreement to provide hospital, medical, paramedical, nursing, educational, training, routine maintenance and other related medical services to the medically indigent citizens of the City. The Corporation leases and operates University Health Hospital Hill pursuant to an Operating Lease (the “Operating Lease”) dated as of December 1, 1996, between the County and the Corporation. The Corporation manages University Health Lakewood pursuant to a management agreement dated December 29, 1972, as supplemented on June 1, 1986, between the County and the Corporation.

University Health Hospital Hill is a 15-acre campus at 2301 Holmes in Kansas City, Missouri consisting of inpatient, outpatient and supporting services. The main hospital building currently houses all inpatient units, surgical suites, radiology, pathology, emergency department, OB/Gyn department, neonatal intensive care, nursery, most of the outpatient clinics, and offices, support services and teaching facilities. The Hospital Hill Center contains four levels of parking and three levels of hospital support offices. The Corporation also leases space from the State of Missouri in the former Western Missouri Mental Health Center which is adjacent to the main hospital. The Hospital Hill Center provides behavioral health (psychiatric) care for 60 inpatient beds plus emergency room services.

University Health Lakewood is situated on approximately 35 acres owned by the County. The facility was built in 1908, with additions added in 1930, 1971, 1994 and 2006. The 102 bed acute care hospital includes a general medical and surgical unit, obstetrics and gynecology, nursery, psychiatric unit, and a medical rehabilitation unit. The 212 bed long term care facility provides skilled nursing care to residents of the facility. The facility also provides pharmacy, laboratory and radiology services as well as administrative support functions. The ambulatory care center provides outpatient clinical services including family practice, ophthalmology and orthopedics, obstetrical and gynecological, medical and surgical dental and other specialty clinics, woman and infant children programs and emergency services. The facility is also the site for the educational and clinical activities of the Department of Community and Family Medicine of the University of Missouri-Kansas City School of Medicine. The department includes a family practice training program composed of post doctoral physicians who are being trained in the specialty field of family practice. The department has input into all six years of the pre-doctoral education of medical students matriculating at UMKC. The department provides educational experiences for pre-doctoral and graduate learners in family medicine, geriatrics, community medicine, primary care, public health and a variety of other primary care experiences.

The Corporation provides services for the needy and indigent regardless of ability to pay. Such care is provided without charge or at amounts less than established rates to patients meeting certain criteria under a charity care policy. In addition, the Corporation provides care for medically indigent patients covered under the Medicaid Program at rates substantially below standard charges. The Corporation also serves certain patients whose medical care costs are paid under private and government-sponsored contractual programs. Under these programs, reimbursement is based upon established payment schedules, defined per diem amounts or discounts from established charges.

## PLAN OF FINANCING

### The Refunded Bonds

The County previously issued the Series 2011B Bonds for the purpose of providing funds to finance the renovation and improvement of the Medical Centers, the acquisition and installation of equipment at the Medical Centers and the purchase and installation of technology improvements benefitting the Medical Centers, including without limitation, improvements for inpatient cardiac unit, operating room renovation, mother/baby unit remodel, outpatient behavioral health renovation, clinic/office renovation, kitchen upgrades, Lakewood Family birthplace, long term care bed replacement, addition of geriatric psychology, dome repair, electronic medical records, information technology and medical equipment purchases and upgrades. (the "Project").

The County now desires to refund the Refunded Bonds in order to achieve debt service savings. The Bonds are authorized pursuant to and in full compliance with the Constitution and statutes of the State of Missouri, and the Charter of the County.

### Funding Sources

The source of the revenue for the County expected for appropriation to make payments on the Bonds is the County's Health Fund. The Health Fund is funded from an ad valorem property tax levy on all taxable property located in the County. The Health Fund property tax levy (after reduction for sales tax moneys) is currently \$0.1921 per \$100 of assessed valuation. Under state statutes, the purpose of the County Health Fund Levy is for operating, maintaining or supporting a public county hospital or public hospital system or for the maintenance of county patients in state institutions, public hospital, or other hospitals and for the purpose of operating or maintaining a public County health center or institution and conducting public health programs.

The Corporation has agreed to operate the County's hospital and health care facilities and related health services for the facilities at University Health Hospital Hill, University Health Lakewood and the Jackson County Health department. The County has contractually agreed to pay the Corporation an amount to be determined and appropriated annually by the County Legislature (\$5,149,857 for 2020). These payments are intended to compensate the Corporation for services provided to the Jackson County Jail. The contract is to automatically continue in effect on a year to year basis unless terminated by either party by submitting 180 day notice. Moneys transferred pursuant to this paragraph may be used to pay debt service on the Bonds.

**THE COUNTY INTENDS TO USE THE HEALTH FUND LEVY MONEYS TO PAY DEBT SERVICE ON THE BONDS. THE COUNTY INTENDS TO ANNUALLY BUDGET AND APPROPRIATE OTHER GENERAL FUND REVENUES TO PAY DEBT SERVICE ON THE BONDS TO THE EXTENT THE HEALTH FUND LEVY REVENUES ARE NOT SUFFICIENT FOR SUCH PURPOSES. SUCH REVENUES AND OTHER REVENUES ARE NOT PLEDGED AS SECURITY FOR THE PAYMENT OF THE BONDS AND THERE CAN BE NO ASSURANCE THAT THE COUNTY WILL APPROPRIATE FUNDS FOR THE PAYMENT OF THE BONDS.**

## Sources and Uses of Funds\*

The following table summarizes the estimated sources of funds and the expected uses of such funds, in connection with the plan of financing:

<i>Sources of Funds:</i>	
Principal Amount of the Bonds .....	\$10,045,000.00*
Net Original Issue Premium .....	<u>.00</u>
Total.....	<u>\$ .00</u>
 <i>Uses of Funds:</i>	
Deposit to refund the Refunded Bonds .....	\$ .00
Costs of Issuance including Underwriters' Discount.....	<u>.00</u>
Total.....	<u>\$ .00</u>

## THE BONDS

*The following is a summary of certain terms and provisions of the Bonds. Reference is hereby made to the Bonds and the provisions with respect thereto in the Bond Ordinance for the detailed terms and provisions thereof.*

### General Description

The Bonds will be issued in the principal amounts stated on the inside cover page of this Official Statement, will be dated their date of delivery, and will consist of fully registered bonds without coupons in the denomination of \$5,000 or any integral multiple thereof. The Bonds will mature, subject to redemption as described below, on December 1 in the years and in the principal amounts set forth on the inside cover page of this Official Statement. Interest on the Bonds will be payable semiannually on June 1 and December 1 in each year, beginning on June 1, 2022. Principal will be payable upon presentation and surrender of the Bonds by the Registered Owners thereof at the payment office of BOKF, N.A., the Paying Agent. Interest shall be paid to the Registered Owners of the Bonds as shown on the Bond Register at the close of business on the Record Date for such interest (a) by check or draft mailed by the Paying Agent to the address of such Registered Owners shown on the Bond Register, (b) at such other address as is furnished to the Paying Agent in writing by any Registered Owner or (c) in the case of an interest payment to any Registered Owner of \$500,000 or more in aggregate principal amount of Bonds, by electronic transfer to such Registered Owner upon written notice given to the Paying Agent by such Registered Owner, not less than 5 days prior to the Record Date for such interest, containing the electronic transfer instructions including the bank (which shall be in the continental United States), ABA routing number and account name and account number to which such Registered Owner wishes to have such transfer directed.

### Redemption Provisions

*Optional Redemption.* The Bonds are not subject to optional redemption prior to maturity.

### Registration, Transfer and Exchange of Bonds

Each Bond when issued shall be registered by the Paying Agent in the name of the owner thereof on the Bond Register. Bonds are transferable only upon the Bond Register upon presentation and surrender of the Bonds, together with instructions for transfer. Bonds may be exchanged for Bonds in the same aggregate principal amount and maturity upon presentation to the Paying Agent, subject to the terms, conditions and limitations set forth in the Bond Ordinance and upon payment of any tax, fee or other governmental charge required to be paid with respect to any such registration, transfer or exchange.

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\* Preliminary, subject to change.

## SECURITY AND SOURCES OF PAYMENT FOR THE BONDS

The Bonds are special obligations of the County payable solely from amounts pledged or appropriated therefor in each Fiscal Year (i) out of the income and revenues provided for such Fiscal Year plus (ii) any unencumbered balances for previous years. The Bonds do not constitute general obligations or indebtedness of the County within the meaning of any constitutional or statutory limitation or provision, and the County does not pledge its full faith and credit and is not obligated to levy taxes or resort to any other moneys or property of the County to pay the principal of and interest on the Bonds.

The source of revenue for the County expected for appropriation to make payments on the Bonds will be derived from the County's Health Fund. The Health Fund is funded from an ad valorem property tax levy on all taxable property located in the County. The property tax health fund levy (after reduction for sales tax moneys) is currently \$0.1921 per \$100 of assessed valuation. The property tax health fund levy generated revenues of \$26,371,389 during fiscal year 2020.

The payment of the principal of and interest on the Bonds is subject to an annual appropriation by the County. The County Legislature has directed the Director of Finance or any other officer of the County at any time charged with the responsibility of formulating budget proposals to include in each annual budget an appropriation of the amount necessary (after taking into account any moneys legally available for such purpose) to pay debt service on the Bonds. The County is not required or obligated to make any such annual appropriation, and the decision whether or not to appropriate such funds will be solely within the discretion of the then current County Legislature. No property of the County is pledged or encumbered as security for payment of the Bonds.

The County Legislature has directed the Director of Finance or any other officer of the County at any time charged with the responsibility of formulating budget proposals to include in each annual budget an appropriation of the amount necessary (after taking into account any moneys legally available for such purpose) to satisfy its obligations with respect to the Bonds. The County is not required or obligated to make any such annual appropriation, and the decision whether or not to appropriate such funds will be solely within the discretion of the then current County Legislature.

The County plans to use funds from property taxes, sales taxes and other revenues to provide for the payment of the debt service of the Bonds. **As discussed above, none of such taxes or revenues are pledged or may be pledged to the payment of the Bonds and any decision to budget or appropriate any of such funds will be within the sole discretion of the then current County Legislature in each fiscal year.**

All references herein to the Bond Ordinance are qualified in their entirety by reference to the Bond Ordinance. Copies of the Bond Ordinance and the Official Statement may be viewed at the office of Stifel Nicolaus & Company, Incorporated, 4801 Main Street, Suite 530, Kansas City, Missouri 64112, (816) 531-7777, one of the financial advisors for the County, or will be provided to any prospective purchaser requesting the same, upon payment by such prospective purchaser of the cost of complying with such request.

## RISK FACTORS

*The following section describes certain risk factors affecting the payment of and security for the Bonds. The following discussion of risks is not meant to be an exhaustive list of the risks associated with the purchase of the Bonds and does not necessarily reflect the relative importance of the various risks. Potential investors are advised to consider the following factors along with all other information in this Official Statement in evaluating the Bonds. There can be no assurance that other risk factors will not become material in the future.*

**THE BONDS DO NOT GIVE RISE TO A GENERAL OBLIGATION OR OTHER INDEBTEDNESS OF THE COUNTY, THE STATE OF MISSOURI, OR ANY OTHER POLITICAL SUBDIVISION THEREOF WITHIN THE MEANING OF ANY CONSTITUTIONAL OR STATUTORY DEBT LIMITATION OR PROVISION.**

**THE BONDS SHALL BE SPECIAL OBLIGATIONS OF THE COUNTY PAYABLE SOLELY FROM THE ANNUAL APPROPRIATION OF FUNDS BY THE COUNTY FOR THAT PURPOSE. IN EACH FISCAL YEAR, PAYMENTS OF PRINCIPAL OF AND INTEREST ON THE BONDS SHALL BE MADE SOLELY FROM THE AMOUNTS APPROPRIATED THEREFOR (I) OUT OF THE INCOME AND REVENUES OF THE COUNTY PROVIDED FOR SUCH YEAR PLUS (II) ANY UNENCUMBERED BALANCES FOR PREVIOUS YEARS, AND THE DECISION WHETHER TO MAKE SUCH APPROPRIATION EACH YEAR SHALL BE WITHIN THE SOLE DISCRETION OF THE THEN CURRENT COUNTY LEGISLATURE. SUBJECT TO THE PRECEDING SENTENCE, THE OBLIGATIONS OF THE COUNTY TO MAKE PAYMENTS HEREUNDER AND TO PERFORM AND OBSERVE ANY OTHER COVENANT AND AGREEMENT CONTAINED IN THE BOND ORDINANCE SHALL BE ABSOLUTE AND UNCONDITIONAL.**

**NO OTHER PROPERTY OF THE COUNTY IS PLEDGED OR ENCUMBERED TO SECURE PAYMENT OF THE BONDS.**

#### **No Credit Enhancement**

No bond insurance policy, letter of credit, reserve fund or other credit enhancement will be issued or funded to insure payment of the principal of or interest on the Bonds. Accordingly, any potential purchaser of the Bonds should consider the financial ability of the County to appropriate moneys sufficient to make the payments of principal of and interest on the Bonds.

#### **Changes in Economic, Demographic and Market Conditions**

Changes in real estate market conditions in the Jackson County area, as well as changes in general or local demographic or economic conditions, could adversely affect the value of the property located within the County and the level of economic activity in the County and, consequently, the amounts of real estate taxes, sales taxes and other revenues generated by the County. Such changes could also have an adverse impact on the financial condition of the County and, thus, the County resources available for appropriation for the payment of the Bonds.

In particular, sales tax revenues historically have been sensitive to changes in local, regional and national economic conditions. For example, sales tax revenues have historically declined during economic recessions, when high unemployment adversely affects consumption. Demographic changes in the population of the County may adversely affect the level of sales tax revenues. A decline in the County's population, or reductions in the level of commercial and industrial activity in the County, could reduce the number and value of taxable transactions and thus reduce the amount of sales tax revenues. Internet and on-line sales have also caused local sales tax collections to decline. It is not possible to predict whether or to what extent any such changes in economic conditions, demographic characteristics, population or commercial and industrial activity will occur, and what impact any such changes would have on sales tax revenues.

#### **Investment Ratings and Secondary Market**

The lowering or withdrawal of the investment rating initially assigned to the Bonds could adversely affect the market price for and the marketability of the Bonds. There is no assurance that a secondary market will develop for the purchase and sale of the Bonds. Prices of municipal securities in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and changes in operating performance of the entities operating the facilities subject to the municipal securities. From time to time the secondary market trading in selected issues of municipal securities will fluctuate as a result of the financial

condition or market position of the underwriters, prevailing market conditions, or a material adverse change in the operations of that entity, whether or not the subject securities are in default as to principal and interest payments, and other factors that may give rise to uncertainty concerning prudent secondary market practices. Municipal securities are generally viewed as long-term investments, subject to material unforeseen changes in the investor's circumstances, and may require commitment of the investor's funds for an indefinite period of time, perhaps until maturity.

### **Cybersecurity Risks**

The County relies on its information systems to provide security for processing, transmission and storage of confidential and other credit information. It is possible that the County's security measures will not prevent improper or unauthorized access or disclosure of personally identifiable information resulting from cyber-attacks. Security breaches, including electronic break-ins, computer viruses, attacks by hackers and similar breaches can create disruptions or shutdowns of the County and the services it provides, or the unauthorized disclosure of confidential and other credit information. If personal or otherwise protected information is improperly accessed, tampered with or distributed, the County may incur significant costs to remediate possible injury to the affected persons, and the County may be subject to sanctions and civil penalties if it is found to be in violation of federal or state laws or regulations. Any failure to maintain proper functionality and security of information systems could interrupt the County's operations, delay receipt of revenues, damage its reputation, subject it to liability claims or regulatory penalties and could have a material adverse effect on its operations, financial condition and results of operations.

### **Potential Risks Relating to COVID-19**

*General.* In December 2019, a novel strain of coronavirus (which leads to the disease known as "COVID-19"), was discovered in Wuhan, China. Since that date, the virus has spread throughout the world and has been characterized by the World Health Organization as a pandemic. The impact of the COVID-19 pandemic on the U.S. economy is expected to be broad based and to negatively impact national, state and local economies.

In response to such expectations, the President of the United States on March 13, 2020 declared a "national emergency," which, among other effects, allows the executive branch to disburse disaster relief funds to address the COVID-19 pandemic and related economic dislocation. On March 13, 2020, the Governor of the State of Missouri (the "**Governor**") signed an Executive Order declaring a state of emergency in the State of Missouri (the "**State**") in response to COVID-19, which was extended through August 31, 2021, but has now expired. The State is not currently under a statewide public health order. Despite the expiration of statewide orders, cities and counties have the ability, and continue, to impose local public health orders restricting economic activities within the State.

The Jackson County Health Department has issued several orders related to COVID-19. The most recent became effective August 9, 2021 and requires individuals in an indoor place of public accommodation to properly wear a face covering or mask. The details of the recovery plan is available on the Jackson County Health Department website.

The proliferation of COVID-19 throughout the County and the surrounding western Missouri region may negatively impact the ability of the County to pay debt service on the Bonds if the economic ramifications of the spread of COVID-19 have a lasting impact on the economy in and around the County. Developments regarding COVID-19 continue to occur on a daily basis and the extent to which COVID-19 will impact the ability of the County to generate sufficient revenues for debt service on the Bonds is highly uncertain and cannot be predicted. The Bonds do not constitute a general obligation of the County and do not constitute an indebtedness of the County within the meaning of any constitutional or statutory provision, limitation or restriction, and the taxing power of the County is not pledged for repayment of the Bonds. See the section captioned "**SECURITY AND SOURCES OF PAYMENT FOR THE BONDS**" in this Official Statement.

*Financial.* The financial impact of COVID-19 on the County's fiscal year 2020 budget was significant. For the fiscal year that ended December 31, 2020, the County suffered a \$3 million, or 5.8%, decline in sales tax collections in the General Fund of the County. Other county sales tax funds were down by a similar percentage

and have been offset by available reserves in the respective funds. Property tax collections are also down, but was offset by a higher property tax rate than actually budgeted. Sales tax collections for 2021 are ahead of the same period in 2020. See “**FINANCIAL INFORMATION CONCERNING THE COUNTY -Sources of Revenue – History of Sales Tax Collections**” in **Appendix A**.

The estimated \$3 million reduction in sales tax revenue in the General Fund was offset by an approximately \$5 million in expenditure savings in the General Fund mostly attributable to vacant positions not being filled through a hiring freeze for the balance of the fiscal year. In addition, \$122.67 million in federal COVID-19 funds received by the County will absorb all COVID-19 related costs incurred by the County in the local fight against the pandemic. The County finished the fiscal year 2020 with a zero net change or slightly positive financial position.

The County received \$68.28 million in federal funding from the American Rescue Plan, and the County expects to receive an additional \$68.28 million in 2022. The American Rescue Plan funding provides the County with funding to fight the ongoing pandemic for the next several years, as well as the opportunity to recoup lost revenues from 2020-2023.

*Vaccine Mandate.* Effective October 4, 2021, the County enacted a policy requiring all County employees to be fully vaccinated or be subject to weekly COVID-19 testing. As of the end of October, approximately 80% of County employees were vaccinated. The County does not anticipate the need for more aggressive vaccine measures.

The Medical Centers enacted a vaccine mandate, effective September 20, 2021, that required all employees to be vaccinated. Out of approximately 4,800 employees, 39 employees did not comply with the mandate and left the Medical Centers. The loss of 39 employees did not affect operations of the Medical Centers.

### **Enforcement of Remedies**

The enforcement of the remedies under the Bond Ordinance may be limited or restricted by federal or state laws or by the application of judicial discretion, and may be delayed in the event of litigation to enforce the remedies. State laws concerning the use of assets of political subdivisions and federal and state laws relating to bankruptcy, fraudulent conveyances, and rights of creditors may affect the enforcement of remedies. Similarly, the application of general principles of equity and the exercise of judicial discretion may preclude or delay the enforcement of certain remedies. The legal opinions to be delivered with the issuance of the Bonds will be qualified as they relate to the enforceability of the various legal instruments by reference to the limitations on enforceability of those instruments under (1) applicable bankruptcy, insolvency, reorganization or similar laws affecting the enforcement of creditors’ rights, (2) general principles of equity, and (3) the exercise of judicial discretion in appropriate cases.

### **Bankruptcy**

In addition to the limitations on remedies contained in the Bond Ordinance, the rights and remedies provided by the Bonds may be limited by and are subject to (i) bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws affecting creditors’ rights, (ii) the application of equitable principles, and (iii) the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against political subdivisions in the State of Missouri. The County, like all other Missouri political subdivisions, is specifically authorized by Missouri law to institute proceedings under Chapter 9 of the Federal Bankruptcy Code. Such proceedings, if commenced, are likely to have an adverse effect on the market price of the Bonds.

## **Pensions and Other Postemployment Benefits**

The County contributes to an agent multiple-employer defined-benefit pension plan on behalf of its employees. See “**THE COUNTY – DEBT STRUCTURE OF THE COUNTY – Pension Liabilities**” in *Appendix A* of this Official Statement. The County also provides other postemployment benefits (“OPEB”) as part of the total compensation offered to attract and retain the services of qualified employees. See “**DEBT STRUCTURE OF THE COUNTY – Other Post-Employment Benefits**” in *Appendix A* of this Official Statement. Future required contribution increases beyond the current fiscal year may require the County to increase its revenues, reduce its expenditures, or some combination thereof, which may impact the County’s operations or limit the County’s ability to generate additional revenues in the future.

For more information specific to the County’s participation, including the County’s past contributions, net pension liability, and pension expense and other post-employment costs, see Notes 1(j) and (l) to the County’s financial statements included in *Appendix B* to this Official Statement.

## **Amendment of the Bond Ordinance**

Certain amendments, effected by ordinance of the County, to the Bonds and the Bond Ordinance may be made with consent of the owners of not less than a majority in principal amount of the Bonds then outstanding. Such amendments may adversely affect the security of the owners of the Bonds.

## **Risk of Audit**

The Internal Revenue Service has established an ongoing program to audit obligations such as the Bonds to determine the legitimacy of the tax status of such obligations. No assurance can be given that the Internal Revenue Service will not commence an audit of the Bonds. Owners of the Bonds are advised that, if an audit of the Bonds were commenced, in accordance with its current published procedures, the Internal Revenue Service is likely to treat the County as the taxpayer, and the Owners of the Bonds may not have a right to participate in such audit. Public awareness of any audit could adversely affect the market value and liquidity of the Bonds during the pendency of the audit, regardless of the ultimate outcome of the audit.

## **Taxability**

The Bonds are not subject to prepayment nor is the interest rate subject to adjustment in the event of a determination by the Internal Revenue Service or a court of competent jurisdiction that the interest paid or to be paid on any Bonds is or was includible in the gross income of the Owners of the Bonds for federal income tax purposes. It may be that Owners of the Bonds would continue to hold their bonds, receiving principal and interest as and when due, but would be required to include such interest payments in gross income for federal income tax purposes.

## **Other Factors Affecting the County**

One or more of the following factors or events could adversely affect the County’s operations and financial performance to an extent that cannot be determined at this time:

1. *Changes in Administration.* Changes in key administrative personnel could affect the capability of management of the County.
2. *Future Economic Conditions.* Adverse economic conditions or changes in demographics in the County, including increased unemployment and inability to control expenses in periods of inflation, could adversely impact the County’s financial condition.
3. *Insurance Claims.* Increases in the cost of general liability insurance coverage and the amounts paid in settlement of liability claims not covered by insurance could adversely impact the County’s financial condition.

4. *Natural Disasters.* The occurrence of natural disasters, such as floods, droughts, tornadoes or earthquakes, or the impact of pandemics, could damage the facilities of the County, interrupt services or otherwise impair operations and the ability of the County to produce revenues.

5. *Organized Labor Efforts.* Efforts to organize employees of the County into collective bargaining units could result in adverse labor actions or increased labor costs.

### **The Hancock Amendment**

An amendment to the Missouri Constitution limiting taxation and government spending was approved by Missouri voters on November 4, 1980. This amendment limits the ability of the County to impose new or increased taxes to provide funding for the payment of the Bonds, or other governmental purposes of the County, without voter approval. The amendment (commonly known as the Hancock Amendment) limits the rate of increase and the total amount of taxes which may be imposed in any Fiscal Year, and the limit may not be exceeded without voter approval. The tax rate ceiling, determined annually, is the rate of levy which, when charged against the newly assessed valuation of the County for the current year, excluding new construction and improvements, will produce an amount of tax revenues equal to tax revenues for the previous year increased by 5% or the Consumer Price Index, whichever is lower. The limitation on local governmental units does not apply to taxes imposed for the payment of principal of and interest on general obligation bonds approved by the requisite percentage of voters.

The Hancock Amendment also requires political subdivisions of the State to obtain voter approval in order to increase any “*tax, license or fee.*” The precise meaning and application of the phrase “*tax, license or fee*” is unclear, but decisions of the Missouri Supreme Court have indicated that it does not apply to traditionally set user fees. The limitations imposed by the Hancock Amendment restrict the County’s ability to increase many but not all taxes, licenses and certain fees without obtaining voter approval.

In 2008, through the enactment of Senate Bill 711 (“SB 711”), the Missouri General Assembly approved further limitations on the amount of property taxes that can be imposed by a political subdivision such as the County. Prior to the enactment of SB 711, a Hancock rollback would not necessarily result in a reduction of the County’s property tax levy if its current tax levy was less than its current tax levy ceiling, due to the County’s voluntary rollback from the maximum authorized tax levy. The property tax levy is the levy actually imposed by a political subdivision while the tax rate ceiling is the maximum levy the political subdivision may impose under the provisions of the Hancock Amendment. Under SB 711, in reassessment years (odd-numbered years), the Hancock rollback is applied to a political subdivision’s actual property tax levy, regardless of whether that levy is at the political subdivision’s tax levy ceiling. This further reduction is sometimes referred to as an “SB 711 rollback.” In non-reassessment years (even-numbered years), the property tax levy may be increased to the political subdivision’s tax levy ceiling (as adjusted by the Hancock rollback), only after a public hearing and adoption of a resolution or policy statement justifying the action.

### **Defeasance Risks**

When all of the Bonds are deemed paid as provided in the Bond Ordinance, the requirements contained in the Bond Ordinance and all other rights granted to bond owners thereby shall terminate. Bonds or scheduled interest payments thereon shall be deemed to have been paid and discharged within the meaning of the Bond Ordinance if there has been deposited with the Paying Agent, or other commercial bank or trust company and having full trust powers, at or prior to the stated maturity or redemption date of said Bonds or the interest payments thereon, in trust for and irrevocably appropriated thereto, moneys and Defeasance Obligations that, together with the interest to be earned on any such Defeasance Obligations, will be sufficient for the payment of the principal of said Bonds and interest accrued to the stated maturity or redemption date, or if default in such payment has occurred on such date, then to the date of the tender of such payments; provided, however, that if any such Bonds are to be redeemed prior to their stated maturity, (1) the County has elected to redeem such Bonds, and (2) either notice of such redemption shall have been given, or the County shall have given irrevocable instructions, or shall have provided for an escrow agent to give irrevocable instructions, to the Paying Agent to

give such notice of redemption in compliance with the Bond Ordinance. Defeasance Obligations include, in addition to cash and obligations pre-refunded with cash, bonds, notes, certificates of indebtedness, treasury bills and other securities constituting direct obligations of, or obligations the principal of and interest on which are fully and unconditionally guaranteed as to full and timely payment by, the United States of America. Historically, such United States obligations have been rated in the highest rating category by the rating agencies. There is no legal requirement in the Bond Ordinance that Defeasance Obligations consisting of such United States obligations be or remain rated in the highest rating category by any rating agency. Prices of municipal securities in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and that could include the rating of Bonds defeased with Defeasance Obligations to the extent the Defeasance Obligations have a change or downgrade in rating.

### **THE BOOK-ENTRY ONLY SYSTEM**

The Depository Trust Company (“DTC”), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered bonds registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose

accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County or Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the Paying Agent, or the County, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal or redemption price of and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the County or the Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the County or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The County may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

**The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the County believes to be reliable, but the County takes no responsibility for the accuracy thereof.**

#### **Transfer Outside Book-Entry Only System**

If the Book-Entry Only System is discontinued the following provisions would apply. The Bonds are transferable only upon the Register upon presentation and surrender of the Bonds, together with instructions for transfer. Bonds may be exchanged for other Bonds of any denomination authorized by the Bond Ordinance in the same aggregate principal amount, series, payment date and interest rate, upon presentation to the Paying Agent, subject to the terms, conditions and limitations and upon payment of any tax, fee or other governmental charge required to be paid with respect to any such registration, exchange or transfer.

## LEGAL MATTERS

### Legal Proceedings

As of the date hereof, there is no controversy, suit or other proceeding of any kind pending or threatened wherein or whereby any question is raised or may be raised, questioning, disputing or affecting in any way the legal organization of the County or its boundaries, or the right or title of any of its officers to their respective offices, or the legality of any official act in connection with the authorization, issuance and sale of the Bonds, or the constitutionality or validity of the Bonds or any of the proceedings had in relation to the authorization, issuance or sale thereof, or the levy and collection of a tax to pay the principal and interest thereof, or which might affect the County's ability to meet its obligations to pay the Bonds.

From time to time, claims and litigation against the County arises in the ordinary course of business. The County, after consultation with counsel, does not believe that the outcome of these matters will have a material impact on the financial condition of the County, and the County does not believe that such exposure would materially affect the County's ability to meet its obligations to pay the Bonds.

### Approval of Legality

All legal matters incident to the authorization and issuance of the Bonds are subject to the approval of Gilmore & Bell, P.C., Kansas City, Missouri, Bond Counsel.

## TAX MATTERS

The following is a summary of the material federal and State of Missouri income tax consequences of holding and disposing of the Bonds. This summary is based upon laws, regulations, rulings and judicial decisions now in effect, all of which are subject to change (possibly on a retroactive basis). This summary does not discuss all aspects of federal income taxation that may be relevant to investors in light of their personal investment circumstances or describe the tax consequences to certain types of owners subject to special treatment under the federal income tax laws (for example, dealers in securities or other persons who do not hold the Bonds as a capital asset, tax-exempt organizations, individual retirement accounts and other tax deferred accounts, and foreign taxpayers), and, except for the income tax laws of the State of Missouri, does not discuss the consequences to an owner under any state, local or foreign tax laws. The summary does not deal with the tax treatment of persons who purchase the Bonds in the secondary market. Prospective investors are advised to consult their own tax advisors regarding federal, state, local and other tax considerations of holding and disposing of the Bonds.

### Opinion of Bond Counsel

In the opinion of Gilmore & Bell, P.C., Bond Counsel to the County, under the law existing as of the issue date of the Bonds:

***Federal and State of Missouri Tax Exemption.*** The interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes and is exempt from income taxation by the State of Missouri.

***Alternative Minimum Tax.*** The interest on the Bonds is not an item of tax preference for purposes of computing the federal alternative minimum tax.

***Bank Qualification.*** The Bonds are not "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

Bond Counsel's opinions are provided as of the date of the original issue of the Bonds, subject to the condition that the County comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The County has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal and State of Missouri income tax purposes retroactive to the date of issuance of the Bonds. Bond Counsel is expressing no opinion regarding other federal, state or local tax consequences arising with respect to the Bonds, but has reviewed the discussion under the heading "TAX MATTERS."

### **Other Tax Consequences**

**Original Issue Discount.** For federal income tax purposes, original issue discount is the excess of the stated redemption price at maturity of a Bond over its issue price. The issue price of a Bond is generally the first price at which a substantial amount of the Bonds of that maturity have been sold to the public. Under Section 1288 of the Code, original issue discount on tax-exempt bonds accrues on a compound basis. The amount of original issue discount that accrues to an owner of a Bond during any accrual period generally equals (1) the issue price of that Bond, plus the amount of original issue discount accrued in all prior accrual periods, multiplied by (2) the yield to maturity on that Bond (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the accrual period), minus (3) any interest payable on that Bond during that accrual period. The amount of original issue discount accrued in a particular accrual period will be considered to be received ratably on each day of the accrual period, will be excludable from gross income for federal income tax purposes, and will increase the owner's tax basis in that Bond. Prospective investors should consult their own tax advisors concerning the calculation and accrual of original issue discount.

**Original Issue Premium.** For federal income tax purposes, premium is the excess of the issue price of a Bond over its stated redemption price at maturity. The issue price of a Bond is generally the first price at which a substantial amount of the Bonds of that maturity have been sold to the public. Under Section 171 of the Code, premium on tax-exempt bonds amortizes over the term of the Bond using constant yield principles, based on the purchaser's yield to maturity. As premium is amortized, the owner's basis in the Bond and the amount of tax-exempt interest received will be reduced by the amount of amortizable premium properly allocable to the owner, which will result in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes on sale or disposition of the Bond prior to its maturity. Even though the owner's basis is reduced, no federal income tax deduction is allowed. Prospective investors should consult their own tax advisors concerning the calculation and accrual of bond premium.

**Sale, Exchange or Retirement of Bonds.** Upon the sale, exchange or retirement (including redemption) of a Bond, an owner of the Bond generally will recognize gain or loss in an amount equal to the difference between the amount of cash and the fair market value of any property received on the sale, exchange or retirement of the Bond (other than in respect of accrued and unpaid interest) and such owner's adjusted tax basis in the Bond. To the extent a Bond is held as a capital asset, such gain or loss will be capital gain or loss and will be long-term capital gain or loss if the Bond has been held for more than 12 months at the time of sale, exchange or retirement.

**Reporting Requirements.** In general, information reporting requirements will apply to certain payments of principal, interest and premium paid on the Bonds, and to the proceeds paid on the sale of the Bonds, other than certain exempt recipients (such as corporations and foreign entities). A backup withholding tax will apply to such payments if the owner fails to provide a taxpayer identification number or certification of foreign or other exempt status or fails to report in full dividend and interest income. The amount of any backup withholding from a payment to an owner will be allowed as a credit against the owner's federal income tax liability.

**Collateral Federal Income Tax Consequences.** Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain S corporations with "excess net passive income," foreign corporations subject to the branch profits tax, life insurance companies, and taxpayers who

may be deemed to have incurred or continued indebtedness to purchase or carry or have paid or incurred certain expenses allocable to the Bonds. Bond Counsel expresses no opinion regarding these tax consequences. Purchasers of Bonds should consult their tax advisors as to the applicability of these tax consequences and other federal income tax consequences of the purchase, ownership and disposition of the Bonds, including the possible application of state, local, foreign and other tax laws.

## CONTINUING DISCLOSURE

### General

The County is entering into a Continuing Disclosure Certificate for the benefit of the owners and Beneficial Owners of the Bonds in order to comply with Rule 15c2-12 of the Securities and Exchange Commission (the “Rule”). The County is the only “obligated person” with responsibility for continuing disclosure.

Pursuant to the Continuing Disclosure Certificate, the County will, not later than **six months** after the end of the County’s fiscal year beginning with the fiscal year ending December 31, 2021, provide to the Municipal Securities Rulemaking Board (the “MSRB”) the following financial information and operating data (the “Annual Report”):

- (1) The audited financial statements of the County for the prior fiscal year prepared in accordance with accounting principles generally accepted in the United States of America. If audited financial statements are not available by the time the Annual Report is required to be filed, the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in this Official Statement, and the audited financial statements will be filed in the same manner as the Annual Report promptly after they become available. The audited financial statements of the County are currently prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. If the County changes the format of its financial statements, (1) notice of such change shall be given in the same manner as for a Material Event, and (2) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.
- (2) Updates as of the end of the fiscal year of the financial information and operating data contained in *Appendix A* to this Official Statement in the following sections:
  - DEBT STRUCTURE OF THE COUNTY
    - General Obligation Indebtedness of the County
    - Other Obligations of the County
    - Legal Debt Capacity
  - FINANCIAL INFORMATION CONCERNING THE COUNTY
    - Sources of Revenue – *The table showing taxes and other revenues*  
- *The table showing History of Sales Tax Collections*
    - Property Valuations – *History of Property Valuation*
    - Tax Rates – *the tables showing tax levies for the County, History of Health Fund Revenues and Tax Collection Record*

Pursuant to the Continuing Disclosure Certificate, the County also will file with the MSRB of the occurrence of any of the following events with respect to the Bonds, no later than 10 business days after the occurrence of such event (“Material Events”):

- (1) principal and interest payment delinquencies;
- (2) non-payment related defaults, if material;
- (3) unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) substitution of credit or liquidity providers, or their failure to perform;
- (6) adverse tax opinions; the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (7) modifications to rights of bondholders, if material;
- (8) bond calls, if material, and tender offers;
- (9) defeasances;
- (10) release, substitution or sale of property securing repayment of the Bonds, if material;
- (11) rating changes;
- (12) bankruptcy, insolvency, receivership or similar event of the County;
- (13) the consummation of a merger, consolidation, or acquisition involving the County or the sale of all or substantially all of the assets of the County, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) appointment of a successor or additional trustee or the change of name of the trustee, if material.
- (15) incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material; and
- (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

A Financial Obligation means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of (a) or (b) in this definition; provided however, the term Financial Obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

The County may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under the Continuing Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent is not responsible in any manner for the content of any notice or report prepared by the County pursuant to the Continuing Disclosure Certificate.

Notwithstanding any other provision of the Continuing Disclosure Certificate, the County may amend the Continuing Disclosure Certificate and any provision of the Continuing Disclosure Certificate may be waived, provided Bond Counsel or other counsel experienced in federal securities law matters provides the County with its opinion that the undertaking of the County, as so amended or after giving effect to such waiver, is in compliance with the Rule and all current amendments thereto and interpretations thereof that are applicable to the Continuing Disclosure Certificate.

In the event of a failure of the County to comply with any provision of the Continuing Disclosure Certificate, the Paying Agent, the Underwriters or any owner or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the County to comply with its obligations under the Continuing Disclosure Certificate. A default under the Continuing Disclosure Certificate will not be deemed an event of default under the Bond Ordinance or the Bonds, and the sole remedy under the Continuing Disclosure Certificate in the event of any failure of the County to comply with the Continuing Disclosure Certificate will be an action to compel performance.

### **Prior Compliance**

The County has engaged in an undertaking similar to the Continuing Disclosure Certificate with respect to several series of bonds previously issued by the County to provide to the national information repositories (presently, only the MSRB) the audited financial statements of the County and updates of certain operating data of the County. Over the last five years (i.e., for the fiscal years ending December 31, 2016 through December 31, 2020), the County has timely filed its audited financial statements and operating data. The County was six days late in filing a notice relating to a rating upgrade that occurred on September 2, 2020 and missed a filing for a rating downgrade on October 21, 2016.

In order to promote compliance with the County's obligations under the Continuing Disclosure Certificate with respect to the timeliness and content of Annual Reports, the County engaged the law firm of Gilmore & Bell, P.C. to assist the County in determining the required content of the Annual Reports and in submitting such Annual Reports to the MSRB via EMMA. Other than as set forth in the preceding paragraph, the County believes that it has substantially complied with the filing of its financial statements and operating data for the fiscal years ending December 31, 2016, 2017, 2018, 2019 and 2020.

### **Electronic Municipal Market Access System (EMMA)**

All Annual Reports and notices of Material Events required to be filed by the County or the Dissemination Agent pursuant to the Continuing Disclosure Certificate must be submitted to the MSRB through the MSRB's Electronic Municipal Market Access system ("EMMA"). EMMA is an internet-based, online portal for free investor access to municipal bond information, including offering documents, material event notices, real-time municipal securities trade prices and MSRB education resources, available at [www.emma.msrb.org](http://www.emma.msrb.org). Nothing contained on EMMA relating to the County or the Bonds is incorporated by reference in this Official Statement.

### **RATING**

Moody's Investors Service, Inc. (the "**Rating Agency**") has assigned the Bonds the rating shown on the cover page based on the Rating Agency's evaluation of the creditworthiness of the County. Such rating reflects only the view of the Rating Agency at the time such ratings are given, and the County makes no representation as to the appropriateness of such ratings. An explanation of the significance of such ratings may be obtained only from the Rating Agency.

The County has furnished the Rating Agency with certain information and materials relating to the Bonds and the County that have not been included in this Official Statement. Generally, rating agencies base their ratings on the information and materials so furnished and on investigations, studies and assumptions by the rating agencies. There is no assurance that a particular rating will be maintained for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing such rating, circumstances so warrant. The Underwriters have not undertaken any responsibility to bring to the attention of the holders of the Bonds any proposed revision or withdrawal of the ratings of the Bonds or to oppose any such proposed revision or withdrawal. Pursuant to the Continuing Disclosure Certificate, the County is required to bring to the attention of the holders of the Bonds any revision or withdrawal of the ratings of the Bonds but has not undertaken any responsibility to oppose any such revision or withdrawal. See the section herein captioned "**CONTINUING DISCLOSURE.**" Any revision or withdrawal of a rating could have an adverse effect on the market price and marketability of the Bonds.

## MISCELLANEOUS

### **Financial Advisors**

Stifel Nicolaus & Company, Incorporated and Moody Reid Financial Advisors (collectively, the “Financial Advisors”) have acted as Financial Advisors to the County in connection with the sale of the Bonds. The Financial Advisors have assisted the County in matters relating to the planning, structuring and issuance of the Bonds and various other debt related matters. The Financial Advisors will not participate in the underwriting of the Bond as managers or members of any purchasing group submitting a proposal for the purchase of the Bonds. The Financial Advisors have assisted the County in the preparation of this Official Statement and have relied on information provided by various sources including County officials and staff that they deem reliable but cannot guarantee its accuracy.

### **Underwriting**

Hilltop Securities Inc. and Valdes & Moreno (the “Underwriters”) have agreed, subject to certain conditions, to purchase the Bonds from the County at a price equal to \$\_\_\_\_\_ (the principal amount of the Bonds, plus a net original issue premium of \$\_\_\_\_\_, less an underwriters’ discount of \$\_\_\_\_\_). The Underwriters are purchasing the Bonds from the County for resale in the normal course of the Underwriters’ business activities. The Underwriters may sell certain of the Bonds at a price greater than such purchase price, as shown on the inside cover hereof. The Underwriters reserve the right to offer any of the Bonds to one or more purchasers on such terms and conditions and at such price or prices as the Underwriters, in their discretion, shall determine.

The Underwriters have read and participated in the preparation of certain portions of this Official Statement. The Underwriters, have not, however, independently verified the factual and financial information contained in this Official Statement and, accordingly, express no view as to the sufficiency or accuracy thereof.

### **Certification and Other Matters Regarding Official Statement**

Information set forth in this Official Statement has been furnished or reviewed by certain officials of the County, certified public accountants, and other sources, as referred to herein, which are believed to be reliable. Any statements made in this Official Statement involving matters of opinion, estimates or projections, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates or projections will be realized.

The Preliminary Official Statement has been “deemed final” by the County except for the omission of certain information as provided by Securities and Exchange Commission Rule 15c2-12. Simultaneously with the delivery of the Bonds, the County Executive, acting on behalf of the County, will furnish to the Underwriters a certificate that shall state, among other things, that to the best knowledge and belief of such officer, this Official Statement (and any amendment or supplement hereto) as of the date of sale and as of the date of delivery of the Bonds does not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein or necessary to make the statements herein, in light of the circumstances under which they were made, not misleading in any material respect.

The form of this Official Statement, and its distribution and use by the Underwriters, has been approved by the County. Neither the County nor any of its officers, directors or employees, in either their official or personal capacities, has made any warranties, representations or guarantees regarding the financial condition of the County or the County's ability to make payments required of it; and further, neither the County nor its officers, directors or employees assumes any duties, responsibilities or obligations in relation to the issuance of the Bonds other than those either expressly or by fair implication imposed on the County by the Bond Ordinance.

**JACKSON COUNTY, MISSOURI**

By: \_\_\_\_\_  
County Executive

**APPENDIX A**

**INFORMATION CONCERNING JACKSON COUNTY, MISSOURI**

**APPENDIX A**  
**INFORMATION CONCERNING JACKSON COUNTY, MISSOURI**

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## **GENERAL AND DEMOGRAPHIC INFORMATION**

### **General**

Jackson County, Missouri (the “County”), incorporated in 1826, is located in the northwestern quadrant of Missouri. The County is one of the fourteen counties which comprise the Kansas City metropolitan area. It is bordered on the west by the Kansas-Missouri state line, on the south by Cass County, on the east by Lafayette County and Johnson County and on the north by the Missouri River and Clay County. Eighteen incorporated municipalities are located within the County, including the cities of Kansas City, Missouri and Independence, Missouri, the County seat. The County is the most populous county in the Kansas City metropolitan area. The County encompasses 605 square miles with a population of 717,204 according to the U.S. Census Bureau – 2020 Census.

### **Government and Organization of the County**

Subject to the State Constitution, the County operates pursuant to a County Charter, and in accordance with other laws governing the County. The Charter, enacted in 1970 and amended in 1978, 1985, 1986, 2010 and 2018 provides for home rule county government. The County operates under an elected County Executive-Legislature form of government. The Charter provides for a separation of the legislative and executive functions. An elected executive is responsible for the administration of all affairs of the County placed in his or her charge by the County Charter, is accountable to the voters, and has the power to appoint the administrative officers of the government. The nine-member legislature is given broad legislative powers and is so constructed as to be representative of all of the people of the County. The prosecuting attorney is also elected, as is the sheriff, who is responsible for law enforcement in the unincorporated areas of the County and operates the County’s detention facilities. All elected officials serve four-year terms.

The County provides some services on a county-wide basis and some services only to unincorporated areas. Within certain jurisdictions, the County provides road construction and maintenance, park facilities and maintenance, tax assessment and collections, law enforcement, court services, prosecution of violations of state statutes, criminal detention, family support services, public health care and sanitary sewer services.

### **Transportation and Communication Facilities**

Jackson County benefits from modern, efficient transportation systems, facilities and services as part of the Kansas City metropolitan area. Eleven main-line rail carriers intersect metropolitan Kansas City with more than 300 freight movements per day that rank the area second nationally as a rail center. Five major highway systems cross the County providing further accessibility. The area is also served by Amtrak passenger service. Kansas City International Airport is located approximately 25 miles north of the Missouri River, the northern boundary of the County, and is served by major airlines and commuter carriers. There are 10 public and 14 private airports located in the metropolitan area. Bus service provided by the Kansas City Area Transportation Authority is available to County residents and the Missouri River provides for barge traffic.

The County is served by numerous television, radio stations and telecable systems. Local news coverage is provided by a number of local newspapers and *The Kansas City Star* newspaper published six days a week.

### **Educational Institutions and Facilities**

Jackson County residents are served by twelve public school districts with a total enrollment of more than 96,200 students for the school year estimates of 2020. The Kansas City metropolitan area has more than two dozen colleges, junior colleges and universities available to the residents of the County. The County also offers special educational facilities for the handicapped, as well as numerous community education programs.

## Recreational and Religious Facilities

Year-round activity programs are sponsored by the County's Parks and Recreation Department, which maintains nine parks totaling over 23,000 acres. Fleming Park includes the 970-acre Lake Jacomo and 720-acre Blue Springs Lake, each with a full service marina, campground and beach. Longview Lake is 930 acres with a full service marina, campground, beach and two golf courses.

The Harry S. Truman Sports Complex includes the stadiums of the Kansas City Royals baseball team and the Kansas City Chiefs football team. The T-Mobile Center accommodates basketball games and tournaments, hockey games, concerts and civic events.

The Kauffman Center for the Performing Arts is home for the Kansas City Symphony, the Lyric Opera and the Kansas City Ballet and is open for other shows and entertainment. The Kansas City Nelson Atkins Museum of Art is world-renowned and several permanent theatrical groups are supported by the community. Visitors can enjoy the Harry S. Truman library, home, courtroom and office in Independence, Missouri. Other historical sites include Fort Osage, built in 1808, and Missouri Town, composed of over twenty-five buildings dating from 1820 to 1860.

The County has many churches representing most faiths.

## Economy

The County enjoys a diverse commercial and residential tax base. The commercial base consists largely of manufacturing, utility, retail and service industries, which contribute a great amount of stability to the County's economy. The economy in the metropolitan area has remained stable in recent years partially due to the growth in Kansas City and surrounding localities in the metropolitan area. Commonly referred to as the "Heart of America," the greater Kansas City area offers to convention groups a meeting location which is convenient both geographically and in terms of availability of amenities.

## ECONOMIC INFORMATION CONCERNING THE COUNTY

### Commerce and Industry

The ten largest employers in Jackson County include:

	<u>Employer</u>	<u>Product/Service</u>	<u>Number of Employees</u>
1.	Federal Government	Government	28,396
2.	Cerner Corporation	Medical Records	12,778
3.	HCA Midwest Health System	Health Care	10,076
4.	St. Luke's Health System	Health Care	9,056
5.	Children's Mercy Hospital & Clinics	Health Care	7,398
6.	Hallmark Cards Inc.	Cards/Hotel/Retail	5,400
7.	Honeywell FM&T	Manufacturing	4,812
8.	U.S. Postal Service	Government	4,200
9.	City of Kansas City, Missouri	Government	4,067
10.	Truman Medical Centers d/b/a University Health	Health-Care	3,746

Source: *Kansas City Business Journal*, "Kansas City's Public-Sector Employers," July 30, 2021 and "Kansas City's Private-Sector Employers," July 29, 2021.

## General and Demographic Information

The following tables set forth certain population information.

	<u>1980</u>	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2020</u>
Jackson County	629,266	633,232	654,880	674,158	717,204
State of Missouri	4,923,000	5,117,000	5,595,211	5,988,927	6,154,913

Source: Statistical Abstract for Missouri; U.S. Census Bureau, Census 2000, Census 2010 and Census 2020.

## Population Distribution by Age

<u>Age</u>	<u>Jackson County</u>	<u>State of Missouri</u>
Under 5	46,348	371,570
5-14 years	91,993	772,992
15-19 years	41,914	395,905
20-44 years	237,550	1,965,984
45-54 years	86,454	769,927
55-64 years	90,039	821,807
65 years and older	<u>101,918</u>	<u>1,006,725</u>
Total	<u>696,216</u>	<u>6,104,910</u>
Median Age	36.8	38.6

Source: U.S. Census Bureau, 2015-2019 American Community Survey 5-Year Estimates. Census 2020 population distribution by age not yet available.

## Employment

The following table sets forth unemployment figures for the five years shown for the County and the State of Missouri.

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021*</u>
<i>Jackson County</i>					
Total Labor Force	362,774	363,146	363,539	360,213	368,774
Unemployed	15,976	13,558	13,531	25,742	20,397
Unemployment Rate	4.4%	3.7%	3.7%	7.1%	5.5%
<i>State of Missouri</i>					
Total Labor Force	3,061,441	3,052,386	3,083,245	3,052,700	3,078,570
Unemployed	115,101	95,578	101,557	185,538	138,105
Unemployment Rate	3.8%	3.2%	3.3%	6.1%	4.5%

Source: Missouri Economic Research and Information Center.

\*Average of January through August.

**Income Statistics**

The following table sets forth income figures from 2019.

	<u>Per Capita</u>	<u>Median Family</u>
Jackson County	\$31,480	\$71,546
State of Missouri	30,810	70,398

Source: U.S. Census Bureau, 2019 American Community Survey, 5 Year Estimates. Census 2020 income statistics not yet available.

**Housing Structures**

The following table sets forth statistics regarding housing structures by type in the County for the year 2019.

<u>Housing Type</u>	<u>Number of Units</u>	<u>Percentage of Units</u>
Single-Family	236,138	73.1%
Multi-Family	83,752	25.9
Other	3,267	1.0

The median values of owner occupied housing units in the area of the County and the State of Missouri were, according to the 2019 American Community Survey, as follows:

	<u>Median Value</u>
Jackson County	\$147,400
State of Missouri	157,200

Source: U.S. Census Bureau, 2019 American Community Survey, 5 Year Estimates. Census 2020 housing structure data not yet available.

**Debt Summary**  
**(as of 8/31/2021)**

2021 Assessed Valuation: <sup>(1)</sup>	\$13,422,795,486
2021 Estimated Actual Valuation: <sup>(1)</sup>	\$58,225,469,113
Population (2020 Estimate)	717,204
Total Outstanding General Obligation Debt:	\$0
Overlapping Debt: <sup>(2)</sup>	\$1,328,938,767
Direct and Overlapping Debt:	\$1,328,938,767
Ratio of General Obligation Debt to Assessed Valuation:	0%
Ratio of General Obligation Debt to Estimated Actual Valuation:	0%
Per Capita General Obligation Debt:	\$0
Ratio of Direct and Overlapping Debt to Assessed Valuation:	9.90%
Ratio of Direct and Overlapping Debt to Estimated Actual Valuation:	2.28%
Per Capita Direct and Overlapping Debt:	\$1,852.94

<sup>(1)</sup> Updated as of September 30, 2021.

<sup>(2)</sup> Includes only general obligation debt of political subdivisions with boundaries overlapping the County. See "Economic Information Concerning the County - Overlapping Indebtedness."

## Overlapping Indebtedness

The following table sets forth the approximate overlapping general obligation indebtedness of political subdivisions with boundaries overlapping the County as of August 31, 2021 and the percent attributable (on the basis of current assessed valuation) to the County. The table was compiled from information furnished by the jurisdictions responsible for the obligations and the State Auditor's office, and the County has not independently verified the accuracy or completeness of such information. Furthermore, political subdivisions may have ongoing programs requiring the issuance of substantial additional bonds or capital leases, the amounts of which cannot be determined at this time.

<u>Taxing Jurisdiction</u>	<u>Outstanding Indebtedness</u>	<u>Percent Applicable to County</u>	<u>Amount Applicable to County</u>
<b><u>Cities</u></b>			
Blue Springs	\$16,410,000	100%	\$16,410,000
Buckner	0	100	0
Grain Valley	10,632,043	100	10,632,043
Grandview	9,970,000	100	9,970,000
Greenwood	2,205,000	94	2,072,700
Independence	0	100	0
Kansas City	414,375,000	60	248,625,000
Lake Lotawana	0	100	0
Lake Tapawingo	1,165,000	100	1,165,000
Lee's Summit	43,480,000	97	42,175,600
Lone Jack	0	100	0
Oak Grove	4,855,000	98	4,757,900
Raytown	34,090,000	100	0
Sugar Creek	0	100	0
<i>Subtotal</i>	\$537,182,043		\$335,808,243
<b><u>Schools</u></b>			
Blue Springs R-IV	\$163,975,000	100%	\$163,975,000
Center #58	58,165,000	100	58,165,000
Fort Osage R-I	55,490,000	100	55,490,000
Grain Valley R-V	47,675,000	100	47,675,000
Grandview C-IV	31,180,464	100	31,180,464
Hickman Mills C-I	62,335,000	87	54,231,450
Independence #30	169,610,000	100	169,610,000
Kansas City #33	0	100	0
Lee's Summit R-VII	272,802,000	98	267,345,960
Lone Jack C-VI	10,760,000	94	10,114,400
Oak Grove R-VI	20,895,000	88	18,837,600
Raytown C-II	81,515,000	100	81,515,000
<i>Subtotal</i>	\$974,402,464		\$957,689,874

**Other Entities**

Central Jackson County			
Fire Protection District	\$17,670,000	100%	\$17,670,000
Sni-Valley Fire Protection District	5,830,000	80	4,664,000
Fort Osage Fire Protection District	3,620,000	100	3,620,000
Inter City Fire Protection District	135,000	79	106,650
Raytown Fire Protection District	4,810,000	100	4,810,000
Lake Lotawana Fire Protection District	4,570,000	100	4,570,000
Metropolitan Community College	0	71	0
Kansas City Missouri Public Library	0	100	0
Mid-Continent Public Library	0	53	0
Jackson Co. PWSD #17	0	100	0
Developmental Disability Services	0	100	0
<i>Subtotal</i>	\$36,635,000		\$35,440,650
<b><u>Total</u></b>	<b><u>\$1,548,219,507</u></b>		<b><u>\$1,328,938,767</u></b>

*[Remainder of page left intentionally blank]*

## DEBT STRUCTURE OF THE COUNTY

### General Obligation Indebtedness of the County

The County does not have any general obligation debt outstanding. The last payment of general obligation bonds was during 1991.

### Other Obligations

*Obligation Under Agreement with the United States Government.* The County entered into an agreement with the United States Army Corps of Engineers (Corps) to share in the enhancement costs of the Blue Springs and Longview Reservoirs. The County's portion of annual payments, payable over fifty years, is \$365,137 for the Longview Reservoir and \$277,557 for the Blue Springs Reservoir. Payments for the Longview Reservoir commenced in 1986 and payments for the Blue Springs Reservoir commenced in 1990. In addition, the County is required to operate, maintain and provide major improvements for each reservoir.

*Special Obligation Refunding and Improvement Bonds (2011B).* On May 17, 2011, the County issued \$24,485,000 of its Special Obligation Bonds (Truman Medical Center Projects), Series 2011B, for the purpose of funding the costs of improvements to the Medical Centers. These bonds have an outstanding principal amount of \$12,585,000. These bonds are being refunded with the proceeds of the Bonds.

*Special Obligation Refunding Bonds Series 2012.* On September 4, 2012, the County issued \$39,025,000 of its Special Obligation Refunding Bonds Series 2012. The Bonds were issued to refund the Tax Exempt Special Obligation Refunding and Improvement Bonds (Truman Medical Center Project), Series 2001A and the County's Special Obligation Bonds, Series 2002. The Series 2001A Bonds and the Series 2002 Bonds were issued to provide funds to renovate and improve health care facilities of the County managed and operated by Truman Medical Center. The Series 2012 Bonds are payable, among other sources, out of the County's Health Fund. The Series 2012 Bonds have an outstanding principal amount of \$17,170,000. The County is currently exploring refunding the Series 2012 Bonds to achieve interest cost savings.

*Special Obligation Refunding and Improvement Bonds Series 2013.* On March 28, 2013, the County issued \$36,620,000 of its Special Obligation Refunding and Improvement Bonds Series 2013. The Bonds were issued to (a) refund the \$23,945,000 Public Building Corporation Leasehold Revenue Bonds (Jackson County, Missouri) Series 2003 and the County's \$25,845,000 Public Building Corporation Leasehold Revenue Bonds (Jackson County, Missouri Capital Improvements Project) Series 2005, (b) funding the costs to purchase a parking garage for the County, and (c) paying costs related to the issuance of the Bonds and the refunding of the refunded bonds. The 2003 Bonds were issued to finance construction, renovation, repair and improvements to Jackson County facilities located in the downtown Kansas City and Independence Square areas. The 2005 Bonds were issued to finance the costs to acquire, construct, reconstruct, renovate, furnish and equip certain facilities and roads located within the County. The Series 2013 Bonds may not be paid using revenues of the County's Health Fund. The Series 2013 Bonds have an outstanding principal amount of \$19,940,000.

*Special Obligation Refunding Bonds Series 2014.* In August 2006, the County issued \$447,240,000 of its Special Obligation Bonds (Harry S. Truman Sports Complex Project), Series 2006, for the purpose of (a) financing major renovations to the Harry S. Truman Sports Complex, (b) funding or purchasing a surety bond for a debt service reserve fund; and (c) paying costs related to the issuance of the Series 2006 Bonds. These Bonds were refunded with the proceeds of the Special Obligation Refunding Bonds Series 2014 issued in November 2014 in the principal amount of \$338,980,000 and other available funds of the County. The Series 2014 Bonds may not be paid using revenues of the County's Health Fund. The Series 2014 Bonds have an outstanding principal amount of \$249,485,000.

*Special Obligation Refunding Bonds Series 2015.* In October 2006, the County issued \$14,010,000 of its Leasehold Improvement Revenue Bonds, Series 2006B to: (a) acquire, construct, renovate, repair, install and equip Jackson County facilities; (b) fund a debt service reserve fund; and (c) pay costs of issuance associated with the Bonds. These Bonds were refunded with the proceeds of the Special Obligation Refunding Bonds, Series 2015 issued in January 2015 in the principal amount of \$10,750,000. The Series 2015 Bonds may not be paid using revenues of the County’s Health Fund. The Series 2015 Bonds have an outstanding principal amount of \$8,865,000.

*Special Obligation Bonds (RIRR Right of Way Project) Series 2016.* In April 2016, the County issued \$51,950,000 of its Special Obligation Bonds, Series 2016. These Bonds were issued for the following purposes: (a) to pay the costs of the acquisition of a right-of-way held by Union Pacific Railroad Company along a 17.7 mile stretch from mile 270.6 to mile 288.3 (the “Union Pacific Right-of-Way”) of an existing railroad corridor within the cities of Kansas City, Raytown and Lee’s Summit, all within the geographic boundaries of the County, located with the State of Missouri, (b) to pay certain clean-up costs and other costs related to the acquisition of the Union Pacific Right-of-Way and (c) to pay costs of issuance of the Series 2016 Bonds. The Series 2016 Bonds may not be paid using revenues of the County’s Health Fund. The Series 2016 Bonds have an outstanding principal amount of \$47,815,000.

*Special Obligation Refunding Bonds Series 2020.* On March 15, 2010, the County issued \$5,500,000 of its Taxable Special Obligation Bonds (Animal Shelter Project) (Build America Bonds), Series 2010, for the purpose of financing the costs of the construction of an animal shelter facility located in Independence, Missouri. These bonds were refunded with the proceeds of the Special Obligation Refunding Bonds, Series 2020 issued in December 2020 in the principal amount of \$4,060,000. The Series 2020 Bonds have an outstanding principal amount of \$3,840,000. The Series 2020 Bonds are payable out of the Health Fund.

*Obligations Under Capital Leases.* The County has entered into various cancelable agreements for equipment and vehicles. The agreements qualify as capital leases for accounting purposes.

*Amortization of Obligations.* The requirements to amortize all long-term obligations, including interest, outstanding as of December 31, 2020, including the Refunded Bonds, are as follows:

	<b><u>Special Obligation Bonds</u></b>	<b><u>Obligations to U.S. Government</u></b>	<b><u>Other</u></b>	<b><u>Total</u></b>
2021	\$42,198,408	\$642,694	\$217,204	\$43,058,306
2022	42,187,512	642,693	217,205	43,047,410
2023	42,148,217	642,693	217,204	43,008,114
2024	41,548,620	642,693	112,194	42,303,507
2025	41,522,780	642,694	80,583	42,246,057
2026-2030	188,556,396	3,213,467	0	191,769,863
2031-2035	46,406,994	3,213,467	0	49,620,461
2036-2040	15,058,544	1,110,226	0	16,168,770
2041-2045	14,010,294	0	0	14,010,294
2046+	<u>2,801,463</u>	<u>0</u>	<u>0</u>	<u>2,801,463</u>
Principal and Interest	\$476,439,228	\$10,750,627	\$844,390	\$488,034,245
Less Interest	<u>116,519,228</u>	<u>2,639,623</u>	<u>33,599</u>	<u>119,192,450</u>
Total Principal	<u>\$359,920,000</u>	<u>\$8,111,004</u>	<u>\$810,791</u>	<u>\$368,841,795</u>

The County has never defaulted on the payment of any of its debt obligations.

## **Legal Debt Capacity**

Article VI, Sections 26(b) and (c) of the Constitution of the State of Missouri limit the net outstanding amount of authorized general obligation indebtedness for a county to 10 percent of the assessed valuation of the county by a two-thirds (four-sevenths at certain elections) vote of the qualified voters. The current legal debt limit of the County is \$1,342,279,549 for an election to be held in 2022. The County currently has no outstanding general obligation indebtedness.

## **Future Debt Plans**

The County does not have plans to issue new debt in the near future, however the County periodically reviews existing debt for potential refunding opportunities. The County may issue financing, currently estimated at approximately \$250,000,000, for the construction of a new detention facility in the future, but the timing for that issuance has not been established and will not occur for at least another year.

## **Pension Liabilities**

*Description of the Plan.* The County participates in the Jackson County, Missouri Revised Pension Plan (the Plan), which is a cost-sharing multiple-employer defined benefit pension plan providing for retirement and disability benefits for all eligible employees of Jackson County, the Little Blue Valley Sewer District, the Jackson County Board of Election Commissioners, the Kansas City Board of Election Commissioners, the Jackson County Sports Complex Authority, the Jackson County Law Library, Inc. and the Eastern Jackson County Multi-Jurisdictional Anti-Drug Task Force. The benefit provisions are provided under the authority of Section 50.337, RSMO. The County is the administrator of this cost-sharing multiple-employer plan

*Summary of Benefits.* Employees become eligible for the Plan on January 1 after completion of one year of full-time service. Employees are fully vested after five years of full-time service. The Plan calls for a normal retirement benefit at age 65 of 1.5% of their average monthly earnings for each year of credited service (computed average monthly earnings for the highest 36 consecutive months, from the previous 120 months). Effective December 15, 1997, the Plan was amended to also provide a normal retirement benefit to those active employees who have reached the age of 55 and whose years of age and credited service total 80 years. The Plan permits early retirement with reduced benefits for vested employees at the age of 55. The Plan also provides death and disability benefits. Benefits are recognized when due and payable in accordance with the terms of the Plan.

Effective November 5, 2003, the Plan was amended to provide a benefit schedule applicable to elected officials. The Plan allows for a normal retirement benefit calculation of 4.167% of average monthly earnings for each year of the first 12 years of credited services, plus 5% of average monthly earnings times years of credited service from years 12 to 16. The elected official is required to contribute 4% of his or her salary to the Plan.

*Schedule of Employer Contributions.* Participating employers' contributions to the Plan are determined through actuarial valuations on an annual basis. Under County Ordinances (Chapter 15), the actuarially determined contributions from participating employers of the Plan are calculated by an actuary. The contribution rates are based on a level percentage of covered-employee payroll to pay normal cost and contribute to the unfunded liability of the Plan. The normal cost contribution rate for all participating employers was computed to be 5.95% of active member payroll for the plan year ended June 30, 2020. The County's contributions to the Plan for the year ended December 31, 2020 were \$11,222,251.

*Funding Status.* The County has agreed to voluntarily contribute such amounts as are necessary to provide assets sufficient to meet benefits to be paid to Plan members. The Little Blue Valley Sewer District, the Jackson County Board of Election Commissioners, the Kansas City Board of Election Commissioners, the Jackson County Sports Complex Authority, the Jackson County Law Library, Inc. and the Eastern Jackson

County Multi-Jurisdictional Anti-Drug Task Force also contribute to the Plan. There are no non-employer entities contributing to the Plan. The County has the right under the Plan to discontinue such contributions at any time and terminate the Plan. Employer contributions are subject to annual appropriation by Jackson County, Missouri and other related political subdivisions. The Plan receives an annual actuarial valuation for the purpose of determining recommended contribution rates. The method of valuation at June 30, 2020 is the entry age, normal cost method. The actuary provides a range of contribution recommendations depending on how rapidly the past service liability is funded. The actuarially determined required minimum contribution, including amortization of past service liability over 30 years, amounted to \$8,198,897 or 13.26% of covered payroll for 2020. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions.

See Footnote 2(i) to the County's audited financial statements for a more detailed discussion of the liabilities of the County related to funding the pension and retirement benefits of its employees.

### **Other Post-Employment Benefits**

In addition to providing the pension benefits, the County provides employees that retire under the plan, at the same time they end their service to the County, the opportunity for continuation of medical and dental insurance coverage as part of the single-employer defined benefit OPEB plan. Retirees who elect to continue coverage in the medical and dental plans are required to pay a contribution until the employee becomes eligible for Medicare. Because the retirees pay the premiums each year, the County's share of any premium costs is determined on the basis of blended rate or implicit rate subsidy calculations. See Footnote 2(l) to the County's audited financial statements for a more detailed discussion of the liabilities of the County related to these post-employment benefits to its employees.

### **Employee Relations**

The County considers its relationship with its employees to be good. Approximately 60% of its employees are represented by collective bargaining units. The County has not had a work stoppage and has been able to reach agreement with the bargaining units in the past on employment matters.

## **FINANCIAL INFORMATION CONCERNING THE COUNTY**

### **Accounting, Budgeting and Auditing Procedures**

Governmental fund financial statements are reported using the current financial resources measurement of focus and the modified accrual basis of accounting. The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting.

An annual budget prepared under the modified accrual basis of accounting (except that encumbrances are treated as expenditures for budget purposes) is adopted in accordance with State law and County Code for all Governmental Funds except the Asset and Bond Forfeiture Fund, Persistent DWI Fund, Prosecuting Attorney Sales Tax Collection Fee Fund, General Debt and Interest Fund, the Criminal Justice Improvement Fund, and Truman Medical Center Fund. The County's annual budget is recommended by the County Executive and adopted (subject to certain veto requirements) by the County Legislature. Public hearings are held prior to adoption and establishment of a tentative tax levy. If recommended by management and approved by ordinance, the budget can be amended to make supplemental or emergency appropriations. Budgetary transfers of less than \$10,000 between two departments within a division require the approval of the Director of Finance and the County Executive. The County Legislature must approve transfers greater than \$10,000 between departments and all transfers between divisions.

Unencumbered appropriations lapse at the end of the fiscal year. Appropriations in the Governmental Fund Types are charged as encumbrances when the commitments are made. Fund balances are restricted or assigned for outstanding encumbrances which serve as authorization for expenditures in subsequent years.

Under the County Code, budgetary control is exercised at the department level, that being the level on which expenditures may not legally exceed appropriations. Under State law, control of budget appropriations is exercised at the fund level.

In accordance with State law, the County is required to budget an amount not less than three percent of total estimated General Fund revenues as an emergency fund. Transfers from this account shall be made only for unforeseen emergencies. During the year ended December 31, 2020, the County appropriated \$1,729,088 to this emergency fund.

The financial records of the County are audited annually by a firm of independent certified public accountants in accordance with generally accepted governmental auditing standards. The annual audit for the fiscal year ending December 31, 2020 was performed by BKD LLP, Kansas City, Missouri. Copies of the audit reports for the past 5 years are on file in the office of the Director of Finance and are available for review.

### Sources of Revenue

The County finances its operations through the following taxes and other miscellaneous sources as indicated below for the last fiscal year (ended December 31, 2020) for which audited financial statements are available:

<u>Source</u>	<u>Amount</u>	<u>Percent</u>
Sales Taxes	\$112,024,417	30.70%
Property Taxes	78,483,600	21.51
Other Taxes	3,568,969	0.98
Intergovernmental	123,179,879	33.76
Charges for Services	42,923,621	11.76
Fines & Forfeitures	1,221,825	0.33
Licenses & Permits	1,941,153	0.53
Investment Income	839,603	0.23
Other Revenue	<u>731,613</u>	<u>0.20</u>
Total	<u>\$364,914,680</u>	<u>100.00%</u>

The County receives revenue from intergovernmental transfers from the Federal Government, the State of Missouri and the City of Kansas City, Missouri. For fiscal year ended December 31, 2020, the County received \$100,012,452 from the Federal Government, including transfers from the Department of Treasury for CARES Act funding, and Department of Justice and the Department of Transportation, among others. For fiscal year ended December 31, 2020, the County received \$14,120,174 from the State of Missouri and \$9,047,253 from local entities, including the City of Kansas City, Missouri and the Jackson County Sports Authority. For more information, including a breakdown of intergovernmental transfers by source, see Note 2(b) of the County's 2020 Audited Financial Statements.

The "Charges for Services" revenue item includes tax collection fees and penalties, recording fees, public administrator fees, prisoner board, leases and rental charges and other fees and commissions. Court costs and court fees, however, are included in the "Fines and Forfeitures" revenue item. For more information, including a breakdown of Charges for Services by source, see the County's 2020 Audited Financial Statements.

The County is permitted by State law to levy ad valorem taxes up to \$0.35 per \$100 of assessed valuation for general governmental services (General Fund) other than the payment of principal and interest on long-term debt, up to \$0.35 per \$100 for Special Road and Bridge Fund, up to \$0.38 per \$100 for Health Fund, up to \$0.20 per \$100 for Parks and Recreation Fund, up to \$0.10 per \$100 for Developmentally Disabled (Component Unit), and in unlimited amounts for the payment of principal and interest on general obligation debt. Pursuant to authorization granted in the Missouri Revised Statutes, Jackson County voters approved a County-wide sales tax which required the total County property tax levy be reduced by 70% of sales tax revenues collected in the year.

*County Sales Tax.* For fiscal year ended 2020, the County imposed a total sales tax of 1.375%. The County’s general sales tax is currently imposed at a rate of one-half of one percent.

The County also receives one-eighth of one percent (1/8%) for the purpose of supporting zoological activities within the Kansas City Zoological District (the “Zoological District Sales Tax”). The voters of the County approved the sales tax on November 8, 2011. This tax is limited in purpose and cannot be used to fund general operations of the County.

The County also receives a one-quarter of one percent (1/4%) sales tax for the purpose of providing prosecution, incarceration, treatment, prevention and law-enforcement activities to combat illegal drugs (the “Anti-Crime Sales Tax”). The citizens approved this tax for seven years in November 1995, extended this tax for an additional seven years in August 2003, for an additional seven years in November 2009, and for an additional nine years in November 2016. The drug enforcement sales tax will expire in March of 2027. This tax is limited in purpose and cannot be used to fund general operations of the County.

On April 4, 2006, voters in Jackson County approved a county-wide sales tax at the rate of three-eighths of one percent (3/8%) for a period of twenty-five years from the date on which such tax is first imposed for the purpose of improving, renovating and modernizing the Harry S. Truman Sports Complex (the “Sports Complex Sales Tax”). This tax is limited in purpose and cannot be used to fund general operations of the County. The Sports Complex Sales Tax will sunset in 2031.

On November 8, 2016, voters in the County approved a county-wide sales tax at a rate of one-eighth of one percent (1/8%) for a period of seven years from the date on which such tax is first imposed for the purpose of providing services to protect the well-being and safety of children and youth nineteen years of age or less and to strengthen families (the “Children’s Services Sales Tax”). This tax is limited in purpose and cannot be used to fund general operations of the County.

*History of Sales Tax Collections:*

The total sales taxes collected by the County in each of the following years, has been as follows:

<u>Fiscal Year</u>	<u>Sales Tax Collection</u>	<u>Percent Change</u>
2020	\$112,024,417	-5.53%
2019	118,580,418	2.72
2018	115,434,923	1.18
2017*	114,092,590	1.34
2016	112,587,465	1.40

\* The Children’s Services Sales Tax was first collected in 2017.

Note: As of October 26, 2021, General Sales Tax collections in calendar year 2021 are \$46,721,074.93 compared to \$43,560,930.86 during the same period in calendar year 2020, which represents a 7.25% increase.

**Tax Increment Financing**

There are numerous tax increment financing redevelopment areas within the County to reimburse redevelopment project costs associated with certain developments. These costs are payable solely from moneys on deposit in a “special allocation fund.” The moneys deposited into a special allocation fund may consist of (a) certain payments in lieu of taxes, attributable to the increase in assessed valuation of the real property within the districts as a result of development, and (b) fifty percent of the total additional revenue from taxes (including the sales taxes of the County but excluding certain other taxes) of local taxing districts which are generated by economic activities within the districts over the amount of such taxes generated by economic activities within the year in the calendar year in which the districts were created. As a result, the payments in lieu of taxes and up to fifty percent (50%) of the additional revenues generated by the economic activity taxes within such districts over the amount so generated in the year in which such districts were created may not be available to the County but instead might be deposited into the special allocation fund and used to pay redevelopment project costs related to the development. The County does not expect that the amount paid into special allocation funds from these projects will materially affect its ability to pay the Bonds.

**Property Valuations**

*Assessment Procedure:*

All taxable real and personal property within the County is assessed annually by the County Assessor. Missouri law requires that real property be assessed at the following percentages of true value:

Residential real property .....	19%
Agricultural and horticultural real property .....	12%
Utility, industrial, commercial, railroad and all other real property .....	32%

A general reassessment of real property occurred statewide in 1985. In order to maintain equalized assessed valuations following this reassessment, the Missouri General Assembly adopted a maintenance law in 1986. Beginning January 1, 1987, and every odd-numbered year thereafter, each County Assessor must adjust the assessed valuation of all real property located within his or her county in accordance with a two-year assessment and equalization maintenance plan approved by the State Tax Commission.

The assessment ratio for personal property is generally 33-1/3% of true value. However, subclasses of tangible personal property are assessed at the following assessment percentages: grain and other agricultural crops in an unmanufactured condition, 1/2%; livestock, 12%; farm machinery, 12%; historic motor vehicles, 5%; and poultry, 12%.

The County Assessor is responsible for preparing the tax roll each year and for submitting the tax roll to the Board of Equalization. The County Board of Equalization has the authority to adjust and equalize the values of individual properties appearing on the tax rolls.

*Current Assessed Valuation:*

The following table shows the total assessed valuation, by category, of all taxable tangible property situated in the County according to the assessment of 2021 (the last completed assessment) including state and local railroad and utilities:

	<u>Assessed Valuation</u>	<u>Assessment Rate</u>	<u>Estimated Actual Valuation</u>
Real Estate:			
Residential	\$7,719,734,216	19%	\$40,630,180,084
Commercial	3,295,401,924	32%	10,298,131,013
Agricultural	<u>13,908,746</u>	12%	<u>115,906,217</u>
Sub-Total	11,029,044,886		51,044,217,314
Personal Property	<u>2,393,750,600</u>	*33-1/3%	<u>7,181,251,800</u>
Total	<u>\$13,422,795,486</u>		<u>\$58,225,469,113</u>

\* Assumes all personal property is assessed at 33-1/3%; because certain subclasses of tangible personal property are assessed at less than 33-1/3%, the estimated actual valuation for personal property would likely be greater than that shown above. See "Assessment Procedure" discussed above.

*History of Property Valuation:*

The total assessed valuation of all taxable tangible property situated in the County according to the assessments of January 1 in each of the following years, has been as follows:

<u>Year</u>	<u>Assessed Valuation</u>	<u>Percentage Change</u>
2021	\$13,422,795,486	8.75%
2020	12,342,886,135	-3.98
2019	12,855,147,736	19.75
2018	10,735,382,364	1.26
2017	10,601,411,087	7.39

The large increase of assessed value in 2019 was a result of reassessment of properties within the County.

**Property Tax Levies and Collections**

*Tax Collection Procedure:*

Property taxes are levied and collected by the County. The County is required by law to prepare an annual budget, which includes an estimate of the amount of revenues to be received from all sources for the budget year, including an estimate of the amount of money required to be raised from property taxes and the tax levy rates required to produce such amounts. The budget must also include proposed expenditures and must state the amount required for the payment of interest, amortization and redemption charges on the County's debt for the ensuing budget year. Such estimates are based on the assessed valuation figures provided by the County Clerk.

The County levies property taxes on September 1 for the current year based on assessed values as of the prior January 1 of all real and personal property located in the County. Property taxes are billed after all levies are set, and the taxes extended following the levy date and are due on December 31.

On January 1, the County may attach a lien to all property for which taxes are unpaid. The delinquent penalty consists of a 1.5% per month interest penalty up to a maximum of 18% plus a one-time 8% commission charge. Taxes remaining unpaid for two years after that date are collected through foreclosure proceedings.

Because of the tax collection procedure described above, the County receives the bulk of its moneys from local property taxes in the months of December, January and February.

## **Tax Rates**

*Debt Service Levy.* The County's debt service levy is \$0.00 because there are no general obligation bonds outstanding. Once indebtedness has been approved by the constitutionally required percentage of the voters voting therefor and bonds are issued, the County is required under Article VI, Section 26(f) of the Missouri Constitution to levy an annual tax on all taxable tangible property therein sufficient to pay the interest and principal of the indebtedness as they fall due and to retire the same within 20 years from the date of issue. The County Legislature may set the tax rate for debt service, without limitation as to rate or amount, at the level required to make such payments.

*Operating Levies.* The General Fund, Special Road and Bridge Fund, Parks Fund and Health Fund levies cannot exceed their respective "tax rate ceilings" for the current year without voter approval. The tax rate ceiling, determined annually, is the rate of levy which, when charged against the newly-received assessed valuation of the County for the current year, excluding new construction and improvements, will produce an amount of tax revenues equal to tax revenues for the previous year increased by 5% or the Consumer Price Index, whichever is lower. Without the required percentage of voter approval, the tax rate ceiling cannot at any time exceed the greater of the tax rate in effect in 1980 or the most recent voter-approved tax rate. The tax levy for debt service on general obligation bonds is exempt from the calculations of and limitations upon the tax rate ceiling. Under Article X, Section 11(c) of the Missouri Constitution, any increase in the County's General Fund levy above \$0.3500 must be approved by two-thirds of the voters voting on the proposition. The current General Fund levy is \$0.2162 and the current tax rate ceiling for the General Fund levy is \$0.2043 per \$100 of assessed valuation. The 2021 General Fund levy includes a recoupment rate of \$0.0119 per \$100 of assessed valuation that does not apply toward the tax rate ceiling. The current Special Road and Bridge Fund levy is \$0.0633 and the current tax rate ceiling for the Special Road and Bridge Fund levy is \$0.2466 per \$100 of assessed valuation. The current Parks Fund levy is \$0.1108 and the current tax rate ceiling for the Parks Fund levy is \$0.1280 per \$100 of assessed valuation. The current Health Fund levy is \$0.1921 and the current tax rate ceiling for the Health Fund levy is \$0.2637 per \$100 of assessed valuation. See "FINANCIAL INFORMATION CONCERNING THE COUNTY - Sources of Revenue" herein which discusses the requirement that the County reduce its property tax levy by 70% of sales tax revenues collected from its general sales tax imposed at the rate of one-half of one percent.

In 2008, through the enactment of Senate Bill 711 ("SB 711"), the Missouri General Assembly approved further limitations on the amount of property taxes that can be imposed by a local governmental unit. Prior to the enactment of SB 711, a Hancock rollback would not necessarily result in a reduction of a county's actual operating tax levy if its current tax levy was less than its current tax levy ceiling, due to the county's voluntary rollback from the maximum authorized tax levy. Under SB 711, in reassessment years (odd-numbered years), the Hancock rollback is applied to a county's actual operating tax levy, regardless of whether that levy is at the county's tax levy ceiling. This further reduction is sometimes referred to as an "SB 711 rollback." In non-reassessment years (even-numbered years), the operating levy may be increased to the county's tax levy ceiling (as adjusted by the Hancock rollback), only after a public hearing and adoption of a resolution or policy statement justifying the action.

The following table shows the County's tax levies (per \$100 of assessed valuation) for each of the last five fiscal years.

<u>Fiscal Year Ended</u>	<u>General Fund</u>	<u>Health Fund</u>	<u>Park Fund</u>	<u>Debt Service Fund</u>	<u>Special Road and Bridge Fund</u>	<u>Total Levy</u>
2021	\$0.2162	\$0.1921	\$0.1108	\$0.0000	\$0.0633	\$0.5824
2020	0.2123	0.2095	0.1204	0.0000	0.0688	0.6110
2019	0.2446	0.1801	0.1203	0.0000	0.0660	0.6110
2018	0.1349	0.2259	0.1416	0.0000	0.1989	0.7013
2017	0.1331	0.1409	0.0822	0.0000	0.1287	0.4849
2016	0.1381	0.1460	0.0851	0.0000	0.1333	0.5025

*History of Health Fund Revenues:*

<u>Fiscal Year</u>	<u>Levy Rate</u>	<u>Revenue</u>	<u>Percent Change</u>
2020	\$0.2095	\$26,371,379	14.20%
2019	0.1801	23,091,833	-6.81
2018*	0.2259	24,780,342	53.07
2017	0.1409	16,188,733	5.00
2016	0.1460	15,417,908	3.10

\* The large increase in revenue in 2018 was due to the removal of all prior voluntary reductions.

*[Remainder of page left intentionally blank]*

*Tax Collection Record:*

The following table sets forth tax collection information for the County for the five fiscal years shown.

<u>Year Ended</u>	<u>Total Levy</u>	<u>Taxes Levied</u>	<u>Current and Delinquent Taxes Collected</u>	
			<u>Amount</u>	<u>%</u>
2020	\$0.6110	\$79,033,394	\$78,483,600	99.3%
2019	0.6110	81,036,249	78,249,988	96.6
2018	0.7013	78,162,586	77,966,361	99.7
2017	0.4849	53,623,886	55,839,423	104.1
2016	0.5025	52,122,234	53,208,368	102.1

*Major Property Taxpayers:*

The following table sets forth the ten largest property taxpayers in the County based upon their 2020 assessed valuation.

<u>Name of Taxpayer</u>	<u>Local Assessed Valuation</u>	<u>Description of Business</u>	<u>% of Total Local Assessed Valuation</u>
1. Evergy/Kansas City Power & Light	\$271,065,795	Utilities	2.20%
2. Evergy West/KCPL-GMOC	118,157,198	Utilities	0.96
3. Country Club Plaza JV LLC	83,734,316	Real Estate Investment	0.68
4. Hallmark & Crown Properties	63,624,575	Cards/Hotel/Retail	0.52
5. Google Fiber	63,000,961	Communications	0.51
6. Southern Union Company	41,767,584	Transportation	0.34
7. AT&T/Southwestern Bell	39,928,966	Communications	0.32
8. Sprint	36,375,949	Communications	0.29
9. Union Pacific Railroad	36,096,030	Railroad	0.29
10. Federal Reserve Bank of KC	31,084,308	Finance	0.25

Source: Jackson County Collector.

**APPENDIX B**

**ACCOUNTANTS' REPORT AND AUDITED FINANCIAL STATEMENTS**

*Jackson County, Missouri*

# Comprehensive Annual Financial Report



**Fiscal Year Ended December 31, 2020**

[www.jacksongov.org](http://www.jacksongov.org)

# JACKSON COUNTY, MISSOURI

## Comprehensive Annual Financial Report



For the Year Ended

December 31, 2020

Prepared by:

Bob Crutsinger  
Director of Finance and Purchasing

Cheryl L. Colter  
Assistant Director of Accounting/Finance

John Gordon

Shana Terry

Sarah Matthes

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# JACKSON COUNTY, MISSOURI

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# JACKSON COUNTY FINANCE DEPARTMENT

## JACKSON COUNTY COURTHOUSE

415 EAST 12TH STREET, SUITE 105  
KANSAS CITY, MISSOURI 64106  
jacksongov.org

816-881-3126  
Fax: 816-881-3877

June 30, 2021

The Honorable County Executive  
Members of the County Legislature  
Jackson County, Missouri:

We are pleased to transmit to you the 2020 Comprehensive Annual Financial Report of Jackson County, Missouri (the County), for the fiscal year ended December 31, 2020, which has been prepared by the County's Department of Finance. State law requires that all local governments publish, within six months of the close of each fiscal year, a complete set of financial statements presented in conformity with U.S. generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. The objective of this report is to inform the County Executive, Legislative body, creditors, and the general public of the County's financial condition and the financial results of its operations.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. We believe that the data, as presented, is accurate in all material aspects, that it is presented in a manner designed to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs have been included.

The financial statements of the County have been audited by the independent auditors of **BKD, LLP**, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2020 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's financial statements for the year ended December 31, 2020 are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The County is required to undergo an annual single audit in conformity with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Information related to this single audit, including the schedule of expenditures of federal awards, findings and questioned costs, and auditors' reports on the internal control structure and compliance with applicable laws and regulations are included in a separate report.



Governmental accounting standards require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of *Management's Discussion and Analysis* (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the County**

The County, established in 1826 by the State of Missouri, is located in the state's northwestern quadrant bordered by the Kansas state line and the Missouri River. Its population approximates 700,000 with 18 incorporated municipalities including Kansas City and Independence, the County seat. The County is the most populated county in the Kansas City Metropolitan area and the second most populated county in Missouri, after St. Louis County, owing mostly to the presence of Kansas City, the state's most populated city. Although Independence retains its status as the original county seat, Kansas City serves as a secondary county seat and the center of county government.

The County operates under a Constitutional Home Rule Charter (the Charter) adopted by a vote of the citizens of the County in November 1970 and amended in a public vote in August 1978, April 1985, November 1986, August 2010 and November 2018. The Charter provides for a separation of the legislative and executive functions. The heart of the Charter is an elected executive, accountable to all the voters, who has power to appoint the administrative officers of the government, the power to veto legislation, and to operate an effective, efficient county government. The nine-member legislature is given broad legislative powers and is so constructed as to be truly representative of all of the people of the County. The prosecuting attorney is also elected, as is the sheriff, who is responsible for law enforcement in the County. All elected officials serve four-year terms.

The County provides some services on a countywide basis and some services only to unincorporated areas. Within appropriate jurisdictions, the County provides road construction and maintenance, park facilities and maintenance, tax assessment and collections, law enforcement, court services, prosecution of violations of state statutes, criminal detention, family support services, public healthcare and sanitary sewer services.

As required by GAAP, these financial statements present the County and its component units. The component units included in the County's reporting entity, because of the significance of their operational or financial relationships with the County, include Public Facilities Authority, Public Building Corporation, and the Developmental Disability Services of Jackson County – EITAS. Refer to the *notes to basic financial statements* for additional information on the reporting entity.

The annual budget serves as the foundation for Jackson County's financial planning and control. Each year, all County agencies and departments are required to submit estimates of their requirements for appropriation for the next budget year to the Budget Officer. The Director of Finance and the Budget Officer review the budget requests and hold informal hearings with the requesting departments and agencies in order to prepare a budget recommendation for presentation to the County Executive for review and approval. After review, the County Executive submits a recommended budget document to the County Legislature. The County Legislature then holds public hearings for agencies and departments and formally adopts the next year's budget with any changes through passage of an appropriation ordinance. Further detail on the budget process may be found in the *notes to budgetary comparison schedules* included in the required supplementary information in this report.

## **Factors Affecting Financial Condition**

**Local Economy:** Jackson County, Missouri promotes and supports local economic development through collaboration with municipalities, development agencies, the private sector and community organizations. The County's continued efforts to develop and build on those partnerships has helped to ensure that Jackson County continues to be an attractive environment for economic growth.

Jackson County is home to the Kansas City regions' central business district which is experiencing a resurgence in both employment and population growth. The western portion of the county is mostly urbanized Kansas City, Missouri, while eastern Jackson County is made up of growing suburban communities.

Major employers include H&R Block, Hallmark Cards, DST, Peterson Manufacturing, Honeywell, Bayer CropScience, St. Lukes Health System and Burns and McDonnell Engineers.

Significant transit investment in the city center is attracting considerable private investment in commercial and residential development.

**Internal Controls:** In developing and evaluating the County's accounting system, consideration is given to the adequacy of internal accounting control. Because the cost of internal controls should not exceed the benefits to be derived, the County's internal accounting controls are designed to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

**Long-Term Financial Planning:** The County maintains various bank accounts and low-risk short-term investments to balance revenue maximization with cash flow needs. Bond proceeds and the County's Revised Pension Plan assets are managed by trustees hired to invest the moneys in accordance with guidelines established by the County to balance risk and the long-term return on investments.

**Significant Financial Policies:** The County self-insures to minimize risk management expenditures. In addition, printing and mail delivery services are shared with the Circuit Court to reduce costs. Purchase orders are required for all major and repetitive purchases. A centralized purchasing department advertises for bids for such purchases, which are subject to the approval of the County Legislature. In addition, contracts are required for purchases of services. The contracts are subject to the approval of the Budget Officer. In addition, all offers of employment and salary increases must be approved by the Budget Officer to ensure sufficient funds are available in the applicable department's budget.

## Awards and Acknowledgements

***Certificate of Achievement:*** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its comprehensive annual financial report for the fiscal year ended December 31, 2019. This was the 34<sup>th</sup> consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

***Acknowledgements:*** The preparation of this report on a timely basis has been accomplished with the cooperation and dedicated service of the Finance Department, with the assistance of **BKD, LLP**. Particular thanks are extended to the staff of the Finance Department, whose contributions have been invaluable and greatly appreciated.

Respectfully submitted,



Bob Crutsinger  
Director of Finance and Purchasing



Cheryl L. Colter  
Assistant Director of Accounting/Finance

JACKSON COUNTY, MISSOURI

ELECTED OFFICIALS  
DECEMBER 31, 2020

COUNTY EXECUTIVE

Frank White, Jr.

PROSECUTING ATTORNEY

Jean Peters Baker

SHERIFF

Darryl Forté

COUNTY LEGISLATURE

Jalen Anderson	First District At Large
Crystal Williams	Second District At Large
Tony Miller	Third District At Large
Scott Burnett	First District
Ronald Finley	Second District
Charles Franklin	Third District
Dan Tarwater III	Fourth District
Jeanie Lauer	Fifth District
Theresa Galvin	Sixth District

JACKSON COUNTY, MISSOURI

APPOINTED OFFICIALS

DECEMBER 31, 2020

ADMINISTRATION

Caleb Clifford	Chief of Staff
Troy Schulte	County Administrator
Sylvya J. Stevenson	Chief Administrative Officer
Bob Crutsinger	Director of Finance and Purchasing
Michelle Chrisman	Director of Human Resources
Michael Erickson	Director of Information Technology
Diana L. Knapp	Director of Corrections
C. Michele Newman	Director of Parks and Recreation
Brian Gaddie	Director of Public Works
Whitney Perkins	Director of Collections
Gail McCann-Beatty	Director of Assessment
Anissia Manuleleua	Interim Director of Records
Vince Ortega	COMBAT

COMMUNICATIONS

Angie Jeffries	Office of Communications
Michael Curry	Emergency Preparedness

COUNSELOR

Bryan Covinsky	County Counselor
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JUDICIAL BRANCH

Mary A. Marquez	Court Administrator
Teresa Byrd	Deputy Court Administrator of Family Court Services
John Killian	Public Administrator

LEGISLATURE

Crissy Wooderson	Legislative Auditor
Mary Jo Spino	Clerk of the Legislature

MEDICAL EXAMINER

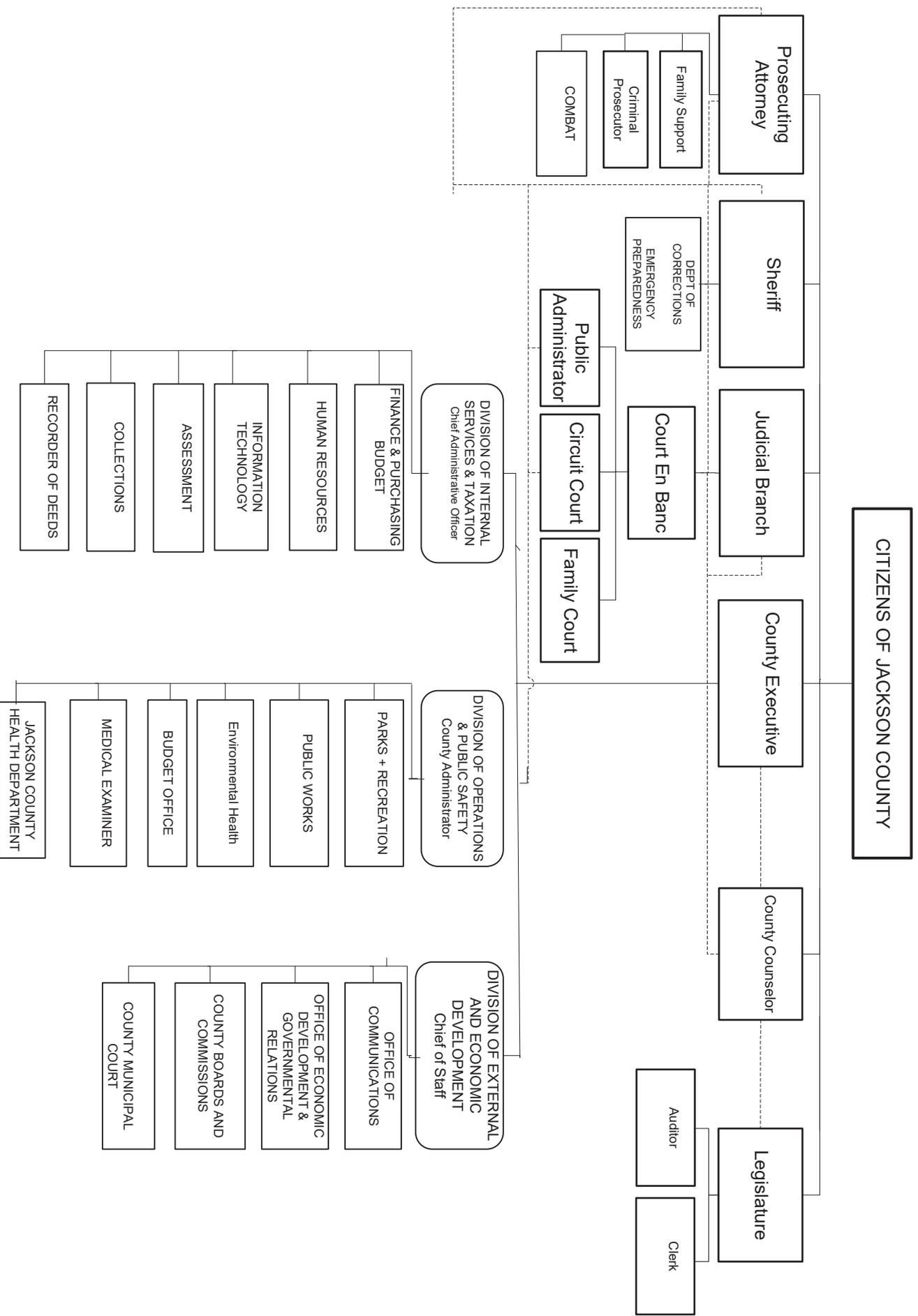
Dr. Marius Tarau	Medical Examiner
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PROSECUTING ATTORNEY

Melissa Mauer-Smith	Family Support Director
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# Jackson County, Missouri Organizational Chart

2020





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of Jackson  
Missouri**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

December 31, 2019

*Christopher P. Morrill*

Executive Director/CEO

## Independent Auditor's Report

The Honorable County Executive  
Members of the County Legislature  
Jackson County, Missouri:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jackson County, Missouri (the County), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit or the pension trust fund. The pension trust fund represents 39%, 1% and 78%, respectively, of the assets, additions and net position of the aggregate remaining fund information. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit and the pension trust fund, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the pension trust fund were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jackson County, Missouri as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1(s) to the financial statement, in 2020, the County adopted Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, the condition rating of the County's street system and the revised pension plan schedules, and other post-employment benefit information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Supplementary Information – Combining and Individual Fund Statements and Schedules listed in the table of contents and the Introductory Section and Statistical Section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Information – Combining and Individual Fund Statements and Schedules listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic

financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2021, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements on other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

**BKD, LLP**

Kansas City, Missouri  
June 30, 2021

## JACKSON COUNTY, MISSOURI

### Management's Discussion and Analysis

December 31, 2020

The Finance Department of Jackson County, Missouri (the County) offers readers of the County's comprehensive annual financial report this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2020. We encourage readers to consider the information presented here in conjunction with the additional information that has been furnished in our Letter of Transmittal.

#### Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2020 by \$388.2 million (net position).
- The total net position of the County increased by \$22.8 million. Net position of governmental activities increased by \$22.7 million. Net position of business-type activities increased by \$0.1 million.
- Total revenues and transfers in of governmental activities were \$375.6 million, while the total cost of County governmental programs was \$352.9 million.
- As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$173.0 million, an increase of \$16.6 million in comparison with the prior fiscal year. The fund balance breakdown is as follows: \$36.7 million unassigned, \$42.3 million assigned, \$93.9 million restricted and \$0.1 million nonspendable.
- The total long-term liabilities of the County decreased by \$26.6 million in the current fiscal year.

#### Overview of the Financial Statements

This discussion and analysis is provided as an introduction to the basic financial statements. The basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. In addition to the basic financial statements and notes, this report also includes other required supplementary information.

#### Government-Wide Financial Statements

The *government-wide financial statements* consist of two statements – The *statement of net position* and the *statement of activities*. These statements present a broad overview of the County's financial activities in a manner similar to a private sector business.

The *statement of net position* presents information on all of the assets and deferred outflows, and liabilities and deferred inflows of the County, with the difference being reported as *net position*. Over time, increases or decreases in the net position of the County may serve as a useful indicator as to whether the financial condition of the County is improving or deteriorating.

The *statement of activities* presents information indicating how the net position of the County changed during the most recent fiscal year. This information is presented using the accrual basis of accounting. This means that all changes to net position are reported as soon as the underlying event causing the change occurs, regardless of when cash may actually be received or paid. Thus, revenues and expenditures are reported in this statement for some items that will only result in cash inflows or outflows in future fiscal periods, such as uncollected taxes and earned but unused vacation or sick leave.

## JACKSON COUNTY, MISSOURI

### Management's Discussion and Analysis

December 31, 2020

Both of the government-wide financial statements distinguish the function of the County into *governmental activities* and *business-type activities*. *Governmental activities* are those that are principally supported by taxes and intergovernmental revenues. The governmental activities of the County include general government, public safety, health and welfare, culture and recreation, and roads, highways and bridges. *Business-type activities* are those functions where a fee is charged to customers to recover all or most of the cost of services provided. The County's Park Enterprise activities are reported in this category.

The government-wide financial statements include not only the functions of the County itself (reported under the column titled primary government) but also one separate legal entity—Developmental Disability Services of Jackson County – EITAS—for which the County is financially accountable. Financial information for this component unit is reported separately from the financial information reported for the primary government. The County has the authority to set the property tax levy for this organization (subject to certain statutory limitations); however, financial benefit or burden does not exist.

#### ***Fund Financial Statements***

Fund financial statements report the results of County operations in more detail than the government-wide financial statements by providing information on individual funds. The County, like other state and local governments, uses fund accounting to maintain control over resources that have been segregated for specific functions and activities. Some funds are required to be established by state law or by bond covenants. Other funds are established by the County Legislature to account for resources that have been designated for particular purposes (such as the grant fund). All of the County's funds can be divided into three different categories: governmental funds, proprietary funds and fiduciary funds.

***Governmental Funds:*** Most of the County's basic services are reported in *governmental funds* and are used to account for essentially the same type of functions reported as governmental activities in the government-wide financial statements. Governmental funds, however, are reported using the modified accrual basis of accounting. This method of accounting focuses on *near-term inflows and outflows of spendable resources* into these funds, as well as on *balances of spendable resources* available at the end of the fiscal year. Governmental fund information assists in the determination as to whether there are more or fewer financial resources available that can be spent in the near future to finance the County's programs and activities.

Since the focus of governmental funds is more on the near-term effect of financing than the government-wide financial statements, certain differences occur when comparing the information presented for *governmental funds* with similar information presented for *governmental activities*. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in the comparison between *governmental funds* and *governmental activities*.

The General Fund, Health Special Revenue Fund, CARES Act Special Revenue Fund, and the Sports Complex Sales Tax Debt Service Fund are considered to be major funds. As such, financial information is presented separately in the governmental fund balance sheet and governmental fund statement of revenues, expenditures and changes in fund balances for these major funds. Financial information for other nonmajor Special Revenue, Capital Projects and Debt Service funds are presented as combined aggregate totals under the heading of *Nonmajor Governmental Funds* in both financial statements mentioned above. Individual

## JACKSON COUNTY, MISSOURI

### Management's Discussion and Analysis

December 31, 2020

fund information for each of these nonmajor governmental funds may be found in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for the General Fund and other governmental fund types. Budgetary comparison schedules have been provided for the General Fund and major special revenue funds as required supplementary information to demonstrate compliance with this budget.

**Proprietary Funds:** When the County charges customers for the services it provides—whether to outside customers or to internal County departments—results of these activities are reported in proprietary funds. The County maintains two different types of proprietary funds. The Park Enterprise Fund is used to account for the financial activities of the County's fee-based park operations. The Park Enterprise Fund is considered to be a major fund. Internal service funds (the other type of proprietary fund) are used to account for activities of the Office Services and Self-Insurance Funds. Since both of these funds benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide a separate column for financial data pertaining to the Park Enterprise Fund. Information for both internal service funds is combined into a single aggregated presentation. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary Funds:** Fiduciary funds are used to account for resources held by the County for the benefit of parties outside of the County itself (such as the Tax Collection Fund). Since the resources of these funds are not available to support the County's own programs, fiduciary funds are not included in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to Basic Financial Statements:** The notes to the financial statements provide additional information that is essential to gaining a full understanding of the financial information presented in the government-wide and fund financial statements.

**Other Information:** In addition to the basic financial statements and accompanying notes, this report also includes certain *required supplementary information* regarding budgets, pensions and asset condition. The combining financial statements mentioned above for all non-major governmental funds and internal service funds are presented after the required supplementary information.

### Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. At December 31, 2020, the County's assets and deferred outflows exceeded liabilities and deferred inflows by \$388.2 million.

## JACKSON COUNTY, MISSOURI

### Management's Discussion and Analysis

December 31, 2020

The largest component of the County's net position (\$265.0 million) reflects its net investment in capital assets. Capital assets include land, buildings, improvements other than buildings, equipment and furniture, vehicles, infrastructure, construction in progress, and the Truman Sports Complex. The County uses these capital assets to provide services to citizens; consequently, these assets do not represent resources available for future spending. Since the capital assets themselves cannot be used to liquidate any debt associated with their acquisition, it should be noted that the resources needed to repay this debt must be provided from other sources.

An additional portion of the County's net position (\$31.1 million) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$92.2 million is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors.

The following table reflects a condensed summary of the statement of net position as of December 31, 2020 and 2019:

<b>Jackson County, Missouri's Statement of Net Position</b>						
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
Current and other assets	\$ 263,152,082	200,033,088	4,550,253	4,263,517	267,702,335	204,296,605
Capital assets	625,542,935	655,362,654	12,425,802	12,639,289	637,968,737	668,001,943
Total assets	<u>888,695,017</u>	<u>855,395,742</u>	<u>16,976,055</u>	<u>16,902,806</u>	<u>905,671,072</u>	<u>872,298,548</u>
Total deferred outflows of resources	29,395,119	26,639,476	201,327	108,011	29,596,446	26,747,487
Long-term liabilities outstanding	472,509,914	499,154,395	1,218,620	1,145,410	473,728,534	500,299,805
Other liabilities	71,019,450	26,131,694	169,620	123,671	71,189,070	26,255,365
Total liabilities	<u>543,529,364</u>	<u>525,286,089</u>	<u>1,388,240</u>	<u>1,269,081</u>	<u>544,917,604</u>	<u>526,555,170</u>
Total deferred inflows of resources	2,098,881	6,980,867	33,984	110,785	2,132,865	7,091,652
Net position:						
Net investment in capital assets	252,550,186	254,622,057	12,425,802	12,606,840	264,975,988	267,228,897
Restricted	31,065,058	28,505,177	-	-	31,065,058	28,505,177
Unrestricted	88,846,647	66,641,028	3,329,356	3,024,111	92,176,003	69,665,139
Total net position	<u>\$ 372,461,891</u>	<u>349,768,262</u>	<u>15,755,158</u>	<u>15,630,951</u>	<u>388,217,049</u>	<u>365,399,213</u>

The County's net position increased by \$22.8 million in 2020 as compared to an increase of \$24.5 million in 2019. Cash and cash equivalents increased by \$65.5 million due largely to unspent CARES Act funding totaling \$41.8 million. Capital assets decreased \$30.0 million, primarily due to depreciation. Long-term liabilities decreased \$26.6 million attributable to annual bond payments. Other liabilities increased \$44.9 million, including unearned CARES Act funding of \$31.4 million.

**JACKSON COUNTY, MISSOURI**  
Management's Discussion and Analysis  
December 31, 2020

**Change in Net position**

The following table reflects the revenues and expenses from the County's activities for the years ended December 31, 2020 and 2019:

Jackson County, Missouri's Changes in Net Position						
	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
Revenues						
Program revenues:						
Charges for services	\$ 44,864,774	46,541,363	4,897,747	5,794,390	49,762,521	52,335,753
Fines and forfeitures	1,221,825	2,020,747	-	-	1,221,825	2,020,747
Operating grants and contributions	117,044,306	22,540,857	-	-	117,044,306	22,540,857
Capital grants and contributions	15,055,237	3,342,185	-	78,029	15,055,237	3,420,214
General revenues:						
Property taxes	79,389,134	83,634,371	-	-	79,389,134	83,634,371
Sales taxes	112,024,417	118,580,418	-	-	112,024,417	118,580,418
Other taxes	3,568,969	3,749,294	-	-	3,568,969	3,749,294
Other	1,622,105	7,197,470	215,443	167,796	1,837,548	7,365,266
Total revenues	<u>374,790,767</u>	<u>287,606,705</u>	<u>5,113,190</u>	<u>6,040,215</u>	<u>379,903,957</u>	<u>293,646,920</u>
Expenses						
General government	93,438,760	78,288,172	-	-	93,438,760	78,288,172
Public safety	55,453,846	60,644,385	-	-	55,453,846	60,644,385
Road, highways and bridges	10,051,032	9,749,005	-	-	10,051,032	9,749,005
Health, welfare and community development	108,409,212	17,780,365	-	-	108,409,212	17,780,365
Culture and recreation	65,665,679	76,824,741	-	-	65,665,679	76,824,741
Interest on long-term debt	19,916,949	21,207,262	-	-	19,916,949	21,207,262
Park enterprise	-	-	4,150,643	4,642,249	4,150,643	4,642,249
Total expenses	<u>352,935,478</u>	<u>264,493,930</u>	<u>4,150,643</u>	<u>4,642,249</u>	<u>357,086,121</u>	<u>269,136,179</u>
Increase (decrease) in net position before transfers	21,855,289	23,112,775	962,547	1,397,966	22,817,836	24,510,741
Transfers	838,340	142,949	(838,340)	(142,949)	-	-
Change in net position	<u>22,693,629</u>	<u>23,255,724</u>	<u>124,207</u>	<u>1,255,017</u>	<u>22,817,836</u>	<u>24,510,741</u>
Net position – beginning of year	349,768,262	326,512,538	15,630,951	14,375,934	365,399,213	340,888,472
Net position – end of year	<u>\$ 372,461,891</u>	<u>349,768,262</u>	<u>15,755,158</u>	<u>15,630,951</u>	<u>388,217,049</u>	<u>365,399,213</u>

**Governmental Activities**

Governmental revenues increased by \$86.3 million, while governmental expenses increased by \$87.9 million. Operating grants and contributions increased \$94.5 million, primarily attributable to \$91.5 million of CARES Act revenues. In addition, capital grants and contributions increased \$11.6 million due to receipt of \$8.9 million of insurance proceeds from a water main break at the Kansas City Courthouse and a \$5.9 million grant for the Rock Island Railroad capital project. Health, welfare, and community development expenses increased \$90.6 million, primarily attributable to the \$91.5 million of CARES Act funding spent during the year.

**JACKSON COUNTY, MISSOURI**

Management's Discussion and Analysis

December 31, 2020

Certain revenues are generated that are specific to governmental program activity. The total of these revenues was \$178.2 million. The following table shows the total cost of services (expenses) and the net cost of services (total cost less program revenues) of the governmental activities for the years ended December 31, 2020 and 2019:

	<b>Total Cost of Services</b>		<b>Net Cost of Services</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
General government	\$ 93,438,760	78,288,172	(33,760,333)	(27,704,012)
Public safety	55,453,846	60,644,385	(53,770,580)	(58,852,461)
Road, highways and bridges	10,051,032	9,749,005	(9,691,203)	(9,270,259)
Health, welfare and community development	108,409,212	17,780,365	(14,456,586)	(16,535,097)
Culture and recreation	65,665,679	76,824,741	(43,153,685)	(56,479,687)
Interest on long-term debt	19,916,949	21,207,262	(19,916,949)	(21,207,262)
Total	<u>\$ 352,935,478</u>	<u>264,493,930</u>	<u>(174,749,336)</u>	<u>(190,048,778)</u>

Expenses from governmental activities totaled \$352.9 million. However, the net cost of these services was \$174.7 million. The difference represents direct revenues received from charges for services of \$44.9 million, fines and forfeitures of \$1.2 million, operating grants and contributions of \$117.0 million, and capital grants and contributions of \$15.1 million. Taxes and other revenues of \$197.4 million were collected to cover these net costs.

***Business-Type Activities***

Business-type activities reflected an overall increase in the County's net position of \$0.1 million.

**Financial Analysis of the County's Funds**

***Governmental Funds***

The focus of Jackson County's governmental funds is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information may be useful in evaluating the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the government's resources that are available for spending at the end of the year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$173.0 million. This represented an increase of \$16.6 million in comparison with the prior fiscal year. Of the total fund balances for the governmental funds, \$36.7 million constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is either *nonspendable*, *restricted* or *assigned* to indicate that it is 1) not in spendable form (\$0.1 million), 2) restricted for particular purposes (\$93.9 million) or 3) assigned for particular purposes (\$42.3 million).

## JACKSON COUNTY, MISSOURI

### Management's Discussion and Analysis

December 31, 2020

The General Fund is the chief operating fund of the County. The total fund balance of the General Fund increased by \$13.7 million during the fiscal year, as compared to an increase of \$25 million the prior year. Revenues decreased \$9.9 million, while expenditures increased \$10 million. Sales tax decreased \$3 million, charges for services decreased \$0.8 million, and fines and forfeitures decreased \$0.8 million due to the effects of COVID-19 on the local economy. In addition, miscellaneous revenues decreased \$4 million because the 2019 miscellaneous revenues included an insurance settlement for a water main break in the county courthouse. In 2020 the county spent \$14.8 million to make courthouse repairs attributable to the water main break.

The fund balance of the Health Fund increased by \$1.8 million, due to a \$3.3 million increase in property tax revenues.

The CARES Act Fund was opened in 2020. Revenues equaled expenditures.

The fund balance of the Sports Complex Sales Tax Debt Service Fund increased by \$693 thousand, which is considered insignificant.

#### ***Enterprise Fund***

The net position of the Park Enterprise Fund increased by \$0.1 million, which is considered insignificant.

#### **General Fund Budgetary Highlights**

This section provides a summary of the variances between: (1) the Original Budget and the Final Amended Budget and (2) the Final Amended Budget and the Actual Amounts for the major funds of the County. Refer to the Budgetary Comparisons presented as Required Supplementary Information for details on these budgetary comparisons.

#### ***Original Budget vs. Final Amended Budget***

- The total original expenditure budget of \$124.9 million was increased to \$147.8 million (an increase of \$22.7 million) in the General Fund. Increases of \$16.4 million for the Assessment department and \$6.8 million for improvements due to the flood of the downtown courthouse were the reason for the majority of budget increases.
- Total general governmental functions reflected an overall increase from the original budget of \$23.1 million and the public safety functions reflected an overall decrease from the original budget of \$206 thousand. Other financing uses reflected an overall increase of \$1.7 million from the original budget.

#### ***Final Amended Budget vs. Actual Amounts***

The following information provides a summary of the primary factors that resulted in variances in actual revenues compared to the final amended budget:

- Total actual revenues were \$8.0 million more than budgeted in the General Fund.

## JACKSON COUNTY, MISSOURI

### Management's Discussion and Analysis

December 31, 2020

- Miscellaneous revenues were \$9.2 million more than budgeted in the General Fund, due to a settlement received from insurance due to a flood at the downtown courthouse. State reimbursements were \$2.0 million more than projected, and tax collection fees and penalties were \$1.9 million higher than budgeted. These increases were offset by a deficit of \$4.7 million of revenues collected for property taxes and \$1.3 million for sales taxes collected.

The following information provides a summary of the primary factors that resulted in positive variances in actual expenditures compared to the final amended budget:

- Total actual expenditures were \$19.5 million less than budgeted in the General Fund. This was mainly due to \$9.9 million savings for public safety, \$4.1 million less spent on judicial functions as a result of COVID-19.
- Total expenditures of general governmental functions were \$9.6 million less than budgeted in the General Fund, due to fewer improvements than expected, as mentioned above. The 3% state mandated contingency of \$1.7 million was not spent. Family Court expenditures were \$2.8 million less than budgeted. Circuit Court expenditures were \$1.2 million less than budgeted. County departments were asked to make an effort to provide budgetary savings for the fiscal year as a direct result of COVID-19.

### Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of December 31, 2020, amounts to \$638 million (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, construction in progress, buildings, improvements other than buildings, equipment and furniture, vehicles and the Truman Sports Complex.

	Jackson County, Missouri's Capital Assets (net)					
	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
Land	\$ 59,751,074	59,751,074	2,170,150	2,170,150	61,921,224	61,921,224
Infrastructure	90,922,001	90,658,146	5,502,461	5,502,461	96,424,462	96,160,607
Construction in progress	13,414,564	4,229,943	-	-	13,414,564	4,229,943
Buildings	114,813,063	118,404,310	1,639,732	1,717,279	116,452,795	120,121,589
Improvements other than buildings	14,271,846	14,607,283	2,326,481	2,451,718	16,598,327	17,059,001
Equipment and furniture	7,211,226	8,759,666	754,634	760,962	7,965,860	9,520,628
Vehicles	4,860,879	4,326,213	32,344	36,719	4,893,223	4,362,932
Truman Sports Complex	320,298,282	354,626,019	-	-	320,298,282	354,626,019
Total	<u>\$ 625,542,935</u>	<u>655,362,654</u>	<u>12,425,802</u>	<u>12,639,289</u>	<u>637,968,737</u>	<u>668,001,943</u>

The County has elected to employ the *modified depreciation approach* in accounting for its infrastructure-related capital assets. Significant events related to the condition of the County's infrastructure assets during the fiscal year were as follows:

- The assessed overall condition rating of the County's street system in good or better condition decreased from an overall condition rating of 62.45% in fiscal year 2019 to 61.96% at the end of the current fiscal year.

**JACKSON COUNTY, MISSOURI**

Management’s Discussion and Analysis

December 31, 2020

- The County has made the commitment to preserve and maintain the network of infrastructure assets at a 55% overall condition level. The condition level referenced above at the end of the fiscal year indicates that the County is meeting this commitment.

The estimated amount required to maintain eligible infrastructure assets at an appropriate level of condition for the fiscal year was \$5,824,588 while actual amounts spent were \$5,064,860, a difference of \$759,728. Additional information on the capital assets of the County can be found in the *notes to basic financial statements* of this report located in note 2(g) on pages 70 through 71.

**Debt Administration**

***Long-Term Debt***

At the end of fiscal year 2020, the County had a total debt obligation outstanding of \$368.8 million excluding bond premium, compensated absences and other liabilities. During the year, \$31.5 million of debt was retired while \$4.1 million of new debt was issued for the fiscal year. This resulted in a 6.9% decrease in the County’s outstanding debt obligation:

	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
Leasehold bonds	\$ —	1,981,236	—	—	—	1,981,236
Special obligation bonds	359,920,000	384,810,000	—	—	359,920,000	384,810,000
Obligation to U.S. government	8,111,004	8,470,610	—	—	8,111,004	8,470,610
Capital lease obligations	810,791	1,014,211	—	32,449	810,791	1,046,660
Total	\$ 368,841,795	396,276,057	—	32,449	368,841,795	396,308,506

Additional information on the long-term debt activity of the County can be found in the *notes to basic financial statements* of this report located in note 2(e) on pages 63 through 68.

***Bond Ratings***

In December 2020, Moody’s Investor Services, Inc. (Moody’s) assigned a rating of “Aa3” to the Series 2020 Special Obligation Refunding Bonds. The bonds were used for the purpose of (a) refunding of the Jackson County, Missouri Taxable Special Obligation Bonds, Series 2010, and (b) paying costs related to the issuance of the Series 2020 Bonds.

***Requests for Information***

This financial report is designed to provide the reader a general overview of the County’s finances. Questions or requests for more information concerning any of the information provided in this report should be directed to Bob Crutsinger, Director of Finance and Purchasing, Finance Department, Jackson County, Missouri, 415 East 12th Street, Room 105, Kansas City, Missouri 64106.

# JACKSON COUNTY, MISSOURI

## Statement of Net Position

December 31, 2020

Assets	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Developmental Disability Services
Cash and cash equivalents	\$ 141,325,455	4,434,144	145,759,599	9,439,708
Receivables (net of allowance for uncollectible)	85,286,116	1,286	85,287,402	5,590,718
Other assets	648,597	114,823	763,420	206,161
Restricted assets:				
Cash and cash equivalents	27,329,292	-	27,329,292	-
Investments	709,894	-	709,894	-
Taxes receivable	7,762,669	-	7,762,669	-
Intergovernmental receivable	34,710	-	34,710	-
Accrued interest	212	-	212	-
Accounts receivable	55,137	-	55,137	-
Capital assets:				
Nondepreciable	164,087,639	7,672,611	171,760,250	2,051,104
Depreciable, net	461,455,296	4,753,191	466,208,487	8,389,488
Total assets	<u>888,695,017</u>	<u>16,976,055</u>	<u>905,671,072</u>	<u>25,677,179</u>
<b>Deferred Outflows of Resources</b>				
Deferred outflows of resources - pension	8,803,917	201,327	9,005,244	-
Deferred outflows of resources - other post-employment benefits	569,178	-	569,178	-
Deferred charge on refunding	20,022,024	-	20,022,024	-
Total deferred outflows of resources	<u>29,395,119</u>	<u>201,327</u>	<u>29,596,446</u>	<u>-</u>
<b>Liabilities</b>				
Accounts payable and other current liabilities	31,277,397	169,620	31,447,017	1,091,990
Due to other governments	3,470,918	-	3,470,918	-
Advances of grant funds	31,441,044	-	31,441,044	3,013
Accounts payable from restricted assets	3,306,721	-	3,306,721	-
Interest payable from restricted assets	1,523,370	-	1,523,370	-
Long-term liabilities:				
Due within one year	29,815,905	10,512	29,826,417	137,553
Due in more than one year	442,694,009	1,208,108	443,902,117	1,388,063
Total liabilities	<u>543,529,364</u>	<u>1,388,240</u>	<u>544,917,604</u>	<u>2,620,619</u>
<b>Deferred Inflows of Resources</b>				
Deferred inflows of resources - pension	489,778	9,529	499,307	-
Deferred inflows of resources - other post-employment benefits	1,609,103	24,455	1,633,558	-
Total deferred inflows of resources	<u>2,098,881</u>	<u>33,984</u>	<u>2,132,865</u>	<u>-</u>
<b>Net Position</b>				
Net investment in capital assets	252,550,186	12,425,802	264,975,988	8,914,976
Restricted for:				
Capital projects	9,016,262	-	9,016,262	-
Debt service	21,338,130	-	21,338,130	-
Workers' compensation claims	710,666	-	710,666	-
Unrestricted	88,846,647	3,329,356	92,176,003	14,141,584
Total net position	<u>\$ 372,461,891</u>	<u>15,755,158</u>	<u>388,217,049</u>	<u>23,056,560</u>

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Statement of Activities

Year Ended December 31, 2020

Functions/Programs	Expenses	Program Revenues				Net (Expense) Revenues and Changes in Net Position			Component Unit Developmental Disability Services
		Charges for Services		Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
		Charges for Services	Fines and Forfeitures			Governmental Activities	Business-type Activities	Total	
Primary government:									
Governmental activities:									
General government	\$ 93,438,760	37,264,975	1,209,495	12,284,293	8,919,664	(33,760,333)	-	(33,760,333)	-
Public safety	55,453,846	700,917	12,330	970,019	-	(53,770,580)	-	(53,770,580)	-
Road, highways, and bridges	10,051,032	337,439	-	-	22,390	(9,691,203)	-	(9,691,203)	-
Health, welfare, and community development	108,409,212	807,312	-	93,145,314	-	(14,456,586)	-	(14,456,586)	-
Culture and recreation	65,665,679	5,754,131	-	10,644,680	6,113,183	(43,153,685)	-	(43,153,685)	-
Interest on long-term debt	19,916,949	-	-	-	-	(19,916,949)	-	(19,916,949)	-
Total governmental activities	352,935,478	44,864,774	1,221,825	117,044,306	15,055,237	(174,749,336)	-	(174,749,336)	-
Business-type activities:									
Park enterprise	4,150,643	4,897,747	-	-	-	-	747,104	747,104	-
Total primary government	357,086,121	49,762,521	1,221,825	117,044,306	15,055,237	(174,749,336)	747,104	(174,002,232)	-
Component unit:									
Developmental Disability Services	17,571,652	-	-	7,078,449	-	-	-	-	(10,493,203)
General revenues:									
Property taxes						79,389,134	-	79,389,134	8,327,394
Sales taxes						112,024,417	-	112,024,417	-
Financial institution taxes						438,776	-	438,776	-
Cigarette tax						1,822,000	-	1,822,000	-
Gasoline tax						757,620	-	757,620	-
Vehicle sales tax						251,780	-	251,780	-
Motor vehicle tax from State of Missouri						106,647	-	106,647	-
County stock insurance tax						192,146	-	192,146	-
Unrestricted investment earnings						869,212	-	869,212	65,706
Miscellaneous						752,893	215,443	968,336	670,120
Transfers						838,340	(838,340)	-	-
Total general revenues and transfers						197,442,965	(622,897)	196,820,068	9,063,220
Change in net position						22,693,629	124,207	22,817,836	(1,429,983)
Net position - beginning of year						349,768,262	15,630,951	365,399,213	24,486,543
Net position - end of year						\$ 372,461,891	15,755,158	388,217,049	23,056,560

See accompanying notes to basic financial statements.

# JACKSON COUNTY, MISSOURI

## Balance Sheet

### Governmental Funds

December 31, 2020

Assets	Major Funds					Total Governmental Funds
	General Fund	Health Fund	CARES Act Fund	Sports Complex Sales Tax Debt Service Fund	Nonmajor Governmental Funds	
Assets:						
Cash and cash equivalents	\$ 67,379,412	-	41,838,162	-	27,825,016	137,042,590
Restricted assets:						
Cash and cash equivalents	-	-	-	12,574,317	14,754,203	27,328,520
Taxes receivable	-	-	-	7,762,669	-	7,762,669
Intergovernmental receivable	-	-	-	-	34,710	34,710
Accounts receivable	-	-	-	55,137	-	55,137
Accrued interest	-	-	-	120	92	212
Receivables (net of allowance for uncollectible):						
Taxes	27,559,019	16,237,312	-	-	21,728,606	65,524,937
Tax assessment and collection fees	7,442,070	-	-	-	4,489,695	11,931,765
Intergovernmental	2,521,302	14,145	-	-	3,568,740	6,104,187
Accounts	1,066,111	15,479	-	-	136,185	1,217,775
Accrued interest	2,768	-	-	-	1,259	4,027
Prepaid expenditures	85,112	-	-	3,250	29,835	118,197
Due from other funds	4,249,785	-	-	-	53,352	4,303,137
Total assets	<u>\$ 110,305,579</u>	<u>16,266,936</u>	<u>41,838,162</u>	<u>20,395,493</u>	<u>72,621,693</u>	<u>261,427,863</u>
Liabilities:						
Accounts payable	\$ 7,286,091	1,487,056	10,693,029	-	5,359,089	24,825,265
Accounts payable from restricted assets	-	-	-	-	3,306,721	3,306,721
Salaries, taxes, and benefits	4,832,687	256,220	-	-	1,318,200	6,407,107
Intergovernmental payables	2,314,137	-	-	-	1,156,781	3,470,918
Due to other funds	-	3,960,289	-	-	53,352	4,013,641
Advances of grant funds	150	-	31,145,133	-	295,761	31,441,044
Total liabilities	<u>14,433,065</u>	<u>5,703,565</u>	<u>41,838,162</u>	<u>-</u>	<u>11,489,904</u>	<u>73,464,696</u>
Deferred inflows of resources:						
Unavailable revenue – property taxes	6,127,730	3,781,877	-	-	5,011,720	14,921,327
Total deferred inflows of resources	<u>6,127,730</u>	<u>3,781,877</u>	<u>-</u>	<u>-</u>	<u>5,011,720</u>	<u>14,921,327</u>
Fund balances:						
Nonspendable:						
Prepaid expenditures	85,112	-	-	3,250	29,835	118,197
Restricted:						
Prosecuting attorney's activities	-	-	-	-	574,024	574,024
Assessment maintenance	-	-	-	-	6,700,270	6,700,270
Property tax collection activities	-	-	-	-	106,544	106,544
Document preservation	-	-	-	-	319,396	319,396
Emergency telephone system	-	-	-	-	330,082	330,082
Homeless assistance	-	-	-	-	561,561	561,561
Anti-crime activities	-	-	-	-	12,693,024	12,693,024
Domestic violence shelter funding	-	-	-	-	39,966	39,966
Law enforcement	-	-	-	-	1,322,132	1,322,132
Maintenance and repair	-	-	-	-	8,540	8,540
Road construction and maintenance	-	-	-	-	6,442,208	6,442,208
Health and welfare	-	6,435,221	10,626,111	-	-	17,061,332
Juvenile services	-	-	-	-	24,106	24,106
Sewer system service	-	-	-	-	145,814	145,814
Truman Sports Complex activities	-	-	-	-	11,933,713	11,933,713
Culture and recreation	-	-	-	-	6,367,757	6,367,757
Rock Island Railroad project	-	-	-	-	3,419,283	3,419,283
Debt service	-	-	-	20,392,243	2,466,022	22,858,265
Compensated absences	-	346,273	-	-	1,853,279	2,199,552
Available for grant match	-	-	-	-	782,513	782,513
Assigned:						
Wellness education	202,832	-	-	-	-	202,832
Elevator modernization	3,042,137	-	-	-	-	3,042,137
Equipment	219,376	-	-	-	-	219,376
Mass appraisal system	16,362,932	-	-	-	-	16,362,932
Maintenance and repair (encumbrances)	1,305,167	-	-	-	-	1,305,167
Purchases on order (encumbrances)	1,059,083	-	-	-	-	1,059,083
Contractual services (encumbrances)	3,970,579	-	-	-	-	3,970,579
Compensated absences	6,062,256	-	-	-	-	6,062,256
Subsequent year appropriation	10,121,986	-	-	-	-	10,121,986
Unassigned	47,313,324	-	(10,626,111)	-	-	36,687,213
Total fund balances	<u>89,744,784</u>	<u>6,781,494</u>	<u>-</u>	<u>20,395,493</u>	<u>56,120,069</u>	<u>173,041,840</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 110,305,579</u>	<u>16,266,936</u>	<u>41,838,162</u>	<u>20,395,493</u>	<u>72,621,693</u>	<u>261,427,863</u>

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

December 31, 2020

Total fund balances for governmental funds	\$ 173,041,840
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund financial statements:	
Capital assets	1,251,042,784
Less accumulated depreciation	<u>(625,499,849)</u>
Total capital assets	625,542,935
Internal service funds are used by the County to charge the cost of office services and workers' compensation to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position	2,471,261
Some of the County's revenues, including taxes, will be collected after year-end but are not available soon enough to pay for the current period's expenditures and, therefore, are reported as unavailable revenue in the fund financial statements	14,921,327
Lease payments receivable are not due in the current period and, therefore, are not reported in the funds	495,757
Lease interest receivable is not due in the current period and, therefore, is not reported in the funds	7,668
Long-term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and, therefore, are not reported in the funds	(469,791,765)
Interest payable is not due and payable in the current period and, therefore, is not reported in the funds	(1,523,370)
Certain items are deferred in the statement of net position that are not available to pay for current period expenditures or are not due and payable in the current period and, therefore, are not reported in the funds	
Deferred outflows of resources - pension	8,803,917
Deferred outflows of resources - other post-employment benefits	569,178
Deferred inflows of resources - pension	(489,778)
Deferred inflows of resources - other post-employment benefits	(1,609,103)
Deferred charge on refunding	20,022,024
Unamortized bond insurance costs	<u>-</u>
Total net position of governmental activities	<u>\$ 372,461,891</u>

See accompanying notes to basic financial statements.

# JACKSON COUNTY, MISSOURI

## Statement of Revenues, Expenditures and Changes in Fund Balances

### Governmental Funds

Year Ended December 31, 2020

	Major Funds					Total Governmental Funds
	General Fund	Health Fund	CARES Act Fund	Sports Complex Sales Tax Debt Service Fund	Nonmajor Governmental Funds	
Revenues:						
Taxes:						
Property taxes	\$ 27,099,589	26,371,389	-	-	25,012,622	78,483,600
Sales taxes	47,727,816	-	-	38,188,533	26,108,068	112,024,417
Other taxes	2,452,922	-	-	-	1,116,047	3,568,969
Licenses and permits	686,075	625,632	-	-	629,446	1,941,153
Intergovernmental	10,595,961	83,217	91,524,866	7,234,371	13,741,464	123,179,879
Charges for services	28,599,070	150,093	-	5,550,823	8,623,635	42,923,621
Fines and forfeitures	1,139,749	-	-	-	82,076	1,221,825
Interest	664,191	74	-	49,455	125,883	839,603
Miscellaneous	491,017	78,322	-	-	162,274	731,613
Total revenues	119,456,390	27,308,727	91,524,866	51,023,182	75,601,515	364,914,680
Expenditures:						
Current:						
General government	89,347,016	310,735	-	-	10,250,738	99,908,489
Public safety	24,428,902	5,532,002	-	-	25,780,212	55,741,116
Roads, highways, and bridges	-	-	-	-	10,013,334	10,013,334
Health, welfare, and community development	-	14,457,028	91,524,866	-	50,059	106,031,953
Culture and recreation	696,494	-	-	-	37,587,807	38,284,301
Capital outlay:						
Culture and recreation	-	-	-	-	1,324,863	1,324,863
Debt service:						
Principal retirement	105,011	-	-	16,770,000	10,185,842	27,060,853
Interest and fiscal charges	-	-	-	13,269,250	6,136,192	19,405,442
Bond issuance cost	-	-	-	-	89,087	89,087
Total expenditures	114,577,423	20,299,765	91,524,866	30,039,250	101,418,134	357,859,438
Excess (deficiency) of revenues over (under) expenditures	4,878,967	7,008,962	-	20,983,932	(25,816,619)	7,055,242
Other financing sources (uses):						
Issuance of debt	-	-	-	-	4,060,000	4,060,000
Premium on bond issuance	-	-	-	-	133,696	133,696
Payment to bond escrow agent	-	-	-	-	(4,445,964)	(4,445,964)
Insurance proceeds	8,919,664	-	-	-	-	8,919,664
Transfers in	2,963,161	-	-	-	40,521,704	43,484,865
Transfers out	(3,033,721)	(5,194,472)	-	(20,290,686)	(14,127,645)	(42,646,524)
Total other financing sources (uses)	8,849,104	(5,194,472)	-	(20,290,686)	26,141,791	9,505,737
Net change in fund balances	13,728,071	1,814,490	-	693,246	325,172	16,560,979
Fund balances – beginning of year	76,016,713	4,967,004	-	19,702,247	55,794,897	156,480,861
Fund balances – end of year	\$ 89,744,784	6,781,494	-	20,395,493	56,120,069	173,041,840

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in  
Fund Balances to the Statement of Activities  
Year Ended December 31, 2020

Net change in fund balance – total governmental funds	\$ 16,560,979
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period:</p>	
Capital outlay for assets capitalized	14,357,800
Disposal of capital assets (net of accumulated depreciation)	(556,478)
Depreciation expense	<u>(43,621,041)</u>
	<u>(29,819,719)</u>
<p>Some revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund financial statements:</p>	
Change in unavailable revenues	905,534
<p>The issuance of long-term debt (<i>e.g.</i> , bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items:</p>	
Issuance of debt	(4,060,000)
Premium on debt issuance	(133,696)
Amortization of premium	3,885,095
Payment to bond escrow agent	4,445,964
Debt repayment	27,048,298
Amortization of deferred charge on refunding	(1,849,426)
Net increase in compensated absences	(890,282)
Amortization of bond insurance costs	(14,353)
Deferred charge on refunding	111,320
Decrease in lease payments receivable	(98,409)
Decrease in lease interest receivable	(1,522)
Increase in net pension liability	(5,069,255)
Decrease in other post-employment benefits liability	126,390
Net increase in deferred outflows for pension	4,571,255
Net decrease in deferred outflows for other post-employment benefits	(77,506)
Net decrease in deferred inflows for pension	5,123,936
Net increase in deferred inflows for other post-employment benefits	<u>(241,950)</u>
	<u>32,875,859</u>
Interest is expensed when accrued, whereas in the funds it is expensed when paid	1,442,525
The internal service funds are used by the County to charge the costs of office services and workers' compensation to the individual funds. The net income of the internal service funds is reported in the statement of activities	<u>728,451</u>
Changes in net position of governmental activities	<u>\$ 22,693,629</u>

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Statement of Net Position

Proprietary Funds

December 31, 2020

Assets	Business-type Activities – Park Enterprise Fund	Governmental Activities – Internal Service Funds
<b>Current assets:</b>		
Cash and cash equivalents	\$ 4,434,144	4,282,865
Receivables (net of allowance for uncollectible)	1,286	-
Inventory	114,823	-
Other assets	-	530,400
Total current assets	4,550,253	4,813,265
<b>Noncurrent assets:</b>		
Restricted assets:		
Cash and cash equivalents	-	772
Investments	-	709,894
Capital assets (net of accumulated depreciation)	12,425,802	-
Total noncurrent assets	12,425,802	710,666
Total assets	16,976,055	5,523,931
<b>Deferred Outflows of Resources</b>		
Deferred outflows of resources - pension	201,327	-
Total deferred outflows of resources	201,327	-
<b>Liabilities</b>		
<b>Current liabilities:</b>		
Accumulated compensated absences	10,512	-
Accounts payable	82,116	45,025
Claims and judgments payable (note (2)(j))	-	2,687,541
Salaries, taxes, and benefits	87,504	-
Due to other funds	-	289,496
Total current liabilities	180,132	3,022,062
<b>Noncurrent liabilities:</b>		
Accumulated compensated absences	193,565	-
Claims and judgments payable (note (2)(j))	-	30,608
Net pension liability	921,359	-
Net other post-employment benefit liability	93,184	-
Total noncurrent liabilities	1,208,108	30,608
Total liabilities	1,388,240	3,052,670
<b>Deferred Inflows of Resources</b>		
Deferred inflows of resources - pension	9,529	-
Deferred inflows of resources - other post-employment benefits	24,455	-
Total deferred inflows of resources	33,984	-
<b>Net Position</b>		
Net investment in capital assets	12,425,802	-
Restricted for workers' compensation claims	-	710,666
Unrestricted	3,329,356	1,760,595
Total net position	\$ 15,755,158	2,471,261

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Statement of Revenues, Expenses and Changes in Fund Net Position

Proprietary Funds

Year Ended December 31, 2020

	<b>Business-type Activities – Park Enterprise Fund</b>	<b>Governmental Activities – Internal Service Funds</b>
Operating revenues:		
Charges for services	\$ 4,897,747	4,198,008
Miscellaneous	215,443	21,280
Total operating revenues	5,113,190	4,219,288
Operating expenses:		
Personal services	2,274,250	-
Contractual services	724,927	3,519,803
Materials and supplies	724,632	643
Depreciation and amortization	426,395	-
Total operating expenses	4,150,204	3,520,446
Operating income	962,986	698,842
Nonoperating revenues – interest income	-	29,609
Nonoperating expenses:		
Debt service:		
Interest and fiscal charges	439	-
Nonoperating income (expense)	(439)	29,609
Income before transfers	962,547	728,451
Transfers out	(838,340)	-
Total other financing sources (uses)	(838,340)	-
Change in net position	124,207	728,451
Net position – beginning of year	15,630,951	1,742,810
Net position – ending of year	\$ 15,755,158	2,471,261

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Statement of Cash Flows

Proprietary Funds

Year Ended December 31, 2020

	<b>Business-type activities – Park Enterprise Fund</b>	<b>Governmental activities – Internal Service Funds</b>
Cash flows from operating activities:		
Receipts from customers	\$ 5,116,732	4,035,380
Payments to suppliers	(1,399,863)	(164,323)
Payments to employees	(2,321,002)	(1,847)
Claims paid	-	(4,666,022)
Net cash provided by (used in) operating activities	1,395,867	(796,812)
Cash flows from noncapital financing activities:		
Transfers to other funds	(838,340)	-
Advances from other funds	-	9,906
Net cash (used in) provided by noncapital financing activities	(838,340)	9,906
Cash flows from capital and related financing activities:		
Purchase of capital assets	(212,908)	-
Capital lease payment	(34,106)	-
Net cash used in capital and related financing activities	(247,014)	-
Cash flows from investing activities:		
Purchase of investment	-	(185,266)
Interest received	-	25,462
Net cash used in investing activities	-	(159,804)
Net change in cash and cash equivalents	310,513	(946,710)
Cash and cash equivalents at beginning of year	4,123,631	5,230,347
Cash and cash equivalents at end of year	\$ 4,434,144	4,283,637
Reconciliation of operating income to net cash provided by (used in) operating activities:		
Operating income	\$ 962,986	698,842
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation and amortization	426,395	-
Changes in assets and liabilities:		
Receivables	3,542	-
Other assets	20,235	(183,908)
Accounts payable	29,461	(17,932)
Salaries, taxes, and benefits	17,706	(1,847)
Net pension liability	103,454	-
Net other post-employment benefits liability	(6,380)	-
Deferred outflows of resources - pension	(108,543)	-
Deferred inflows of resources - pension	(69,065)	-
Deferred outflows of resources - other post-employment benefits	15,227	-
Deferred inflows of resources - other post-employment benefits	(7,736)	-
Accumulated compensated absences	8,585	-
Claims and judgments	-	(1,291,967)
Net cash provided by (used in) operating activities	\$ 1,395,867	(796,812)
Noncash investing, capital and financing activities:		
Change in fair value of restricted investment	\$ -	19,614

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Statement of Fiduciary Net Position

Fiduciary Funds

December 31, 2020

Assets	<b>Martha James Cemetery Private Purpose Trust Fund</b>	<b>Employees Retirement Pension Trust Fund (as of June 30, 2020)</b>	<b>Custodial Funds</b>
Cash and cash equivalents	\$ 659	-	407,781,146
Investments:			
U.S. government securities	-	16,543,864	-
Bond collective trust fund	-	66,228,322	-
Limited partnership	-	5,482,035	-
International Equity Fund	-	38,108,793	-
Long-Short Equity Fund	-	28,500,066	-
Emerging Markets Equity Fund	-	17,239,011	-
S&P 500 Index Fund	-	18,484,691	-
Corporate stocks	-	58,620,772	-
Corporate bonds and debentures	-	21,387,604	-
Municipal bonds	-	170,577	-
Money market	-	4,518,726	-
Real estate pooled separate account	-	17,050,047	-
Special Situations Property Fund	-	15,850,979	-
Receivables (net of allowance for uncollectible):			
Accrued interest and dividends	-	275,287	1,167
Contributions	-	237,826	-
Total assets	659	308,698,600	407,782,313
<b>Liabilities</b>			
Deposits	-	-	377,042,996
Accrued expense	-	453,731	7,500
Total liabilities	-	453,731	377,050,496
<b>Net Position</b>			
Net position restricted for cemetery maintenance	659	-	-
Net position restricted for pensions	-	308,244,869	-
Net position restricted for other governments, organizations, and/or individuals	-	-	30,731,817
Total net position	\$ 659	308,244,869	30,731,817

See accompanying notes to basic financial statements.

**JACKSON COUNTY, MISSOURI**

Statement of Changes in Fiduciary Net Position

Fiduciary Funds

Year Ended December 31, 2020

	<b>Martha James Cemetery Private Purpose Trust Fund</b>	<b>Employees Retirement Pension Trust Fund (as of June 30, 2020)</b>	<b>Custodial Funds</b>
Additions:			
Contributions:			
Employer contributions	\$ -	10,318,596	-
Employee contributions	-	28,957	-
Tax collections for other governments	-	-	1,382,829,304
Other collections for other governments	-	-	1,892,863
Contributions to inmate accounts	-	-	2,027,081
Other reimbursements	-	-	4,730
Municipal bond collections	-	-	98,528
Total contributions	<u>-</u>	<u>10,347,553</u>	<u>1,386,852,506</u>
Investment earnings:			
Interest and dividends	-	2,071,088	98,565
Net appreciation (depreciation) in the fair value of investments:			
U.S. government securities	-	527,643	-
Bond collective trust fund	-	5,996,296	-
Limited partnership	-	(521,525)	-
International Equity Fund	-	(456,449)	-
Long-Short Equity Fund	-	1,355,180	-
Emerging Markets Equity Fund	-	1,193,706	-
S&P 500 Index Fund	-	1,289,298	-
Corporate stocks	-	(741,149)	-
Corporate bonds and debentures	-	995,824	-
Municipal bonds	-	2,806	-
Real estate pooled separate account	-	294,001	-
Special Situations Property Fund	-	733,764	-
Total investment income	<u>-</u>	<u>12,740,483</u>	<u>98,565</u>
Less investment expense	<u>-</u>	<u>1,422,481</u>	<u>-</u>
Net investment income	<u>-</u>	<u>11,318,002</u>	<u>98,565</u>
Total additions	<u>-</u>	<u>21,665,555</u>	<u>1,386,951,071</u>
Deductions:			
Benefits paid to participants	-	14,956,657	-
Administrative expenses	-	224,753	-
Taxes distributed to other governments	-	-	1,384,642,490
Other collections distributed to other governments	-	-	1,892,863
Distributed to inmates	-	-	336,835
Distributed to detention center vendors	-	-	1,190,901
Fees distributed to the county	-	-	135,823
Bonds distributed to individuals	-	-	531,490
Total deductions	<u>-</u>	<u>15,181,410</u>	<u>1,388,730,402</u>
Change in net position	<u>-</u>	<u>6,484,145</u>	<u>(1,779,331)</u>
Net position – beginning of year as previously reported	659	301,760,724	-
Adjustment for revision - See Note 1(s)	-	-	32,511,148
Net position – beginning of year as revised	<u>659</u>	<u>301,760,724</u>	<u>32,511,148</u>
Net position – ending of year	<u>\$ 659</u>	<u>308,244,869</u>	<u>30,731,817</u>

See accompanying notes to basic financial statements.

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

### (1) Summary of Significant Accounting Policies

#### (a) Reporting Entity

Jackson County, Missouri (the County), incorporated in 1826, is located in the northwestern quadrant of Missouri. Subject to State Constitution, the County operates pursuant to a County Charter, and in accordance with other laws governing the County. The Charter, enacted in 1970, provides for home rule County government. Under Missouri law, the County is defined as a First Class County and is governed by an elected County Executive and a nine-member County Legislature.

The County provides some services on a countywide basis and some services only to unincorporated areas of the County. Within appropriate jurisdictions, the County provides road construction and maintenance, park facilities and maintenance, tax assessments and collections, law enforcement, court services, prosecution of violations of state statutes, criminal detention, family support services, public healthcare and sanitary sewer services.

The accompanying financial statements include the County and its component units, entities for which the County is considered to be financially responsible. Blended component units, although legally separate entities, are considered to be part of the County's operations. One discretely presented component unit is reported in a separate column in the government-wide financial statements (refer to note below for description) to emphasize that it is legally separate from the County.

#### **Blended Component Units**

The following legally separate entities are component units that are, in substance, a part of the County's general operations. These component units provide services entirely, or almost entirely, to the primary government or provide services that exclusively, or almost exclusively, benefit the primary government. Data from these units is combined with data of the primary government for financial reporting purposes.

Public Facilities Authority (Authority) – The Authority is governed by a nine-member board elected by the board of directors, subject to the approval of the County Executive and the County Legislature. The Authority is responsible for financing and constructing the County's public buildings. Bond issuance authorization is approved by the County Legislature and the legal liability for the Authority's debt remains with the County and will be repaid with County resources. The Authority is presented as a governmental fund. No separately issued financial statements are prepared for the Authority.

Public Building Corporation (Corporation) – The Corporation is governed by a five-member board elected by the board of directors, subject to the approval of the County Executive and the County Legislature. The Corporation is responsible for financing public sites, buildings, facilities and equipment for the benefit or use of the County. Bond issuance authorization is

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

approved by the County Legislature and the legal liability for the Corporation's debt remains with the County and will be repaid with County resources. The Corporation is presented as a governmental fund. No separately issued financial statements are prepared for the Corporation.

#### **Discretely Presented Component Unit**

Developmental Disability Services of Jackson County – EITAS (the Organization) – The Organization is governed by a nine-member board appointed by the County Executive. The purpose of the Organization is to provide sheltered workshops, residence facilities or related services for the care of developmentally disabled persons. The County has the authority to set the property tax levy for the Organization (subject to certain statutory limitations), however, financial benefit or burden does not exist. The County believes that it would be misleading to exclude the Organization from the financial statements.

Complete financial statements for this component unit may be obtained from the administrative office of the Developmental Disability Services of Jackson County – EITAS at 8511 Hillcrest, Kansas City, Missouri 64138.

#### **Related Organization**

On November 8, 2016, the voters of Jackson County approved a countywide sales tax of one-eighth of one cent for a period of seven years to establish a Community Children's Services Fund. The sales tax became effective April 1, 2017. The purpose of the fund is to provide services to protect the well-being and safety of children and youth nineteen years of age or less and to strengthen families. Establishment of the fund is authorized by Sections 67.1775 and 210.861, RSMo. The County Executive appoints the nine-member board. No more than one member from any County Legislative District may serve at one time. Board members must be Jackson County residents and hold no other County office. The Board oversees revenues and administers disbursement of funds from the Community Children's Services Fund. The County does not have authority to impose its will on the Board and there is no benefit or burden relationship between the Board and the County. Financial statements for this related organization may be obtained from their administrative office at 3100 Broadway Blvd, Suite 227, Kansas City, Missouri 64111.

#### **(b) Government-Wide and Fund Financial Statements**

The government-wide financial statements (*i.e.*, the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County and its component unit. *Governmental activities*, which are normally supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. In addition, activities of the primary government are reported separately from the activities of the *discretely presented component unit*.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter have been excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

**(c) *Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions in which the County gives (or receives) value without directly receiving (or giving) equal value include property taxes, sales taxes, grants, entitlements, and donations. Revenue from property taxes is recognized, on an accrual basis, as revenues in the year for which they are levied. Revenue from sales taxes is recognized in the year in which the underlying exchange (sale) occurs. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement of focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded as collected unless susceptible to accrual, *i.e.*, amounts measurable and available to finance the County's operations or of a material amount and not collected at the normal time of receipt. Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Available is generally defined as expected to be received within 60 days of fiscal year-end for property taxes, 90 days for sales taxes, interest, charges for services (pursuant to a specific contract or agreement), or 365 days for intergovernmental revenues. However, the County reserves the right to apply judgment, as noted in National Council on Governmental Accounting Statement 1, paragraph 62, in the application of the "susceptibility to accrual" criteria with regard to the consideration of the materiality of the item in question, the practicality of accrual, and the consistency in application.

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, expenditures on debt service, as well as expenditures related to compensated absences, pension costs, and claims and judgments, are recorded only when payment is due. Encumbrances are not recognized as expenditures; however, open encumbrances are reported as part of fund balance and will be honored in subsequent years.

Licenses and permits, fines and forfeitures, charges for services (excluding those for specific services performed in the current year pursuant to contract or agreement), and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received.

The accounts of the County are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The County reports the following major governmental funds:

**General Fund:** The General Fund is the County's primary operating fund. It is used to account for all financial resources applicable to the general operations of County government, except those required to be accounted for in another fund. Revenues and other financing sources for this fund include taxes, licenses and permits, intergovernmental sources, charges for services, fines and forfeitures, interest, miscellaneous sources and transfers from other governmental funds.

**County Improvement Fund:** The County Improvement Fund is a general fund used to account for a variety of improvements and upgrades throughout the County. Revenues and other financing sources for this fund are transfers from the General Fund, interest, and insurance proceeds. The fund is combined with the General Fund for financial reporting purposes.

**Health Fund:** The Health Fund is used to account for those resources allocated for use in operations pertaining to community health and welfare. Revenues and other financing sources for this fund include taxes, licenses and permits, intergovernmental sources, charges for services, miscellaneous sources and capital contributions.

**CARES Act Fund:** The CARES Act Fund is used to account for the Coronavirus Aid, Relief, and Economic Security (CARES) Act funding received from the federal government. Revenues for this fund include intergovernmental sources.

**Sports Complex Sales Tax Debt Service Fund:** The Sports Complex Sales Tax Debt Service Fund is used to account for the payment of debt owed for renovations to Arrowhead Stadium, Kauffman Stadium and central service facilities. Revenues and other financing sources for this

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

fund include taxes, intergovernmental sources, charges for services, interest and transfers from other governmental funds.

The County reports the following major proprietary fund:

**Park Enterprise Fund:** The Park Enterprise Fund is used to account for the revenues and expenses resulting from operations of Park Enterprise activity.

Additionally, the County reports the following fund types:

**Internal Service Funds:** Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other governments on a cost-reimbursement basis. The County operates two internal service funds: (1) the Office Services Fund is used to account for the printing, duplicating and mailing services performed for the County's departments and (2) the Self-Insurance Fund is used to account for the activity pertaining to the County's unemployment, workers' compensation and general liability expenses.

**Pension Trust Fund:** The Pension Trust Fund is used to account for the activities of the Jackson County, Missouri Revised Pension Plan (the Plan), which accumulates resources for pension benefit payments to qualified County employees. The Plan is a component unit of the County that is reported as a fiduciary pension trust fund.

**Custodial Funds:** Custodial Funds are used to account for resources held by the County in a trustee capacity for other governments and/or other funds. These funds account for activities of collections for other taxing units by the Director of Collections and other custodial operations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation.

Amounts reported as program revenues in the governmental statement of activities include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal revenues of the Park Enterprise Fund are charges to customers for sales and services. Operating expenses for the enterprise fund and the internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets (in the enterprise fund). All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources, as they are needed.

**(d) Cash and Investments**

Deposits consist of cash on hand and cash in banks, including time deposits, certificates of deposit and money market securities with original maturities of three months or less. Investments by the County, other than those of the Pension Plan, consist of a Treasury Note, which is classified as a restricted asset in conjunction with an escrow agreement between the County and the State of Missouri for self-insurance of workers' compensation claims. Missouri State Statutes authorize the County, with certain restrictions, to deposit funds in open accounts, time deposits and certificates of deposit. Statutes also require that collateral pledged must have a fair value equal to 100% of the funds deposited, less insured amounts. Collateral securities must be held by the County or a disinterested third party and must be of the kind prescribed by State Statute and approved by the State. The County maintains most of its deposits on a pooled basis, which are available for use by most funds.

Investments with original maturities of one year or less are carried at amortized cost, which approximates fair value. All other investments for the County are reported at fair value based on quoted market prices. Market value is used as fair value for those securities for which market quotations are readily available. County policy is to invest only in securities that are authorized as collateral for deposits under state law.

**(e) Interfund Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statements as "internal balances."

**(f) Property Taxes**

The County levies property taxes on September 1 for the current year based on assessed values as of the prior January 1 for all real and personal property located in the County. Property taxes are billed after all taxing jurisdictions levies are set and are due by December 31.

On January 1, the County may assess interest, penalties and fees to all property for which taxes are unpaid. The interest consists of a 1.5% per month charge up to a maximum of 18.0% per year and fees are a one-time 8.0% charge. Taxes remaining unpaid for three years are collected through foreclosure proceedings.

**(g) Restricted Assets**

Certain resources of the Longview/Blue Springs Lakes, Public Facilities Authority, Special Obligation Bond, Sports Complex Sales Tax and Sports Complex/Parks (debt service funds), Sports Complex Sales Tax (capital project fund) and Rock Island Railroad (capital project

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

fund) are classified as restricted assets on the balance sheet due to provisions in the bond covenants that provide for the segregation of assets into accounts and place restrictions on their use.

In the debt service funds, the “bond fund” account is used to accumulate amounts sufficient to meet payments on principal and interest of the applicable bonds. The “bond reserve” account is used to segregate resources for payment of principal and interest on all bonds to the extent that moneys are not available in the “bond fund.”

In the capital project funds, the “project fund” accounts are used to segregate bond proceeds and earnings that are restricted for specific capital project expenditures in conjunction with bond covenants.

In addition, certain resources of the Self-Insurance Fund (internal service fund), are classified as restricted assets in conjunction with an escrow agreement between the County and the State of Missouri for self-insurance of workers’ compensation claims.

At year-end, all resources classified as restricted assets in these funds were comprised of cash or cash equivalents.

#### **(h) Capital Assets**

Capital assets, which include land, buildings, improvements other than buildings, equipment and furniture, vehicles, and infrastructure (e.g., road, highways, bridges and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of \$5,000 or more and an estimated useful life greater than one operating cycle. Such assets are recorded at historical cost or estimated historical cost if actual cost information is not available. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Additions, improvements and expenditures that significantly extend the useful life of a noninfrastructure asset are capitalized and depreciated over the remaining useful life of the related asset. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend assets’ lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized in the current fiscal year.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Improvements other than buildings	10–20
Equipment and furniture	5–20
Vehicles	8
Truman Sports Complex improvements	20

General governmental infrastructure assets have been capitalized retroactively to 1980 at historical cost. The County has elected to utilize the modified approach in accounting for its infrastructure assets. As such, no depreciation expense is reported for infrastructure assets, nor are amounts capitalized in connection with improvements that lengthen the lives of these assets, unless the improvements also increase their service potential. The County has made the commitment to preserve and maintain the network of infrastructure assets at a 55% overall condition level. The Public Works department maintains an inventory of these assets and performs periodic condition assessments to ensure that this condition level is being maintained. The Public Works department will also make an annual estimate of the amounts that need to be expended to preserve and maintain these assets at the predetermined condition level.

**(i) *Compensated Absences***

Permanent, full-time County employees accumulate sick leave at a rate of one day for each month worked for a total of twelve days each year. Unused sick leave may be carried over indefinitely and unused vacation and compensatory time may be carried over subject to certain limits. Upon retirement, termination, or resignation, employees are paid a percentage of accumulated sick leave. Employees earn ten to twenty-five days of vacation each year, depending upon length of service. All nonexempt employees are eligible for compensatory time at 150% of overtime hours worked in lieu of overtime pay. All vacation and the vested portion of sick pay are accrued when incurred in the government-wide and proprietary financial statements. An assignment of fund balance is reported in the General Fund and restrictions of fund balance are reported in various other governmental fund financial statements for accumulated compensated absences.

**(j) *Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred charge on refunding reported in the government-wide statement of net position qualifies for reporting in this category. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

deferred and amortized over the shorter of the life of the refunded or refunding debt. See Note (2)(i) for information about deferred outflows of resources for the pension plan and Note (2)(l) for more information about deferred outflows related to other post-employment benefits.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source: property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. See Note (2)(i) for information about deferred inflows of resources for the pension plan and Note (2)(l) for more information about deferred inflows related to other post-employment benefits.

#### **(k) Long-Term Obligations**

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as insurance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond insurance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs are reported as debt service expenditures.

#### **(l) Pension Plan**

The net pension liability, deferred outflows of resources, deferred inflows of resources and pension expense have been recognized in the financial statements.

The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of service and the plan's fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities.

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with the County's contribution requirements, information about the fiduciary net position of the retirement plan, and additions to/deductions from the retirement plan's fiduciary net position have been determined on the same basis as they are reporting within the separately issued retirement plan's financial statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value. Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date. There are no investments in, loans to, or leases with parties related to the Plan.

See Note (2)(a) for additional information regarding fair value measures.

### *(m) Net Position*

In the government-wide and proprietary fund financial statements, net position is reported in three components as follows:

**Net Investment in Capital Assets:** The amounts reported in this component consist of capital assets, net of accumulated depreciation, less the outstanding balances of any bond, notes or other borrowings that are attributable to the acquisition, construction or improvements of these assets.

**Restricted Net Position:** The amounts reported in this component represent those net positions legally restricted by outside parties or by law through enabling legislation, less liabilities to be paid from these assets.

**Unrestricted Net Position:** The amounts reported in this component represent the remaining balance of net position that are not restricted or invested in capital assets.

### *(n) Fund Balances*

Within the governmental fund financial statements, the fund balance is reported as follows:

**Nonspendable:** This consists of resources that are not in spendable form, such as prepaid expenditures, or that are legally or contractually required to remain intact.

**Restricted:** This consists of amounts that can be spent only for the specific purpose imposed by creditors (such as through bond covenants), grantors, contributors, laws or regulations of other governments; or imposed by law through constitutional provisions, county charter or enabling legislation.

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

**Committed:** This consists of amounts that can be spent only for specific purposes pursuant to constraints imposed by the highest level of formal action of the County Legislature, an ordinance. Committed amounts cannot be used for any other purpose unless the County Legislature removes or changes the specified amounts or constraints by use of the same formal action that it employed to previously commit those amounts. The County has no committed fund balance at December 31, 2020.

**Assigned:** This consists of amounts constrained by the County management's intent for these to be used for a specific purpose, but are neither formally restricted by external sources, nor committed by the County Legislature. If applicable, this category includes resolutions approved by the County Legislature. Pursuant to Section 503 of the Jackson County Code, the County Executive has delegated authority to the Finance Department to assign and unassign amounts for a specific purpose in this category.

**Unassigned:** This consists of the residual fund balance that does not meet the criteria of nonspendable, restricted, committed or assigned. The General Fund is the only fund that reports a positive unassigned fund balance amount.

The County's policy is to apply expenditures to restricted resources first, then committed, then assigned and unassigned, respectively, as applicable.

**(o) *Statement of Cash Flows***

The County defines cash and cash equivalents used in the statement of cash flows as equity in pooled cash and investments with an original maturity of three months or less at the date of purchase.

**(p) *Use of Estimates***

The preparation of the basic financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**(q) *Fund Deficits***

The Office Services Internal Service Fund reported a deficit fund balance of \$328,720. The deficit will be eliminated by increasing amounts to be contributed by other funds.

**(r) *Excess of Expenditures over Appropriations***

During 2020, expenditures of the Information Technology Department exceeded budget by \$153,081 primarily attributable to a \$149,000 invoice for phone maintenance. The Downtown Courthouse Flood Improvements budget was exceeded by \$278,807 attributable to retainage payable for improvements made. The Public Defender Rent budget was exceeded by \$1,416, which is considered insignificant.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

**(s) Adoption of New Accounting Pronouncements**

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this statement is to provide financial statement users with information about asset retirement obligations (AROs) that were not addressed in GASB standards by establishing uniform accounting and financial reporting requirements for these obligations. The adoption of this accounting pronouncement has no impact on the financial statements.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. In response to this accounting pronouncement, the County added three new custodial funds to the financial statements, added a statement of changes in fiduciary net position, and made adjustments to the statement of fiduciary net position resulting in certain liabilities being adjusted to restricted net position due to management determining that events have not occurred that compel the County to disburse fiduciary resources.

In April 2019, GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The primary objective of this statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The adoption of this accounting pronouncement has no impact on the financial statements.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interest – An Amendment of GASB Statement No. 14 and No. 61*. The primary objectives of this statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The adoption of this accounting pronouncement has no impact on the financial statements.

In June 2020, GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. The objectives of this statement is to improve guidance on potential component units and establishes accounting and financial reporting requirements for Section 457 plans. The adoption of this accounting pronouncement has no impact on the financial statements.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

**(t) *New Accounting Pronouncements Not Adopted***

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for the County for the year ending December 31, 2022.

In June 2019, GASB issued Statement No. 89, *Accounting For Interest Cost Incurred Before the End of a Construction Period*. The objectives of this statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this statement are effective for the County for the year ending December 31, 2021.

In May 2020, GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this statement are effective for the County for the year ending December 31, 2022.

In January 2020, GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of this statement are effective for the County for the year ending December 31, 2022.

In March 2020, GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. Some governments have entered into agreements in which variable payments made or received depend on an interbank offered rate (IBOR)—most notably, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. The objective of this statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. The requirements of this statement are effective for the County for the year ending December 31, 2022.

In March 2020, GASB issued Statement No. 94, *Public-Private and Public-Private Partnerships and Availability Payment Arrangements*. The primary objective of this statement is to improve financial reporting by addressing issues related to public-private and public-public-private partnership arrangements (PPPs). This statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The requirements of this statement are effective for the County for the year ending December 31, 2023.

In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. This statement requires a government to disclose descriptive information about its SBITAs other than short-term SBITAs, such as the amount of the subscription asset, accumulated amortization, other payments not included in the measurement of a subscription liability, principal and interest requirements for the subscription liability, and other essential information. The requirements of this statement are effective for the County for the year ending December 31, 2023.

The County has not completed its assessment of the impact of the adoption of these statements.

## (2) Detailed Notes on All Funds

### (a) Deposits and Investments

The County maintains most of its deposits on a pooled basis, which are available for use by most funds. Funds from this pool are maintained in an interest-bearing bank account. The interest earned on this account is allocated to the General Fund, the Check Collection (Special Revenue) Fund, the County Sheriff Revolving (Special Revenue) Fund, the Domestic Abuse (Special Revenue) Fund, the Federal Forfeiture (Special Revenue) Fund, the Homeless Assistance (Special Revenue) Fund, the Prosecuting Attorney (Special Revenue) Fund, the Recorder Fees (Special Revenue) Fund and the Self-Insurance (Internal Service) Fund. Some of the County's deposits and investments are maintained separately by certain County funds. At December 31, 2020, the book balance for the County was \$580,870,696. The bank balance of the County's deposits was \$442,337,062. Of this, \$416,500,484 was covered by federal depository insurance or by collateral held by the County's agent in the County's name. A

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

difference exists between bank and book balances due to outstanding checks, deposits in transit and other reconciling items.

**Primary Government (excluding Pension Trust Fund)**

The deposits and investments of the County at December 31, 2020 are reflected in the financial statements as follows:

	<b>Government- wide Statement of Net Position</b>	<b>Fiduciary Funds Statement of Fiduciary Net Position (excluding Pension Trusts)</b>	<b>Total</b>
Cash and cash equivalents	\$ 145,759,599	407,781,805	553,541,404
Restricted assets:			
Cash and cash equivalents	27,329,292	-	27,329,292
Investments	709,894	-	709,894
	<u>\$ 173,798,785</u>	<u>407,781,805</u>	<u>581,580,590</u>

***Concentration of Credit Risk***

As of December 31, 2020, all of the County's investments were U.S. Treasury Notes.

***Custodial Credit Risk***

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All trades where applicable will be executed by delivery vs. payment to ensure that fixed-income securities are deposited in eligible financial institutions prior to the release of funds. The County's policy is that all fixed-income securities are perfected in the name or for the account of the County and are held by a third-party custodian as evidenced by safekeeping receipts. All of the County's investments are held by a third-party custodian in the County's name pursuant to a trust agreement. Deposits not covered by federal depository insurance of \$25,836,578 are predominantly comprised of open-end money market mutual funds and considered investments, but are shown as cash equivalents on the statement of net position.

***Interest Rate Risk***

Interest rate risk is the risk that fair value of the County's investments will decrease as a result of increase in interest rates. While the County does not have a formal policy regarding interest rate risk, the County will minimize the risk that the fair value of fixed-income securities in the portfolio will fall due to changes in the general interest rates by structuring the investment portfolio so that fixed-income securities mature to meet cash requirements for ongoing operations and by investing operating funds primarily in shorter-term fixed-income securities.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

The County does not utilize derivatives to manage risk. Treasury notes held by the County mature in 2025.

#### ***Credit Risk***

Credit risk is the risk that the County will not recover its investments due to the inability of the counterparty to fulfill their obligation. The County minimizes credit risk by prequalifying the financial institutions, broker/dealers, intermediaries and advisers with which the County will do business and by diversifying the portfolio so that potential losses on individual fixed-income securities will be minimized. As of December 31, 2020, all of the County's investments were in U.S. Treasury Notes, and therefore are not considered to be subject to credit risk. The County does not have a formal policy relating to credit risk.

#### ***Foreign Currency Risk***

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The County does not have a policy related to foreign currency risk.

#### ***Fair Value Measurements***

The County categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of December 31, 2020:

- U.S. Treasury Notes of \$709,894 are valued using quoted prices for similar assets, quoted prices in markets that are not active or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets (Level 2 inputs)

#### **Jackson County Revised Pension Plan**

##### ***Investment Policy***

The Plan's investments are managed by independent investment managers and are held by the current custodian, BMO Harris Bank N.A. (BMO), except for the commingled investments which are held by the custodian chosen by such commingled fund, and maintained, for reporting purposes only, at BMO. Equity securities are limited to 82.5% of total investments, with an allocation target of 57.5%. Fixed income investments, other than cash equivalents, are limited to 37.5% of total investments, with an allocation target of 32.5%. Real estate investments are limited to 15% of total investments, with an allocation target of 10%. Investment performance is monitored by a professional consultant and reviewed not less than annually by the Pension Plan Board of Trustees, which has the authority to amend investment policy decisions, including asset allocation targets and acceptable asset classifications.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

#### ***Concentration of Credit Risk***

At June 30, 2020, the investment in the Bond Collective Trust Fund represents 21.5% of the Plan's total investments, the International Equity Fund represented 12.4%, the Long-Short Equity Fund represented 9.3%, the S&P 500 Index Fund represented 6.0%, the Emerging Markets Equity Fund represented 5.6%, the Real Estate Pooled Separate Account represented 5.5%, and the Commingled Special Situations Property Fund represented 5.1%. All other individual investments represented less than 5% of the Plan's total investments.

#### ***Custodial Credit Risk***

The Custodial Credit Risk for investments is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Plan does not have a policy for Custodial Credit Risk.

At June 30, 2020, the Plan's corporate bonds and debentures, corporate stocks, U.S. government securities and money market funds were uninsured and unregistered investments with the securities held by the counterparty's trust department or agent in the name of the Plan. The Plan's investments as of December 31, 2020 did not differ significantly from those at June 30, 2020 in amount or level of risk.

#### ***Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the Plan's investment policy, the Plan utilizes a diverse asset allocation mix to minimize the fair value risk of investments in the portfolio. The Plan does not have a policy for Interest Rate Risk.

Information about the sensitivity of the fair values of the Plan's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the Plan's investments by maturity.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Investments, excluding corporate stocks, the Bond Collective Trust Fund, the Limited Partnership, the International Equity Fund, the Long-Short Equity Fund, the S&P 500 Index Fund, the Emerging Markets Fund, the Real Estate Pooled Separate Account, and the Special Situations Property Fund, for the Plan as of June 30, 2020 are as follows:

<b>Description</b>	<b>Current Fair Value</b>	<b>Investment maturities (in years)</b>			
		<b>Less than 1</b>	<b>1-5</b>	<b>6-10</b>	<b>Greater than 10</b>
U.S. agencies	\$ 2,323,013	1,826	643,982	-	1,677,205
Municipal bonds	170,577	-	170,577	-	-
Treasury notes	14,220,851	-	9,176,837	5,044,014	-
Corporate bonds	21,387,604	1,697,909	8,283,678	11,080,681	325,336
Total	\$ <u>38,102,045</u>	<u>1,699,735</u>	<u>18,275,074</u>	<u>16,124,695</u>	<u>2,002,541</u>

***Credit Risk***

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Plan does not have a policy for Credit Risk. As of June 30, 2020, the Plan's investments were rated as follows:

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

Security Description	Moody's	Standard & Poor's
US Agencies:		
Federal Home Loan Mortgage Corp Partn Gold	Not Rated*	Not Rated*
Federal National Mortgage Association	AAA	AA+
Federal National Mortgage Association GTD PASSTHRU	Not Rated*	Not Rated*
Municipal Bonds:		
Bloomington Ind Pk Dist Bonds	Not Rated	AA
Brownsburg Ind GO Bonds	Not Rated	AA
Corporate Bonds:		
Abbvie Inc Sr Nt	BAA2	BBB+
Activision Blizzard Inc Sr Gbl	BAA1	A-
Aflac Inc Sr Nt	A3	A-
Alibaba Group Holding Ltd Sr Gbl	A1	A+
American Intl Group Inc Sr Nt	BAA1	BBB+
Anheuser Busch Inbev Wldw Inc Fr	BAA1	BBB+
Aon Plc Sr Gbl Nt	BAA2	A-
AT&T Inc Glocal Nt	BAA2	BBB
AT&T Inc Sr Nt	BAA2	BBB
Autodesk Inc Sr Nt	BAA2	BBB
Avalonbay Communities Inc Mtn Fr	A3	A-
Bank Amer Corp Fr	A2	A-
Biogen Inc Sr Nt	BAA1	A-
Bristol Myers Squibb Co Gbl 144A Nt	A2	A+
Capital One Financial Corp Sr Nt	BAA1	BBB
Carnival Corp Sr Nt	BA2	BB-
Citigroup, Inc Sr Nt	A3	BBB+
Citizens Bank Naftr	BAA1	A-
Diamond 1 Financial 2 1Lien Sr 144A	BAA3	BBB-
Discover Financial Services Sr Nt	BAA3	BBB-
Disney Walt Co Sr Nt	A2	A-
Edwards LifeSciences Corp	BAA2	BBB
Fifth Third Bank of Cincinnati, Ohio Mtn Fr	A3	A-
GE Capital International Fdg Fr	BAA1	BBB+
General Motors Financial Co Inc Sr Gbl	BAA3	BBB
Huntington Bancshares Inc Sr Nt	BAA1	BBB+
Husky Energy Inc Sr Nt	BAA2	BBB
JPMorgan Chase & Co Nt	A2	A-
Lowes Cos Inc Gbl Nt	BAA1	BBB+
McDonalds Corp Med Term Nt	BAA1	BBB+
Microsoft Corp Sr Gbl Nt	AAA	AAA
Morgan Stanley Fr	A3	BBB+
National Australia Bk N Y Brh Sr	AA3	AA-
National Oilwell Varco Inc Sr Nt	BAA1	BBB+
Paypal Holdings Inc Sr Nt	A3	BBB+
Raymond James Financial Inc Sr Nt	BAA1	BBB+
Regions Financial Corp New Sr Nt	BAA2	BBB+
Rio Tinto Finance USA Ltd Sr Nt	A2	A
Schlumberger Investment Sa Gtd Sr Nt	A2	A
Starbucks Corp	BAA1	BBB+
Synchrony Financial Sr Nt	Not Rated	BBB-
TJX Cos Inc New Sr Nt	A2	A
Wells Fargo & Co New Sr Gbl Nt	A2	BBB+
Wells Fargo Bank National Assn Fr	AA2	A+
Williams Partners L P New Sr Gbl Nt	BAA3	BBB
Willis North Amer Inc Sr Gbl	BAA3	BBB
Zoetis Inc Sr Nt	BAA1	BBB
Loomis Sayles Commingled Bonds Account	A1	A+
BMO Government Money Market Premier Fund	Not Rated	Not Rated

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

### Fair Value Measurements

The Plan categorizes its assets and liabilities measured at fair value within the hierarchy established by generally accepted accounting principles. Assets and liabilities valued at fair value are categorized based on inputs to valuation techniques as follows:

**Level 1 Input:** Quoted prices for identical assets or liabilities in an active market that an entity has the ability to access.

**Level 2 Input:** Inputs—other than quoted prices included within Level 1—that are observable for an asset or liability, either directly or indirectly. Agency securities and corporate bonds are valued using either a price or spread basis as determined by the observed market data. Municipal bonds are valued using curves which are adjusted throughout the day based on trades and other pertinent market information.

**Level 3 Input:** Inputs that are unobservable for the asset or liability which are typically based upon the Plan's own assumptions as there is little, if any, related market activity.

**Hierarchy:** The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs.

**Inputs:** If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The Plan had the following recurring fair value measurements as of June 30, 2020 in (000's):

	June 30, 2020	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
Debt securities:				
U.S. Treasury securities	\$ 14,221	\$ 14,221	\$ -	\$ -
U.S. Agency securities	2,323	-	2,323	-
Municipal bonds	170	-	170	-
Corporate bonds and debentures	21,388	-	21,388	-
Total debt securities	<u>38,102</u>	<u>14,221</u>	<u>23,881</u>	<u>-</u>
Equity securities:				
Consumer discretionary	6,813	6,813	-	-
Consumer staples	1,786	1,786	-	-
Energy	1,441	1,441	-	-
Financials	7,915	7,915	-	-
Health care	9,417	9,417	-	-
Industrials	10,618	10,618	-	-
Information technology	13,914	13,914	-	-
Materials	2,250	2,250	-	-
Real estate	1,130	1,130	-	-
Telecommunication services	2,957	2,957	-	-
Utilities	380	380	-	-
Total equity securities	<u>58,621</u>	<u>58,621</u>	<u>-</u>	<u>-</u>
Total investments by fair value level	<u>96,723</u>	<u>\$ 72,842</u>	<u>\$ 23,881</u>	<u>\$ -</u>
<b>Investments measured at amortized cost</b>				
Money market funds	<u>4,519</u>			
Total investments measured at amortized cost	<u>4,519</u>			
<b>Investments measured at the net asset value (NAV)</b>				
Bond Collective Trust Fund	66,228			
Limited Partnership	5,482			
International Equity Fund	38,109			
Long-Short Equity Fund	28,500			
Emerging Markets Equity Fund	17,239			
S&P 500 Index Fund	18,485			
Real Estate Pooled Separate Account	17,050			
Special Situations Property Fund	<u>15,851</u>			
Total investments measured at the NAV	<u>206,944</u>			
Total investments measured at fair value	<u>\$ 308,186</u>			

Equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. U.S. Treasury securities classified in Level 1 of the fair value hierarchy are valued throughout the day using continuous feeds from a number of live data sources. U.S. Agency securities and corporate bonds classified in Level 2 of the fair value hierarchy are valued using either a price or spread basis as determined by the observed market data. Municipal bonds classified in Level 2 of the fair value hierarchy are valued using yield curves which are adjusted throughout the day based on trades and other pertinent market information. The yield curves are generated and adjusted based on factors such as levels on

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

bellwether issues, established trading spreads between similar issuers or credits, historical trading spreads over widely accepted market benchmarks, new issue scales and market information from third-party sources. Money market funds are valued at amortized cost.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented in the following table:

	<b>Fair Value June 30, 2020 in (000's)</b>	<b>Redemption Frequency (if Currently Eligible)</b>	<b>Redemption Notice period</b>
Bond Collective Trust Fund (1)	\$ 66,228	Daily	0 to 3 days
Limited Partnership (2)	5,482	1st business day of the month	15th day of the prior month
International Equity Fund (3)	38,109	Daily	1 day
Long-Short Equity Hedge Fund (4)	28,500	Quarterly	45 days
		Each Wednesday (or the next business day)/Last business day of	10 business days
Emerging Markets Equity Fund (5)	17,239	each month	As soon as practicable
S&P 500 Index Fund (6)	18,485	Daily	1 day
Real Estate Pooled Separate Account (7)	17,050	Daily	45 days
Special Situations Property Fund (8)	15,851	Quarterly	
Total investments measured at the NAV	<u>\$ 206,944</u>		

Units of the Limited Partnership and the S&P 500 Index Fund are sold quarterly to pay the management fees of the respective investment managers. At June 30, 2020, the Plan had no unfunded commitments and no other plans to order the sale of any investments.

1. ***Bond Collective Trust Fund*** The fund is a core plus fixed income fund in a private placement collective trust. The objective of the fund is high total investment return through a combination of current income and capital appreciation. There are no requirements to give advanced notice of intent to redeem the investment, but three days' notice is preferred. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
2. ***Limited Partnership*** The investment is a small cap equity fund established as a limited partnership. The fund's objective is to achieve a long-term total return by investing in non-U.S. small capitalization companies. The fair value of the investment has been determined

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

using the NAV per share (or its equivalent) of the Plan's ownership interest in the partners' capital.

3. ***International Equity Fund*** The investment is an international dynamic equity fund. The fund's objective is to achieve long-term capital growth, primarily through investment in the equity securities of companies in all economic sectors in any part of the world except the United States. At least two-thirds of the fund's assets are to be invested in the equities of companies domiciled in Europe, Australia, Asia and Latin America. The fund is traded daily and redemption normally occurs after one days' written notice. However, if the fund's requested withdrawals exceed 10% of the fund's net asset value, the fund may defer the excess of such withdrawals to the next dealing day. All withdrawal requests relating to an earlier dealing day will be completed before new requests are considered, subject to further deferral and to liquidity being raised with respect to the next or any subsequent dealing day. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
4. ***Long-Short Equity Hedge Fund*** The fund invests in other hedge funds that invest across liquid asset classes, primarily focusing on equity long/short in global markets. The underlying funds aim to invest primarily in companies in developed markets through equity and equity-related securities. The majority of the fund's underlying investments can only be redeemed on the first business day of each calendar quarter or each calendar month. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
5. ***Emerging Markets Equity Fund*** The objective of this private fund is to seek long-term capital appreciation by investing at least 80% of its assets in emerging market equity securities. The fund may invest in securities across all market capitalizations and styles. Under normal market conditions, redemptions occur weekly on Wednesday (or the next business day) or the last business day of the month, with 10 business days' advanced written notice. However, if the fund cannot obtain or set a price for a material portion of fund's investments, is unable to liquidate fund investments at prices representative of fair value, in otherwise unusual market conditions, or when it is in the best interest of fund and its remaining investors, redemption rights may be suspended until the foregoing conditions have abated. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

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6. ***S&P 500 Index Fund*** The objective of the fund is to provide a vehicle to access the U.S. equity market and investment results that approximate the overall performance of the common stocks included in the Standard & Poor's Composite Stock Price Index. The fund requires 1 days' notice to redeem 100% of the Plan's investment. Notification of other planned transactions is to be provided as soon as practicable. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
7. ***Real Estate Pooled Separate Account*** The account is a diversified real estate equity account consisting primarily of high quality, well-leased real estate properties in the multifamily, industrial, office, retail and hotel sectors. The objective of the account is to invest in a well-diversified real estate portfolio that reflects the overall performance of the U.S. commercial real estate market. Redemptions normally occur with one day of notice. However, the accountholder has the right to impose withdrawal limitations to pay withdrawal requests on a pro rata basis as cash becomes available for distribution. The fair value of this investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in the accountholder's capital.
8. ***Special Situations Property Fund*** The fund is a balanced portfolio of stabilized and value-added real estate opportunities. The objective of this fund is to provide a moderate level of current income and/or high residual property appreciation by investing in a wide variety of value-added real estate opportunities in the United States. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.

#### ***Foreign Currency Risk***

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The Plan does not have a policy related to foreign currency risk.

At June 30, 2020, the Plan had invested in a Limited Partnership, an International Equity Fund, a Long-Short Equity Fund and an Emerging Markets Equity Fund, all of which invested in international stocks. The fair value of the Limited Partnership was \$5,482,035 and 1.8% of the Plan's portfolio. The fair value of the International Equity Fund was \$38,108,793 and 12.4% of the Plan's portfolio. The fair value of the Long-Short Equity Fund was \$28,500,066 and 9.3% of the Plan's portfolio. The fair value of the Emerging Markets Equity Fund was \$17,239,011 and 5.6% of the Plan's portfolio. The Bond Collective Trust Fund also had some international investments. In addition, the Plan's corporate bonds and debentures include international bonds with a fair value of \$3,231,547, representing 1.0% of the Plan's portfolio.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

**(b) Intergovernmental Revenue and Receivables**

Amounts due from other governments at December 31, 2020 consisted of the following:

	Primary Government			Total
	General	Health	Nonmajor Governmental	
Federal:				
Department of Health and Human Services:				
Administration for Children & Families				
Child Care Inspections	\$ -	3,645	-	3,645
Title IV-E	13,625	-	-	13,625
Department of Justice				
Violence Against Women Office				
Prevention & Prosecution of Sexual Assault	-	-	28,549	28,549
Office of Justice Programs				
Drug Abatement Response Team	-	-	60,749	60,749
Byrne Justice Assistance	-	-	217,805	217,805
Equity & Inclusion	-	-	793	793
Multi-Jurisdictional Drug Task Force	-	-	43,709	43,709
Victims of Crime Act (VOCA)	-	-	20,937	20,937
Missouri Western Interdiction and Narcotics	-	-	26,709	26,709
Office of Juvenile Justice and Delinquency Prevention				
Gender Specific Tracker Program	-	-	13,131	13,131
Disproportionate Minority Contact Coordinator	-	-	19,360	19,360
Executive Office of the President:				
High Intensity Drug Trafficking Area (HIDTA)	-	-	800	800
Department of Agriculture:				
National School Lunch and Breakfast	2,057	-	-	2,057
Department of Homeland Security				
State Emergency Management Agency				
Emergency Management Preparedness	-	-	31,220	31,220
Department of Transportation:				
Federal Highway Administration				
Little Blue Trace	-	-	145,539	145,539
Rock Island	-	-	1,893,619	1,893,619
Tarsney Lake Bridge (BRO-B048(55))	-	-	3,410	3,410
National Highway Traffic Safety Administration				
Traffic Unit	-	-	8,054	8,054
DWI Saturation Enforcement	-	-	3,785	3,785
Total Federal	\$ 15,682	3,645	2,518,169	2,537,496

	Primary Government			Total
	General	Health	Nonmajor Governmental	
State:				
Circuit Court Cost Reimbursements	\$ 1,142,013	-	-	1,142,013
Department of Corrections	25,410	10,500	-	35,910
Department of Mental Health	2,500	-	-	2,500
Department of Public Safety	-	-	15,587	15,587
Department of Revenue	8,649	-	8,649	17,298
Department of Social Services	1,321,123	-	27,311	1,348,434
Division of Youth Services	5,925	-	-	5,925
Office of Administration	-	-	250,000	250,000
Office of State Court Administrator	-	-	5,016	5,016
State Tax Commission	-	-	744,008	744,008
Total State	2,505,620	10,500	1,050,571	3,566,691
Total Intergovernmental Receivables	\$ 2,521,302	14,145	3,568,740	6,104,187

**JACKSON COUNTY, MISSOURI**

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Intergovernmental revenue during the year December 31, 2020 consisted of the following:

	Primary Government				Total
	General	Health	CARES Act	Nonmajor Governmental	
Federal:					
Department of Health and Human Services:					
Administration for Children and Families					
Child Care Inspections	\$ -	16,330	-	-	16,330
Title IV-D Child Support	674,243	-	-	-	674,243
Title IV-E Foster Care	46,807	-	-	-	46,807
Centers for Disease Control & Prevention					
Violent Death & Enhanced Opioid Surveillance	-	8,130	-	-	8,130
Department of Justice:					
Equitable Sharing Program	-	-	-	32,845	32,845
Bureau of Justice Assistance					
Byrne Justice Assistance Grant	-	-	-	139,181	139,181
Drug Abatement Response Team (DART)	-	-	-	126,855	126,855
Equity & Inclusion	-	-	-	36,118	36,118
Missouri Western Interdiction & Narcotics Task Force	-	-	-	71,656	71,656
Multi-Jurisdictional Drug Task Force	-	-	-	190,302	190,302
Office for Victims of Crime					
Victims of Crime Act	-	-	-	279,121	279,121
Office of Juvenile Justice and Delinquency Prevention					
Gender Specific Tracker Program	-	-	-	53,311	53,311
Disproportionate Minority Contact Coordinator	-	-	-	71,087	71,087
Violence Against Women Office					
Prevention and Prosecution of Sexual Assault	-	-	-	28,549	28,549
Executive Office of the President:					
High Intensity Drug Trafficking Area (HIDTA)	-	-	-	80,100	80,100
Department of Agriculture:					
Food & Nutrition Service					
National School Lunch and Breakfast	52,979	-	-	-	52,979
Food Donation Program	10,486	-	-	-	10,486
Summer Food Inspections	-	455	-	-	455
Department of Transportation:					
Federal Highway Administration					
Little Blue Trace Trail	-	-	-	145,539	145,539
Rock Island	-	-	-	5,967,644	5,967,644
Tarsney Lake Spillway Bridge	-	-	-	22,390	22,390
National Highway Traffic Safety Administration					
DWI Saturation Enforcement	-	-	-	14,388	14,388
Traffic Unit	-	-	-	238,562	238,562
Department of Homeland Security:					
Emergency Management Preparedness	-	-	-	31,220	31,220
Levasy	-	-	-	13,328	13,328
Department of Treasury					
Build America Bonds Interest Subsidy	-	-	-	135,960	135,960
Departmental Offices					
CARES Act	-	-	91,524,866	-	91,524,866
Total Federal	\$ 784,515	24,915	91,524,866	7,678,156	100,012,452

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

	Primary Government					
	General	Health	CARES Act	Sports Complex Sales Tax Debt	Nonmajor Governmental	Total
State:						
Circuit Court Cost Reimbursements	\$ 7,246,581	-	-	-	-	7,246,581
Department of Elementary & Secondary Education	472	-	-	-	-	472
Department of Mental Health	20,000	-	-	-	-	20,000
Department of Public Safety	-	-	-	-	133,344	133,344
Department of Revenue	185,990	-	-	-	185,990	371,980
Department of Social Services	2,343,478	-	-	-	162,183	2,505,661
Division of Youth Services	14,925	-	-	-	-	14,925
Missouri Emergency Response Commission (MERC)	-	58,302	-	-	-	58,302
Office of Administration	-	-	-	-	3,000,000	3,000,000
Office of State Court Administrator	-	-	-	-	30,167	30,167
State Tax Commission - Assessment Reimbursement	-	-	-	-	738,742	738,742
Total State	<u>9,811,446</u>	<u>58,302</u>	<u>-</u>	<u>-</u>	<u>4,250,426</u>	<u>14,120,174</u>
Local:						
City of Blue Springs	-	-	-	-	100	100
City of Buckner	-	-	-	-	100	100
City of Grain Valley	-	-	-	-	100	100
City of Grandview	-	-	-	-	100	100
City of Greenwood	-	-	-	-	100	100
City of Independence	-	-	-	-	100	100
City of Kansas City	-	-	-	2,000,000	-	2,000,000
City of Lake Lotawana	-	-	-	-	100	100
City of Lake Tapawingo	-	-	-	-	100	100
City of Lee's Summit	-	-	-	-	25,100	25,100
City of Lone Jack	-	-	-	-	100	100
City of Oak Grove	-	-	-	-	100	100
City of Raytown	-	-	-	-	100	100
City of Sugar Creek	-	-	-	-	100	100
Jackson County Sports Authority	-	-	-	5,234,371	385,310	5,619,681
Kansas City Area Transportation Association	-	-	-	-	1,401,272	1,401,272
Total Local	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,234,371</u>	<u>1,812,882</u>	<u>9,047,253</u>
Total Intergovernmental Revenue	<u>\$ 10,595,961</u>	<u>83,217</u>	<u>91,524,866</u>	<u>7,234,371</u>	<u>13,741,464</u>	<u>123,179,879</u>

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

**(c) Tax Revenues**

Tax revenues, including interest and penalties, for the year ended December 31, 2020 were as follows:

	General Fund	Health Fund	Sports Complex Sales Tax Debt Service Fund	Nonmajor Governmental Funds	Total
Property tax	\$ 27,099,589	26,371,389	-	25,012,622	78,483,600
Sales tax	47,727,816	-	38,188,533	26,108,068	112,024,417
Cigarette tax	1,822,000	-	-	-	1,822,000
Financial institution tax	438,776	-	-	-	438,776
Other taxes	192,146	-	-	1,116,047	1,308,193
Total	<u>\$ 77,280,327</u>	<u>26,371,389</u>	<u>38,188,533</u>	<u>52,236,737</u>	<u>194,076,986</u>

The County levies property taxes on September 1 for the current year based on assessed values as of the prior January 1 of all real and personal property located in the County. Property taxes are billed after all levies are set and the taxes extended following the levy date and are due on December 31.

On January 1, the County may attach a lien and assess interest, penalties and fees to all property for which taxes are unpaid. The interest consists of a 1.5% per month charge up to a maximum of 18.0% per year and fees are a one-time 8.0% charge. Real estate taxes remaining unpaid for three years are subject to collection through foreclosure proceedings.

Assessed values are established by the Department of Assessment, are reviewed by the County Board of Equalization and the State Tax Commissioner and are computed at 32%, 19% and 12% of estimated fair value for commercial, residential and farm property, respectively. Personal property is computed at 33⅓% of its market valuation. Based on the last valuation, the total assessed value as of January 1, 2020 was approximately \$12.34 billion.

The County is permitted by Missouri State Statutes to levy taxes up to \$0.35 per \$100 of assessed valuation for general governmental services (General Fund) other than the payment of principal and interest on long-term debt, up to \$0.35 per \$100 for Special Road and Bridge Fund, up to \$0.38 per \$100 for Health Fund, up to \$0.20 per \$100 for Parks and Recreation Fund, up to \$0.10 per \$100 for Developmental Disability Services (Component Unit), and in unlimited amounts for the payment of principal and interest on long-term debt. Pursuant to authorization granted in the Missouri State Statutes, Jackson County voters approved a countywide sales tax, which required the total County property tax levy be reduced by 70% of sales tax revenues collected in the year. The County also receives a one-quarter of 1% sales tax for the purpose of providing prosecution, incarceration, treatment, prevention and law-enforcement activities to combat illegal drugs. The citizens further reapproved this tax in November 2016 to become effective in April 2018 and shall automatically terminate after nine years, in March 2027.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Property tax levies per \$100 assessed valuation for the year were as follows:

	<b>Levy</b>	<b>Levy after Sales Tax Reduction</b>
Primary government:		
General Fund	\$ 0.2123	0.2123
Health Fund	0.2740	0.2095
Park Fund	0.1330	0.1204
Special Road and Bridge Fund	0.2562	0.0688
Total primary government	\$ 0.8755	0.6110
Component unit:		
Developmentally disabled	\$ 0.0649	0.0649

Property taxes levied for the current year are recorded as receivables; however, property taxes not collected within sixty days after year-end are deferred. An allowance for estimated uncollectible receivables is based upon historical trends. The total allowance of \$304,517 was deducted from the respective receivables on current and prior years' taxes as follows:

Primary government:		
General Fund	\$	125,056
Health Fund		77,181
Park Fund		44,809
Special Road and Bridge Fund		36,198
Assessment Fund		21,273
	\$	304,517

The County accounts for property tax collections in the Tax Distribution Fund and Protest Impound Fund (Custodial Funds). During the current year, the County collected and distributed property taxes of approximately \$1.14 billion. Included in this amount are the County's property taxes and other jurisdictions' property taxes that were remitted to the appropriate entities along with interest.

*Assessment and Collection Fees:* The County is entitled to a 1% retainage on taxes collected on behalf of the various taxing jurisdictions and an assessment commission of 0.6% of all taxes billed. This revenue, which amounted to \$11,474,302 and \$7,067,983, respectively, for the year is included in charges for services in the General Fund and the Assessment Reimbursement (nonmajor Special Revenue) Fund.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

#### (d) *Tax Exemptions and Abatements*

Jackson County provides two sales tax exemption programs authorized by the State of Missouri: Show-Me Green Sales Tax Holiday and Back to School Sales Tax Holiday.

- Show-Me Green Sales Tax Holiday

The Show-Me Green Sales Tax Holiday is authorized under Section 144.526.1, RSMO, where during a seven-day period starting on April 19 and ending April 25, sales of qualifying Energy Star certified new appliances are exempt from County sales tax. The exemption equals 100% of the County sales tax and is done at the time of purchase. No other commitments were made by the County as part of this program. The administration of this program is at the State level, so the financial impact of the program on a County level is indeterminable, due to limited availability of information.

- Back to School Sales Tax Holiday

The Back to School Sales Tax Holiday is authorized under Section 144.049.1, RSMO, where, during a three-day period beginning on the first Friday in August and ending on the following Sunday, purchases of clothing, school supplies, computers and certain other items defined by the statute are exempt from County sales tax for this time period only. Only purchases for personal use qualify. The exemption equals 100% of the County sales tax and is done at the time of purchase. No other commitments were made by the County as part of this program. The administration of this program is at the State level, so the financial impact of the program on a County level is indeterminable, due to limited availability of information.

Jackson County is subject to property and sales tax abatements through various programs implemented by the cities of Kansas City, Independence, Lee's Summit, Blue Springs, Grain Valley, Grandview, Raytown and Sugar Creek. The programs include Tax Increment Financing, Chapter 99, Chapter 100, Chapter 353 and Enhanced Enterprise Zone. The definitions described below are meant to be general descriptions of the abatements.

- Tax Increment Financing ("TIF")

The enacting authority for TIF is Chapter 99, RSMO. A TIF project diverts tax revenue, above an established base level of taxes, to a special allocation fund that allows certain project costs to be reimbursed for up to 23 years. Most commonly, the two sources of funds that are diverted are Payments In Lieu of Taxes ("PILOTs") and Economic Activity Taxes ("EATs"). Generally, 100% of PILOTs (real property based taxes) and 50% of EATs (sales, utilities and earnings based taxes) are diverted. A basic requirement, as outlined in Section 99.810.1 (1), RSMO, is: "The redevelopment area on the whole is a blighted area, a conservation area, or an economic development area, and has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of tax increment financing." Each agreement will vary from project to project.

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

- Chapter 99  
The enacting authority for Chapter 99 tax abatements is Chapter 99, RSMO, which creates a Land Clearance for Redevelopment Authority (“LCRA”). Chapter 99 tax abatements generally last for 10 years and abate 100% of real property taxes above established base taxes. Chapter 99 tax abatements may involve negotiated PILOTs. Often, a project will seek eligibility for tax abatement by seeking to remove blight. Each agreement will vary from project to project.
- Chapter 100  
The enacting authority for Chapter 100 tax abatements is Chapter 100, RSMO. Generally, a Chapter 100 project transfers property to a municipality for a specified number of years. An Industrial Development Plan must be approved by the City. The municipality can then issue bonds to facilitate the financing of a variety of projects including offices, warehouses, distribution facilities and industrial plants. Land, buildings, fixtures and machinery may also be financed using the bond proceeds. The use of these bonds provides the ability to abate a percentage of real and/or personal property tax. In addition to debt payment, there may be negotiated PILOTs. A sales tax exemption when purchasing equipment, machinery and other eligible purchases may also be provided. Each agreement will vary from project to project.
- Chapter 353  
The enacting authority for Chapter 353 tax abatements is Chapter 353, RSMO. Chapter 353 is a tax abatement whereby property transfers through a redevelopment corporation and can last up to 25 years. For example, in a 25 year abatement, 100% of real property taxes may be abated, except for the base property taxes for the land, for the first 10 years. In the subsequent 15 years, 50% of all taxes may be abated. Chapter 353 tax abatements may involve negotiated PILOTs. Often, a project will seek eligibility for tax abatement by seeking to redevelop a blighted area. Each agreement will vary from project to project.
- Enhanced Enterprise Zone (“EEZ”)  
The enacting authority for Enhanced Enterprise Zones is Chapter 135, RSMO. EEZs provide local property tax abatements to new or expanding businesses. The EEZ generally abates 50% of taxes for a specified number of years, not to exceed 25, and may involve negotiated PILOTs. Eligibility requirements are that the project is located in an EEZ, invests a minimum of \$100,000 and creates a minimum of two new full-time jobs. Each agreement will vary from project to project.
- Multi-Abatement  
Certain properties have been classified as Multi-Abatement in which more than one abatement applies: (i) TIF and Chapter 99; (ii) TIF and Chapter 353; and (iii) TIF and EEZ. Each agreement will vary from project to project.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The financial impact of each abatement program on Jackson County for 2020 is summarized below:

<u>City</u>	<u>Type of Abatement</u>							<u>Grand Total</u>
	<u>Chapter 100</u>	<u>Chapter 353</u>	<u>Chapter 99</u>	<u>Enhanced Enterprise Zone</u>	<u>Multi-Abatement</u>	<u>TIF (PILOTS)</u>	<u>TIF (EATS)</u>	
Blue Springs	\$ 32	\$ 19,756	\$ -	\$ -	\$ 2,666	\$ 152,666	\$ 557,998	\$ 733,118
Grain Valley	16,067	-	-	-	-	30,542	166,187	212,796
Grandview	17,704	5,629	-	44,301	-	83,002	130,271	280,907
Independence	59,328	68,589	-	-	24,168	1,181,433	1,471,250	2,804,768
Kansas City	661,044	1,514,543	196,647	101,427	667,271	2,329,617	1,926,078	7,396,627
Lee's Summit	99,520	22,982	12,166	-	9,121	358,262	307,784	809,835
Oak Grove	596	107	-	-	-	-	-	703
Raytown	-	17,655	-	-	-	36,476	276,729	330,860
Sugar Creek	-	-	-	-	-	3,698	13,918	17,616
Total	\$ 854,291	\$ 1,649,261	\$ 208,813	\$ 145,728	\$ 703,226	\$ 4,175,696	\$ 4,850,215	\$ 12,587,230

**(e) Long-Term Liabilities**

State statutes permit the County, by vote of four-sevenths of the voting electorate in a general election or by vote of two-thirds of the voting electorate in a special election, to incur general obligation indebtedness not to exceed 10% of the assessed value of taxable tangible property.

At December 31, 2020, based on the total assessed valuation of taxable tangible property of approximately \$12.34 billion, the total general obligation debt limit was \$1,234,288,614.

In December 2020, the County issued the tax-exempt Series 2020 Special Obligation Refunding Bonds (Animal Shelter Project) in the amount of \$4,060,000. The proceeds of the Series 2020 Bonds were used for the purpose of (a) refunding of the Jackson County, Missouri Taxable Special Obligation Bonds, Series 2010, and (b) paying costs related to the issuance of the Series 2020 Bonds.

The total derived from the sale of bonds and the liquidation of the reserve fund of the Series 2010 Bonds was \$4,544,481. Of this amount, \$4,445,964 was sent to the escrow agent for deposit into an escrow fund. The escrow fund was used to pay the principal of and interest on the refunded Series 2010 Bonds when called for redemption on December 15, 2020. In addition, \$98,517 was allocated to pay the costs related to the issuance of the Series 2020 Bonds.

The premium generated at closing of the Series 2020 Bonds was \$133,696. Total savings generated over the life of the Series 2020 Bonds from the refunding of the Series 2010 Bonds are approximately \$1,465,000 and the economic gain is approximately \$847,000.

The Series 2020 Bonds are fixed-rate obligations with interest rates from 2.25% to 3.00%. The final maturity of the bonds is August 1, 2040. Moody's Investor Service has assigned the Series 2020 Bonds a long-term municipal bond rating of "Aa3."

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The following is a summary of changes in long-term liabilities of the County for the year ended December 31, 2020:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Amounts Due Within One Year</b>
Governmental activities:					
Leasehold bonds	\$ 1,981,236	-	1,981,236	-	-
Special obligation bonds	384,810,000	4,060,000	28,950,000	359,920,000	25,850,000
Plus bond premium	45,749,361	133,696	3,885,095	41,997,962	-
Total bonds payable	432,540,597	4,193,696	34,816,331	401,917,962	25,850,000
Obligations to U.S. government	8,470,610	-	359,606	8,111,004	371,624
Capital lease obligations	1,014,211	-	203,420	810,791	205,703
Accrued claims and judgments	4,010,116	3,337,688	4,629,655	2,718,149	2,687,541
Accrued compensated absences	7,371,526	1,465,438	575,156	8,261,808	701,037
Other post employment benefit liability	5,670,008	-	126,390	5,543,618	-
Net pension liability	40,077,327	5,069,255	-	45,146,582	-
Total governmental activities long-term liabilities	\$ 499,154,395	14,066,077	40,710,558	472,509,914	29,815,905
Enterprise activities:					
Capital lease obligations	\$ 32,449	-	32,449	-	-
Accrued compensated absences	195,492	36,206	27,621	204,077	10,512
Other post employment benefit liability	99,564	-	6,380	93,184	-
Net pension liability	817,905	103,454	-	921,359	-
Total enterprise activities long-term liabilities	\$ 1,145,410	139,660	66,450	1,218,620	10,512

The following funds provided contributions to the net pension liability: General, Health, Park, Special Road and Bridge, Sewer, Convention/Sports Complex, Anti-Crime Sales Tax, Grant, Check Collection, Prosecuting Attorney, CARES Act, Homeless Assistance, Recorder Fees, Assessment Reimbursement, County Sheriff Revolving, and Park Enterprise. The following entities also provided contributions to the net pension liability: Little Blue Valley Sewer District, Kansas City Board of Election Commissioners, Jackson County Law Library Inc. and Jackson County Sports Complex Authority.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Debt service requirements on long-term debt at December 31, 2020 are as follows:

<b>Governmental Activities</b>						
<b>Obligations to U.S.</b>						
	<b>Special Obligation Bonds</b>		<b>Government</b>		<b>Capital Lease Obligations</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2021	\$ 25,850,000	16,348,408	371,624	271,070	205,703	11,501
2022	26,980,000	15,207,512	384,043	258,650	208,040	9,165
2023	28,190,000	13,958,217	396,878	245,815	210,429	6,775
2024	28,910,000	12,638,620	410,141	232,552	107,863	4,331
2025	30,245,000	11,277,780	423,849	218,845	78,756	1,827
2026-2030	153,630,000	34,926,396	2,341,427	872,040	-	-
2031-2035	39,675,000	6,731,994	2,759,719	453,748	-	-
2036-2040	11,445,000	3,613,544	1,023,323	86,903	-	-
2041-2045	12,285,000	1,725,294	-	-	-	-
2046+	2,710,000	91,463	-	-	-	-
Total	\$ <u>359,920,000</u>	<u>116,519,228</u>	<u>8,111,004</u>	<u>2,639,623</u>	<u>810,791</u>	<u>33,599</u>

Governmental activities debt payable at December 31, 2020 comprises the following:

	<b>Interest Rate</b>	<b>Maturity Date</b>	<b>Balance, December 31, 2020</b>
Special obligation bonds:			
2011B	3.00%-4.75%	through 2027	\$ 12,585,000
2012	2.00%-4.50%	through 2027	17,170,000
2013	3.25%-4.00%	through 2029	19,940,000
2014	2.00%-5.00%	through 2031	249,485,000
2015	2.50%-4.00%	through 2031	8,865,000
2016	2.00%-5.00%	through 2046	47,815,000
2020	2.25%-3.00%	through 2040	4,060,000
Total special obligation bonds			\$ <u>359,920,000</u>

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The general purpose for each debt issuance is outlined below:

Jackson County, MO – 2011B	To renovate and improve Truman Medical Centers at Hospital Hill and Lakewood
Jackson County, MO – 2012	Refunding of the County’s Special Obligation Bonds (To renovate and remodel Truman Medical Centers at Hospital Hill and Lakewood) Series 2001 and (Expansion of Truman Medical Center–Lakewood, to create a debt service fund, and to renovate and equip space for the Jackson County Medical Examiner) Series 2002
Jackson County, MO – 2013	Refunding of the County’s Leasehold Revenue Bonds (To renovate, repair, and improve Jackson County’s downtown and Independence Square facilities; to design, widen, and reconstruct County roads; and to help build the Fort Osage Education Center) Series 2003 and (To maintain HVAC systems, improve roads, and for Parks projects) Series 2005, and for land acquisition and related improvements for County parking facilities
Jackson County, MO – 2014	Refunding of the County’s Special Obligation Bonds (To repair and make improvements to the Truman Sports Complex) Series 2006
Jackson County, MO – 2015	Refunding of the County’s Public Building Corporation Leasehold Revenue Improvement Bonds (To renovate, repair and equip Jackson County facilities) Series 2006B
Jackson County, MO – 2016	To acquire the right-of-way of a 17.7 mile stretch of an existing railroad corridor (Rock Island Railroad Right of Way)
Jackson County, MO – 2020	Refunding of the County’s Special Obligation Bonds (To acquire, construct, furnish and equip an animal shelter facility in the County) Series 2010
United States Army Corps of Engineers Capital Leases	For operations, maintenance, and enhancements of Blue Springs and Longview Reservoirs For acquisition of voting equipment for the Jackson County Election Board and a virtual server and storage system for the County

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

**Obligations to U.S. Government**

The County has entered into an agreement with the United States Army Corps of Engineers (Corps) whereby the County shared in the enhancement costs of the Blue Springs and Longview Reservoirs. The County's portion of annual payments, payable over 50 years, is \$365,137 for the Longview Reservoir and \$277,557 for the Blue Springs Reservoir. Payments for the Longview Reservoir commenced in 1986 and payments for the Blue Springs Reservoir commenced in 1990. In addition, the County is required to operate, maintain and provide major replacements for each reservoir.

**Capital Leases**

The Jackson County Election Board acquired new voting equipment at a cost of \$1 million. To finance this acquisition, the County entered into a ten-year capital lease-purchase agreement at an interest rate of 2.32%. The first payment was made in 2016. The remaining balance will be paid in 2021.

During 2020, the Jackson County Information Technology Department acquired new virtual server equipment at a cost of \$525,056. To finance this acquisition, Jackson County entered into a five-year capital lease-purchase agreement with no interest. The payments began in 2020.

There is no Business-type activities debt payable at December 31, 2020.

**(f) Interfund Balances and Transfers**

The composition of interfund receivables and payables as of December 31, 2020 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Health Fund	\$ 3,960,289
General Fund	Office Services Fund	289,496
911 System	Emergency Services & Public Safety	53,352
Total		<u>\$ 4,303,137</u>

All interfund balances are due to the elimination of negative cash balances within the various funds and are expected to be repaid during the fiscal year ending December 31, 2021.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Fund transfers for the year ended December 31, 2020 are as follows:

	<u>Transfers in</u>		
	<u>General</u>	<u>Nonmajor Governmental</u>	<u>Total Transfers In</u>
Transfers out:			
General	\$ -	3,033,721	3,033,721
Health	259,460	4,935,012	5,194,472
Sports Complex Sales Tax			
Debt Service	-	20,290,686	20,290,686
Park Enterprise	195,647	642,693	838,340
Nonmajor governmental	<u>2,508,054</u>	<u>11,619,591</u>	<u>14,127,645</u>
Total transfers out	<u>\$ 2,963,161</u>	<u>40,521,704</u>	<u>43,484,865</u>

Interfund transfers were used to move revenues from the fund that ordinance or budget requires to collect them to the fund that ordinance or budget requires to expend them.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

**(g) Capital Assets**

Capital asset activity for the year ended December 31, 2020 was as follows:

	<b>Beginning Balance</b>	<b>Increase</b>	<b>Decrease</b>	<b>Ending Balance</b>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 59,751,074	-	-	59,751,074
Infrastructure	90,658,146	263,855	-	90,922,001
Construction in progress	4,229,943	9,741,099	(556,478)	13,414,564
Total capital assets not being depreciated	<u>154,639,163</u>	<u>10,004,954</u>	<u>(556,478)</u>	<u>164,087,639</u>
Capital assets being depreciated:				
Buildings	222,551,792	762,398		223,314,190
Improvements other than buildings	19,924,279	387,058	-	20,311,337
Equipment and furniture	31,324,726	477,505	-	31,802,231
Vehicles	15,417,638	1,401,022	(130,136)	16,688,524
Truman Sports Complex	793,514,000	1,324,863	-	794,838,863
Total capital assets being depreciated	<u>1,082,732,435</u>	<u>4,352,846</u>	<u>(130,136)</u>	<u>1,086,955,145</u>
Less accumulated depreciation for:				
Buildings	(104,147,482)	(4,353,645)	-	(108,501,127)
Improvements other than buildings	(5,316,996)	(722,495)	-	(6,039,491)
Equipment and furniture	(22,565,060)	(2,025,945)	-	(24,591,005)
Vehicles	(11,091,425)	(866,356)	130,136	(11,827,645)
Truman Sports Complex	(438,887,981)	(35,652,600)	-	(474,540,581)
Total accumulated depreciation	<u>(582,008,944)</u>	<u>(43,621,041)</u>	<u>130,136</u>	<u>(625,499,849)</u>
Total capital assets being depreciated, net	<u>500,723,491</u>	<u>(39,268,195)</u>	<u>-</u>	<u>461,455,296</u>
Governmental activities capital assets, net	<u>\$ 655,362,654</u>	<u>(29,263,241)</u>	<u>(556,478)</u>	<u>625,542,935</u>

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Ending Balance</u>
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 2,170,150	-	-	2,170,150
Infrastructure	5,502,461	-	-	5,502,461
Total capital assets not being depreciated	<u>7,672,611</u>	<u>-</u>	<u>-</u>	<u>7,672,611</u>
Capital assets being depreciated:				
Buildings	4,222,610	-	-	4,222,610
Improvements other than buildings	10,316,441	75,455	-	10,391,896
Equipment and furniture	2,617,205	137,453	-	2,754,658
Vehicles	337,740	-	-	337,740
Total capital assets being depreciated	<u>17,493,996</u>	<u>212,908</u>	<u>-</u>	<u>17,706,904</u>
Less accumulated depreciation for:				
Buildings	(2,505,331)	(77,547)	-	(2,582,878)
Improvements other than buildings	(7,864,723)	(200,692)	-	(8,065,415)
Equipment and furniture	(1,856,243)	(143,781)	-	(2,000,024)
Vehicles	(301,021)	(4,375)	-	(305,396)
Total accumulated depreciation	<u>(12,527,318)</u>	<u>(426,395)</u>	<u>-</u>	<u>(12,953,713)</u>
Total capital assets being depreciated, net	<u>4,966,678</u>	<u>(213,487)</u>	<u>-</u>	<u>4,753,191</u>
Business-type activities capital assets, net	<u>\$ 12,639,289</u>	<u>(213,487)</u>	<u>-</u>	<u>12,425,802</u>

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Within the statement of activities, depreciation expense was charged to functions of the primary government during the year ended December 31, 2020 as follows:

Governmental activities:	
General government	\$ 1,573,300
Public safety	2,196,449
Roads, highways and bridges	568,821
Health, welfare and community development	2,665,517
Culture and recreation	<u>36,616,954</u>
Total governmental activities depreciation expense	<u>\$ 43,621,041</u>
Business-type activities:	
Park Enterprise	<u>\$ 426,395</u>

Capital assets activity for the Developmental Disability Services (Component Unit) for the year ended December 31, 2020 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Discretely presented component unit:					
Capital assets not being depreciated	\$ 2,051,104	-	-	-	2,051,104
Capital assets being depreciated	24,708,455	300,603	(230,912)	-	24,778,146
Less accumulated depreciation	<u>(15,694,213)</u>	<u>(883,923)</u>	<u>189,478</u>	<u>-</u>	<u>(16,388,658)</u>
Total capital assets being depreciated, net	<u>9,014,242</u>	<u>(583,320)</u>	<u>(41,434)</u>	<u>-</u>	<u>8,389,488</u>
Component unit capital assets, net	<u>\$ 11,065,346</u>	<u>(583,320)</u>	<u>(41,434)</u>	<u>-</u>	<u>10,440,592</u>

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

***(h) Restricted, Unassigned and Nonspendable Fund Balances (except for General Fund)***

A summary of encumbrances, other restricted fund balances, restricted compensated absences, unassigned fund balances and nonspendable fund balances is as follows:

Fund	Encumbrances	Prosecuting Attorney's Activities	Assessment Maintenance	Property Tax Collection Activities	Document Preservation	Emergency Telephone System	Homeless Assistance	Anti-Crime Activities	Domestic Violence Shelter Funding	Law Enforcement	Maintenance and Repair	Road Construction and Maintenance	Health and Welfare	Juvenile Services
Major funds:														
Health	\$ 473,423	-	-	-	-	-	-	-	-	-	-	-	5,961,798	-
CARES Act Fund	10,626,111	-	-	-	-	-	-	-	-	-	-	-	-	-
Sports Complex Sales Tax Debt Service	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total major funds	<u>11,099,534</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,961,798</u>	<u>-</u>
Nonmajor special revenue funds:														
Anti-Crime Sales Tax	1,267,832	-	-	-	-	-	-	11,459,924	-	-	-	-	-	-
Assessment Reimbursement	1,611,655	-	5,088,615	-	-	-	-	-	-	-	-	-	-	-
Check Collection Collector	-	43,396	-	106,544	-	-	-	-	-	-	-	-	-	-
Convention/Sports Complex	-	-	-	-	-	-	-	-	-	-	-	-	-	-
County Sheriff Revolving	-	-	-	-	-	-	-	-	-	613,766	-	-	-	-
County Urban Road System	-	-	-	-	-	-	-	-	-	-	191,810	-	-	-
Domestic Abuse	-	-	-	-	-	-	-	-	39,966	-	-	-	-	-
Federal Forfeiture	-	-	-	-	-	-	-	-	-	222,800	-	-	-	-
Grant	3,357,220	-	-	-	-	-	-	-	-	-	-	-	-	-
Homeless Assistance	37	-	-	-	-	-	561,524	-	-	-	-	-	-	-
Inmate Security	146,000	-	-	-	-	-	-	-	-	239,936	-	-	-	-
Law Enforcement	-	-	-	-	-	-	-	-	-	39,245	-	-	-	-
Park	166,692	-	-	-	-	-	-	-	-	-	-	-	-	-
Prosecuting Attorney	-	391,224	-	-	-	-	-	-	-	-	-	-	-	-
Recorder Fees	3,220	-	-	-	213,834	-	-	-	-	-	-	-	-	-
Recorder Technology	-	-	-	-	102,342	-	-	-	-	-	-	-	-	-
Sewer	114	-	-	-	-	-	-	-	-	-	-	-	-	-
Special Road and Bridge	555,412	-	-	-	-	-	-	-	-	-	-	5,689,819	-	-
911 System	-	-	-	-	-	330,082	-	-	-	-	-	-	-	-
Total nonmajor special revenue funds	<u>7,108,182</u>	<u>434,620</u>	<u>5,088,615</u>	<u>106,544</u>	<u>316,176</u>	<u>330,082</u>	<u>561,524</u>	<u>11,459,924</u>	<u>39,966</u>	<u>1,115,747</u>	<u>-</u>	<u>5,881,629</u>	<u>-</u>	<u>-</u>
Nonmajor debt service funds:														
Public Facilities Authority	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Special Obligation Bond	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Sports Complex/Parks	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total nonmajor debt service funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Nonmajor capital project funds:														
Rock Island Railroad Capital Project	257,955	-	-	-	-	-	-	-	-	-	-	-	-	-
Sports Complex Sales Tax Capital Project	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total nonmajor capital project funds	<u>257,955</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total nonmajor funds	<u>7,366,137</u>	<u>434,620</u>	<u>5,088,615</u>	<u>106,544</u>	<u>316,176</u>	<u>330,082</u>	<u>561,524</u>	<u>11,459,924</u>	<u>39,966</u>	<u>1,115,747</u>	<u>-</u>	<u>5,881,629</u>	<u>-</u>	<u>-</u>
Encumbrances	\$ 18,465,671	139,404	1,611,655	-	3,220	-	37	1,233,100	-	206,385	8,540	560,579	11,099,534	24,106
Total fund balance by purpose	<u>\$ 574,024</u>	<u>6,700,270</u>	<u>106,544</u>	<u>319,396</u>	<u>330,082</u>	<u>561,561</u>	<u>12,693,024</u>	<u>39,966</u>	<u>1,322,132</u>	<u>8,540</u>	<u>6,442,208</u>	<u>17,061,332</u>	<u>24,106</u>	<u>-</u>

# JACKSON COUNTY, MISSOURI

## Notes to Basic Financial Statements

December 31, 2020

Fund	Sewer System Service	Truman Sports Complex Activities	Culture and Recreation	Rock Island Railroad Project	Debt Service	Available for Grant Match	Total Encumbrances and Other Restricted	Restricted Compensated Absences	Total Restricted Fund Balance	Total Unassigned	Total Prepaid Expenditures	Total Fund Balance
Major funds:												
Health	\$ -	-	-	-	-	-	6,435,221	346,273	6,781,494	-	-	6,781,494
Sports Complex Sales Tax Capital Project	-	-	-	-	-	-	10,626,111	-	10,626,111	(10,626,111)	-	-
Sports Complex Sales Tax Debt Service	-	-	-	-	20,392,243	-	20,392,243	-	20,392,243	-	3,250	20,395,493
Total major funds	-	-	-	-	20,392,243	-	37,453,575	346,273	37,799,848	(10,626,111)	3,250	27,176,987
Nonmajor special revenue funds:												
Anti-Crime Sales Tax	-	-	-	-	-	-	12,727,756	650,916	13,378,672	-	-	13,378,672
Assessment Reimbursement	-	-	-	-	-	-	6,700,270	228,806	6,929,076	-	-	6,929,076
Check Collection	-	-	-	-	-	-	43,396	-	43,396	-	-	43,396
Collector	-	-	-	-	-	-	106,544	-	106,544	-	-	106,544
Convention/Sports Complex	-	3,517,451	-	-	-	-	3,517,451	-	3,517,451	-	-	3,517,451
County Sheriff Revolving	-	-	-	-	-	-	613,766	2,901	616,667	-	-	616,667
County Urban Road System	-	-	-	-	-	-	191,810	-	191,810	-	-	191,810
Domestic Abuse	-	-	-	-	-	-	39,966	-	39,966	-	-	39,966
Federal Forfeiture	-	-	-	-	-	-	222,800	-	222,800	-	-	222,800
Grant	-	-	-	-	-	782,513	4,139,733	-	4,139,733	-	-	4,139,733
Homeless Assistance	-	-	-	-	-	-	561,561	7,293	568,854	-	-	568,854
Inmate Security	-	-	-	-	-	-	385,936	-	385,936	-	-	385,936
Law Enforcement	-	-	-	-	-	-	39,245	-	39,245	-	-	39,245
Park	-	-	5,865,998	-	-	-	6,032,690	591,413	6,624,103	-	-	6,624,103
Prosecuting Attorney	-	-	-	-	-	-	391,224	19,292	410,516	-	-	410,516
Recorder Fees	-	-	-	-	-	-	217,054	16,029	233,083	-	-	233,083
Recorder Technology	-	-	-	-	-	-	102,342	-	102,342	-	-	102,342
Sewer	145,700	-	-	-	-	-	145,814	-	145,814	-	-	145,814
Special Road and Bridge	-	-	-	-	-	-	6,245,231	336,629	6,581,860	-	-	6,581,860
911 System	-	-	-	-	-	-	330,082	-	330,082	-	29,835	359,917
Total nonmajor special revenue funds	145,700	3,517,451	5,865,998	-	-	782,513	42,754,671	1,853,279	44,607,950	-	29,835	44,637,785
Nonmajor debt service funds:												
Public Facilities Authority	-	-	-	-	7	-	7	-	7	-	-	7
Special Obligation Bond	-	-	-	-	2,465,980	-	2,465,980	-	2,465,980	-	-	2,465,980
Sports Complex/Parks	-	-	-	-	35	-	35	-	35	-	-	35
Total nonmajor debt service funds	-	-	-	-	2,466,022	-	2,466,022	-	2,466,022	-	-	2,466,022
Nonmajor capital project funds:												
Rock Island Railroad Capital Project	-	-	-	342,045	-	-	600,000	-	600,000	-	-	600,000
Sports Complex Sales Tax Capital Project	-	8,416,262	-	-	-	-	8,416,262	-	8,416,262	-	-	8,416,262
Total nonmajor capital project funds	-	8,416,262	-	342,045	-	-	9,016,262	-	9,016,262	-	-	9,016,262
Total nonmajor funds	145,700	11,933,713	5,865,998	342,045	2,466,022	782,513	54,236,955	1,853,279	56,090,234	-	29,835	56,120,069
Encumbrances												
	114	-	501,759	3,077,238	-	-	-	-	-	-	-	-
Total fund balance by purpose	\$ 145,814	11,933,713	6,367,757	3,419,283	22,858,265	782,513	91,690,530	2,199,552	93,890,082	(10,626,111)	33,085	\$ 83,297,056

## JACKSON COUNTY, MISSOURI

### Notes to Basic Financial Statements

December 31, 2020

(i) ***Defined-Benefit Pension Plan***

***Description of Plan***

The County participates in the Jackson County, Missouri Revised Pension Plan (the Plan), which is a cost-sharing multiple-employer defined benefit pension plan providing for retirement and disability benefits for all eligible employees of Jackson County, the Little Blue Valley Sewer District, the Jackson County Board of Election Commissioners, the Kansas City Board of Election Commissioners, the Jackson County Sports Complex Authority, the Jackson County Law Library, Inc. and the Eastern Jackson County Multi-Jurisdictional Anti-Drug Task Force. The benefit provisions are provided under the authority of Section 50.337, RSMO. The County is the administrator of this cost-sharing multiple-employer plan.

The County has prepared a separate comprehensive annual financial report for the Plan for fiscal year ended June 30, 2020. The report includes financial statements and required supplementary information, including six-year historical trend information. The report may be obtained by writing to Jackson County, Missouri, Attention: Finance Department, 415 E. 12th Street, Room 105, Kansas City, Missouri 64106. Alternatively, the report is available on the Internet at <https://www.jacksongov.org/ArchiveCenter/ViewFile/Item/163>.

***Summary of Benefits***

Employees become eligible for the Plan on January 1 after completion of one year of full-time service. Employees are fully vested after five years of full-time service. The Plan calls for a normal retirement benefit at age 65 of 1.5% of their average monthly earnings for each year of credited service (computed average monthly earnings for the highest 36 consecutive months, from the previous 120 months). Effective December 15, 1997, the Plan was amended to also provide a normal retirement benefit to those active employees who have reached the age of 55 and whose years of age and credited service total 80 years. The Plan permits early retirement with reduced benefits for vested employees at the age of 55. The Plan also provides death and disability benefits. Benefits are recognized when due and payable in accordance with the terms of the Plan.

Effective November 5, 2003, the Plan was amended to provide a benefit schedule applicable to elected officials. The Plan allows for a normal retirement benefit calculation of 4.167% of average monthly earnings for each year of the first 12 years of credited services, plus 5% of average monthly earnings times years of credited service from years 12 to 16. The elected official is required to contribute 4% of his or her salary to the Plan.

***Schedule of Employer Contributions***

Participating employers' contributions to the Plan are determined through actuarial valuations on an annual basis. Under County Ordinances (Chapter 15), the actuarially determined contributions from participating employers of the Plan are calculated by an actuary. The contribution rates are based on a level percentage of covered-employee payroll to pay normal cost and contribute to the unfunded liability of the Plan. The normal cost contribution rate for

## **JACKSON COUNTY, MISSOURI**

### Notes to Basic Financial Statements

December 31, 2020

all participating employers was computed to be 5.95% of active member payroll for the plan year ended June 30, 2020. The County's contributions to the Plan for the year ended December 31, 2020 were \$11,222,251.

#### ***Funding Status***

The County has agreed to voluntarily contribute such amounts as are necessary to provide assets sufficient to meet benefits to be paid to Plan members. The Little Blue Valley Sewer District, the Jackson County Board of Election Commissioners, the Kansas City Board of Election Commissioners, the Jackson County Sports Complex Authority, the Jackson County Law Library, Inc. and the Eastern Jackson County Multi-Jurisdictional Anti-Drug Task Force also contribute to the Plan. There are no non-employer entities contributing to the Plan. The County has the right under the Plan to discontinue such contributions at any time and terminate the Plan. Employer contributions are subject to annual appropriation by Jackson County, Missouri and other related political subdivisions.

The Plan receives an annual actuarial valuation for the purpose of determining recommended contribution rates. The method of valuation at June 30, 2020 is the entry age, normal cost method. The actuary provides a range of contribution recommendations depending on how rapidly the past service liability is funded. The actuarially determined required minimum contribution, including amortization of past service liability over 30 years, amounted to \$8,198,897 or 13.26% of covered payroll for 2020. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions.

#### ***Net Pension Liability***

The County reported a liability of \$46,067,941 for its proportionate share of the net pension liability as of December 31, 2020. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The County's proportion of the net pension liability was based on the County's share of covered payroll relative to the covered payroll of all the Plan's participating employers. At June 30, 2020, the County's collective proportion was 92.62%, which was an increase of 0.26% from its proportion measured as of June 30, 2019. Pension amounts were allocated to the Park Enterprise fund based on the fund's share of covered payroll relative to the covered payroll of the County.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Significant actuarial assumptions used in the valuation of the Plan are as follows:

Actuarial Valuation Date	July 1, 2020
Actuarial Cost Method	Individual Entry Age Normal Method
Amortization Method	20-year Layered, Level Dollar
Remaining amortization period	20-year closed for 2013 COLA change
Asset Valuation Method	20 years
Investment Rate of Return	5-year smoothed market
Discount rate	6.75% compounded annually, net of expenses
Inflation	6.75%
Projected Salary Increases	2.5% per annum
Mortality	Ranges from 2.75% to 4.75%
Active and Terminated Vested Participants	RP 2014 Healthy Non-Annuitant Table adjusted back to 2006 using MP-2014, projected forward with MP-2016 on a generational basis
Beneficiaries and Retirees	RP-2014 Healthy Annuitant Table adjusted back to 2006 using MP-2014, multiplied by 1.2 for males and 1.0 for females, and projected forward with MP-2016 on a generational basis
Disabled Members	RP-2014 Disabled Mortality Table adjusted back to 2006 using MP-2014, projected forward with MP-2016 on a generational basis

The actuarial assumptions used in the valuation were based on the results of the most recent actuarial experience study, which covered the five-year period ended June 30, 2016. The experience study is dated August 24, 2017.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The long-term expected rate of return on the Plan’s investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
	<u>2020</u>
Core Bonds	2.60%
Core Plus	2.87%
U.S. Large Cap Equity	7.14%
U.S. Small Cap Equity	8.43%
International Developed Equity	8.14%
Emerging Market Equity	9.48%
Long-Short Equity	5.46%
Core Real Estate	6.73%
Value Added Real Estate	8.23%

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on the assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. For the July 1, 2020 actuarial valuation, a 6.75% discount rate was used. The sensitivity of the net pension liability to changes in the discount rate for the year ended December 31, 2020 for the County is as follows:

<u>Net Pension Liability</u>	<u>1% Decrease (5.75%)</u>	<u>Current Discount (6.75%)</u>	<u>1% Increase (7.75%)</u>
2020	\$ 89,814,704	46,067,941	10,024,165

Detailed information about the pension plan’s fiduciary net position is available in the separately issued Plan comprehensive annual financial report.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

***Pension Expense***

For the year ended December 31, 2020, the County recognized pension expense of \$6,551,028. Annual pension expense consists of service cost, interest and administrative expenses on the pension liability less employee contributions and projected earnings on pension plan investments. The difference between actual and expected earnings is recorded as a deferred outflow/inflow of resources recognized in pension expense over a five-year period.

***Deferred Outflows/Inflows of Resources Related to Pensions***

In accordance with GASB Statement No. 68, the County recognizes differences between actual and expected experience with regard to economic or demographic factors, changes in assumptions about future economic or demographic factors, the difference between actual and expected investment returns, changes in proportion and contributions subsequent to the measurement date as deferred outflows/inflows of resources. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference in expected and actual experience	\$ 25,622	475,990
Changes in assumptions	-	-
Net difference between projected and actual earnings on Plan investments	3,029,645	-
Changes in proportion and differences between contributions and proportionate share of contributions	177,188	23,317
Contributions subsequent to the measurement date	5,772,789	-
	<u>\$ 9,005,244</u>	<u>499,307</u>

The \$5.8 million reported as deferred outflows of resources related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ending December 31, 2021.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The County recognizes differences between actual and expected investment earnings included in deferred outflows/inflows of resources on a straight line basis over five years. Differences between expected and actual economic experience, changes in actuarial assumptions, and changes in proportion and differences between contributions and the proportionate share of contributions are amortized over the average expected remaining service life of the Plan's participants. The following table summarizes the future recognition of these items:

Year ended December 31:	<u>Recognition</u>
2021	\$ (1,861,720)
2022	1,101,936
2023	1,845,575
2024	1,647,357
	<u>\$ 2,733,148</u>

**(j) Commitments and Contingencies**

**Truman Medical Center**

Truman Medical Center (TMC) and the County are parties to an agreement whereby TMC will operate the County's hospital and healthcare facilities and related health services for Truman Medical Center – East and the Jackson County Health Department.

The County has contractually agreed to pay TMC an amount to be determined and appropriated annually by the County Legislature (\$5,149,857 in 2020). These payments are intended to compensate TMC for medical services rendered to the residents of the County and to substantially cover the debt service costs on TMC's federally guaranteed loan, the payment of which is the obligation of TMC. This contract is to automatically continue in effect on a year-to-year basis unless terminated by either party by submitting notice.

**Jackson County Sports Authority**

On January 19, 1990, the Authority entered into lease agreements with the two major tenants of the Truman Sports Complex, the Kansas City Royals Baseball Corporation and the Kansas City Chiefs Football Club, Inc., for a period of 25 years. On April 3, 1990, County residents approved a property tax shift to help provide for this funding. Also, Missouri State legislation passed in 1989 allows local funding to be matched by state funds. On January 24, 2006, and with successful passage of a 3/8 cent sales tax election on April 4, 2006, the lease agreements were amended to extend the original leases to January 31, 2031. In connection with the lease agreements, the County entered into an agency agreement with the Authority whereby the County agreed, subject to annual appropriation, to transfer certain park levy funds to the Authority to pay for operations of the stadiums and capital improvements.

## **JACKSON COUNTY, MISSOURI**

### Notes to Basic Financial Statements

December 31, 2020

At December 31, 2020, the sports teams had certain operating and capital improvement costs related to fiscal years 2013-2020 that may be eligible for reimbursement. These costs only become eligible for reimbursement once the request is received by the Authority, approved and appropriated, and if there are sufficient pledged revenues in excess of the required debt service on the Series 2014 Special Obligation Refunding Bonds (Harry S. Truman Sports Complex Project).

#### **COVID-19**

As a result of the spread of the SARS-CoV-2 virus and the incidence of COVID-19, economic uncertainties have arisen which may negatively affect the financial position, results of operations and cash flows of the County. The duration of these uncertainties and the ultimate financial effects cannot be reasonably estimated at this time.

#### **Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; unemployment claims and natural disasters. The County uses a Self-Insurance Fund (an Internal Service Fund) to account for and finance its uninsured risks of loss. Under this program, the Self-Insurance Fund provides coverage for general liability and up to a maximum of \$750,000 for each worker's compensation claim, \$250,000 for each real and personal property damage claim, \$250,000 for each automobile liability claim, \$25,000 for each moveable equipment damage claim, \$10,000 for each employee dishonesty claim and \$1,000 for each automobile comprehensive claim. The County purchases commercial insurance for claims in excess of coverage provided by the Self-Insurance Fund and for all other risk of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The County is a member of the Missouri Public Entity Risk Management Fund (MOPERM). MOPERM is a nonprofit, shared-risk, or Self-Insurance fund created by the Missouri General Assembly to provide liability protection to participating public entities. The County pays annual premiums to MOPERM for property and casualty insurance coverage.

MOPERM has the authority to assess members for any deficiencies of revenues under expenses for any single plan year. Likewise, they have the authority to declare refunds to members for the excess of revenues over expenses relating to any single plan year. MOPERM has not had deficiencies in any of the past three fiscal years.

All funds of the County participate in the Self-Insurance program and make payments to the Self-Insurance Fund based on estimates of the amounts needed to pay prior and current year claims and insurance premiums. The claims liability of \$2,718,149 reported in the Self-Insurance Fund at December 31, 2020 is based on the requirement that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the Self-Insurance Fund's claims liability for the years ended December 31, 2019 and 2020 were as follows:

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

Fiscal year:	<b>Claims Liability – Beginning of Year</b>	<b>Current Year Claims and Change in Estimate</b>	<b>Claim Payments</b>	<b>Claims Liability – End of Year</b>
2019	\$ 3,765,679	3,808,801	(3,564,364)	4,010,116
2020	4,010,116	3,337,688	(4,629,655)	2,718,149

The County and its related entities are defendants in numerous lawsuits, arising in the ordinary course of activities. The County Counselor has reviewed the status of pending lawsuits and estimates that an adverse decision in cases that are considered to have a reasonably possible chance of loss range from approximately \$0 to \$5.3 million in excess of any applicable insurance or amounts accrued in the Self-Insurance Fund. In addition, possible losses could not be estimated for some lawsuits.

**(k) Pledged Revenue**

The County has pledged specific revenue streams to secure the repayment of certain outstanding debt issues. The general purpose of the debt is listed in note 2(e). The following table lists those revenues and the corresponding debt issue along with the amount and term of the pledge remaining, the current fiscal year principal and interest on the debt, the amount of pledged revenue recognized during the current fiscal year, and the approximate percentage of the revenue stream that has been committed if estimable:

Issue	Type of Revenue Pledged	Amount of Revenue Pledged	Term of Commitment	Percentage of Revenue Pledged	Recognized for the Year Ended December 31, 2020	Principal and Interest for the Year Ended December 31, 2020
Jackson County, MO		0.375% sales				
2014 Special	County	tax per year	25 years through 2031	100%	\$ 38,212,422	\$ 30,031,250
Obligation	Stadium Sales Tax	plus interest	25 years through 2031	100	2,234,371	*
	Park Property Tax \$	-	Subject to appropriation			
	City Contribution	-	by City	100	2,000,000	*
	State Contribution	-	Subject to appropriation			
	Chiefs Lease	-	by State	100	3,000,000	*
	Chiefs Parking Fees	-	25 years through 2031	100	2,721,523	*
	Royals Lease	-	25 years through 2031	100	296,973	*
	Royals Parking Fees	-	25 years through 2031	100	1,821,378	*
	Royals Ticket Fees	-	25 years through 2031	100	274,687	*
					436,262	*

\*Principal and interest of \$30,031,250 applies to all types of revenue pledged.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

**(l) Other Post-Employment Benefits (OPEB) Liability**

***Plan Description***

In addition to providing the pension benefits described earlier, the County provides employees that retire under the plan, at the same time they end their service to the County, the opportunity for continuation of medical and dental insurance coverage offered through Blue Cross Blue Shield as part of a single-employer defined benefit OPEB plan. Retirees who elect to continue coverage in the medical and dental plans offered through Blue Cross Blue Shield are required to pay a contribution until the employee becomes eligible for Medicare. Since the retirees pay the premiums each year, the County's share of any premium cost is determined on the basis of a blended rate or implicit rate subsidy calculation. A stand-alone financial report is not available regarding the OPEB benefits provided.

***Benefits Policy***

Retirees and their spouses may obtain Medical coverage until Medicare eligibility by paying required premium rates. Upon retiree death or attainment of age 65, spouses may continue COBRA coverage for up to three years. The required premium rates are based to some degree on active experience so retirees are not charged the full age-based projected cost.

***Benefit Payments***

The County does not pay retiree benefits directly; they are paid implicitly over time through employer subsidization of active premiums that would be lower if retirees were not part of the experience group. As of December 31, 2020, the County has not set aside assets in trust to pay future benefits and has not established a plan or equivalent arrangement that contains an irrevocable transfer of assets dedicated to providing benefits to retirees. Since no trust fund has been established for funding the OPEB obligation related to the implicit rate subsidy, the entire OPEB obligation is classified as unfunded.

***Employees Covered by Benefit Terms***

At December 31, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	10
Active employees	1,492
Total	1,483

***Total OPEB Liability***

The total OPEB liability of \$5,636,802 was measured as of December 31, 2020, and was determined by an actuarial valuation as of December 31, 2020.

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

**Discount rate:** 1.96% per annum

**Salary increases:** 2.75% to 4.75% per annum

**Healthcare cost trend rate:** Medical: 6.50% graded down to 4.50% over 8 years

The discount rate used for the plan was the average of the S&P Municipal Bond 20-Year High Grade Index and the Fidelity GO AA-20 Year Index as of December 31, 2020. Mortality rates were based on the RPH-2014 total dataset adjusted to 2006 using MP-2020 full generational improvement scale. The actuarial cost method was Entry Age Normal Level Percent of Salary.

***Changes in Total OPEB Liability***

Balance at 12/31/2019	\$ 5,769,572
Service costs	333,911
Interest costs	180,154
Changes of benefit terms	-
Changes in assumptions	(315,457)
Difference between expected and actual experience	(134,689)
Benefit payments	(196,689)
Net change	(132,770)
Balance at 12/31/2020	\$ 5,636,802

***Sensitivity of Total OPEB Liability to Changes in the Healthcare Cost Trend Rate***

The following represents the total OPEB liability calculated using the stated health care cost trend assumption, as well as what the total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower or 1-percentage-point higher than the assumed trend rate:

		Healthcare cost trend rate		
		1% Decrease	Current	1% Increase
Total OPEB Liability	\$	5,010,432	\$	5,636,802
				\$ 6,375,169

**JACKSON COUNTY, MISSOURI**

Notes to Basic Financial Statements

December 31, 2020

***Sensitivity of Total OPEB Liability to Changes in the Discount Rate***

The following represents the total OPEB liability calculated using the stated discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Discount rate		
		1% Decrease	Current	1% Increase
		1%	2%	3%
Total OPEB Liability	\$	6,186,519	5,636,802	5,138,760

***OPEB Expense and Deferred Inflows of Resources Related to OPEB***

For the year ended December 31, 2020, the County recognized OPEB expense of \$390,866. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources in relation to OPEB from the following sources:

	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Changes in assumptions	\$ -	\$ 942,857
Differences between expected and actual experience	569,178	690,701
Total	\$ 569,178	\$ 1,633,558

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending December 31:	
2021	\$ (123,999)
2022	(123,999)
2023	(123,999)
2024	(123,999)
2025	(123,999)
Thereafter	(444,385)
	\$ (1,064,380)

***(m) Subsequent Events***

The County received approximately \$15 million from the federal government for the purpose of providing emergency rental assistance to County residents during January and May 2021.

The County received approximately \$68 million from the federal government relating to the American Rescue Plan during June 2021.

**JACKSON COUNTY, MISSOURI**  
 Required Supplementary Information (Unaudited)  
 Budgetary Comparison Schedule  
 General Fund  
 Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 31,819,201	-	31,819,201	27,099,589	(4,719,612)
Sales taxes	49,434,000	-	49,434,000	48,124,492	(1,309,508)
Other taxes	2,013,000	-	2,013,000	2,452,923	439,923
Total taxes	<u>83,266,201</u>	<u>-</u>	<u>83,266,201</u>	<u>77,677,004</u>	<u>(5,589,197)</u>
Licenses and permits:					
Liquor	680,000	-	680,000	686,075	6,075
Total licenses and permits	<u>680,000</u>	<u>-</u>	<u>680,000</u>	<u>686,075</u>	<u>6,075</u>
Intergovernmental:					
State reimbursements	8,469,399	-	8,469,399	10,471,268	2,001,869
Federal grants	140,000	-	140,000	110,744	(29,256)
Total intergovernmental	<u>8,609,399</u>	<u>-</u>	<u>8,609,399</u>	<u>10,582,012</u>	<u>1,972,613</u>
Charges for services:					
Tax collection fees and penalties	21,529,000	-	21,529,000	23,388,443	1,859,443
Recording fees	2,331,000	-	2,331,000	3,080,540	749,540
Public administrator fees	526,000	-	526,000	743,541	217,541
Prisoner board	-	-	-	417,694	417,694
Leases and rental charges	740,400	-	740,400	692,176	(48,224)
Other fees and commissions	295,930	-	295,930	290,625	(5,305)
Total charges for services	<u>25,422,330</u>	<u>-</u>	<u>25,422,330</u>	<u>28,613,019</u>	<u>3,190,689</u>
Fines and forfeitures:					
Court costs	799,000	-	799,000	527,536	(271,464)
Court fees	1,118,000	-	1,118,000	612,213	(505,787)
Total fines and forfeitures	<u>1,917,000</u>	<u>-</u>	<u>1,917,000</u>	<u>1,139,749</u>	<u>(777,251)</u>
Interest	714,000	-	714,000	696,081	(17,919)
Miscellaneous	194,500	24,932	219,432	9,410,681	9,191,249
Total revenues	<u>120,803,430</u>	<u>24,932</u>	<u>120,828,362</u>	<u>128,804,621</u>	<u>7,976,259</u>
Expenditures:					
Current:					
General government:					
Legislative functions:					
County legislature	1,441,566	-	1,441,566	1,263,051	178,515
Clerk of county legislature	518,538	51,632	570,170	492,251	77,919
Legislative auditor	868,497	-	868,497	771,938	96,559
County executive:					
County executive	1,681,634	(32,445)	1,649,189	1,407,785	241,404
County counselor	2,565,470	8,971	2,574,441	2,061,932	512,509
Operations:					
Facilities management	8,567,515	984,094	9,551,609	8,846,220	705,389
Records Center rent	199,462	-	199,462	198,916	546
Human resources	1,143,041	58,431	1,201,472	854,622	346,850
Office of Communications	633,439	(115)	633,324	540,649	92,675
Financial services:					
Collections department	2,885,907	24,023	2,909,930	2,558,913	351,017
Assessment department	-	16,375,267	16,375,267	16,375,267	-
Finance department	2,452,200	-	2,452,200	2,089,335	362,865
Information technology	6,122,709	15,275	6,137,984	6,291,065	(153,081)
Records department	1,020,595	9,505	1,030,100	936,504	93,596
Judicial functions:					
Family court	21,438,426	-	21,438,426	18,649,997	2,788,429
Family court – facilities	458,691	-	458,691	451,758	6,933
Circuit court	13,222,652	419,852	13,642,504	12,410,611	1,231,893
County municipal court	349,788	7,315	357,103	311,605	45,498
Public Defender Rent	284,945	-	284,945	286,361	(1,416)

**JACKSON COUNTY, MISSOURI**  
Required Supplementary Information (Unaudited)  
Budgetary Comparison Schedule  
General Fund  
Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Prosecuting attorney:					
Prosecuting attorney	\$ 4,698,386	(32,025)	4,666,361	4,634,912	31,449
Support	3,039,656	23,645	3,063,301	2,753,982	309,319
Human relations and citizens complaints	205,414	471	205,885	181,217	24,668
Yard waste facility	9,700	-	9,700	6,080	3,620
Park Construction Services	-	142,074	142,074	142,073	1
Nondepartmental:					
Kansas City Election Board	1,200,080	-	1,200,080	1,138,800	61,280
Jackson County Election Board	1,873,639	-	1,873,639	1,834,224	39,415
3% state-mandated contingency	3,613,603	(826,722)	2,786,881	1,057,793	1,729,088
Special prosecution	20,000	-	20,000	-	20,000
Rock Island	-	675,000	675,000	675,000	-
Employee benefits	737,570	(216,375)	521,195	469,363	51,832
Property damage and liability insurance	467,682	-	467,682	467,682	-
Kansas City Primary Election	353,047	-	353,047	353,047	-
Kansas City General Election	794,582	-	794,582	794,582	-
Jackson County Primary Election	650,000	-	650,000	650,000	-
Jackson County General Election	805,000	-	805,000	805,000	-
Downtown Courthouse Flood Improvements	-	6,998,476	6,998,476	7,277,283	(278,807)
Westside CAN	-	32,445	32,445	32,445	-
MARC Safety Net	-	26,722	26,722	26,722	-
JC Extension Center	10,000	-	10,000	10,000	-
Contractual services	5,837,561	(1,678,391)	4,159,170	3,666,299	492,871
Building	-	-	-	(106,516)	106,516
Equipment	10,500	4,141	14,641	2,910	11,731
Total general government	<u>90,181,495</u>	<u>23,071,266</u>	<u>113,252,761</u>	<u>103,671,678</u>	<u>9,581,083</u>
Public safety:					
Corrections	22,460,575	-	22,460,575	20,154,787	2,305,788
Sheriff	12,150,134	(205,979)	11,944,155	4,345,312	7,598,843
Total public safety	<u>34,610,709</u>	<u>(205,979)</u>	<u>34,404,730</u>	<u>24,500,099</u>	<u>9,904,631</u>
Debt service:					
Principal retirement	105,011	-	105,011	105,011	-
Total expenditures	<u>124,897,215</u>	<u>22,865,287</u>	<u>147,762,502</u>	<u>128,276,788</u>	<u>19,485,714</u>
Excess (deficiency) of revenues over (under) expenditures	(4,093,785)	(22,840,355)	(26,934,140)	527,833	27,461,973
Other financing sources (uses):					
Transfers in	23,308,598	234,850	23,543,448	18,124,921	5,418,527
Transfers out	(21,653,664)	(1,961,134)	(23,614,798)	(18,195,481)	5,419,317
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>\$ (2,438,851)</u>	<u>(24,566,639)</u>	<u>(27,005,490)</u>	<u>457,273</u>	<u>38,299,817</u>
Fund balance – beginning of year				76,016,713	
Encumbrances outstanding – beginning of year				(11,936,970)	
Encumbrances canceled				(751,506)	
Encumbrances outstanding – end of year				<u>25,959,274</u>	
Fund balance – end of year				<u>\$ 89,744,784</u>	

**JACKSON COUNTY, MISSOURI**  
Required Supplementary Information (Unaudited)  
Budgetary Comparison Schedule  
Health Fund  
Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 24,001,713	-	24,001,713	26,371,389	2,369,676
Total taxes	<u>24,001,713</u>	<u>-</u>	<u>24,001,713</u>	<u>26,371,389</u>	<u>2,369,676</u>
Licenses and permits:					
Other	695,000	-	695,000	625,632	(69,368)
Total licenses and permits	<u>695,000</u>	<u>-</u>	<u>695,000</u>	<u>625,632</u>	<u>(69,368)</u>
Intergovernmental:					
Federal grants	-	8,000,000	8,000,000	8,130	(7,991,870)
State reimbursement	-	58,303	58,303	58,302	(1)
Total intergovernmental	<u>-</u>	<u>8,058,303</u>	<u>8,058,303</u>	<u>66,432</u>	<u>(7,991,871)</u>
Charges for services:					
Other fees and commissions	25,000	-	25,000	150,093	125,093
Total charges for services	<u>25,000</u>	<u>-</u>	<u>25,000</u>	<u>150,093</u>	<u>125,093</u>
Interest	-	-	-	75	75
Miscellaneous	14,000	50,283	64,283	95,107	30,824
Total revenues	<u>24,735,713</u>	<u>8,108,586</u>	<u>32,844,299</u>	<u>27,308,728</u>	<u>(5,535,571)</u>
Expenditures:					
Current:					
General government:					
Legislative functions:					
County executive	-	128,200	128,200	121,386	6,814
Family court	364,782	-	364,782	310,720	54,062
Health services	6,106,100	(64,475)	6,041,625	6,002,621	39,004
Operations:					
Facilities management	239,702	7,260	246,962	71,595	175,367
Public administrator	2,037,306	-	2,037,306	2,002,447	34,859
Nondepartmental:					
Employee benefits	100,932	(66,484)	34,448	10,814	23,634
Property damage and liability insurance	228,617	-	228,617	228,617	-
Total general government	<u>9,077,439</u>	<u>4,501</u>	<u>9,081,940</u>	<u>8,748,200</u>	<u>333,740</u>
Health, welfare, and community development:					
Operations:					
Medical examiner	3,700,058	72,542	3,772,600	3,462,370	310,230
Nondepartmental:					
Aids Council	60,000	-	60,000	59,320	680
After The Harvest	20,000	-	20,000	20,000	-
Bishop Sullivan Center	30,000	-	30,000	30,000	-
Calvary Community Outreach Network	43,000	-	43,000	42,750	250
Community Services League	30,000	-	30,000	23,852	6,148
FootPrints	30,000	-	30,000	30,000	-
First Call	198,385	-	198,385	198,385	-
Giving the Basics	50,000	-	50,000	50,000	-
Happy Bottoms	15,000	-	15,000	15,000	-
Harvesters	75,000	-	75,000	75,000	-

**JACKSON COUNTY, MISSOURI**  
 Required Supplementary Information (Unaudited)  
 Budgetary Comparison Schedule  
 Health Fund  
 Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Healing House	\$ 67,200	-	67,200	62,459	4,741
Journey To New Life	30,000	-	30,000	15,000	15,000
KC Free Health Clinic Patient Services	159,544	-	159,544	159,544	-
Lee's Summit Cares	14,375	-	14,375	14,375	-
Mid-America Regional Council – Safety Net	-	28,086	28,086	28,086	-
Midwest Foster Care/Adoption Assc.	20,000	-	20,000	19,845	155
Midwest Music Foundation	20,000	-	20,000	20,000	-
MOCSA - Counter Sexual Assault	30,000	-	30,000	29,211	789
Northwest Communities Development Corp	75,000	-	75,000	75,000	-
One Good Meal	50,000	-	50,000	50,000	-
Operation Breakthrough, Inc.	70,000	-	70,000	90,428	(20,428)
Palestine Senior Citizens	120,000	-	120,000	105,129	14,871
River of Refuge	92,300	-	92,300	92,238	62
Rose Brooks	10,000	-	10,000	10,000	-
Samuel Rogers Community Health Center	479,488	-	479,488	449,116	30,372
Seton Medical Center	35,000	-	35,000	35,000	-
Sheffield Place	15,000	-	15,000	15,000	-
Swope Park Comprehensive Health Care	446,214	-	446,214	401,395	44,819
Swope Ridge Geriatric Center	100,000	-	100,000	100,000	-
Underprivileged Children/Scholar – Science City	58,000	-	58,000	58,000	-
United Inner City Services	415,744	-	415,744	415,744	-
Westside CAN	42,500	-	42,500	42,500	-
Whatsoever Community Center	38,250	-	38,250	37,904	346
Working Families Friend	60,000	-	60,000	60,000	-
Total health, welfare, and community development	<u>6,700,058</u>	<u>100,628</u>	<u>6,800,686</u>	<u>6,392,651</u>	<u>408,035</u>
Public safety:					
Operations:					
Corrections department	4,761,409	562,894	5,324,303	5,416,580	(92,277)
Sheriff	-	-	-	1,142	(1,142)
Emergency preparedness	<u>175,512</u>	<u>58,303</u>	<u>233,815</u>	<u>179,318</u>	<u>54,497</u>
Total public safety	<u>4,936,921</u>	<u>621,197</u>	<u>5,558,118</u>	<u>5,597,040</u>	<u>(38,922)</u>
Total expenditures	<u>20,714,418</u>	<u>726,326</u>	<u>21,440,744</u>	<u>20,737,891</u>	<u>702,853</u>
Excess (deficiency) of revenues over (under) expenditures	4,021,295	7,382,260	11,403,555	6,570,837	(4,832,718)
Other financing sources (uses):					
Transfers out	<u>(5,543,819)</u>	<u>-</u>	<u>(5,543,819)</u>	<u>(5,194,472)</u>	<u>349,347</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>\$ (1,522,524)</u>	<u>7,382,260</u>	<u>5,859,736</u>	1,376,365	<u>(4,483,371)</u>
Fund balance – beginning of year				4,967,004	
Encumbrances outstanding – beginning of year				(337,303)	
Encumbrances canceled				302,005	
Encumbrances outstanding – end of year				<u>473,423</u>	
Fund balance – end of year				<u>\$ 6,781,494</u>	

**JACKSON COUNTY, MISSOURI**  
Required Supplementary Information (Unaudited)  
Budgetary Comparison Schedule  
CARES Act Fund  
Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Revenues:					
Intergovernmental:					
Federal grants	-	105,787,294	105,787,294	91,524,866	(14,262,428)
Total intergovernmental	-	105,787,294	105,787,294	91,524,866	(14,262,428)
Total revenues	-	105,787,294	105,787,294	91,524,866	(14,262,428)
Expenditures:					
Current:					
General government:					
Legislative functions:					
Clerk of county legislature	-	9,000	9,000	18,000	(9,000)
County executive:					
County executive	-	600,389	600,389	388,415	211,974
County counselor	-	50,317	50,317	50,317	-
Operations:					
Facilities management	-	490,392	490,392	472,370	18,022
Medical Examiner	-	400,000	400,000	350,247	49,753
Office of Communications	-	206,775	206,775	205,708	1,067
Food Insecurity	-	630,000	630,000	541,706	88,294
Financial services:					
Collections department	-	352,500	352,500	298,314	54,186
Finance department	-	450,000	450,000	439,396	10,604
Information technology	-	84,500	84,500	84,367	133
Public Works:					
Carriage Oaks #12	-	22,898	22,898	11,460	11,438
Trophy Estates #103	-	4,000	4,000	3,684	316
Prosecuting Attorney	-	27,339	27,339	27,338	1
Judicial functions:					
Circuit Court	-	546,855	546,855	492,096	54,759
Family Court	-	141,223	141,223	141,223	-
Non-departmental:					
AIDS Council	-	1,165,000	1,165,000	1,165,000	-
Central Jackson County Fire Protection District	-	248,091	248,091	248,091	-
City of Blue Springs	-	3,327,324	3,327,324	3,327,324	-
City of Grain Valley	-	865,728	865,728	865,728	-
City of Grandview	-	1,481,380	1,481,380	1,481,380	-
City of Greenwood	-	347,638	347,638	347,638	-
City of Independence	-	6,953,474	6,953,474	6,953,474	-
City of Kansas City	-	16,082,945	16,082,945	16,082,945	-
City of Lake Lotawana	-	15,000	15,000	15,000	-
City of Lee's Summit	-	5,921,527	5,921,527	5,921,527	-
City of Lone Jack	-	77,100	77,100	77,100	-
City of Oak Grove	-	492,164	492,164	492,164	-
City of Raytown	-	1,727,820	1,727,820	1,727,820	-
City of Sugar Creek	-	83,000	83,000	83,000	-
COMBAT - Grant Match	-	16,272	16,272	16,272	-
COMBAT Prevention	-	27,753	27,753	27,253	500
COMBAT Treatment	-	137,178	137,178	137,178	-
Community Services League	-	100,000	100,000	100,000	-
Fort Osage Fire District	-	25,000	25,000	25,000	-
Harvesters	-	500,000	500,000	500,000	-

**JACKSON COUNTY, MISSOURI**  
Required Supplementary Information (Unaudited)  
Budgetary Comparison Schedule  
CARES Act Fund  
Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Hope House	\$ -	65,000	65,000	65,000	-
Inner City Fire	-	10,000	10,000	-	10,000
Jackson County Election Board	-	100,000	100,000	100,000	-
Jackson County Health Department	-	5,050,000	5,050,000	3,598,348	1,451,652
Jackson County School Districts	-	5,000,000	5,000,000	5,000,000	-
Kansas City Election Board	-	100,000	100,000	100,000	-
Kansas City Health Department	-	2,800,000	2,800,000	2,800,000	-
Kansas City Public Library	-	50,000	50,000	50,000	-
Little Blue Valley Sewer District	-	31,777	31,777	31,777	-
Lone Jack Fire	-	10,000	10,000	-	10,000
Mid-Continent Public Library	-	50,000	50,000	50,000	-
Newhouse Inc	-	65,000	65,000	65,000	-
Non-departmental CARES Act	-	267,215	267,215	-	267,215
One Good Meal	-	70,000	70,000	70,000	-
Prairie Township Fire	-	25,000	25,000	-	25,000
Raytown Fire	-	364,694	364,694	-	364,694
Rock Island Rail Corridor Authority	-	1,000	1,000	1,000	-
Rose Brooks	-	65,000	65,000	65,000	-
Sam Rogers Health Center	-	1,025,000	1,025,000	1,025,000	-
Sni-Valley Fire	-	50,000	50,000	-	50,000
Swope Health Services	-	3,400,000	3,400,000	3,400,000	-
Truman Medical Center	-	32,352,603	32,352,603	32,352,603	-
United Way	-	1,500,000	1,500,000	1,500,000	-
Total general government	-	96,062,871	96,062,871	93,392,263	2,670,608
Public safety:				-	
Corrections	-	1,599,999	1,599,999	1,004,281	595,718
Sheriff:	-	7,638,142	7,638,142	7,268,151	369,991
Total public safety	-	9,238,141	9,238,141	8,272,432	965,709
Culture and Recreation:					
Park operations	-	11,402	11,402	11,402	-
Heritage Programs and Museums	-	1,760	1,760	1,760	-
Park Safety/Interpretation	-	462,933	462,933	462,933	-
Registration and Permits	-	5,186	5,186	5,186	-
Marinas	-	2,142	2,142	2,142	-
Recreational Programs	-	87	87	87	-
Fred Arbanas Golf Course	-	2,261	2,261	2,261	-
Special Events	-	220	220	220	-
Special Rereation	-	291	291	291	-
Total culture and recreation	-	486,282	486,282	486,282	-
Total expenditures	-	105,787,294	105,787,294	102,150,977	3,636,317
Excess (deficiency) of revenues over (under) expenditures	\$ -	-	-	(10,626,111)	(10,626,111)
Fund balance – beginning of year				-	
Encumbrances outstanding – end of year				10,626,111	
Fund balance – end of year				\$ -	

## JACKSON COUNTY, MISSOURI

Required Supplementary Information (Unaudited)

Notes to Budgetary Comparison Schedules

December 31, 2020

### Budgetary Information

An annual budget prepared under the modified accrual basis of accounting (except that encumbrances are treated as expenditures for budget purposes) is adopted in December prior to the beginning of each fiscal year for all Governmental Funds (with the exceptions of the Federal Forfeiture and Prosecuting Attorney – Special Revenue Funds). A budget is also adopted for the Proprietary Fund Type Park Enterprise Fund.

Jackson County, Missouri (the County) performs the following procedures in establishing the budgetary data reflected in the fund financial statements:

- Prior to July 1, budget worksheets are mailed to each department.
- On or before July 15 of each year, each department, office, institution, commission or court of the County prepares and submits to the Budget Officer estimates of its requirements for expenditures and its estimated revenues for the next budget year.
- The Director of Finance reviews the estimates and has informal hearings with requesting agencies, departments and divisions.
- The County Executive submits the budget document to the County Legislature no later than November 15.
- The County Legislature holds public hearings during December for agencies, departments, divisions and taxpayer comments.
- Prior to December 31, the County Legislature adopts the budget with changes through passage of an appropriation ordinance and establishes a tentative tax levy.
- If recommended by management and approved by ordinance, the budget can be amended to make supplemental or emergency appropriations. Budgetary transfers of less than \$10,000 between two departments within a division (*e.g.*, within the General Fund, a transfer between the Human Resources and Management Information Systems Departments within the Division of Administration) require the approval of the Director of Finance and the County Executive. The County Legislature must approve transfers greater than \$10,000 between departments and all transfers between divisions. During the current year, supplemental appropriations of \$24.6 million (net) for the General Fund, \$(303) million (net) for the Special Revenue Funds, \$0 (net) for the Debt Service Funds, \$0 (net) for the Capital Project Funds and \$4.5 thousand for the Park Enterprise Fund were approved. Supplemental appropriations resulted primarily from appropriation of grants received and unencumbered amounts from prior years.
- Unencumbered appropriations lapse at the end of the fiscal year. Appropriations in the Governmental Fund Types are charged as encumbrances when contracts or purchase orders are approved. Outstanding encumbrances are recorded as part of the assigned fund balance of the General Fund and the restricted fund balance of all other governmental funds, if applicable. Outstanding encumbrances serve as authorization for expenditures in the subsequent year.

**JACKSON COUNTY, MISSOURI**

Required Supplementary Information (Unaudited)

Notes to Budgetary Comparison Schedules

December 31, 2020

- Under County law, budgetary control is exercised at the departmental level; this is the level on which expenditures may not legally exceed appropriations. Under state law, control of budget appropriations is exercised at the fund level.

**Budgetary Accounting**

The accounting principles employed by the County in its budgetary accounting and reporting differ from those used to present fund financial statements in accordance with generally accepted accounting principles (GAAP) due to the inclusion of encumbrances with expenditures in the budgetary basis statements.

The following reconciliation is from budgetary basis to fund financial presentation in accordance with GAAP for the year:

	<b>General Fund</b>	<b>Health Fund</b>	<b>CARES Act Fund</b>	<b>Total</b>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing (uses) (budget basis)	\$ 457,273	1,376,365	(10,626,111)	(8,792,473)
Encumbrances outstanding – beginning of year	(11,936,970)	(337,303)	—	(12,274,273)
Encumbrances canceled	(751,506)	302,005	—	(449,501)
Encumbrances outstanding – end of year	25,959,274	473,423	10,626,111	37,058,808
Excess (deficiency) of revenues and other financing sources over expenditures and other financing (uses) (GAAP basis)	\$ 13,728,071	1,814,490	—	15,542,561

## JACKSON COUNTY, MISSOURI

### Required Supplementary Information (Unaudited)

#### Condition Rating of the County's Street System

December 31, 2020

Percentage of lane – miles in good or better condition					
	2020		2019		2018
Major arterial	0.61	%	1.20	%	1.36 %
Arterial	3.09		5.34		4.90
Local	41.03		40.71		37.69
Collector	17.23		19.20		18.49
Overall system	61.96		66.45		62.44

Percentage of lane – miles in substandard condition					
	2020		2019		2018
Major arterial	1.30	%	0.72	%	0.56 %
Arterial	3.01		0.75		1.20
Local	22.83		23.14		26.16
Collector	10.90		8.94		9.64
Overall system	38.04		33.55		37.56

Comparison of needed-to-actual maintenance/preservation						
	2020		2019	2018	2017	2016
Major arterial:						
Needed	\$ 13,302		11,064	146,286	142,956	317,946
Actual	11,567		9,621	127,205	124,310	276,475
Arterial:						
Needed	204,057		764,155	228,670	19,530	453,028
Actual	177,441		664,482	198,843	16,982	393,937
Local:						
Needed	3,630,147		2,450,594	3,098,736	2,035,772	2,381,183
Actual	3,156,650		2,130,952	2,694,554	1,770,236	2,070,594
Collector:						
Needed	1,977,082		1,099,335	885,958	1,603,682	1,524,352
Actual	1,719,202		955,944	770,398	1,394,506	1,325,524
Overall system:						
Needed	5,824,588		4,325,148	4,359,650	3,801,940	4,676,509
Actual	5,064,860		3,760,999	3,791,000	3,306,034	4,066,530
Difference	759,728		564,149	568,650	495,906	609,979

Note: The condition of road pavement is measured using the Pavement Conditioning Index (PCI) following standard procedures. The information is collected and analyzed by the Pavement module of the Roadway and Asset Management System used by the County. The PCI ranges in value from 100 (new pavement) to 0 (failed pavement). The County considers pavements with a PCI of less than 55 to be in substandard condition.

**JACKSON COUNTY, MISSOURI**  
Required Supplementary Information (Unaudited)  
Jackson County, Missouri Revised Pension Plan  
December 31, 2020

Schedule of Proportionate Share of the Net Pension Liability - Last Ten Plan Years										
	Plan Year End June 30,									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
County's proportion of the net pension liability	92.62%	92.36%	92.65%	91.97%	92.64%	92.54%	92.52%	*	*	*
County's proportionate share of the net pension liability	46,067,941	40,895,232	43,673,753	53,404,233	67,880,175	52,245,286	35,190,209	*	*	*
County's covered payroll	61,556,081	59,586,331	61,444,746	55,653,747	56,052,938	56,693,885	58,212,044	*	*	*
County's proportionate share of the net pension liability as a percentage of covered payroll	74.84%	68.63%	71.08%	95.96%	121.10%	92.15%	60.45%	*	*	*
Plan fiduciary net position as a percentage of the total pension liability	86.10%	87.20%	85.95%	82.26%	76.74%	81.25%	86.20%	83.09%	79.64%	85.93%

\* This information is not available for 2013 and prior years.

Schedule of Employer Contributions - Last Ten Years					
Year Ended December 31,	Covered Payroll	Contributions as % of covered payroll	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)
		2020	61,810,062	18.2%	8,198,897
2019	60,576,206	14.0%	8,939,390	8,462,680	476,710
2018	60,515,539	15.1%	8,530,698	9,151,828	(621,130)
2017	58,549,246	15.7%	8,971,575	9,215,971	(244,396)
2016	56,052,938	14.9%	8,668,523	8,341,201	327,322
2015	56,693,885	14.0%	7,705,514	7,915,870	(210,356)
2014	58,212,044	13.1%	8,406,253	7,597,219	809,034

This schedule presents information available to the County and will include ten-year trend information once available.

**Notes to Schedule:**

**Benefit Changes**

There were no changes to benefit terms for the years ended December 31, 2020, 2019, 2018 and 2017.

During 2016, a change was made to allow vested members of the Plan to purchase individual years of Military Service up to four years of service, one year for each year of military service. Such option must be exercised or declared within twelve months of vesting.

**Changes of Assumptions**

There were no changes to assumptions for the years ended December 31, 2020, 2019 and 2018.

In 2017, the Plan changed the following assumptions based on the results of an experience study issued in August 2017: (1) Changed the earnings assumption from 7.0% to 6.75%; (2) Changed the amortization method from a level dollar rolling 30-year open period to a level dollar layered 20-year closed amortization period for current and future unfunded liabilities, while continuing the separate 20-year amortization for the 2013 Plan changes; and (3) Changed the tables and assumptions for mortality, retirement, disability, and salary increases.

In 2015, the Plan incorporated the new RP-2014 mortality table, resulting in an increase of approximately 5.6% in plan liabilities over the RP-2000 table used in the prior valuation. The method of determining the funding value of assets was altered slightly to improve the smoothing of asset gains and losses going forward, and was reset to the fair value as of July 1, 2015.

In 2014, the retirement rate assumptions were updated as a result of an experience study to better reflect future anticipated retirement rates. In addition, the mortality table was updated to include generational improvements to future mortality.

**JACKSON COUNTY, MISSOURI**  
 Required Supplementary Information (Unaudited)  
 Jackson County, Missouri Revised Pension Plan  
 December 31, 2020

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**Notes to Required Supplementary Information for Contributions**

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Valuation Date	July 1, 2020
Methods and assumptions used to determine contribution rates:	
Actuarial Cost Method	Individual Entry Age Normal Method
Amortization Method	20-year Layered, Level Dollar
	20-year closed for 2013 COLA change
Remaining amortization period	20 years
Asset Valuation Method	5-year smoothed fair value
Actuarial Assumptions:	
Investment Rate of Return	6.75%
Inflation	2.5%
Projected Salary Increases	Ranges from 2.75% to 4.75%
Mortality	
Active and Terminated Vested Participants	RP 2014 Healthy Non-Annuitant Table adjusted back to 2006 using MP-2014, projected forward with MP-2016 on a generational basis
Beneficiaries and Retirees	RP-2014 Healthy Annuitant Table adjusted back to 2006 using MP-2014, multiplied by 1.2 for males and 1.0 for females, and projected forward with MP-2016 on a generational basis
Disabled Members	RP-2014 Disabled Mortality Table adjusted back to 2006 using MP-2014, projected forward with MP-2016 on a generational basis

**JACKSON COUNTY, MISSOURI**  
Required Supplementary Information (Unaudited)  
Jackson County, Missouri OPEB  
December 31, 2020

	Year End December 31,		
	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Schedule of Changes in Total OPEB Liability and Related Ratios</b>			
Total OPEB Liability, Beginning of Year	5,769,572	6,398,731	6,145,365
Service costs	333,911	330,433	339,734
Interest costs	180,154	246,050	208,261
Changes in benefit terms	-	-	(517,804)
Changes in assumptions	(315,457)	(395,239)	(489,650)
Difference between expected and actual experience	(134,689)	(724,343)	827,389
Benefit payments	(196,689)	(86,060)	(114,564)
Net change	(132,770)	(629,159)	253,366
Total OPEB Liability, End of Year	5,636,802	5,769,572	6,398,731
Covered-Employee Payroll	72,478,026	69,409,476	72,765,669
Total OPEB Liability as a Percentage of Covered-Employee Payroll	7.78%	8.31%	8.79%

This schedule presents information available to the County and will include ten-year trend information once available.

**Notes to Schedule:**

**Benefit Changes**

There were no changes to benefit terms for the years ended December 31, 2020, 2019 and 2018.

**Changes of Assumptions**

There were no changes to assumptions for the years ended December 31, 2020, 2019 and 2018.

**JACKSON COUNTY, MISSOURI**

Combining Balance Sheet

Major General Funds

December 31, 2020

Assets	Major Funds		
	General Fund	County Improvement Fund	Total General Funds
<b>Assets:</b>			
Cash and cash equivalents	\$ 19,440,748	47,938,664	67,379,412
Receivables (net of allowance for uncollectible):			
Taxes	27,559,019	-	27,559,019
Tax assessment and collection fees	7,442,070	-	7,442,070
Intergovernmental	2,521,302	-	2,521,302
Accounts	1,066,111	-	1,066,111
Accrued interest	208	2,560	2,768
Prepaid expenditures	85,112	-	85,112
Due from other funds	4,249,785	-	4,249,785
Total assets	\$ 62,364,355	47,941,224	110,305,579
<b>Liabilities:</b>			
Accounts payable	\$ 4,670,705	2,615,386	7,286,091
Salaries, taxes, and benefits	4,832,687	-	4,832,687
Intergovernmental payables	2,314,137	-	2,314,137
Advances of grant funds	150	-	150
Total liabilities	11,817,679	2,615,386	14,433,065
<b>Deferred inflows of resources:</b>			
Unavailable revenue – property taxes	6,127,730	-	6,127,730
Total deferred inflows of resources	6,127,730	-	6,127,730
<b>Fund balances:</b>			
<b>Nonspendable:</b>			
Prepaid expenditures	85,112	-	85,112
<b>Assigned:</b>			
Wellness education	202,832	-	202,832
Elevator modernization	-	3,042,137	3,042,137
Equipment	-	219,376	219,376
Mass appraisal system	-	16,362,932	16,362,932
Maintenance and repair (encumbrances)	86,079	1,219,088	1,305,167
Purchases on order (encumbrances)	1,059,083	-	1,059,083
Contractual services (encumbrances)	1,126,945	2,843,634	3,970,579
Compensated absences	6,062,256	-	6,062,256
Subsequent year appropriation	10,121,986	-	10,121,986
Unassigned	25,674,653	21,638,671	47,313,324
Total fund balances	44,418,946	45,325,838	89,744,784
Total liabilities, deferred inflows of resources, and fund balances	\$ 62,364,355	47,941,224	110,305,579

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Major General Funds

Year Ended December 31, 2020

	<u>Major Funds</u>			<b>Total General Funds</b>
	<b>General Fund</b>	<b>County Improvement Fund</b>	<b>Eliminate Transfers</b>	
Revenues:				
Taxes:				
Property taxes	\$ 27,099,589	-	-	27,099,589
Sales taxes	47,727,816	-	-	47,727,816
Other taxes	2,452,922	-	-	2,452,922
Licenses and permits	686,075	-	-	686,075
Intergovernmental	10,595,961	-	-	10,595,961
Charges for services	28,599,070	-	-	28,599,070
Fines and forfeitures	1,139,749	-	-	1,139,749
Interest	353,382	310,809	-	664,191
Miscellaneous	491,017	-	-	491,017
Total revenues	<u>119,145,581</u>	<u>310,809</u>	<u>-</u>	<u>119,456,390</u>
Expenditures:				
Current:				
General government	74,259,512	15,087,504	-	89,347,016
Public safety	24,428,902	-	-	24,428,902
Culture and recreation	675,000	21,494	-	696,494
Debt service:				
Principal retirement	105,011	-	-	105,011
Total expenditures	<u>99,468,425</u>	<u>15,108,998</u>	<u>-</u>	<u>114,577,423</u>
Excess (deficiency) of revenues over (under) expenditures	<u>19,677,156</u>	<u>(14,798,189)</u>	<u>-</u>	<u>4,878,967</u>
Other financing sources (uses):				
Insurance proceeds	-	8,919,664	-	8,919,664
Transfers in	3,808,598	14,316,323	(15,161,760)	2,963,161
Transfers out	<u>(17,350,044)</u>	<u>(845,437)</u>	<u>15,161,760</u>	<u>(3,033,721)</u>
Total other financing sources (uses)	<u>(13,541,446)</u>	<u>22,390,550</u>	<u>-</u>	<u>8,849,104</u>
Net change in fund balances	6,135,710	7,592,361	-	13,728,071
Fund balances – beginning of year	38,283,236	37,733,477	-	76,016,713
Fund balances – end of year	\$ <u>44,418,946</u>	\$ <u>45,325,838</u>	<u>-</u>	\$ <u>89,744,784</u>

# JACKSON COUNTY, MISSOURI

## Combining Schedule of Revenues, Expenditures and Combining Balance Sheet

### Nonmajor Governmental Funds

December 31, 2020

Assets	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total
<b>Assets:</b>				
Cash and cash equivalents	\$ 27,825,016	-	-	27,825,016
Restricted assets:				
Cash and cash equivalents	-	2,431,292	12,322,911	14,754,203
Intergovernmental receivable	-	34,710	-	34,710
Accrued interest	-	20	72	92
Receivables (net of allowance for uncollectible):				
Taxes	21,728,606	-	-	21,728,606
Tax assessment and collection fees	4,489,695	-	-	4,489,695
Intergovernmental	3,568,740	-	-	3,568,740
Accounts	136,185	-	-	136,185
Accrued interest	1,259	-	-	1,259
Prepaid expenditures	29,835	-	-	29,835
Due from other funds	53,352	-	-	53,352
Total assets	<u>\$ 57,832,688</u>	<u>2,466,022</u>	<u>12,322,983</u>	<u>72,621,693</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts payable	\$ 5,359,089	-	-	5,359,089
Accounts payable from restricted assets	-	-	3,306,721	3,306,721
Salaries, taxes, and benefits	1,318,200	-	-	1,318,200
Intergovernmental payable	1,156,781	-	-	1,156,781
Due to other funds	53,352	-	-	53,352
Advances of grant funds	295,761	-	-	295,761
Total liabilities	<u>8,183,183</u>	<u>-</u>	<u>3,306,721</u>	<u>11,489,904</u>
Deferred inflows of resources:				
Unavailable revenue – property taxes	5,011,720	-	-	5,011,720
Total deferred inflows of resources	<u>5,011,720</u>	<u>-</u>	<u>-</u>	<u>5,011,720</u>
<b>Fund balances:</b>				
Nonspendable:				
Prepaid expenditures	29,835	-	-	29,835
Restricted:				
Prosecuting attorney’s activities	574,024	-	-	574,024
Assessment maintenance	6,700,270	-	-	6,700,270
Property tax collection activities	106,544	-	-	106,544
Document preservation	319,396	-	-	319,396
Emergency telephone system	330,082	-	-	330,082
Homeless assistance	561,561	-	-	561,561
Anti-crime activities	12,693,024	-	-	12,693,024
Domestic violence shelter funding	39,966	-	-	39,966
Law enforcement	1,322,132	-	-	1,322,132
Maintenance and repair	8,540	-	-	8,540
Road construction and maintenance	6,442,208	-	-	6,442,208
Juvenile services	24,106	-	-	24,106
Sewer system service	145,814	-	-	145,814
Truman Sports Complex activities	3,517,451	-	8,416,262	11,933,713
Culture and recreation	6,367,757	-	-	6,367,757
Rock Island Railroad project	2,819,283	-	600,000	3,419,283
Debt service	-	2,466,022	-	2,466,022
Compensated absences	1,853,279	-	-	1,853,279
Available for grant match	782,513	-	-	782,513
Total fund balances	<u>44,637,785</u>	<u>2,466,022</u>	<u>9,016,262</u>	<u>56,120,069</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 57,832,688</u>	<u>2,466,022</u>	<u>12,322,983</u>	<u>72,621,693</u>

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Year Ended December 31, 2020

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total
Revenues:				
Taxes:				
Property taxes	\$ 25,012,622	-	-	25,012,622
Sales taxes	26,108,068	-	-	26,108,068
Other taxes	1,116,047	-	-	1,116,047
Licenses and permits	629,446	-	-	629,446
Intergovernmental	12,204,233	1,537,231	-	13,741,464
Charges for services	8,623,635	-	-	8,623,635
Fines and forfeitures	82,076	-	-	82,076
Interest	109,415	4,337	12,131	125,883
Miscellaneous	162,274	-	-	162,274
	<u>74,047,816</u>	<u>1,541,568</u>	<u>12,131</u>	<u>75,601,515</u>
Total revenues				
Expenditures:				
Current:				
General government	10,250,738	-	-	10,250,738
Public safety	25,780,212	-	-	25,780,212
Road, highways and bridges	10,013,334	-	-	10,013,334
Health, welfare and community development	50,059	-	-	50,059
Culture and recreation	23,431,311	-	14,156,496	37,587,807
Capital outlay:				
Culture and recreation	-	-	1,324,863	1,324,863
Debt service:				
Principal retirement	-	10,185,842	-	10,185,842
Interest and fiscal charges	-	6,136,192	-	6,136,192
Bond issuance cost	-	89,087	-	89,087
	<u>69,525,654</u>	<u>16,411,121</u>	<u>15,481,359</u>	<u>101,418,134</u>
Total expenditures				
Excess (deficiency) of revenues over expenditures	<u>4,522,162</u>	<u>(14,869,553)</u>	<u>(15,469,228)</u>	<u>(25,816,619)</u>
Other financing sources (uses):				
Issuance of debt	-	4,060,000	-	4,060,000
Premium on bond issuance	-	133,696	-	133,696
Payment to bond escrow agent	-	(4,445,964)	-	(4,445,964)
Transfers in	5,700,019	13,930,999	20,890,686	40,521,704
Transfers out	(12,328,163)	(1,799,482)	-	(14,127,645)
	<u>(6,628,144)</u>	<u>11,879,249</u>	<u>20,890,686</u>	<u>26,141,791</u>
Total other financing sources (uses)				
Net change in fund balances	<u>(2,105,982)</u>	<u>(2,990,304)</u>	<u>5,421,458</u>	<u>325,172</u>
Fund balances – beginning of year	<u>46,743,767</u>	<u>5,456,326</u>	<u>3,594,804</u>	<u>55,794,897</u>
Fund balances – end of year	<u>\$ 44,637,785</u>	<u>2,466,022</u>	<u>9,016,262</u>	<u>56,120,069</u>

## JACKSON COUNTY, MISSOURI

### NONMAJOR

### SPECIAL REVENUE FUNDS

**Anti-Crime Sales Tax Fund** is used to account for the one-quarter of one percent sales tax approved by voters for the purpose of fighting the war on drugs.

**Assessment Reimbursement Fund** is used to account for the State assessment and equalization maintenance plan in accordance with RSMo 137.750.

**Check Collection Fund** is used to account for bad check fees collected under RSMo 570.120 and 570.123.

**Collector Fund** is used to account for one-third of penalties collected on delinquent taxes for use by the collector.

**Convention/Sports Complex Fund** is used to account for financing of maintenance, operation and improvements of the Harry S. Truman Sports Complex.

**County Sheriff Revolving Fund** is used to account for the fees collected by the Sheriff for the issuance of conceal to carry permits.

**County Urban Road System Fund** is used to account for the repair and improvement of existing roads, streets and bridges within the cities, towns and villages of Jackson County funded through an amount not to exceed 25% of the Road and Bridge property tax levy.

**Domestic Abuse Fund** is used to account for fees collected on marriages and dissolution of marriages, and to provide funding to shelters for victims of domestic violence.

**Emergency Services & Public Safety Fund** is used to account for the prepaid wireless emergency telephone service charge that was effective as of January 1, 2019. See. Mo. Rev. State. §190.460.2(1) & §190.460.3(6).

**Federal Forfeiture Fund** is used to account for federal forfeiture and proceeds from sale of confiscated property by various law enforcement entities.

**Grant Fund** is used to account for various federal, state and local grants.

**Homeless Assistance Fund** is used to account for a record filing fee collected for the purpose of providing financial assistance to agencies, which serve homeless families.

**Inmate Security Fund** is used to develop biometric identification systems to ensure inmates can be properly identified and tracked within the county jail system.

**Law Enforcement Fund** is used to account for certain ticket violation fees and provide law enforcement officer training.

**Park Fund** is used to account for the operation and maintenance of County-owned parks and recreation facilities not considered part of the Park Enterprise Fund.

**Prosecuting Attorney Fund** is used to account for one-half of the sales tax collection fee, which is received from the State of Missouri, and is specified for use by the Prosecuting Attorney.

**JACKSON COUNTY, MISSOURI**  
NONMAJOR  
SPECIAL REVENUE FUNDS

**Recorder Fees Fund** is used to account for the collection, deposit and distribution of a user fee for the purpose of record storage, microfilming and preservation under RSMo 59.319.

**Recorder Technology Fund** is used to account for the portions of recording fees to be used for the purchase, installation and maintenance of modern technology under RSMo 59.800.

**Sewer Fund** is used to account for County provided sewer system service.

**Special Road and Bridge Fund** is used to account for the maintenance and construction of County streets, roads and bridges, and the design and coordination of countywide public works projects. Revenues and other financing sources for this fund include taxes, intergovernmental revenues, charges for services, and miscellaneous revenues.

**911 System Fund** is used to account for the telephone system utilized in reporting police, fire, medical or other emergency situations.

**JACKSON COUNTY, MISSOURI**

Combining Balance Sheet

Nonmajor Governmental Funds

Special Revenue Funds

December 31, 2020

Assets	Anti-Crime Sales Tax	Assessment Reimbursement	Check Collection	Collector	Convention/ Sports Complex	County Sheriff Revolving	County Urban Road System	Domestic Abuse	Emergency Services and Public Safety	Federal Forfeiture	Grant
Assets:											
Cash and cash equivalents	\$ 12,943,142	3,038,177	42,861	106,544	3,276,439	615,038	191,810	30,185	-	234,500	3,131,281
Receivables (net of allowance for uncollectible):											
Taxes	5,175,311	-	-	-	-	-	-	-	-	-	-
Tax assessment and collection fees	-	4,489,695	-	-	-	-	-	-	-	-	-
Intergovernmental	65,383	738,713	-	-	250,000	14,841	-	-	-	-	2,505,995
Accounts	-	-	565	-	-	8,955	-	9,781	53,352	-	404
Accrued interest	1,259	-	-	-	-	-	-	-	-	-	-
Prepaid expenditures	-	-	-	-	-	-	-	-	-	-	-
Due from other funds	-	-	-	-	-	-	-	-	-	-	-
Total assets	\$ 18,185,095	8,266,585	43,426	106,544	3,541,280	623,993	191,810	39,966	53,352	234,500	5,637,680
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>											
Liabilities:											
Accounts payable	\$ 3,181,871	117,816	30	-	8,926	4,951	-	-	-	11,700	1,136,771
Salaries, taxes, and benefits	467,771	177,330	-	-	14,903	2,375	-	-	-	-	153,973
Intergovernmental payable	1,156,781	-	-	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-	-	53,352	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-	-	207,203
Total liabilities	4,806,423	295,146	30	-	23,829	7,326	-	-	53,352	11,700	1,497,947
Deferred inflows of resources:											
Unavailable revenue – property taxes	-	1,042,363	-	-	-	-	-	-	-	-	-
Total deferred inflows of resources	-	1,042,363	-	-	-	-	-	-	-	-	-
Fund balances:											
Nonspendable:											
Prepaid expenditures	-	-	-	-	-	-	-	-	-	-	-
Restricted:											
Prosecuting attorney's activities	-	-	43,396	-	-	-	-	-	-	-	139,404
Assessment maintenance	-	6,700,270	-	-	-	-	-	-	-	-	-
Property tax collection activities	-	-	-	106,544	-	-	-	-	-	-	-
Document preservation	-	-	-	-	-	-	-	-	-	-	-
Emergency telephone system	-	-	-	-	-	-	-	-	-	-	-
Homeless assistance	-	-	-	-	-	-	-	-	-	-	-
Anti-crime activities	12,693,024	-	-	-	-	-	-	-	-	-	-
Domestic violence shelter funding	-	-	-	-	-	-	-	39,966	-	-	-
Law enforcement	10,672	-	-	-	-	613,766	-	-	-	222,800	49,713
Maintenance and repair	-	-	-	-	-	-	-	-	-	-	8,540
Road construction and maintenance	-	-	-	-	-	-	191,810	-	-	-	5,167
Juvenile services	24,060	-	-	-	-	-	-	-	-	-	46
Sewer system service	-	-	-	-	-	-	-	-	-	-	-
Truman Sports Complex activities	-	-	-	-	3,517,451	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-	-	-	380,155
Rock Island Railroad project	-	-	-	-	-	-	-	-	-	-	2,774,195
Compensated absences	650,916	228,806	-	-	-	2,901	-	-	-	-	-
Available for grant match	-	-	-	-	-	-	-	-	-	-	782,513
Total fund balances	13,378,672	6,929,076	43,396	106,544	3,517,451	616,667	191,810	39,966	-	222,800	4,139,733
Total liabilities, deferred inflows of resources, and fund balances	\$ 18,185,095	8,266,585	43,426	106,544	3,541,280	623,993	191,810	39,966	53,352	234,500	5,637,680

**JACKSON COUNTY, MISSOURI**

Combining Balance Sheet

Nonmajor Governmental Funds

Special Revenue Funds

December 31, 2020

Assets	Homeless Assistance	Inmate Security	Law Enforcement	Park	Prosecuting Attorney	Recorder Fees	Recorder Technology	Sewer	Special Road and Bridge	911 System	Total
Assets:											
Cash and cash equivalents	\$ 618,099	376,527	39,445	518,480	413,208	266,707	101,892	146,757	1,670,065	63,859	27,825,016
Receivables (net of allowance for uncollectible):											
Taxes	-	-	-	9,093,186	-	-	-	-	7,004,846	455,263	21,728,606
Tax assessment and collection fees	-	-	-	-	-	-	-	-	-	-	4,489,695
Intergovernmental	-	-	-	-	8,649	-	-	-	-	-	3,568,740
Accounts	-	9,409	1,133	-	-	-	1,250	-	36,495	-	136,185
Accrued interest	-	-	-	-	-	-	-	-	-	-	1,259
Prepaid expenditures	-	-	-	-	-	-	-	-	-	29,835	29,835
Due from other funds	-	-	-	-	-	-	-	-	-	53,352	53,352
Total assets	<u>\$ 618,099</u>	<u>385,936</u>	<u>40,578</u>	<u>9,611,666</u>	<u>421,857</u>	<u>266,707</u>	<u>103,142</u>	<u>146,757</u>	<u>8,711,406</u>	<u>602,309</u>	<u>57,832,688</u>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>											
Liabilities:											
Accounts payable	\$ 48,580	-	1,333	390,406	3,980	29,257	800	397	179,879	242,392	5,359,089
Salaries, taxes, and benefits	665	-	-	312,930	7,361	4,367	-	546	175,979	-	1,318,200
Intergovernmental payable	-	-	-	-	-	-	-	-	-	-	1,156,781
Due to other funds	-	-	-	-	-	-	-	-	-	-	53,352
Unearned revenue	-	-	-	88,558	-	-	-	-	-	-	295,761
Total liabilities	<u>49,245</u>	<u>-</u>	<u>1,333</u>	<u>791,894</u>	<u>11,341</u>	<u>33,624</u>	<u>800</u>	<u>943</u>	<u>355,858</u>	<u>242,392</u>	<u>8,183,183</u>
Deferred inflows of resources:											
Unavailable revenue – property taxes	-	-	-	2,195,669	-	-	-	-	1,773,688	-	5,011,720
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,195,669</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,773,688</u>	<u>-</u>	<u>5,011,720</u>
Fund balances:											
Nonspendable:											
Prepaid expenditures	-	-	-	-	-	-	-	-	-	29,835	29,835
Restricted:											
Prosecuting attorney's activities	-	-	-	-	391,224	-	-	-	-	-	574,024
Assessment maintenance	-	-	-	-	-	-	-	-	-	-	6,700,270
Property tax collection activities	-	-	-	-	-	-	-	-	-	-	106,544
Document preservation	-	-	-	-	-	217,054	102,342	-	-	-	319,396
Emergency telephone system	-	-	-	-	-	-	-	-	-	330,082	330,082
Homeless assistance	561,561	-	-	-	-	-	-	-	-	-	561,561
Anti-crime activities	-	-	-	-	-	-	-	-	-	-	12,693,024
Domestic violence shelter funding	-	-	-	-	-	-	-	-	-	-	39,966
Law enforcement	-	385,936	39,245	-	-	-	-	-	-	-	1,322,132
Maintenance and repair	-	-	-	-	-	-	-	-	-	-	8,540
Road construction and maintenance	-	-	-	-	-	-	-	-	6,245,231	-	6,442,208
Juvenile services	-	-	-	-	-	-	-	-	-	-	24,106
Sewer system service	-	-	-	-	-	-	-	145,814	-	-	145,814
Truman Sports Complex activities	-	-	-	-	-	-	-	-	-	-	3,517,451
Culture and recreation	-	-	-	5,987,602	-	-	-	-	-	-	6,367,757
Rock Island Railroad project	-	-	-	45,088	-	-	-	-	-	-	2,819,283
Compensated absences	7,293	-	-	591,413	19,292	16,029	-	-	336,629	-	1,853,279
Available for grant match	-	-	-	-	-	-	-	-	-	-	782,513
Total fund balances	<u>568,854</u>	<u>385,936</u>	<u>39,245</u>	<u>6,624,103</u>	<u>410,516</u>	<u>233,083</u>	<u>102,342</u>	<u>145,814</u>	<u>6,581,860</u>	<u>359,917</u>	<u>44,637,785</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 618,099</u>	<u>385,936</u>	<u>40,578</u>	<u>9,611,666</u>	<u>421,857</u>	<u>266,707</u>	<u>103,142</u>	<u>146,757</u>	<u>8,711,406</u>	<u>602,309</u>	<u>57,832,688</u>

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Special Revenue Funds

Year Ended December 31, 2020

	Anti-Crime Sales Tax	Assessment Reimbursement	Check Collection	Collector	Convention/ Sports Complex	County Sheriff Revolving	County Urban Road System	Domestic Abuse	Emergency Services and Public Safety	Federal Forfeiture	Grant
Revenues:											
Taxes:											
Property taxes	\$ -	-	-	-	-	-	-	-	-	-	-
Sales taxes	23,858,655	-	-	-	-	-	-	-	-	-	-
Other taxes	-	-	-	-	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	292,007	-	-	-	-	-
Intergovernmental	421,285	738,742	-	-	3,385,309	-	-	-	-	32,845	7,409,176
Charges for services	21,923	7,071,887	28,291	-	-	-	-	46,400	231,243	-	-
Fines and forfeitures	-	-	-	-	-	-	-	69,746	-	-	-
Interest	102,400	-	117	-	-	1,693	-	61	-	1,268	-
Miscellaneous	4,543	-	-	-	-	-	-	-	-	-	-
<b>Total revenues</b>	<b>24,408,806</b>	<b>7,810,629</b>	<b>28,408</b>	<b>-</b>	<b>3,385,309</b>	<b>293,700</b>	<b>-</b>	<b>116,207</b>	<b>231,243</b>	<b>34,113</b>	<b>7,409,176</b>
Expenditures:											
Current:											
General government	2,356,418	5,914,440	1,048	-	-	-	-	-	-	-	1,340,601
Public safety	21,825,366	-	-	-	-	99,553	-	93,000	-	148,872	572,429
Roads, highways, and bridges	-	-	-	-	-	-	-	-	-	-	22,391
Health, welfare, and community development	-	-	-	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	5,623,323	-	-	-	-	-	7,275,200
<b>Total expenditures</b>	<b>24,181,784</b>	<b>5,914,440</b>	<b>1,048</b>	<b>-</b>	<b>5,623,323</b>	<b>99,553</b>	<b>-</b>	<b>93,000</b>	<b>-</b>	<b>148,872</b>	<b>9,210,621</b>
Excess (deficiency) of revenues over expenditures	227,022	1,896,189	27,360	-	(2,238,014)	194,147	-	23,207	231,243	(114,759)	(1,801,445)
Other financing sources (uses):											
Transfers in	-	97,669	-	-	3,500,000	-	169,657	-	-	-	901,450
Transfers out	(550,001)	-	-	(1,782,700)	(1,265,629)	-	-	-	(231,243)	-	-
<b>Total other financing sources (uses)</b>	<b>(550,001)</b>	<b>97,669</b>	<b>-</b>	<b>(1,782,700)</b>	<b>2,234,371</b>	<b>-</b>	<b>169,657</b>	<b>-</b>	<b>(231,243)</b>	<b>-</b>	<b>901,450</b>
<b>Net change in fund balances</b>	<b>(322,979)</b>	<b>1,993,858</b>	<b>27,360</b>	<b>(1,782,700)</b>	<b>(3,643)</b>	<b>194,147</b>	<b>169,657</b>	<b>23,207</b>	<b>-</b>	<b>(114,759)</b>	<b>(899,995)</b>
Fund balances – beginning of year	13,701,651	4,935,218	16,036	1,889,244	3,521,094	422,520	22,153	16,759	-	337,559	5,039,728
Fund balances – end of year	\$ 13,378,672	6,929,076	43,396	106,544	3,517,451	616,667	191,810	39,966	-	222,800	4,139,733

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Special Revenue Funds

Year Ended December 31, 2020

	<u>Homeless Assistance</u>	<u>Inmate Security</u>	<u>Law Enforcement</u>	<u>Park</u>	<u>Prosecuting Attorney</u>	<u>Recorder Fees</u>	<u>Recorder Technology</u>	<u>Sewer</u>	<u>Special Road and Bridge</u>	<u>911 System</u>	<u>Total</u>
Revenues:											
Taxes:											
Property taxes	\$ -	-	-	15,002,835	-	-	-	-	10,009,787	-	25,012,622
Sales taxes	-	-	-	-	-	-	-	-	-	2,249,413	26,108,068
Other taxes	-	-	-	-	-	-	-	-	1,116,047	-	1,116,047
Licenses and permits	-	-	-	-	-	-	-	-	337,439	-	629,446
Intergovernmental	-	-	5,885	25,000	185,991	-	-	-	-	-	12,204,233
Charges for services	392,110	153,055	2,689	203,308	-	276,263	164,879	31,587	-	-	8,623,635
Fines and forfeitures	-	2,674	9,656	-	-	-	-	-	-	-	82,076
Interest	1,556	-	-	-	1,384	804	-	132	-	-	109,415
Miscellaneous	-	-	-	129,298	-	4,059	-	-	24,374	-	162,274
Total revenues	<u>393,666</u>	<u>155,729</u>	<u>18,230</u>	<u>15,360,441</u>	<u>187,375</u>	<u>281,126</u>	<u>164,879</u>	<u>31,719</u>	<u>11,487,647</u>	<u>2,249,413</u>	<u>74,047,816</u>
Expenditures:											
Current:											
General government	135,631	-	-	-	184,531	220,721	97,348	-	-	-	10,250,738
Public safety	-	582	-	-	-	-	-	-	-	3,040,410	25,780,212
Roads, highways, and bridges	-	-	-	-	-	-	-	-	9,990,943	-	10,013,334
Health, welfare, and community development	-	-	-	-	-	-	-	50,059	-	-	50,059
Culture and recreation	-	-	1,333	10,531,455	-	-	-	-	-	-	23,431,311
Total expenditures	<u>135,631</u>	<u>582</u>	<u>1,333</u>	<u>10,531,455</u>	<u>184,531</u>	<u>220,721</u>	<u>97,348</u>	<u>50,059</u>	<u>9,990,943</u>	<u>3,040,410</u>	<u>69,525,654</u>
Excess (deficiency) of revenues over (under) expenditures	<u>258,035</u>	<u>155,147</u>	<u>16,897</u>	<u>4,828,986</u>	<u>2,844</u>	<u>60,405</u>	<u>67,531</u>	<u>(18,340)</u>	<u>1,496,704</u>	<u>(790,997)</u>	<u>4,522,162</u>
Other financing sources (uses):											
Transfers in	-	-	-	-	-	-	-	-	-	1,031,243	5,700,019
Transfers out	-	-	-	(4,358,450)	-	-	-	-	(4,140,140)	-	(12,328,163)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,358,450)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,140,140)</u>	<u>1,031,243</u>	<u>(6,628,144)</u>
Net change in fund balances	<u>258,035</u>	<u>155,147</u>	<u>16,897</u>	<u>470,536</u>	<u>2,844</u>	<u>60,405</u>	<u>67,531</u>	<u>(18,340)</u>	<u>(2,643,436)</u>	<u>240,246</u>	<u>(2,105,982)</u>
Fund balances – beginning of year	310,819	230,789	22,348	6,153,567	407,672	172,678	34,811	164,154	9,225,296	119,671	46,743,767
Fund balances – end of year	<u>\$ 568,854</u>	<u>385,936</u>	<u>39,245</u>	<u>6,624,103</u>	<u>410,516</u>	<u>233,083</u>	<u>102,342</u>	<u>145,814</u>	<u>6,581,860</u>	<u>359,917</u>	<u>44,637,785</u>

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Anti-Crime Sales Tax Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Taxes:					
Sales taxes	\$ 24,711,000	-	24,711,000	24,057,011	(653,989)
Total taxes	<u>24,711,000</u>	<u>-</u>	<u>24,711,000</u>	<u>24,057,011</u>	<u>(653,989)</u>
Intergovernmental:					
Federal grants	-	358,081	358,081	405,790	47,709
Local governments	-	1,300	1,300	1,300	-
Total intergovernmental	<u>-</u>	<u>359,381</u>	<u>359,381</u>	<u>407,090</u>	<u>47,709</u>
Interest	45,000	-	45,000	118,327	73,327
Miscellaneous	-	-	-	(31,575)	(31,575)
Total revenues	<u>24,756,000</u>	<u>359,381</u>	<u>25,115,381</u>	<u>24,550,853</u>	<u>(564,528)</u>
Expenditures:					
Current:					
General government:					
Judicial functions:					
Circuit court	1,079,405	-	1,079,405	704,377	375,028
Family court	2,231,654	40,000	2,271,654	1,608,453	663,201
Total general government	<u>3,311,059</u>	<u>40,000</u>	<u>3,351,059</u>	<u>2,312,830</u>	<u>1,038,229</u>
Public safety:					
Divisions of administration:					
Corrections department	3,014,897	(1,142)	3,013,755	2,499,800	513,955
Detention center-population control	1,123,927	1,142	1,125,069	679,756	445,313
Prosecuting attorney:					
Anti-violence	1,096,399	(23,722)	1,072,677	998,646	74,031
COMBAT administration	1,277,969	(13,640)	1,264,329	971,192	293,137
COMBAT crime prevention	2,319,412	(40,000)	2,279,412	2,152,393	127,019
COMBAT grant match	1,489,977	-	1,489,977	1,333,789	156,188

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Anti-Crime Sales Tax Fund

Year Ended December 31, 2020

	<b>Original Budget</b>	<b>Revisions</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget – Positive (Negative)</b>
COMBAT treatment	\$ 4,138,825	-	4,138,825	3,853,054	285,771
Criminal prosecution	2,621,256	(3,144)	2,618,112	2,355,840	262,272
Deferred prosecution	1,616,967	(157,748)	1,459,219	612,057	847,162
Drug Abatement Response Team - 2019/20	-	186,969	186,969	151,358	35,611
Drug Awareness Resistance Education	1,655,530	(150,000)	1,505,530	1,242,174	263,356
Drug task force - JAG - 2020/21	-	493,081	493,081	249,087	243,994
Gang Intel	-	-	-	53	(53)
Kansas City police department	2,621,256	-	2,621,256	2,621,256	-
Jackson County Drug Task Force	2,621,256	(158,700)	2,462,556	1,914,381	548,175
Multi-jurisdictional task force - 2019/20	-	121,946	121,946	121,946	-
Organized crime drug enforcement task force	-	25,000	25,000	21,923	3,077
Sheriff DARE program	-	150,000	150,000	139,363	10,637
Victims of Crime Act - 17-19	-	-	-	(3)	3
Community crime/drug prevention	<u>1,057,803</u>	<u>(331,933)</u>	<u>725,870</u>	<u>697,383</u>	<u>28,487</u>
Total public safety	<u>26,655,474</u>	<u>98,109</u>	<u>26,753,583</u>	<u>22,615,448</u>	<u>4,138,135</u>
Total expenditures	<u>29,966,533</u>	<u>138,109</u>	<u>30,104,642</u>	<u>24,928,278</u>	<u>5,176,364</u>
Excess (deficiency) of revenues over (under) expenditures	(5,210,533)	221,272	(4,989,261)	(377,425)	4,611,836
Other financing sources (uses):					
Transfers out	-	(550,001)	(550,001)	(550,001)	-
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>\$ (5,210,533)</u>	<u>(328,729)</u>	<u>(5,539,262)</u>	<u>(927,426)</u>	<u>4,611,836</u>
Fund balance – beginning of year				13,701,651	
Encumbrances outstanding – beginning of year				(494,965)	
Encumbrances canceled				(168,419)	
Encumbrances outstanding – end of year				<u>1,267,831</u>	
Fund balance – end of year				<u>\$ 13,378,672</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Assessment Reimbursement Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
Revenues:					
Intergovernmental:					
State reimbursements	\$ 899,643	-	899,643	738,742	(160,901)
Total intergovernmental	<u>899,643</u>	<u>-</u>	<u>899,643</u>	<u>738,742</u>	<u>(160,901)</u>
Charges for services:					
Tax assessment fees	6,720,000	-	6,720,000	7,067,983	347,983
Other fees and commissions	4,500	-	4,500	3,904	(596)
Total charges for services	<u>6,724,500</u>	<u>-</u>	<u>6,724,500</u>	<u>7,071,887</u>	<u>347,387</u>
Total revenues	<u>7,624,143</u>	<u>-</u>	<u>7,624,143</u>	<u>7,810,629</u>	<u>186,486</u>
Expenditures:					
Current:					
General government:					
Financial services:					
Assessment department	6,421,084	1,644,498	8,065,582	6,954,344	1,111,238
Nondepartmental:					
Board of equalization	392,216	4,705	396,921	436,368	(39,447)
Employee benefits	206,842	(82,577)	124,265	60,010	64,255
Property damage and liability insurance	50,725	-	50,725	50,725	-
3% state-mandated contingency	1,566,626	(1,566,626)	-	-	-
Contractual services	10,850	-	10,850	-	10,850
Total general government	<u>8,648,343</u>	<u>-</u>	<u>8,648,343</u>	<u>7,501,447</u>	<u>1,146,896</u>
Total expenditures	<u>8,648,343</u>	<u>-</u>	<u>8,648,343</u>	<u>7,501,447</u>	<u>1,146,896</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>(1,024,200)</u>	<u>-</u>	<u>(1,024,200)</u>	309,182	<u>1,333,382</u>
Other financing sources (uses):					
Transfers in	97,669	-	97,669	97,669	-
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$			309,182	<u>-</u>
Fund balance – beginning of year				4,935,218	
Encumbrances outstanding – beginning of year				(27,152)	
Encumbrances canceled				100,173	
Encumbrances outstanding – end of year				<u>1,611,655</u>	
Fund balance – end of year				\$ <u>6,929,076</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Check Collection Fund

Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – (Negative)
Revenues:					
Charges for services:					
Other fees and commissions	\$ 67,700	-	67,700	28,291	(39,409)
Total charges for services	67,700	-	67,700	28,291	(39,409)
Interest	-	-	-	117	117
Total revenues	67,700	-	67,700	28,408	(39,292)
Expenditures:					
Current:					
General government:					
Prosecuting attorney	10,272	-	10,272	1,048	9,224
Total general government	10,272	-	10,272	1,048	9,224
Excess (deficiency) of revenues over (under) expenditures	\$ 57,428	-	57,428	27,360	(30,068)
Fund balance – beginning of year				16,036	
Fund balance – end of year				\$ 43,396	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Collector Fund

Year Ended December 31, 2020

	<b>Original Budget</b>	<b>Revisions</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget – Positive (Negative)</b>
Other financing sources (uses):					
Transfers out	\$ (1,782,700)	-	(1,782,700)	(1,782,700)	-
Excess of revenues and other financing sources over expenditures and other financing uses	<u>\$ (1,782,700)</u>	<u>-</u>	<u>(1,782,700)</u>	(1,782,700)	<u>-</u>
Fund balance – beginning of year				1,889,244	
Encumbrances outstanding – beginning of year				(33,132)	
Encumbrances canceled				33,132	
Encumbrances outstanding – end of year				-	
Fund balance – end of year				<u>\$ 106,544</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Convention/Sports Complex Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Intergovernmental:					
Local governments	\$ 361,140	-	361,140	385,310	24,170
State grants	300,000	-	300,000	3,000,000	2,700,000
Total intergovernmental	<u>661,140</u>	<u>-</u>	<u>661,140</u>	<u>3,385,310</u>	<u>2,724,170</u>
Total revenues	<u>661,140</u>	<u>-</u>	<u>661,140</u>	<u>3,385,310</u>	<u>2,724,170</u>
Expenditures:					
Current:					
Culture and recreation					
Nondepartmental:					
Jackson County Sports Authority	5,688,736	-	5,688,736	5,623,324	65,412
Total culture and recreation	<u>5,688,736</u>	<u>-</u>	<u>5,688,736</u>	<u>5,623,324</u>	<u>65,412</u>
Total expenditures	<u>5,688,736</u>	<u>-</u>	<u>5,688,736</u>	<u>5,623,324</u>	<u>65,412</u>
Deficiency of revenues under expenditures	(5,027,596)	-	(5,027,596)	(2,238,014)	2,789,582
Other financing sources (uses):					
Transfers in	3,500,000	-	3,500,000	3,500,000	-
Transfers out	<u>(1,255,342)</u>	<u>-</u>	<u>(1,255,342)</u>	<u>(1,265,629)</u>	<u>(10,287)</u>
Excess of revenues and other financing sources over expenditures and other financing uses	<u>\$ (2,782,938)</u>	<u>-</u>	<u>(2,782,938)</u>	(3,643)	<u>2,779,295</u>
Fund balance – beginning of year				<u>3,521,094</u>	
Fund balance – end of year				<u>\$ 3,517,451</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

County Sheriff Revolving Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Licenses and permits:					
Gun permits	\$ 106,000	-	106,000	292,007	186,007
Total licenses and permits	106,000	-	106,000	292,007	186,007
Interest	8,000	-	8,000	1,693	(6,307)
Total revenues	<u>114,000</u>	<u>-</u>	<u>114,000</u>	<u>293,700</u>	<u>179,700</u>
Expenditures:					
Current:					
Public safety:					
Sheriff	199,476	-	199,476	99,553	99,923
Total public safety	199,476	-	199,476	99,553	99,923
Total expenditures	<u>199,476</u>	<u>-</u>	<u>199,476</u>	<u>99,553</u>	<u>99,923</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>(85,476)</u>	<u>-</u>	<u>(85,476)</u>	194,147	<u>279,623</u>
Fund balance – beginning of year				422,520	
Encumbrances outstanding – beginning of year				(100)	
Encumbrances outstanding – end of year				<u>100</u>	
Fund balance – end of year				\$ <u>616,667</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Domestic Abuse Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Charges for services:					
Recording fees	\$ 54,000	-	54,000	46,400	(7,600)
Total charges for services	<u>54,000</u>	<u>-</u>	<u>54,000</u>	<u>46,400</u>	<u>(7,600)</u>
Fines and forfeitures:					
Court costs	101,000	-	101,000	69,745	(31,255)
Total fines and forfeitures	<u>101,000</u>	<u>-</u>	<u>101,000</u>	<u>69,745</u>	<u>(31,255)</u>
Interest	-	-	-	62	62
Total revenues	<u>155,000</u>	<u>-</u>	<u>155,000</u>	<u>116,207</u>	<u>(38,793)</u>
Expenditures:					
Current:					
General government:					
Domestic abuse program	168,461	-	168,461	93,000	75,461
Total general government	<u>168,461</u>	<u>-</u>	<u>168,461</u>	<u>93,000</u>	<u>75,461</u>
Total expenditures	<u>168,461</u>	<u>-</u>	<u>168,461</u>	<u>93,000</u>	<u>75,461</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>(13,461)</u>	<u>-</u>	<u>(13,461)</u>	23,207	<u>36,668</u>
Fund balance – beginning of year				<u>16,759</u>	
Fund balance – end of year				\$ <u><u>39,966</u></u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Grant Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
Revenues:					
Intergovernmental:					
State grants	\$ -	441,559	441,559	192,349	(249,210)
Federal grants	-	1,713,686	1,713,686	7,216,827	5,503,141
Total intergovernmental	-	2,155,245	2,155,245	7,409,176	5,253,931
Total revenues	-	2,155,245	2,155,245	7,409,176	5,253,931
Expenditures:					
Current:					
General government:					
Judicial functions:					
Juvenile Court Diversion Program 2019/20	-	336,934	336,934	78,521	258,413
Juvenile Court Diversion Program 2020/21	-	315,559	315,559	83,661	231,898
Disproportionate Minority Contact Coordinator	-	132,381	132,381	71,088	61,293
Family Drug Court Program 2012/20	-	108,694	108,694	14,209	94,485
Gender Tracker 2018-20	-	108,216	108,216	53,357	54,859
Juvenile Justice Program 2019/20	-	10,942	10,942	10,942	-
Juvenile Justice Assistance 2020/21	-	16,000	16,000	5,016	10,984
Prosecuting Attorney:					
Drug Abatement Response Team	-	315,859	315,859	151,290	164,569
High Intensity Drug Traffic 2019/20	-	79,300	79,300	79,300	-
High Intensity Drug Traffic 2020/21	-	82,500	82,500	800	81,700
Innovative Prosecution Solutions for Combatting Viol	-	340,000	340,000	-	340,000
JCPA - Special Assitant US Attorney	-	247,236	247,236	-	247,236
Justice Assistance Grant 2017	-	46,829	46,829	47,435	(606)
Justice Assistance Grant 2018	-	130,993	130,993	32,491	98,502
Justice Assistance Grant 2019	-	666,689	666,689	-	666,689
Victims of Crime Act	-	898,557	898,557	411,352	487,205
Violence Against Women	-	535,566	535,566	237,066	298,500
Total general government	-	4,372,255	4,372,255	1,276,528	3,095,727
Public safety:					
Sheriff:					
Cornovirus Emergency Supplemental	-	58,008	58,008	56,484	1,524
DWI Saturation Enforcement 2019/20	-	14,103	14,103	10,603	3,500

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Grant Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
DWI Saturation Enforcement 2020/21	\$ -	-	-	3,785	(3,785)
DWI / Traffic Unit Salary 2018/19	-	-	-	14,658	(14,658)
Hazardous Moving Violations Enforcement 2019/20	-	15,068	15,068	-	15,068
MoWIN 2019/20	-	124,903	124,903	44,947	79,956
MoWIN 2020/21	-	-	-	26,709	(26,709)
Traffic Unit 2019/20	-	470,364	470,364	390,084	80,280
Traffic Unit 2020/21	-	515,821	515,821	65,130	450,691
Total public safety	<u>-</u>	<u>1,198,267</u>	<u>1,198,267</u>	<u>612,400</u>	<u>585,867</u>
Health, welfare, and community development:					
Emergency Mgmt Performance	-	113,140	113,140	31,220	81,920
Fall 2019 Training	-	3,000	3,000	-	3,000
FEMA Levasy	-	13,329	13,329	8,540	4,789
Self Assessment & Verification Audit of Standard 1	-	2,000	2,000	-	2,000
Total health, welfare, and community development	<u>-</u>	<u>131,469</u>	<u>131,469</u>	<u>39,760</u>	<u>91,709</u>
Culture and Recreation:					
Greenwood Conservation	-	18,200	18,200	-	18,200
Little Blue Trace Trail	-	380,667	380,667	552,372	(171,705)
Longview Lake Trail	-	52,683	52,683	-	52,683
Preserve & Improve the Blue River Glade	-	88,588	88,588	-	88,588
Rock Island Railroad Multi-Use Path	-	330,856	330,856	203,593	127,263
Total culture and recreation	<u>-</u>	<u>870,994</u>	<u>870,994</u>	<u>755,965</u>	<u>115,029</u>
Total expenditures	<u>-</u>	<u>6,572,985</u>	<u>6,572,985</u>	<u>2,684,653</u>	<u>3,888,332</u>
Excess (deficiency) of revenues over (under) expenditures	-	(4,417,740)	(4,417,740)	4,724,523	9,142,263
Other financing sources:					
Transfers in	<u>-</u>	<u>901,450</u>	<u>901,450</u>	<u>901,450</u>	<u>-</u>
Excess (deficiency) of revenues and other other financing sources over (under) expenditures	<u>\$ -</u>	<u>(3,516,290)</u>	<u>(3,516,290)</u>	<u>5,625,973</u>	<u>9,142,263</u>
Fund balance – beginning of year				5,039,728	
Encumbrances outstanding – beginning of year				(9,901,270)	
Encumbrances canceled				18,082	
Encumbrances outstanding – end of year				<u>3,357,220</u>	
Fund balance – end of year				\$ <u>4,139,733</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Homeless Assistance Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Charges for services:					
Recording fees	\$ 326,000	-	326,000	392,110	66,110
Total charges for services	<u>326,000</u>	<u>-</u>	<u>326,000</u>	<u>392,110</u>	<u>66,110</u>
Interest	4,000	-	4,000	1,556	(2,444)
Total revenues	<u>330,000</u>	<u>-</u>	<u>330,000</u>	<u>393,666</u>	<u>63,666</u>
Expenditures:					
Current:					
General government:					
Nondepartmental:					
Housing resource commission	314,000	-	314,000	134,418	179,582
Total general government	<u>314,000</u>	<u>-</u>	<u>314,000</u>	<u>134,418</u>	<u>179,582</u>
Total expenditures	<u>314,000</u>	<u>-</u>	<u>314,000</u>	<u>134,418</u>	<u>179,582</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>16,000</u>	<u>-</u>	<u>16,000</u>	259,248	<u>243,248</u>
Fund balance – beginning of year				310,819	
Encumbrances outstanding – beginning of year				(1,250)	
Encumbrances outstanding – end of year				<u>37</u>	
Fund balance – end of year				\$ <u>568,854</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Inmate Security Fund

Year Ended December 31, 2020

	<b>Original Budget</b>	<b>Revisions</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget – Positive (Negative)</b>
Revenues:					
Charges for services:					
Other fees and commissions	\$ 131,000	-	131,000	153,055	22,055
Total charges for services	<u>131,000</u>	<u>-</u>	<u>131,000</u>	<u>153,055</u>	<u>22,055</u>
Fines and forfeitures:					
Court costs	7,000	-	7,000	2,674	(4,326)
Total fines and forfeitures	<u>7,000</u>	<u>-</u>	<u>7,000</u>	<u>2,674</u>	<u>(4,326)</u>
Total revenues	<u>138,000</u>	<u>-</u>	<u>138,000</u>	<u>155,729</u>	<u>17,729</u>
Expenditures:					
Current:					
Public safety:					
Corrections	146,000	-	146,000	146,000	-
Total public safety	<u>-</u>	<u>-</u>	<u>-</u>	<u>146,000</u>	<u>(146,000)</u>
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>146,000</u>	<u>(146,000)</u>
Excess of revenues over expenditures	\$ <u>138,000</u>	<u>-</u>	<u>138,000</u>	9,729	<u>128,271</u>
Fund balance – beginning of year				230,789	
Encumbrances outstanding – beginning of year				(10,844)	
Encumbrances canceled				10,262	
Encumbrances outstanding – end of year				<u>146,000</u>	
Fund balance – end of year				\$ <u>385,936</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Law Enforcement Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Charges for services:					
Other fees and commissions	\$ 32,000	-	32,000	2,689	(29,311)
Total charges for services	<u>32,000</u>	<u>-</u>	<u>32,000</u>	<u>2,689</u>	<u>(29,311)</u>
Fines and forfeitures:					
Court costs	15,400	-	15,400	9,657	(5,743)
Total fines and forfeitures	<u>15,400</u>	<u>-</u>	<u>15,400</u>	<u>9,657</u>	<u>(5,743)</u>
Intergovernmental:					
State reimbursements	6,900	-	6,900	5,885	(1,015)
Total intergovernmental	<u>6,900</u>	<u>-</u>	<u>6,900</u>	<u>5,885</u>	<u>(1,015)</u>
Total revenues	<u>54,300</u>	<u>-</u>	<u>54,300</u>	<u>18,231</u>	<u>(36,069)</u>
Expenditures:					
Current:					
Culture and recreation:					
Operations:					
Park safety/interpretation	1,333	-	1,333	1,333	-
Total culture and recreation	<u>1,333</u>	<u>-</u>	<u>1,333</u>	<u>1,333</u>	<u>-</u>
Total expenditures	<u>2,666</u>	<u>-</u>	<u>2,666</u>	<u>2,666</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>51,634</u>	<u>-</u>	<u>51,634</u>	15,565	<u>(36,069)</u>
Fund balance – beginning of year				22,348	
Encumbrances canceled				1,332	
Encumbrances outstanding – end of year				<u>-</u>	
Fund balance – end of year				\$ <u>39,245</u>	

# JACKSON COUNTY, MISSOURI

## Schedule of Revenues, Expenditures and Changes in Fund Balance

### Budget and Actual (Budgetary Basis)

#### Park Fund

Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
<b>Revenues:</b>					
<b>Taxes:</b>					
Property taxes	\$ 15,523,866	-	15,523,866	15,002,835	(521,031)
Total taxes	<u>15,523,866</u>	<u>-</u>	<u>15,523,866</u>	<u>15,002,835</u>	<u>(521,031)</u>
<b>Charges for services:</b>					
Park fees	30,000	-	30,000	15,843	(14,157)
Leases and rental charges	205,000	-	205,000	187,465	(17,535)
Total charges for services	<u>235,000</u>	<u>-</u>	<u>235,000</u>	<u>203,308</u>	<u>(31,692)</u>
Local government	-	25,000	25,000	25,000	-
Miscellaneous	1,000	48,328	49,328	129,298	79,970
Total revenues	<u>15,759,866</u>	<u>73,328</u>	<u>15,833,194</u>	<u>15,360,441</u>	<u>(472,753)</u>
<b>Expenditures:</b>					
<b>Current:</b>					
<b>Nondepartmental:</b>					
Employee benefits	182,730	(96,209)	86,521	66,754	19,767
Property damage and liability insurance	376,046	-	376,046	376,046	-
Contractual services	39,200	-	39,200	39,100	100
Total general government	<u>597,976</u>	<u>(96,209)</u>	<u>501,767</u>	<u>481,900</u>	<u>19,867</u>
<b>Culture and recreation:</b>					
<b>Operations:</b>					
Office of the Director – Parks	1,085,381	20,631	1,106,012	989,974	116,038
Park operations	4,964,744	46,862	5,011,606	4,329,283	682,323
Heritage programs	901,527	(1,613)	899,914	789,430	110,484
Park safety and interpretation	1,568,102	22,072	1,590,174	921,534	668,640
Equipment service center	510,146	26,195	536,341	487,644	48,697
Construction services	965,000	169,739	1,134,739	991,955	142,784
Special recreation program	340,177	-	340,177	225,918	114,259
Special events	-	50,000	50,000	50,000	-
Natural resources	600,684	(8,550)	592,134	486,051	106,083
<b>Nondepartmental:</b>					
Rock Island Railroad Corridor	659,684	13,565	673,249	296,268	376,981
Total culture and recreation	<u>11,595,445</u>	<u>338,901</u>	<u>11,934,346</u>	<u>9,568,057</u>	<u>2,366,289</u>
Total expenditures	<u>12,193,421</u>	<u>242,692</u>	<u>12,436,113</u>	<u>10,049,957</u>	<u>2,386,156</u>
Excess (deficiency) of revenues over (under) expenditures	3,566,445	(169,364)	3,397,081	5,310,484	1,913,403
<b>Other financing sources (uses):</b>					
Transfers in	-	(7,553)	(7,553)	-	7,553
Transfers out	(4,333,568)	(25,165)	(4,358,733)	(4,358,450)	283
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>\$ (767,123)</u>	<u>(202,082)</u>	<u>(969,205)</u>	952,034	<u>1,921,239</u>
Fund balance – beginning of year				6,153,567	
Encumbrances outstanding – beginning of year				(656,473)	
Encumbrances canceled				8,283	
Encumbrances outstanding – end of year				<u>166,692</u>	
Fund balance – end of year				<u>\$ 6,624,103</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Recorder Fees Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Charges for services:					
Recording fees	\$ 235,000	-	235,000	276,263	41,263
Total charges for services	235,000	-	235,000	276,263	41,263
Interest	2,000	-	2,000	804	(1,196)
Miscellaneous	-	-	-	4,059	4,059
Total revenues	<u>237,000</u>	<u>-</u>	<u>237,000</u>	<u>281,126</u>	<u>44,126</u>
Expenditures:					
Current:					
General government:					
Financial services:					
Records center	280,371	-	280,371	223,941	56,430
Total general government	280,371	-	280,371	223,941	56,430
Total expenditures	<u>280,371</u>	<u>-</u>	<u>280,371</u>	<u>223,941</u>	<u>56,430</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>(43,371)</u>	<u>-</u>	<u>(43,371)</u>	<u>57,185</u>	<u>100,556</u>
Fund balance – beginning of year				<u>172,678</u>	
Encumbrances outstanding – end of year				<u>3,220</u>	
Fund balance – end of year				\$ <u><u>233,083</u></u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Recorder Technology Fund

Year Ended December 31, 2020

	<b>Original Budget</b>	<b>Revisions</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget – Positive (Negative)</b>
Revenues:					
Charges for services:					
Other fees and commissions	\$ 134,500	-	134,500	164,879	30,379
Total charges for services	<u>134,500</u>	<u>-</u>	<u>134,500</u>	<u>164,879</u>	<u>30,379</u>
Total revenues	<u>134,500</u>	<u>-</u>	<u>134,500</u>	<u>164,879</u>	<u>30,379</u>
Expenditures:					
Current:					
General government:					
Financial services:					
Records department	131,288	-	131,288	97,348	33,940
Total general government	<u>131,288</u>	<u>-</u>	<u>131,288</u>	<u>97,348</u>	<u>33,940</u>
Total expenditures	<u>131,288</u>	<u>-</u>	<u>131,288</u>	<u>97,348</u>	<u>33,940</u>
Excess (deficiency) of revenues over (under) expenditures	\$ 3,212	-	3,212	67,531	64,319
Fund balance – beginning of year				<u>34,811</u>	
Fund balance – end of year				<u>\$ 102,342</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Sewer Fund

Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Revenues:					
Charges for services:					
Other fees and commissions	\$ 33,000	-	33,000	31,587	(1,413)
Total charges for services	33,000	-	33,000	31,587	(1,413)
Interest	-	-	-	132	132
Total revenues	33,000	-	33,000	31,719	(1,281)
Expenditures:					
Current:					
Health, welfare, and community development:					
Operations:					
Sewer department	125,699	-	125,699	50,174	75,525
Total health, welfare, and community development	125,699	-	125,699	50,174	75,525
Total expenditures	125,699	-	125,699	50,174	75,525
Excess (deficiency) of revenues over (under) expenditures	\$ (92,699)	-	(92,699)	(18,455)	74,244
Fund balance – beginning of year				164,154	
Encumbrances outstanding – beginning of year				(415)	
Encumbrances canceled				416	
Encumbrances outstanding – end of year				114	
Fund balance – end of year				\$ 145,814	

# JACKSON COUNTY, MISSOURI

## Schedule of Revenues, Expenditures and Changes in Fund Balance

### Budget and Actual (Budgetary Basis)

#### Special Road and Bridge Fund

Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 10,267,661	-	10,267,661	10,009,787	(257,874)
Other state collected taxes	1,054,000	-	1,054,000	1,116,047	62,047
Total taxes	11,321,661	-	11,321,661	11,125,834	(195,827)
Charges for services:					
Other fees and commissions	369,000	-	369,000	337,439	(31,561)
Total charges for services	369,000	-	369,000	337,439	(31,561)
Miscellaneous	-	7,408	7,408	24,374	16,966
Total revenues	11,690,661	7,408	11,698,069	11,487,647	(210,422)
Expenditures:					
Current:					
General government:					
Nondepartmental:					
Employee benefits	130,448	-	130,448	8,528	121,920
Property damage and liability insurance	611,001	-	611,001	611,001	-
Automobiles	368,096	142,420	510,516	510,516	-
Radio/Communication Equipment	105,465	(33,660)	71,805	54,051	17,754
Other Equipment	388,040	(108,760)	279,280	269,617	9,663
Contractual services	39,200	-	39,200	39,100	100
Total general government	1,642,250	-	1,642,250	1,492,813	149,437
Road, highways, and bridges:					
Operations:					
Office of the director – public works	384,058	(300)	383,758	303,195	80,563
Engineering	777,548	4,117	781,665	675,261	106,404
Development	416,458	300	416,758	294,910	121,848
Road and bridge maintenance	7,997,287	3,291	8,000,578	6,845,430	1,155,148
Public works special projects	520,000	-	520,000	465,926	54,074
Total roads, highways, and bridges	10,095,351	7,408	10,102,759	8,584,722	1,518,037
Total expenditures	11,737,601	7,408	11,745,009	10,077,535	1,667,474
Excess (deficiency) of revenues over (under) expenditures	(46,940)	-	(46,940)	1,410,112	1,457,052
Other financing sources (uses):					
Transfers out	(4,151,745)	-	(4,151,745)	(4,140,140)	11,605
Total other financing sources	(4,151,745)	-	(4,151,745)	(4,140,140)	11,605
Net change in fund balances	\$ (4,198,685)	-	(4,198,685)	(2,730,028)	1,468,657
Fund balance – beginning of year				9,225,296	
Encumbrances outstanding – beginning of year				(433,417)	
Encumbrances canceled				(35,404)	
Encumbrances outstanding – end of year				555,412	
Fund balance – end of year				\$ 6,581,859	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

911 System Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Taxes:					
Sales taxes	\$ 1,987,610	-	1,987,610	2,249,413	261,803
Total taxes	<u>1,987,610</u>	<u>-</u>	<u>1,987,610</u>	<u>2,249,413</u>	<u>261,803</u>
Total revenues	<u>1,987,610</u>	<u>-</u>	<u>1,987,610</u>	<u>2,249,413</u>	<u>261,803</u>
Expenditures:					
Current:					
General government:					
Nondepartmental:					
Emergency telephone systems	2,466,025	800,000	3,266,025	3,016,250	249,775
Total expenditures	<u>2,466,025</u>	<u>800,000</u>	<u>3,266,025</u>	<u>3,016,250</u>	<u>249,775</u>
Excess (deficiency) of revenues over (under) expenditures	\$ <u>(478,415)</u>	<u>(800,000)</u>	<u>(1,278,415)</u>	(766,837)	<u>511,578</u>
Other financing sources:					
Transfers in	405,000	800,000	1,205,000	1,031,243	(173,757)
Excess (deficiency) of revenues and other other financing sources over (under) expenditures	\$ <u>(73,415)</u>	<u>-</u>	<u>(73,415)</u>	264,406	<u>337,821</u>
Fund balance – beginning of year				119,671	
Encumbrances outstanding – beginning of year				(24,160)	
Encumbrances outstanding – end of year				-	
Fund balance – end of year				\$ <u>359,917</u>	

**JACKSON COUNTY, MISSOURI**

NONMAJOR

DEBT SERVICE FUNDS

**Longview/Blue Springs Lakes Fund** is used to account for the repayment of debt owed for improvements to Longview and Blue Springs reservoirs.

**Public Facilities Authority Fund** is used to account for the debt of the not-for-profit corporation established to acquire or construct facilities and infrastructure by issuance of leasehold bonds.

**Special Obligation Bond Debt Service Fund** is used to account for the repayment of debt owed for special obligation bonds.

**Sports Complex/Parks Fund** is used to account for the debt from the issuance of leasehold bonds used to renovate and improve facilities and infrastructure at the Truman Sports Complex and Fleming Park.

**JACKSON COUNTY, MISSOURI**

Combining Balance Sheet

Nonmajor Governmental Funds

Debt Service Funds

December 31, 2020

<b>Assets</b>	<b>Longview/ Blue Springs Lakes</b>	<b>Public Facilities Authority</b>	<b>Special Obligation Bond</b>	<b>Sports Complex/ Parks</b>	<b>Total</b>
Assets:					
Restricted assets:					
Cash and cash equivalents	\$ -	7	2,431,261	24	2,431,292
Intergovernmental receivable	-	-	34,710	-	34,710
Accrued interest	-	-	9	11	20
Total assets	\$ <u>-</u>	<u>7</u>	<u>2,465,980</u>	<u>35</u>	<u>2,466,022</u>
<b>Fund Balance</b>					
Fund balance:					
Restricted:					
Debt service	\$ -	7	2,465,980	35	2,466,022
Total fund balance	\$ <u>-</u>	<u>7</u>	<u>2,465,980</u>	<u>35</u>	<u>2,466,022</u>

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Debt Service Funds

Year Ended December 31, 2020

	<b>Longview/ Blue Springs Lakes</b>	<b>Public Facilities Authority</b>	<b>Special Obligation Bond</b>	<b>Sports Complex/ Parks</b>	<b>Total</b>
Revenues:					
Intergovernmental	\$ -	-	1,537,231	-	1,537,231
Interest	-	8	2,358	1,971	4,337
Total revenues	<u>-</u>	<u>8</u>	<u>1,539,589</u>	<u>1,971</u>	<u>1,541,568</u>
Expenditures:					
Debt service:					
Principal retirement	359,606	1,085,000	7,845,000	896,236	10,185,842
Interest and fiscal charges	283,087	58,250	4,489,091	1,305,764	6,136,192
Bond issuance cost	-	-	89,087	-	89,087
Payment to bond escrow agent	-	-	252,268	-	252,268
Total expenditures	<u>642,693</u>	<u>1,143,250</u>	<u>12,675,446</u>	<u>2,202,000</u>	<u>16,663,389</u>
Deficiency of revenues under expenditures	<u>(642,693)</u>	<u>(1,143,242)</u>	<u>(11,135,857)</u>	<u>(2,200,029)</u>	<u>(15,121,821)</u>
Other financing sources (uses):					
Issuance of debt	-	-	4,060,000	-	4,060,000
Premium on bond issuance	-	-	133,696	-	133,696
Payment to bond escrow agent	-	-	(4,193,696)	-	(4,193,696)
Transfers in	642,693	10,441	12,012,236	1,265,629	13,930,999
Transfers out	-	(1,799,482)	-	-	(1,799,482)
Total other financing sources	<u>642,693</u>	<u>(1,789,041)</u>	<u>12,012,236</u>	<u>1,265,629</u>	<u>12,131,517</u>
Net change in fund balances	-	(2,932,283)	876,379	(934,400)	(2,990,304)
Fund balance – beginning of year	<u>-</u>	<u>2,932,290</u>	<u>1,589,601</u>	<u>934,435</u>	<u>5,456,326</u>
Fund balance – end of year	<u>\$ -</u>	<u>7</u>	<u>2,465,980</u>	<u>35</u>	<u>2,466,022</u>

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Longview/Blue Springs Lakes Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
Expenditures:					
Current:					
Debt service:					
Principal retirement	\$ 359,606	-	359,606	359,605	1
Interest and fiscal charges	283,088	-	283,088	283,088	-
Total debt service	<u>642,694</u>	<u>-</u>	<u>642,694</u>	<u>642,693</u>	<u>1</u>
Total expenditures	<u>642,694</u>	<u>-</u>	<u>642,694</u>	<u>642,693</u>	<u>1</u>
Excess (deficiency) of revenues over (under) expenditures	(642,694)	-	(642,694)	(642,693)	1
Other financing sources:					
Transfers in	<u>642,694</u>	<u>-</u>	<u>642,694</u>	<u>642,693</u>	<u>(1)</u>
Excess of revenues and other financing sources over expenditures	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance – beginning of year				<u>-</u>	
Fund balance – end of year				<u>\$ -</u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Public Facilities Authority Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Interest	\$ -	-	-	8	8
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>8</u>	<u>8</u>
Expenditures:					
Current:					
Debt service:					
Principal retirement	1,085,000	-	1,085,000	1,085,000	-
Interest and fiscal charges	<u>58,300</u>	<u>-</u>	<u>58,300</u>	<u>58,250</u>	<u>50</u>
Total debt service	<u>1,143,300</u>	<u>-</u>	<u>1,143,300</u>	<u>1,143,250</u>	<u>50</u>
Total expenditures	<u>1,143,300</u>	<u>-</u>	<u>1,143,300</u>	<u>1,143,250</u>	<u>50</u>
Excess (deficiency) of revenues over (under) expenditures	(1,143,300)	-	(1,143,300)	(1,143,242)	58
Other financing sources (uses):					
Transfers in	20,000	-	20,000	10,441	(9,559)
Transfers out	<u>(1,799,483)</u>	<u>-</u>	<u>(1,799,483)</u>	<u>(1,799,482)</u>	<u>1</u>
Excess of revenues and other financing sources over expenditures and other financing uses	<u>\$ (2,922,783)</u>	<u>-</u>	<u>(2,922,783)</u>	<u>(2,932,283)</u>	<u>(9,500)</u>
Fund balance – beginning of year				<u>2,932,290</u>	
Fund balance – end of year				<u>\$ <u>7</u></u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Special Obligation Bond (Debt Service) Fund

Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Final Budget – Positive (Negative)
Revenues:					
Intergovernmental:					
Local governments	\$ 1,401,272	-	1,401,272	1,401,272	-
Federal grants	100,628	-	100,628	135,960	35,332
Total intergovernmental	1,501,900	-	1,501,900	1,537,232	35,332
Interest	8,000	-	8,000	2,358	(5,642)
Total revenues	1,509,900	-	1,509,900	1,539,590	29,690
Expenditures:					
Current:					
Debt service:					
Principal retirement	8,245,000	-	8,245,000	7,845,000	400,000
Interest and fiscal charges	4,489,443	-	4,489,443	4,489,091	352
Bond issuance cost	-	-	-	89,087	(89,087)
Payment to bond escrow agent	-	-	-	252,268	(252,268)
Total debt service	12,734,443	-	12,734,443	12,675,446	58,997
Total expenditures	12,734,443	-	12,734,443	12,675,446	58,997
Excess (deficiency) of revenues over (under) expenditures	(11,224,543)	-	(11,224,543)	(11,135,856)	88,687
Other financing sources (uses):					
Issuance of debt	-	-	-	4,060,000	4,060,000
Premium on bond issuance	-	-	-	133,696	133,696
Payment to bond escrow agent	-	-	-	(4,193,696)	(4,193,696)
Transfers in	12,364,701	-	12,364,701	12,012,235	(352,466)
Excess of revenues and other financing sources over expenditures and other financing uses	\$ 1,140,158	-	1,140,158	876,379	(263,779)
Fund balance – beginning of year				1,589,601	
Fund balance – end of year				\$ 2,465,980	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Sports Complex/Parks Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
Revenues:					
Interest	\$ 8,000	-	8,000	1,970	(6,030)
Total revenues	<u>8,000</u>	<u>-</u>	<u>8,000</u>	<u>1,970</u>	<u>(6,030)</u>
Expenditures:					
Current:					
Debt service:					
Principal retirement	896,236	-	896,236	896,236	-
Interest and fiscal charges	1,305,814	-	1,305,814	1,305,763	51
Total debt service	<u>2,202,050</u>	<u>-</u>	<u>2,202,050</u>	<u>2,201,999</u>	<u>51</u>
Total expenditures	<u>2,202,050</u>	<u>-</u>	<u>2,202,050</u>	<u>2,201,999</u>	<u>51</u>
Excess (deficiency) of revenues over (under) expenditures	(2,194,050)	-	(2,194,050)	(2,200,029)	(5,979)
Other financing sources:					
Transfers in	<u>1,255,342</u>	<u>-</u>	<u>1,255,342</u>	<u>1,265,629</u>	<u>10,287</u>
Excess of revenues and other financing sources over expenditures	\$ <u>(938,708)</u>	<u>-</u>	<u>(938,708)</u>	<u>(934,400)</u>	<u>4,308</u>
Fund balance – beginning of year				<u>934,435</u>	
Fund balance – end of year				\$ <u><u>35</u></u>	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Sports Complex Sales Tax (Debt Service) Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
Revenues:					
Taxes:					
Sales taxes	\$ 39,803,000	-	39,803,000	38,188,533	(1,614,467)
Total taxes	<u>39,803,000</u>	<u>-</u>	<u>39,803,000</u>	<u>38,188,533</u>	<u>(1,614,467)</u>
Intergovernmental:					
Local governments	6,298,000	-	6,298,000	7,234,371	936,371
Total intergovernmental	<u>6,298,000</u>	<u>-</u>	<u>6,298,000</u>	<u>7,234,371</u>	<u>936,371</u>
Charges for services:					
Leases and rental charges	6,640,000	-	6,640,000	5,550,823	(1,089,177)
Total charges for services	<u>6,640,000</u>	<u>-</u>	<u>6,640,000</u>	<u>5,550,823</u>	<u>(1,089,177)</u>
Interest	200,000	-	200,000	49,455	(150,545)
Total revenues	<u>52,941,000</u>	<u>-</u>	<u>52,941,000</u>	<u>51,023,182</u>	<u>(1,917,818)</u>
Expenditures:					
Current:					
Debt service:					
Principal retirement	16,770,000	-	16,770,000	16,770,000	-
Interest and fiscal charges	13,269,250	-	13,269,250	13,269,250	-
Total debt service	<u>30,039,250</u>	<u>-</u>	<u>30,039,250</u>	<u>30,039,250</u>	<u>-</u>
Total expenditures	<u>30,039,250</u>	<u>-</u>	<u>30,039,250</u>	<u>30,039,250</u>	<u>-</u>
Excess of revenues over expenditures	22,901,750	-	22,901,750	20,983,932	(1,917,818)
Other financing sources (uses):					
Transfers out	<u>(22,829,000)</u>	<u>-</u>	<u>(22,829,000)</u>	<u>(20,290,686)</u>	<u>2,538,314</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>\$ 72,750</u>	<u>-</u>	<u>72,750</u>	693,246	<u>620,496</u>
Fund balance – beginning of year				<u>19,702,247</u>	
Fund balance – end of year				<u>\$ 20,395,493</u>	

**JACKSON COUNTY, MISSOURI**

Combining Balance Sheet

Nonmajor Governmental Funds

Capital Project Funds

December 31, 2020

**Rock Island Railroad Capital Project Fund** is used to account for improvements to the Rock Island Railroad Corridor.

**Sports Complex Sales Tax Capital Project Fund:** The Sports Complex Sales Tax Capital Project Fund is used to provide funds to implement major renovations to Arrowhead Stadium, Kauffman Stadium, and central service facilities. Revenues and other financing sources for this fund include bond proceeds, interest, and transfers in.

**JACKSON COUNTY, MISSOURI**

Combining Balance Sheet

Nonmajor Governmental Funds

Capital Project Funds

December 31, 2020

<b>Assets</b>	<b>Rock Island Railroad</b>	<b>Sports Complex Sales Tax</b>	<b>Total</b>
Assets:			
Restricted assets:			
Cash and cash equivalents	\$ 600,000	11,722,911	12,322,911
Accrued interest	-	72	72
Total assets	\$ 600,000	11,722,983	12,322,983
<b>Liabilities and Fund Balances</b>			
Liabilities:			
Accounts payable from restricted assets	\$ -	3,306,721	3,306,721
Total liabilities	-	3,306,721	3,306,721
Fund balance:			
Restricted:			
Rock Island Railroad project	600,000	-	600,000
Truman Sports Complex activities	-	8,416,262	8,416,262
Total fund balance	600,000	8,416,262	9,016,262
Total liabilities and fund balances	\$ 600,000	11,722,983	12,322,983

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Capital Project Funds

Year Ended December 31, 2020

	<b>Rock Island Railroad</b>	<b>Sports Complex Sales Tax</b>	<b>Total</b>
Revenues:			
Interest	\$ -	12,131	12,131
Total revenues	-	12,131	12,131
Expenditures:			
Culture and recreation	-	14,156,496	14,156,496
Capital outlay:			
Culture and recreation	-	1,324,863	1,324,863
Total expenditures	-	15,481,359	15,481,359
Deficiency of revenues under expenditures	-	(15,469,228)	(15,469,228)
Other financing uses:			
Transfers in	600,000	20,290,686	20,890,686
Deficiency of revenues and other financing sources under expenditures	600,000	4,821,458	5,421,458
Fund balance – beginning of year	-	3,594,804	3,594,804
Fund balance – end of year	\$ 600,000	8,416,262	9,016,262

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Rock Island Railroad (Capital Project) Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Expenditures:					
Current:					
Culture and recreation:					
Rock Island Railroad project	-	600,000	600,000	257,955	342,045
Total culture and recreation	-	600,000	600,000	257,955	342,045
Total expenditures	-	600,000	600,000	257,955	342,045
Deficiency of revenues (under) expenditures	-	(600,000)	(600,000)	(257,955)	(342,045)
Other financing sources (uses):					
Transfers in	-	600,000	600,000	600,000	-
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	-	-	-	342,045	(342,045)
Fund balance – beginning of year	-	-	-	-	-
Encumbrances outstanding – beginning of year				-	
Encumbrances canceled				-	
Encumbrances outstanding – end of year				257,955	
Fund balance – end of year				\$ 600,000	

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Sports Complex Sales Tax (Capital Project) Fund

Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Interest	\$ 71,000	-	71,000	12,131	(58,869)
Total revenues	<u>71,000</u>	<u>-</u>	<u>71,000</u>	<u>12,131</u>	<u>(58,869)</u>
Expenditures:					
Current:					
Culture and recreation:					
Repair, maintenance, management, and operations	25,674,688	-	25,674,688	15,481,359	10,193,329
Total culture and recreation	<u>25,674,688</u>	<u>-</u>	<u>25,674,688</u>	<u>15,481,359</u>	<u>10,193,329</u>
Total expenditures	<u>25,674,688</u>	<u>-</u>	<u>25,674,688</u>	<u>15,481,359</u>	<u>10,193,329</u>
Excess (deficiency) of revenues over (under) expenditures	(25,603,688)	-	(25,603,688)	(15,469,228)	10,134,460
Other financing sources (uses):					
Transfers in	<u>22,829,000</u>	<u>-</u>	<u>22,829,000</u>	<u>20,290,686</u>	<u>(2,538,314)</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u><u>(2,774,688)</u></u>	<u><u>-</u></u>	<u><u>(2,774,688)</u></u>	4,821,458	<u><u>7,596,146</u></u>
Fund balance – beginning of year				<u>3,594,804</u>	
Fund balance – end of year				<u><u>\$ 8,416,262</u></u>	

**JACKSON COUNTY, MISSOURI**  
**ENTERPRISE FUND**

**Park Enterprise Fund** is used to account for the revenues and expenses resulting from operations of the park enterprise activity.

**JACKSON COUNTY, MISSOURI**

Schedule of Revenues, Expenditures and Changes in Unrestricted Net Position

Budget and Actual (Budgetary Basis)

Park Enterprise Fund

Year Ended December 31, 2020

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Park fees	\$ 5,970,000	-	5,970,000	4,897,747	(1,072,253)
Total charges for services	5,970,000	-	5,970,000	4,897,747	(1,072,253)
Miscellaneous	150,000	-	150,000	215,443	65,443
Total revenues	6,120,000	-	6,120,000	5,113,190	(1,006,810)
Operating expenses:					
Current:					
General government:					
Nondepartmental:					
Employee benefits	89,000	-	89,000	28,011	60,989
Property damage and liability insurance	280,097	-	280,097	280,097	-
Total general government	369,097	-	369,097	308,108	60,989
Culture and recreation:					
Operations:					
Adair Park Softball Complex	319,084	137	319,221	221,149	98,072
Arbanas Golf Course	1,505,836	(4,352)	1,501,484	1,250,718	250,766
Construction services	506,000	7,700	513,700	9,725	503,975
Heritage programs and museums	57,070	-	57,070	20,918	36,152
Marinas	1,362,423	8,852	1,371,275	995,256	376,019
Outdoor recreational day camps	176,605	-	176,605	11,082	165,523
Recreation programs	738,634	1,270	739,904	401,808	338,096
Registration and permits	501,664	(9,107)	492,557	381,742	110,815
Special events	140,800	-	140,800	97,801	42,999
Total culture and recreation	5,308,116	4,500	5,312,616	3,390,199	1,922,417
Total expenses	5,677,213	4,500	5,681,713	3,698,307	1,983,406
Transfers out	(838,341)	-	(838,341)	(838,340)	1
Change in net position	\$ (395,554)	(4,500)	(400,054)	576,543	976,597
Unrestricted net position – beginning of year				3,108,190	
Encumbrances outstanding – beginning of year				(160,027)	
Encumbrances canceled				(484,350)	
Encumbrances outstanding – end of year				76,092	
Capitalized items				212,908	
Unrestricted net position – end of year				\$ 3,329,356	

**JACKSON COUNTY, MISSOURI**  
INTERNAL SERVICE FUNDS

**Office Services Fund** is used to account for the centralized activities of printing, duplication and postage.

**Self-Insurance Fund** is used to account for the activity pertaining to the County's unemployment, workers' compensation and general liability expenses.

**JACKSON COUNTY, MISSOURI**

Combining Statement of Net Position

Internal Service Funds

December 31, 2020

<b>Assets</b>	<b>Office Services</b>	<b>Self- Insurance</b>	<b>Total</b>
Current assets:			
Cash and cash equivalents	\$ -	4,282,865	4,282,865
Other assets	-	530,400	530,400
Total current assets	-	4,813,265	4,813,265
Noncurrent assets:			
Restricted assets:			
Cash and cash equivalents	-	772	772
Investments	-	709,894	709,894
Total noncurrent assets	-	710,666	710,666
Total assets	-	5,523,931	5,523,931
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	39,224	5,801	45,025
Claims and judgments payable (note (2)(j))	-	2,687,541	2,687,541
Salaries, taxes, and benefits	-	-	-
Due to other funds	289,496	-	289,496
Total current liabilities	328,720	2,693,342	3,022,062
Noncurrent liabilities:			
Claims and judgments payable (note (2)(j))	-	30,608	30,608
Total noncurrent liabilities	-	30,608	30,608
Total liabilities	328,720	2,723,950	3,052,670
<b>Net Position</b>			
Restricted for workers' compensation claims	-	710,666	710,666
Unrestricted	(328,720)	2,089,315	1,760,595
Total net position	\$ (328,720)	2,799,981	2,471,261

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Revenues, Expenses and Changes in Fund Net Position

Internal Service Funds

Year Ended December 31, 2020

	<b>Office Services</b>	<b>Self- Insurance</b>	<b>Total</b>
Operating revenues:			
Charges for services	\$ 154,417	4,043,591	4,198,008
Miscellaneous	-	21,280	21,280
Total operating revenues	<u>154,417</u>	<u>4,064,871</u>	<u>4,219,288</u>
Operating expenses:			
Contractual services	182,115	3,337,688	3,519,803
Materials and supplies	643	-	643
Total operating expenses	<u>182,758</u>	<u>3,337,688</u>	<u>3,520,446</u>
Operating loss	(28,341)	727,183	698,842
Nonoperating revenues:			
Interest income	-	29,609	29,609
Change in net position	(28,341)	756,792	728,451
Total net position – beginning of year	<u>(300,379)</u>	<u>2,043,189</u>	<u>1,742,810</u>
Total net position – ending of year	<u>\$ (328,720)</u>	<u>2,799,981</u>	<u>2,471,261</u>

**JACKSON COUNTY, MISSOURI**

Combining Schedule of Cash Flows

Internal Service Funds

Year Ended December 31, 2020

	<b>Office Services</b>	<b>Self- Insurance</b>	<b>Total</b>
Cash flows from operating activities:			
Receipts from customers	\$ 154,417	3,880,963	4,035,380
Payments to suppliers	(164,323)	-	(164,323)
Payments to employees	-	(1,847)	(1,847)
Claims paid	-	(4,666,022)	(4,666,022)
	<hr/>	<hr/>	<hr/>
Net cash provided by (used in) operating activities	(9,906)	(786,906)	(796,812)
Cash flows from noncapital financing activities:			
Advances from other funds	9,906	-	9,906
	<hr/>	<hr/>	<hr/>
Net cash provided by noncapital financing activity	9,906	-	9,906
Cash flows from investing activity:			
Purchase of investment	-	(185,266)	(185,266)
Interest received	-	25,462	25,462
	<hr/>	<hr/>	<hr/>
Net cash used in investing activities	-	(159,804)	(159,804)
Net decrease in cash and cash equivalents	-	(946,710)	(946,710)
Cash and cash equivalents at beginning of year	-	5,230,347	5,230,347
Cash and cash equivalents at end of year	\$ -	4,283,637	4,283,637
Reconciliation of operating income to net cash provided by (used in) operating activities:			
Operating income (loss)	\$ (28,341)	727,183	698,842
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Changes in assets and liabilities:			
Other assets	-	(183,908)	(183,908)
Accounts payable	18,435	(36,367)	(17,932)
Salaries, taxes, and benefits	-	(1,847)	(1,847)
Claims and judgments	-	(1,291,967)	(1,291,967)
	<hr/>	<hr/>	<hr/>
Net cash provided by (used in) operating activities	\$ (9,906)	(786,906)	(796,812)
Noncash investing, capital and financing activities:			
Change in fair value of restricted investment	\$ -	19,614	19,614

See accompanying independent auditors' report.

## JACKSON COUNTY, MISSOURI

### CUSTODIAL FUNDS

**Custodial Account >3 Months** is used to account for various funds held by the County for greater than three months, including bonds collected by the Jackson County Municipal Court.

**Custodial Account <1 Month** is used to account for various funds that are expected to be held for less than once month by the County. Receipts include State fees collected by the Recorder of Deeds, Municipal Court, and Prosecuting Attorney.

**Fines & Forfeitures Fund** is used to account for receipts of fines and forfeitures due to school districts.

**Financial Institution Tax Fund** is used to account for the receipts from the state for Financial Institution taxes collected within the County. The receipts are distributed by the County according to the tax levy of each government.

**Inmate Fund** is used to account for the receipts at the Jackson County Detention Center, including inmate purchasing accounts.

**Land Tax Escrow Fund** is used to account for delinquent real estate taxes owed by taxpayers who have entered into a contractual commitment to make installment payments to relieve their liability.

**Land Trust Sale Fund** is used to account for proceeds from the sale of property to pay delinquent taxes.

**Protest Impound Fund** is used to account for payments of taxes under protest awaiting resolution of Court or State Tax Commission appeal.

**Tax Distribution Fund** is used to account for payment of nonprotested taxes and interest on investments due to taxing jurisdictions.

**JACKSON COUNTY, MISSOURI**  
**Combining Schedule of Fiduciary Net Position**  
**Custodial Funds**  
**Year Ended December 31, 2020**

<b>Assets</b>	<b>Fines &amp; Forfeitures</b>	<b>Financial Institution Tax</b>	<b>Tax Distribution</b>	<b>Land Tax Escrow</b>	<b>Land Trust Sale</b>	<b>Protest Impound</b>	<b>Inmate</b>	<b>Custodial &lt;1 Month</b>	<b>Custodial &gt;3 Months</b>	<b>Total</b>
Cash and cash equivalents	\$ 305,106	5,415,131	371,230,039	1,421,410	109,244	28,854,130	286,518	99,153	60,415	407,781,146
Receivables (net of allowance for uncollectible):	-	-	-	-	-	-	-	-	-	-
Accrued interest and dividends	-	-	1,067	4	-	96	-	-	-	1,167
<b>Total assets</b>	<u>305,106</u>	<u>5,415,131</u>	<u>371,231,106</u>	<u>1,421,414</u>	<u>109,244</u>	<u>28,854,226</u>	<u>286,518</u>	<u>99,153</u>	<u>60,415</u>	<u>407,782,313</u>
<b>Liabilities</b>										
Due to governments	305,106	5,415,131	371,223,606	-	-	-	-	99,153	-	377,042,996
Accrued expense	-	-	7,500	-	-	-	-	-	-	7,500
<b>Total liabilities</b>	<u>305,106</u>	<u>5,415,131</u>	<u>371,231,106</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>99,153</u>	<u>-</u>	<u>377,050,496</u>
<b>Net Position</b>										
Net position restricted for other governments, organizations, and/or individuals	-	-	-	1,421,414	109,244	28,854,226	286,518	-	60,415	30,731,817
<b>Total net position</b>	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>1,421,414</u>	<u>109,244</u>	<u>28,854,226</u>	<u>286,518</u>	<u>-</u>	<u>60,415</u>	<u>30,731,817</u>

**JACKSON COUNTY, MISSOURI**  
**Combining Schedule of Changes in Fiduciary Net Position**  
**Custodial Funds**  
**Year Ended December 31, 2020**

	Fines & Forfeitures	Financial Institution Tax	Tax Distribution	Land Tax Escrow	Land Trust Sale	Protest Impound	Inmate	Custodial <1 Month	Custodial >3 Months	Total
Additions:										
Contributions:										
Tax collections for other governments	\$ -	5,932,586	1,310,343,100	-	-	66,553,618	-	-	-	1,382,829,304
Other collections for other governments	487,402	-	-	-	-	-	-	1,405,461	-	1,892,863
Contributions to inmate accounts	-	-	-	-	-	-	2,027,081	-	-	2,027,081
Other reimbursements	-	-	-	-	-	-	4,730	-	-	4,730
Municipal bond collections	-	-	-	-	-	-	-	-	98,528	98,528
<b>Total contributions</b>	<b>487,402</b>	<b>5,932,586</b>	<b>1,310,343,100</b>	<b>-</b>	<b>-</b>	<b>66,553,618</b>	<b>2,031,811</b>	<b>1,405,461</b>	<b>98,528</b>	<b>1,386,852,506</b>
Investment earnings:										
Interest	-	-	85,619	1,424	-	11,522	-	-	-	98,565
<b>Total investment income</b>	<b>-</b>	<b>-</b>	<b>85,619</b>	<b>1,424</b>	<b>-</b>	<b>11,522</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>98,565</b>
Net investment income	-	-	85,619	1,424	-	11,522	-	-	-	98,565
<b>Total additions</b>	<b>487,402</b>	<b>5,932,586</b>	<b>1,310,428,719</b>	<b>1,424</b>	<b>-</b>	<b>66,565,140</b>	<b>2,031,811</b>	<b>1,405,461</b>	<b>98,528</b>	<b>1,386,951,071</b>
Deductions:										
Taxes distributed to other governments	-	5,932,586	1,310,428,719	-	-	68,281,185	-	-	-	1,384,642,490
Other collections distributed to other governments	487,402	-	-	-	-	-	-	1,405,461	-	1,892,863
Distributed to inmates	-	-	-	-	-	-	336,835	-	-	336,835
Distributed to detention center vendors	-	-	-	-	-	-	1,190,901	-	-	1,190,901
Fees distributed to the county	-	-	-	-	-	-	135,823	-	-	135,823
Bonds distributed to individuals	-	-	-	-	-	-	453,345	-	78,145	531,490
<b>Total deductions</b>	<b>487,402</b>	<b>5,932,586</b>	<b>1,310,428,719</b>	<b>-</b>	<b>-</b>	<b>68,281,185</b>	<b>2,116,904</b>	<b>1,405,461</b>	<b>78,145</b>	<b>1,388,730,402</b>
Change in net position	-	-	-	1,424	-	(1,716,045)	(85,093)	-	20,383	(1,779,331)
Net position – beginning of year as previously reported	-	-	-	-	-	-	-	-	-	-
Adjustment for revision - See Note 1(s)	-	-	-	1,419,990	109,244	30,570,271	371,611	-	40,032	32,511,148
Net position – beginning of year as revised	-	-	-	1,419,990	109,244	30,570,271	371,611	-	40,032	32,511,148
<b>Net position – ending of year</b>	<b>\$ -</b>	<b>-</b>	<b>-</b>	<b>1,421,414</b>	<b>109,244</b>	<b>28,854,226</b>	<b>286,518</b>	<b>-</b>	<b>60,415</b>	<b>30,731,817</b>

**JACKSON COUNTY, MISSOURI**  
**STATISTICAL SECTION**  
**(UNAUDITED)**

This part of Jackson County, Missouri’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government’s overall financial health.

**Contents**

	<b>Page(s)</b>
<b>Financial Trends</b>	<b>149–158</b>
These schedules contain trend information to help the reader understand how the government’s financial performance and well-being have changed over time.	
<b>Revenue Capacity</b>	<b>159–166</b>
These schedules contain information to help the reader assess the government’s most significant local revenue source, property tax and sales tax.	
<b>Debt Capacity</b>	<b>167–171</b>
These schedules present information to help the reader assess the affordability of the government’s current levels of outstanding debt and the government’s ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b>	<b>172–174</b>
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government’s financial activities take place.	
<b>Operating Information</b>	<b>175–182</b>
These schedules contain service and infrastructure data to help the reader understand how the information in the government’s financial report relates to the services the government provides and the activities it performs.	

**JACKSON COUNTY, MISSOURI**

Net Position by Component

Last Ten Fiscal Years

(Accrual Basis of Accounting)

	Fiscal Year									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Governmental activities:										
Invested in capital assets, net of related debt	\$ 252,550,186	254,622,057	265,487,702	277,396,064	292,284,972	324,270,079	339,207,128	382,033,268	367,771,902	384,888,678
Restricted	31,065,058	28,505,177	28,586,215	27,445,570	26,284,917	23,620,148	18,024,867	18,050,087	16,542,066	26,296,623
Unrestricted	<u>88,846,647</u>	<u>66,641,028</u>	<u>38,426,011</u>	<u>12,289,843</u>	<u>14,217,555</u>	<u>(1,082,580)</u>	<u>2,023,755</u>	<u>(32,657,416)</u>	<u>(3,034,895)</u>	<u>(7,065,229)</u>
Total governmental activities net position	<u>\$ 372,461,891</u>	<u>349,768,262</u>	<u>332,499,928</u>	<u>317,131,477</u>	<u>332,787,444</u>	<u>346,807,647</u>	<u>359,255,750</u>	<u>367,425,939</u>	<u>381,279,073</u>	<u>404,120,072</u>
Business-type activities:										
Invested in capital assets, net of related debt	\$ 12,425,802	12,606,840	12,573,261	12,263,483	11,429,732	11,643,945	11,505,518	11,539,947	11,777,429	11,974,620
Unrestricted	<u>3,329,356</u>	<u>3,024,111</u>	<u>1,910,049</u>	<u>1,561,887</u>	<u>1,961,765</u>	<u>2,069,489</u>	<u>2,459,616</u>	<u>2,668,637</u>	<u>2,479,579</u>	<u>2,229,838</u>
Total business-type activities net position	<u>\$ 15,755,158</u>	<u>15,630,951</u>	<u>14,483,310</u>	<u>13,825,370</u>	<u>13,391,497</u>	<u>13,713,434</u>	<u>13,965,134</u>	<u>14,208,584</u>	<u>14,257,008</u>	<u>14,204,458</u>
Primary government:										
Invested in capital assets, net of related debt	\$ 264,975,988	267,228,897	265,487,702	289,659,547	303,714,704	335,914,024	350,712,646	393,573,215	379,549,331	396,863,298
Restricted	31,065,058	28,505,177	28,586,215	27,445,570	26,284,917	23,620,148	18,024,867	18,050,087	16,542,066	26,296,623
Unrestricted	<u>92,176,003</u>	<u>69,665,139</u>	<u>40,336,060</u>	<u>13,851,730</u>	<u>16,179,320</u>	<u>986,909</u>	<u>4,483,371</u>	<u>(29,988,779)</u>	<u>(555,316)</u>	<u>(4,835,391)</u>
Total primary government net position	<u>\$ 388,217,049</u>	<u>365,399,213</u>	<u>334,409,977</u>	<u>330,956,847</u>	<u>346,178,941</u>	<u>360,521,081</u>	<u>373,220,884</u>	<u>381,634,523</u>	<u>395,536,081</u>	<u>418,324,530</u>

# JACKSON COUNTY, MISSOURI

## Changes in Net Position

### Last Ten Fiscal Years

(Accrual Basis of Accounting)

	Fiscal Year									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Expenses:										
Governmental activities:										
General government	\$ 93,438,760	78,288,172	86,008,529	85,257,754	84,361,185	83,352,978	89,428,509	83,327,238	85,842,719	84,271,347
Public safety	55,453,846	60,644,385	60,777,978	57,861,434	54,994,306	50,776,658	44,628,614	43,205,416	44,968,669	44,544,183
Roads, highways, and bridges	10,051,032	9,749,005	10,236,730	10,619,690	12,004,388	9,177,867	14,268,059	10,502,685	11,126,755	12,107,553
Health, welfare, and community development	108,409,212	17,780,365	17,202,084	14,998,002	11,921,395	13,012,633	12,441,547	12,553,933	11,864,593	12,575,345
Culture and recreation	65,665,679	76,824,741	67,147,877	70,582,679	67,938,175	63,270,928	61,718,859	59,196,003	66,906,051	57,078,777
Interest on long-term debt	19,916,949	21,207,262	22,415,399	23,597,199	24,667,039	24,282,389	20,245,934	25,761,686	28,841,867	28,900,540
Total governmental activities expenses	<u>352,935,478</u>	<u>264,493,930</u>	<u>263,788,597</u>	<u>262,916,758</u>	<u>255,886,488</u>	<u>243,873,453</u>	<u>242,731,522</u>	<u>234,546,961</u>	<u>249,550,654</u>	<u>239,477,745</u>
Business-type activity:										
Park enterprise	4,150,643	4,642,249	4,672,393	4,826,436	5,301,552	4,986,256	4,832,052	4,440,219	4,350,925	4,237,957
Total primary government expenses	<u>\$ 357,086,121</u>	<u>269,136,179</u>	<u>268,460,990</u>	<u>267,743,194</u>	<u>261,188,040</u>	<u>248,859,709</u>	<u>247,563,574</u>	<u>238,987,180</u>	<u>253,901,579</u>	<u>243,715,702</u>
Program revenues:										
Governmental activities:										
Charges for services:										
Tax collection fees and penalties	\$ 30,456,425	29,358,560	20,246,964	26,301,809	24,834,871	25,050,539	25,195,116	25,035,493	24,933,919	24,503,845
Recording fees	3,960,192	3,259,158	2,390,933	3,221,115	3,315,274	3,008,869	2,740,652	3,405,529	3,385,141	2,846,251
Other charges for services	10,448,157	13,923,645	24,546,236	16,040,485	16,237,715	20,468,665	15,590,965	15,378,091	13,960,791	9,464,756
Total charges for services	44,864,774	46,541,363	47,184,133	45,563,409	44,387,860	48,528,073	43,526,733	43,819,113	42,279,851	36,814,852
Fines and forfeitures	1,221,825	2,020,747	2,267,860	2,612,101	2,835,135	2,795,886	2,958,891	3,201,053	3,012,905	3,223,834
Operating grants and contributions	117,044,306	22,540,857	26,896,866	22,420,517	25,577,594	25,926,882	25,539,262	24,690,641	25,701,944	33,485,090
Capital grants and contributions	15,055,237	3,342,185	2,928,351	2,034,785	156,425	23,941	473,179	2,549	140,728	4,275,632
Total governmental activities program revenues	<u>178,186,142</u>	<u>74,445,152</u>	<u>79,277,210</u>	<u>72,630,812</u>	<u>72,957,014</u>	<u>77,274,782</u>	<u>72,498,065</u>	<u>71,713,356</u>	<u>71,135,428</u>	<u>77,799,408</u>
Business-type activities:										
Charges for services	4,897,747	5,794,390	5,712,265	5,721,210	5,469,743	5,164,659	5,092,530	4,899,348	4,909,187	4,773,139
Capital grants and contributions	-	78,029	83,486	5,924	-	675,000	-	18,909	-	-
Total business-type activities program revenues	<u>4,897,747</u>	<u>5,872,419</u>	<u>5,795,751</u>	<u>5,727,134</u>	<u>5,469,743</u>	<u>5,839,659</u>	<u>5,092,530</u>	<u>4,918,257</u>	<u>4,909,187</u>	<u>4,773,139</u>
Total primary government program revenues	<u>\$ 183,083,889</u>	<u>80,317,571</u>	<u>85,072,961</u>	<u>78,357,946</u>	<u>78,426,757</u>	<u>83,114,441</u>	<u>77,590,595</u>	<u>76,631,613</u>	<u>76,044,615</u>	<u>82,572,547</u>
Net (expense) revenue:										
Governmental activities	\$ (174,749,336)	(190,048,778)	(184,511,387)	(190,285,946)	(182,929,474)	(166,598,671)	(170,233,457)	(162,833,605)	(178,415,226)	(161,678,337)
Business-type activities	747,104	1,230,170	1,123,358	900,698	168,191	853,403	260,478	478,038	558,262	535,182
Total primary government net expense	<u>\$ (174,002,232)</u>	<u>(188,818,608)</u>	<u>(183,388,029)</u>	<u>(189,385,248)</u>	<u>(182,761,283)</u>	<u>(165,745,268)</u>	<u>(169,972,979)</u>	<u>(162,355,567)</u>	<u>(177,856,964)</u>	<u>(161,143,155)</u>

# JACKSON COUNTY, MISSOURI

## Changes in Net Position

### Last Ten Fiscal Years

#### (Accrual Basis of Accounting)

	Fiscal Year									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General revenues and other changes in net position:										
Governmental activities:										
Property taxes	\$ 79,389,134	83,634,371	78,246,546	55,304,826	50,584,622	51,477,880	51,117,795	52,145,116	52,877,129	54,024,035
Sales taxes	112,024,417	118,580,418	115,434,923	114,092,590	112,587,465	109,920,965	105,970,220	96,863,340	96,750,197	95,876,676
Financial institution taxes	438,776	450,990	178,439	214,007	216,305	182,090	193,368	151,770	43,943	101,184
Cigarette tax	1,822,000	1,864,528	1,920,797	2,071,439	2,143,401	2,160,003	2,087,343	2,289,537	2,307,494	2,308,559
Gasoline tax	757,621	759,748	739,175	748,311	746,791	738,868	734,770	709,746	715,075	725,482
Vehicle sales tax	251,780	219,507	210,700	213,630	203,233	198,405	187,529	162,208	150,532	136,729
Motor vehicle tax	106,647	110,017	106,231	89,164	103,732	104,739	101,135	103,624	100,719	100,403
County stock insurance tax	192,145	344,504	168,562	131,640	115,516	149,575	152,321	194,040	119,428	71,241
Unrestricted investment earnings	869,212	2,018,441	969,527	313,073	83,828	31,856	32,403	76,823	241,119	244,554
Miscellaneous	752,893	5,179,029	1,262,245	808,606	1,481,685	574,470	843,691	661,732	1,625,898	2,854,400
Capital contributions	-	-	-	-	-	-	-	-	-	-
Transfers	838,340	142,949	642,693	642,693	642,693	642,693	642,693	642,693	642,693	642,693
Total governmental activities	<u>197,442,965</u>	<u>213,304,502</u>	<u>199,879,838</u>	<u>174,629,979</u>	<u>168,909,271</u>	<u>166,181,544</u>	<u>162,063,268</u>	<u>154,000,629</u>	<u>155,574,227</u>	<u>157,085,956</u>
Business-type activities:										
Miscellaneous	215,443	167,796	177,275	175,868	152,565	141,803	138,765	116,231	136,981	131,217
Transfers	(838,340)	(142,949)	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)
Total business-type activities	<u>(622,897)</u>	<u>24,847</u>	<u>(465,418)</u>	<u>(466,825)</u>	<u>(490,128)</u>	<u>(500,890)</u>	<u>(503,928)</u>	<u>(526,462)</u>	<u>(505,712)</u>	<u>(511,476)</u>
Total primary government	<u>\$ 196,820,068</u>	<u>213,329,349</u>	<u>199,414,420</u>	<u>174,163,154</u>	<u>168,419,143</u>	<u>165,680,654</u>	<u>161,559,340</u>	<u>153,474,167</u>	<u>155,068,515</u>	<u>156,574,480</u>
Changes in net position:										
Governmental activities	\$ 22,693,629	23,255,724	15,368,451	(15,655,967)	(14,020,203)	(417,127)	(8,170,189)	(8,832,976)	(22,840,999)	(4,592,381)
Business-type activities	124,207	1,255,017	657,940	433,873	(321,937)	352,513	(243,450)	(48,424)	52,550	23,706
Total primary government	<u>\$ 22,817,836</u>	<u>24,510,741</u>	<u>16,026,391</u>	<u>(15,222,094)</u>	<u>(14,342,140)</u>	<u>(64,614)</u>	<u>(8,413,639)</u>	<u>(8,881,400)</u>	<u>(22,788,449)</u>	<u>(4,568,675)</u>

**JACKSON COUNTY, MISSOURI**  
 General Governmental Revenue by Source <sup>(1)</sup>  
 Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Taxes</u>	<u>Licenses and Permits</u>	<u>Inter Governmental</u>	<u>Charges for Services</u>	<u>Fines and Forfeitures</u>	<u>Interest</u>	<u>Miscellaneous</u>	<u>Total</u>
2011	\$ 150,753,366	993,635	33,920,722	32,740,197	3,223,834	242,346	2,675,728	224,549,828
2012	151,451,998	1,151,071	25,789,350	38,034,896	3,012,905	239,190	764,485	220,443,895
2013	154,134,691	1,213,098	24,575,693	39,549,420	3,201,053	72,899	568,937	223,315,791
2014	161,047,308	1,442,425	26,012,441	38,705,572	2,958,891	27,451	803,604	230,997,692
2015	164,944,603	1,708,070	25,950,823	41,296,824	2,795,886	27,702	544,977	237,268,885
2016	169,324,811	1,719,688	25,734,019	42,668,172	2,835,135	68,756	1,428,660	243,779,241
2017	173,400,204	1,398,460	24,455,302	44,164,949	2,612,101	269,759	753,518	247,054,293
2018	196,725,188	1,492,840	29,825,217	45,691,293	2,267,860	735,339	1,256,077	277,993,814
2019	200,579,700	2,076,179	25,883,042	44,465,184	2,020,747	1,773,400	5,023,534	281,821,786
2020	194,076,986	1,941,153	123,179,879	42,923,621	1,221,825	827,472	731,613	364,902,549

(1) General governmental revenue includes revenue of the general, special revenue, and debt service funds.

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
 General Governmental Tax Revenue by Source <sup>(1)</sup>  
 Last Ten Fiscal Years

<b>Fiscal Year</b>		<b>General Property Taxes</b>	<b>Sales Tax</b>	<b>Financial Institution Tax</b>	<b>Cigarette Tax</b>	<b>Other State Collected Taxes</b>	<b>Total</b>
2011	\$	51,433,092	95,876,676	101,184	2,308,559	1,033,855	150,753,366
2012		51,264,610	96,750,197	43,943	2,307,494	1,085,754	151,451,998
2013		53,660,426	96,863,340	151,770	2,289,537	1,169,618	154,134,691
2014		51,620,622	105,970,220	193,368	2,087,343	1,175,755	161,047,308
2015		51,489,958	109,920,965	182,090	2,160,003	1,191,587	164,944,603
2016		53,208,368	112,587,465	216,305	2,143,401	1,169,272	169,324,811
2017		55,839,423	114,092,590	214,007	2,071,439	1,182,745	173,400,204
2018		77,966,361	115,434,923	178,439	1,920,797	1,224,668	196,725,188
2019		78,249,988	118,580,418	450,990	1,864,528	1,433,776	200,579,700
2020		78,483,600	112,024,417	438,776	1,822,000	1,308,193	194,076,986

(1) Tax revenues include revenue of the general, special revenue, and debt service funds.

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
**Fund Balances – Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year				
	2020	2019	2018	2017	2016
General fund:					
Nonspendable:					
Prepaid expenditures	\$ 85,112	102,581	180,948	174,076	218,799
Assigned:					
Wellness education	202,832	228,696	145,321	102,330	94,174
Elevator modernization	3,042,137	-	-	-	-
Equipment	219,376	-	-	-	-
Mass appraisal system	16,362,932	-	-	-	-
Compensation study (encumbrances)	-	17,625	-	-	-
Law enforcement (encumbrances)	-	1,309,400	-	-	-
Homeless assistance (encumbrance)	-	-	-	-	36,750
Courthouse renovation (encumbrances)	-	-	-	-	469,312
Detention Center renovation (encumbrances)	-	-	36,971	1,490,339	530,785
Maintenance and repair (encumbrances)	1,305,167	8,445,112	588,800	119,475	126,850
Purchases on order (encumbrances)	1,059,083	1,225,164	911,012	871,481	426,024
Contractual services (encumbrances)	3,970,579	939,669	189,142	437,105	233,339
General government (encumbrances)	-	-	-	-	-
Compensated absences	6,062,256	5,437,701	5,506,125	4,473,093	4,138,902
Subsequent year appropriation	10,121,986	15,795,049	31,248,843	9,983,094	8,481,758
Unassigned	47,313,324	42,515,716	12,201,084	10,197,956	9,610,328
Total general fund	<u>89,744,784</u>	<u>76,016,713</u>	<u>51,008,246</u>	<u>27,848,949</u>	<u>24,367,021</u>
All other governmental funds:					
Nonspendable:					
Prepaid expenditures	33,085	4,793	124,222	19,515	61,118
Restricted:					
Prosecuting attorney's activities	574,024	630,641	628,027	369,672	470,226
Assessment maintenance	6,700,270	4,772,863	4,228,303	3,478,377	3,331,141
Property tax collection activities	106,544	1,889,244	1,899,429	1,708,058	1,775,175
Information technology	-	-	-	13,526	149,254
Document preservation	319,396	194,891	277,878	264,458	89,323
Emergency telephone system	330,082	119,671	116,607	502,939	1,245,321
Courthouse renovation	-	-	-	1,000	97,265
Homeless assistance	561,561	304,036	246,807	225,537	146,794
Parking Garage (capital projects)	-	-	-	-	49,333
Anti-crime activities	12,693,024	13,036,041	11,228,478	10,306,514	8,970,556
Domestic violence shelter funding	39,966	16,759	13,461	47,693	57,092
Criminal Justice Center (capital projects)	-	-	-	-	278
Law enforcement	1,322,132	1,013,013	924,618	1,318,029	1,551,935
Maintenance and repair	8,540	-	-	-	-
NE Rennau renovation	-	-	-	-	173,070
Crime prevention (capital projects)	-	-	-	-	72,920
Detention Center renovation	-	59,495	16,693	35,161	1,006,443
Road construction and maintenance	6,442,208	8,956,650	11,174,343	13,472,900	16,308,021
Health and welfare	17,061,332	4,717,080	5,957,417	5,524,755	4,032,238
Juvenile services	24,106	1,390	-	-	-
Animal shelter	-	-	8,873	48,111	47,969
Truman Medical Center	-	-	-	-	-
Sewer system service	145,814	164,154	219,557	233,294	234,398
Truman Sports Complex activities	11,933,713	23,293,801	11,895,081	12,782,759	13,201,824
General government	-	-	-	-	-
Public safety	-	-	-	-	-
Health, welfare, and community development	-	-	-	-	-
Culture and recreation	6,367,757	9,103,335	4,347,791	3,946,133	4,547,371
Rock Island Railroad project	3,419,283	9,657,681	392,950	3,907,030	2,182,965
Debt service	22,858,265	5,456,326	25,554,016	24,673,786	24,100,392
Compensated absences	2,199,552	1,933,826	1,963,016	2,776,294	2,570,353
Available for grant match	782,513	-	2,431,470	66,072	34,546
Unassigned	<u>(10,626,111)</u>	<u>(4,861,542)</u>	<u>(47,522)</u>	<u>(790,716)</u>	<u>(1,976)</u>
Total all other governmental funds	<u>83,297,056</u>	<u>80,464,148</u>	<u>83,601,515</u>	<u>84,930,897</u>	<u>86,505,345</u>
Total governmental funds	<u>\$ 173,041,840</u>	<u>156,480,861</u>	<u>134,609,761</u>	<u>112,779,846</u>	<u>110,872,366</u>

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
**Fund Balances – Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year				
	2015	2014	2013	2012	2011
General fund:					
Nonspendable:					
Prepaid expenditures	\$ 77,518	91,961	107,552	49,293	43,280
Assigned:					
Wellness education	72,346	51,781	39,139	20,887	12,910
Elevator modernization	-	-	-	-	-
Equipment	-	-	-	-	-
Mass appraisal system	-	-	-	-	-
Compensation study (encumbrances)	-	-	-	-	-
Law enforcement (encumbrances)	-	-	-	-	-
Homeless assistance (encumbrance)	-	-	-	-	-
Courthouse renovation (encumbrances)	402,054	3,475,480	529,839	4,986,239	-
Detention Center renovation (encumbrances)	513,489	829,336	-	-	-
Maintenance and repair (encumbrances)	177,350	436,904	977,946	197,447	-
Purchases on order (encumbrances)	964,141	1,213,875	819,090	510,710	-
Contractual services (encumbrances)	314,221	208,987	382,293	352,025	-
General government (encumbrances)	-	-	-	-	1,090,106
Compensated absences	4,251,068	4,305,087	3,039,137	3,104,054	4,566,982
Subsequent year appropriation	3,896,019	5,935,831	7,005,402	5,727,541	10,774,362
Unassigned	8,582,879	1,612,811	4,337,337	2,068,448	3,294,839
Total general fund	<u>19,251,085</u>	<u>18,162,053</u>	<u>17,237,735</u>	<u>17,016,644</u>	<u>19,782,479</u>
All other governmental funds:					
Nonspendable:					
Prepaid expenditures	14,854	91,884	97,608	87,908	90,550
Restricted:					
Prosecuting attorney's activities	474,741	562,290	577,361	418,365	-
Assessment maintenance	2,808,093	2,191,997	1,629,428	1,002,771	-
Property tax collection activities	1,805,297	1,741,562	1,623,806	1,436,836	-
Information technology	131,710	188,913	196,186	187,570	-
Document preservation	47,723	45,578	71,423	75,526	-
Emergency telephone system	1,433,585	1,470,645	1,525,376	2,145,569	-
Courthouse renovation	179,903	-	-	-	-
Homeless assistance	61,252	11,795	124,802	212,145	-
Parking Garage (capital projects)	49,218	49,203	49,198	-	-
Anti-crime activities	9,270,448	9,698,084	7,942,868	6,884,960	-
Domestic violence shelter funding	21,421	-	-	-	-
Criminal Justice Center (capital projects)	278	278	90,645	244,286	-
Law enforcement	1,201,081	1,059,067	1,006,053	811,686	-
Maintenance and repair	-	-	-	-	-
NE Rennau renovation	-	-	-	-	-
Crime prevention (capital projects)	72,920	72,920	79,472	112,267	-
Detention Center renovation	550,664	-	-	-	-
Road construction and maintenance	16,807,634	15,405,201	20,004,132	21,985,820	23,697,504
Health and welfare	5,459,219	6,019,892	4,495,614	2,096,448	-
Juvenile services	-	-	-	-	-
Animal shelter	51,768	51,769	160,519	119,769	-
Truman Medical Center	-	-	-	124,034	-
Sewer system service	233,480	229,387	213,111	227,861	-
Truman Sports Complex activities	10,731,673	3,480,106	3,500,000	3,500,522	-
General government	-	-	-	-	5,930,772
Public safety	-	-	-	-	7,192,849
Health, welfare, and community development	-	-	-	-	8,562,719
Culture and recreation	4,571,699	6,602,875	6,164,462	2,752,041	12,907,724
Rock Island Railroad Project	-	-	-	-	-
Debt service	23,956,376	23,496,294	22,346,900	26,715,946	29,178,259
Compensated absences	2,398,557	2,504,842	2,490,956	2,564,923	2,596,553
Available for grant match	686,033	1,214,784	415,082	600,109	-
Assigned:					
Debt service	-	-	-	271,028	271,028
Unassigned	-	(5,202)	(11,752)	(117,794)	-
Total all other governmental funds	<u>83,019,627</u>	<u>76,184,164</u>	<u>74,793,250</u>	<u>74,460,596</u>	<u>90,427,958</u>
Total governmental funds	<u>\$ 102,270,712</u>	<u>94,346,217</u>	<u>92,030,985</u>	<u>91,477,240</u>	<u>110,210,437</u>

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
**Changes in Fund Balances – Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year				
	2020	2019	2018	2017	2016
Revenue:					
Taxes:					
Property taxes	\$ 78,483,600	78,249,988	77,966,361	55,839,423	53,208,368
Sales taxes	112,024,417	118,580,418	115,434,923	114,092,590	112,587,465
Other taxes	3,568,969	3,749,294	3,323,904	3,468,191	3,528,978
Licenses and permits	1,941,153	2,076,179	1,492,840	1,398,460	1,719,688
Intergovernmental	123,179,879	25,883,042	29,825,217	24,455,302	25,734,019
Charges for services	42,923,621	44,465,184	45,691,293	44,164,949	42,668,172
Fines and forfeitures	1,221,825	2,020,747	2,267,860	2,612,101	2,835,135
Interest	839,603	1,885,184	868,009	269,759	70,331
Miscellaneous	731,613	5,023,534	1,256,077	753,518	1,428,660
Total revenues	<u>364,914,680</u>	<u>281,933,570</u>	<u>278,126,484</u>	<u>247,054,293</u>	<u>243,780,816</u>
Expenditures:					
General government	99,908,489	85,761,742	89,149,619	85,662,721	84,777,303
Public safety	55,741,116	59,502,921	59,836,413	54,979,213	52,262,811
Roads, highways, and bridges	10,013,334	10,003,544	9,605,936	10,231,801	11,813,765
Health, welfare, and community development	106,031,953	15,340,861	14,541,290	12,065,673	9,250,846
Culture and recreation	38,284,301	41,732,005	32,844,861	33,747,676	29,840,402
Capital outlay:					
General government	-	-	-	-	216,854
Public safety	-	-	-	-	-
Roads, highways, and bridges	-	-	-	-	-
Health, welfare, and community development	-	-	39,600	-	-
Culture and recreation	1,324,863	1,390,202	4,019,859	2,007,733	51,667,198
Debt service:					
Principal retirement	27,060,853	25,891,956	24,833,094	24,089,508	25,977,208
Interest and fiscal charges	19,405,442	21,107,244	22,068,590	23,005,181	23,004,729
Bond issuance costs	89,087	-	-	-	689,540
Payment to bond escrow agent	252,268	-	-	-	-
Total expenditures	<u>358,111,706</u>	<u>260,730,475</u>	<u>256,939,262</u>	<u>245,789,506</u>	<u>289,500,656</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,802,974</u>	<u>21,203,095</u>	<u>21,187,222</u>	<u>1,264,787</u>	<u>(45,719,840)</u>
Other financing sources (uses):					
Capital lease	-	525,056	-	-	-
Issuance of debt	4,060,000	-	-	-	51,950,000
Premium on bond issuance	133,696	-	-	-	1,728,801
Payment to bond escrow agent	(4,193,696)	-	-	-	-
Insurance Proceeds	8,919,664	-	-	-	-
Capital contributions	-	-	-	-	-
Transfers in	43,484,865	43,846,067	41,944,743	42,973,419	41,680,251
Transfers out	(42,646,524)	(43,703,118)	(41,302,050)	(42,330,726)	(41,037,558)
Total other financing sources	<u>9,758,005</u>	<u>668,005</u>	<u>642,693</u>	<u>642,693</u>	<u>54,321,494</u>
Net change in fund balances	<u>\$ 16,560,979</u>	<u>21,871,100</u>	<u>21,829,915</u>	<u>1,907,480</u>	<u>8,601,654</u>
Debt service as a percentage of noncapital expenditures	13.5%	18.6%	19.0%	19.8%	21.0%

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
**Changes in Fund Balances – Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year				
	2015	2014	2013	2012	2011
Revenue:					
Taxes:					
Property taxes	\$ 51,489,958	51,620,622	53,660,426	51,264,610	51,433,092
Sales taxes	109,920,965	105,970,220	96,863,340	96,750,197	95,876,676
Other taxes	3,533,680	3,456,466	3,610,925	3,437,191	3,443,598
Licenses and permits	1,708,070	1,442,425	1,213,098	1,151,071	993,635
Intergovernmental	25,950,823	26,012,441	24,575,693	25,789,350	37,760,722
Charges for services	41,296,824	38,705,572	39,549,420	38,034,896	32,740,197
Fines and forfeitures	2,795,886	2,958,891	3,201,053	3,012,905	3,223,834
Interest	27,982	27,451	72,899	239,190	243,430
Miscellaneous	544,977	803,604	568,937	764,485	2,675,728
Total revenues	<u>237,269,165</u>	<u>230,997,692</u>	<u>223,315,791</u>	<u>220,443,895</u>	<u>228,390,912</u>
Expenditures:					
General government	88,826,402	84,336,025	84,283,577	84,865,585	79,840,615
Public safety	49,526,296	46,432,720	44,805,118	45,090,083	43,180,040
Roads, highways, and bridges	8,534,580	13,599,433	9,981,999	10,180,373	12,524,708
Health, welfare, and community development	10,273,737	9,771,638	10,097,725	9,842,250	11,285,680
Culture and recreation	25,008,295	23,434,964	20,772,028	28,822,269	22,564,980
Capital outlay:					
General government	392,500	-	3,378,827	751,682	-
Public safety	-	90,367	-	-	312,871
Roads, highways, and bridges	-	-	-	419,144	272,973
Health, welfare, and community development	-	-	192,034	5,837,137	23,218,567
Culture and recreation	-	-	-	2,495,995	11,599,176
Debt service:					
Principal retirement	23,753,495	12,112,254	23,922,708	24,453,469	21,744,529
Interest and fiscal charges	23,176,105	14,568,082	24,726,593	27,136,812	27,995,851
Bond issuance costs	161,750	3,330,913	530,479	463,493	410,978
Payment to bond escrow agent	789,858	-	-	-	-
Total expenditures	<u>230,443,018</u>	<u>207,676,396</u>	<u>222,691,088</u>	<u>240,358,292</u>	<u>254,950,968</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,826,147</u>	<u>23,321,296</u>	<u>624,703</u>	<u>(19,914,397)</u>	<u>(26,560,056)</u>
Other financing sources (uses):					
Capital lease	514,155	-	-	-	-
Issuance of debt	10,750,000	338,980,000	36,620,000	39,025,000	35,570,000
Premium on bond issuance	459,313	58,702,167	2,533,190	2,155,185	665,950
Payment to bond escrow agent	(11,209,313)	(419,330,924)	(39,984,338)	(40,695,000)	(15,440,000)
Insurance Proceeds	-	-	-	-	-
Capital contributions	-	-	117,497	53,322	-
Transfers in	37,993,164	32,046,052	40,165,899	36,053,926	29,255,488
Transfers out	(37,408,971)	(31,403,359)	(39,523,206)	(35,411,233)	(28,612,795)
Total other financing sources	<u>1,098,348</u>	<u>(21,006,064)</u>	<u>(70,958)</u>	<u>1,181,200</u>	<u>21,438,643</u>
Net change in fund balances	<u>\$ 7,924,495</u>	<u>2,315,232</u>	<u>553,745</u>	<u>(18,733,197)</u>	<u>(5,121,413)</u>
Debt service as a percentage of noncapital expenditures	22.8%	13.17%	23.42%	22.83%	22.70%

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**

General Governmental Expenditures by Function <sup>(1)</sup>

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>General Government</b>	<b>Public Safety</b>	<b>Roads, Highways and Bridges</b>	<b>Health, Welfare and Community Development</b>	<b>Culture and Recreation</b>	<b>Debt Service</b>	<b>Total</b>
2011	\$ 79,840,615	43,180,040	12,524,708	11,285,680	12,190,678	49,869,499	208,891,220
2012	84,865,585	45,090,083	10,180,373	9,842,250	12,436,395	52,053,774	214,468,460
2013	84,283,577	44,651,477	8,792,530	10,097,725	12,077,071	48,649,301	208,551,681
2014	84,336,025	46,426,168	10,828,902	9,771,638	12,370,579	30,011,249	193,744,561
2015	88,826,402	49,526,296	8,484,306	10,273,737	11,675,136	47,881,208	216,667,085
2016	84,777,303	52,262,811	10,397,143	9,247,046	12,233,752	48,981,937	217,899,992
2017	85,564,790	54,979,213	10,225,415	12,065,673	12,626,782	47,094,689	222,556,562
2018	89,149,619	59,836,413	8,691,379	14,541,290	13,895,699	46,901,684	233,016,084
2019	85,761,742	59,502,921	10,003,544	15,340,861	15,746,452	46,999,200	233,354,720
2020	99,908,489	55,741,116	10,013,334	106,031,953	24,127,805	46,807,650	342,630,347

(1) General governmental expenditures include expenditures of the general, special revenue, and debt service funds.

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
 Assessed and Estimated Actual Value of Taxable Property <sup>(1)</sup>  
 Last Ten Fiscal Years

Fiscal Year	Real Property		Personal Property		Railroad and Utility		Total		Ratio of Total Assessed to Total Estimated Fair Value	Total Direct Rate
	Assessed Value	Estimated Fair Value	Assessed Value	Estimated Fair Value	Assessed Value	Estimated Fair Value	Assessed Value	Estimated Fair Value		
2011	\$ 7,025,873,492	33,145,549,015	1,811,217,478	5,433,652,434	364,272,328	1,126,643,669	9,201,363,298	39,705,845,118	23.2	0.5298
2012	7,020,216,506	33,127,642,713	1,756,527,785	5,269,583,355	371,045,448	1,148,267,745	9,147,789,739	39,545,493,813	23.1	0.5298
2013	7,018,065,672	33,065,368,857	1,795,161,736	5,385,485,208	407,491,902	1,261,342,351	9,220,719,310	39,712,196,416	23.2	0.5298
2014	7,029,989,907	33,150,248,595	1,755,246,227	5,265,738,681	433,629,129	1,342,980,240	9,218,865,263	39,758,967,516	23.2	0.5141
2015	7,365,019,798	34,751,947,020	1,854,234,741	5,562,704,223	461,837,813	1,429,694,300	9,681,092,352	41,744,345,543	23.2	0.4956
2016	7,448,670,690	35,120,211,547	1,939,595,859	5,818,787,577	482,785,269	1,494,882,589	9,871,051,818	42,433,881,713	23.3	0.5025
2017	8,121,841,022	37,923,039,889	1,990,489,719	5,971,469,157	489,080,346	1,514,791,160	10,601,411,087	45,409,300,206	23.3	0.4849
2018	8,162,699,246	38,294,467,521	2,058,465,597	6,175,396,791	514,217,521	1,592,455,314	10,735,382,364	46,062,319,626	23.3	0.7013
2019	10,311,879,630	47,548,471,874	2,049,394,982	6,148,184,946	493,873,124	1,529,794,453	12,855,147,736	55,226,451,273	23.3	0.6110
2020	9,768,650,953	45,511,756,267	2,077,058,546	6,231,175,638	497,176,636	1,540,065,836	12,342,886,135	53,282,997,741	23.2	0.6110

(1) Assessed value to estimated fair values are calculated in accordance with state laws, which define appropriate rates for that year. The rates are intended to approximate fair value although the true fair market value may differ.

Source: Clerk of the County Legislature's Office

Note: Property in the County is reassessed biennially. Tax rates are per \$100 of assessed value.

See accompanying independent auditors' report.

## JACKSON COUNTY, MISSOURI

### Property Tax Rates – Direct and Overlapping Governments

(Per \$100 of Assessed Value)

Last Ten Fiscal Years

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Jackson county:										
General	0.1487	0.1481	0.1481	0.1414	0.1356	0.1381	0.1331	0.1349	0.2446	0.2123
Health	0.1526	0.1529	0.1529	0.1493	0.1442	0.1460	0.1409	0.2259	0.1801	0.2095
Park	0.0898	0.0897	0.0897	0.0871	0.0839	0.0851	0.0822	0.1416	0.1203	0.1204
Special Road and Bridge	0.1387	0.1391	0.1391	0.1363	0.1319	0.1333	0.1287	0.1989	0.0660	0.0688
Total levy	0.5298	0.5298	0.5298	0.5141	0.4956	0.5025	0.4849	0.7013	0.6110	0.6110
Cities:										
Blue Springs	0.7489	0.7489	0.7489	0.7489	0.7281	0.7281	0.7184	0.7175	0.6463	0.6817
Buckner	0.6293	0.6310	0.6310	0.6440	0.6186	0.6172	0.6005	0.5900	0.5296	0.5489
Grain Valley	1.7365	1.7365	1.7365	1.7365	1.7294	1.7294	1.7294	1.6294	1.5994	1.5994
Grandview	1.5000	1.5000	1.5000	1.5000	1.4807	1.4891	1.4573	1.4749	1.2956	1.3490
Greenwood	1.6217	1.5947	1.5925	1.5919	1.5308	1.5309	1.3738	1.3673	1.2420	1.2177
Independence	0.7236	0.7281	0.7429	0.7393	0.7165	0.7216	0.7031	0.7105	0.6078	0.6672
Kansas City	1.5509	1.5875	1.5932	1.5997	1.5806	1.5906	1.6006	1.6783	1.5960	1.7529
Lake Lotawana	0.4600	0.4600	0.4600	0.4600	0.4423	0.4464	0.4194	0.4194	0.3140	0.3347
Lake Tapawingo	1.5124	1.3615	0.7524	1.3000	3.0372	3.0433	3.0054	2.7272	2.2873	2.2999
Lee's Summit	1.5258	1.5540	1.5540	1.5700	1.5363	1.5398	1.5154	1.5154	1.3936	1.4563
Levasy	0.8286	0.8286	0.8286	0.8286	0.8320	0.8320	0.8320	0.8390	0.9740	1.0000
Lone Jack	1.6752	1.6835	1.7772	1.7964	1.5492	1.4844	1.4716	1.1231	1.0104	1.0242
Oak Grove	0.8592	0.8631	0.8632	0.8641	0.8430	0.8504	0.8424	0.8419	0.7647	0.7647
Pleasant Hill	0.7538	0.8630	0.9944	0.9944	0.9963	1.0007	0.9798	0.9798	1.1944	1.1944
Raytown	0.5491	0.5539	0.5539	0.5519	0.5295	0.5293	0.5058	0.5149	0.4630	0.4791
Riverbend	0.4208	0.3480	0.5080	0.4271	0.3497	0.3111	0.5000	0.4163	0.3281	0.5000
Sibley	0.4007	0.4035	0.4035	0.4079	0.4079	0.4079	0.4066	0.4078	0.3666	0.3666
Sugar Creek	1.1300	1.1300	1.1300	1.1300	1.1182	1.1300	1.0448	1.0469	0.9579	0.9910
School districts:										
Blue Springs Reorganized #4	5.7286	5.7286	5.7286	5.7286	5.7286	5.7286	5.7286	5.7286	5.5500	5.7286
Center District #58	6.5751	6.6651	6.8330	6.8630	6.7869	6.7828	6.5147	6.6139	5.4374	6.1501
Fort Osage Reorganized #1	5.5000	5.5000	5.6000	5.6998	5.7000	5.7000	6.3700	6.3700	6.3700	6.3700
Grain Valley Reorganized #5	5.5656	5.5333	5.5229	5.5177	5.4612	5.4579	5.4255	5.4163	4.9970	5.1059
Grandview Consolidated #4	5.8936	5.8936	5.8936	5.8936	5.7856	5.8047	5.6094	5.6255	5.1430	5.3557
Hickman Mills Consolidated #1	6.3217	6.3217	6.3217	6.4217	6.5935	6.5575	6.2232	7.0402	5.5784	5.8891
Independence District #30	5.5800	5.6700	5.7000	5.7000	5.9130	5.9130	5.8010	5.8010	5.4977	5.5381
Kansas City District #33	4.9500	4.9500	4.9500	4.9500	4.9599	4.9599	4.9599	4.9599	4.9599	4.9599
Lee's Summit Reorganized #7	6.1050	6.0579	6.0627	6.1192	5.9813	5.9957	5.8777	5.8811	5.3280	5.4705
Lone Jack Consolidated #6	5.5314	5.5106	5.5141	5.5106	5.4501	5.4287	5.3484	5.3484	5.3484	5.3484
Oak Grove Reorganized #6	5.1200	5.0563	5.1361	5.1472	5.1024	5.1062	4.8288	5.0367	5.0367	5.1383
Raytown Consolidated #2	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200

See accompanying independent auditors' report.

## JACKSON COUNTY, MISSOURI

### Property Tax Rates – Direct and Overlapping Governments

(Per \$100 of Assessed Value)

Last Ten Fiscal Years

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Fire districts:										
Central	1.0692	1.0746	1.1203	1.1607	1.1731	1.1762	1.1566	1.1519	1.0292	1.0886
Fort Osage	1.6424	1.6524	1.6724	1.6724	1.6576	1.6551	1.6528	1.6528	1.5697	1.7389
Inter City	0.9707	1.3139	1.2664	1.2960	1.4111	1.4453	1.3135	1.3421	1.2146	1.1846
Lake Lotawana	0.8880	0.8880	0.8466	0.8318	0.8035	0.8222	0.7765	0.6851	0.6664	0.6985
Lone Jack	1.1482	1.1482	1.1482	1.1482	1.1436	1.1456	1.1306	1.1146	0.9733	0.9901
Prairie	1.0400	1.0400	1.0400	1.0400	0.9978	1.0008	0.9900	1.0253	0.9134	0.9260
Raytown	1.0100	1.0100	1.0200	1.0300	1.0064	0.9756	0.9986	1.0386	1.3244	1.3373
Sni Valley	0.8247	0.8277	0.8334	0.8662	0.8697	0.9184	0.9048	0.9567	1.0842	1.3805
Libraries and colleges:										
Kansas City Library	0.5000	0.5000	0.5000	0.5000	0.4933	0.4940	0.4676	0.5065	0.5644	0.5644
Mid-Continent Library	0.3200	0.3200	0.3200	0.3200	0.3146	0.3153	0.3963	0.3963	0.3633	0.3696
KC Metropolitan Community College	0.2335	0.2349	0.2369	0.2374	0.2343	0.2339	0.2297	0.2305	0.2047	0.2128
Water districts:										
Jackson County #17	0.0570	0.0570	0.0575	0.0593	0.0582	0.0582	0.0575	0.0575	0.0512	0.0510
Other entities:										
Independence Square Benefit District	0.5596	0.5596	0.5324	0.5610	0.5638	0.5749	0.5749	0.5749	0.5614	0.5826
Mental Health	0.1218	0.1218	0.1218	0.1223	0.1198	0.1201	0.1160	0.1171	0.1008	0.1056
Merchants/Manufacturers Replacement	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370
Developmental Disability Services	0.0748	0.0748	0.0748	0.0753	0.0738	0.0738	0.0713	0.0720	0.0620	0.0649
State of Missouri Blind Pension	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300

Source: County Collector's Office

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**

Principal Taxpayers

December 31, 2020 and 2011

Taxpayer	Type of business	2020			2011		
		2020 assessed valuation	Percentage of total assessed valuation (1)	Total tax receipts	2011 assessed valuation	Percentage of total assessed valuation (2)	Total tax receipts
Evergy/Kansas City Power & Light	Utilities	\$ 271,065,795	2.20%	\$ 26,822,847	\$ 178,131,692	1.94%	\$ 17,364,885
Evergy West/KCPL_GMOC	Utilities	118,157,198	0.96%	11,379,164	64,641,457	0.70%	6,265,913
Country Club Plaza JV LLC	Real estate investment	83,734,316	0.68%	10,828,550			
Hallmark & Crown Properties	Greeting cards, hotel, and retail sales	63,624,575	0.52%	6,514,472	71,346,178	0.78%	6,428,330
Google Fiber	Communications	63,000,961	0.51%	5,425,382			
AT&T/Southwestern Bell	Communications	39,928,966	0.32%	3,528,251	72,854,499	0.79%	6,187,190
Union Pacific Railroad	Railroad	36,096,030	0.29%	3,521,700	22,720,189	0.25%	2,197,009
Southern Union Company	Transportation	41,767,584	0.34%	3,366,512	33,988,776	0.37%	3,283,475
Federal Reserve Bank of KC	Finance	31,084,308	0.25%	3,138,700			
Sprint	Communications	36,375,949	0.29%	3,012,741	31,099,505	0.34%	2,174,433
JC Nichols & Highwoods Realty	Real estate investment				27,893,979	0.30%	4,739,686
Simon Property Group LP	Retail shopping center				22,094,332	0.24%	2,033,531
Bayer Corporation	Agricultural chemicals				21,255,717	0.23%	1,698,627
Total		\$ <u>784,835,682</u>	<u>6.36%</u>	\$ <u>77,538,319</u>	\$ <u>546,026,324</u>	<u>5.94%</u>	\$ <u>52,373,079</u>
(1) 2020 Total Assessed Valuation	\$12,342,886,135						
(2) 2011 Total Assessed Valuation	\$9,201,363,298						

**JACKSON COUNTY, MISSOURI**  
**Total Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

<b>Fiscal year levied</b>		<b>Original tax levy</b>	<b>Adjustments to original tax levy</b>	<b>Adjusted tax levy</b>	<b>Current tax collections (1)</b>	<b>Percentage of levy collected</b>	<b>Delinquent tax collections</b>	<b>Total tax collections</b>	<b>Total tax collected to adjusted tax levy</b>	<b>Outstanding delinquent tax</b>	<b>Outstanding delinquency to adjusted tax levy</b>
2011	\$	877,758,837	(1,894,309)	875,864,528	788,576,734	89.8	81,910,253	870,486,987	99.4	5,377,541	0.6
2012		872,313,686	958,554	873,272,240	788,747,101	90.4	79,583,519	868,330,620	99.4	4,941,620	0.6
2013		874,859,978	(2,638,822)	872,221,156	797,887,648	91.2	69,257,194	867,144,842	99.4	5,076,314	0.6
2014		879,378,018	(632,208)	878,745,810	810,205,678	92.1	63,777,059	873,982,737	99.5	4,763,073	0.5
2015		912,095,661	1,658,724	913,754,385	833,271,722	91.4	75,532,341	908,804,063	99.5	4,950,322	0.5
2016		936,279,882	897,027	937,176,909	861,543,904	92.0	69,816,538	931,360,442	99.4	5,816,467	0.6
2017		993,829,297	466,312	994,295,609	912,715,709	91.8	74,192,305	986,908,014	99.3	7,387,595	0.7
2018		1,050,178,173	(2,122,166)	1,048,056,007	968,625,061	92.2	66,433,814	1,035,058,875	98.8	12,997,132	1.2
2019		1,199,676,761	(71,652,496)	1,128,024,265	1,026,762,298	85.6	61,328,888	1,088,091,186	96.5	39,933,079	3.5
2020		1,166,507,911	(1,762,287)	1,164,745,624	1,063,943,249	91.2	—	1,063,943,249	91.3	100,802,375	8.7

(1) Includes collections in transit at December 31.

Source: County Collector's Office

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**  
 Jackson County's Property Tax Levies and Collections  
 Last Ten Fiscal Years

<b>Fiscal year levied</b>	<b>Original tax levy</b>	<b>Adjustments to original tax levy</b>	<b>Adjusted tax levy</b>	<b>Current tax collections (1)</b>	<b>Percentage of levy collected</b>	<b>Delinquent tax collections</b>	<b>Total tax collections</b>	<b>Total tax collected to adjusted tax levy</b>	<b>Outstanding delinquent tax</b>	<b>Outstanding delinquency to adjusted tax levy</b>
2011	\$ 50,786,002	221,421	51,007,423	44,711,210	88.0	5,550,370	50,261,580	98.5	745,843	1.5
2012	50,531,517	346,710	50,878,227	44,468,655	88.0	5,683,035	50,151,690	98.6	726,537	1.4
2013	51,048,021	221,067	51,269,088	45,239,455	88.6	5,254,331	50,493,786	98.5	775,302	1.5
2014	49,561,150	482,074	50,043,224	44,525,923	89.8	4,804,422	49,330,345	98.6	712,879	1.4
2015	50,100,682	320,182	50,420,864	44,683,805	89.2	4,987,140	49,670,945	98.5	749,919	1.5
2016	52,031,304	414,987	52,446,291	46,574,495	89.5	5,031,453	51,605,948	98.4	840,343	1.6
2017	53,506,595	521,778	54,028,373	47,846,764	89.4	5,198,342	53,045,106	98.2	983,267	1.8
2018	78,187,416	396,751	78,584,167	70,823,968	90.6	6,086,218	76,910,186	97.9	1,673,981	2.1
2019	81,870,583	(3,137,806)	78,732,777	69,846,838	85.3	5,289,384	75,136,222	95.4	3,596,555	4.6
2020	79,118,707	(85,313)	79,033,394	70,507,606	89.1	—	70,507,606	89.2	8,525,788	10.8

(1) Includes collections in transit at December 31.

Source: County Collector's Office

See accompanying independent auditors' report.

# JACKSON COUNTY, MISSOURI

## Taxable Sales by Category

### Last Ten Fiscal Years

NAICS Category	2017	2018
Agriculture, Forestry, Fishing and Hunting	\$ 94,147	1,233,649
Mining, Quarrying, and Oil and Gas Extraction	559,834	1,355,109
Utilities	741,227,449	804,054,216
Construction	84,155,842	103,198,019
Manufacturing	335,450,682	393,766,207
Wholesale Trade	982,131,334	956,322,457
Retail Trade	4,888,244,156	5,013,915,132
Transportation and Warehousing	107,845,822	103,068,722
Information	363,552,589	330,338,424
Finance and Insurance	114,506,873	124,215,148
Real Estate and Rental and Leasing	193,483,841	196,657,150
Professional, Scientific, and Technical Services	205,515,171	204,235,686
Management of Companies and Enterprises	122,443,482	107,726,445
Administrative and Support and Waste Management and Remediation Services	135,750,645	141,423,816
Educational Services	8,250,668	11,161,927
Health Care and Social Assistance	68,128,200	73,332,694
Arts, Entertainment, and Recreation	267,462,612	274,422,117
Accommodation and Food Services	1,923,895,042	1,956,932,110
Other Services (except Public Administration)	215,155,713	237,001,824
Public Administration	4,325,142	5,068,741
Total	\$ 10,762,179,244	11,039,429,593

#### SIC Codes

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Agriculture, Forestry, Fishing and Hunting	\$ 14,879,205	13,715,025	12,320,695	13,634,469	15,159,668	16,839,785	94,147	1,233,649	-	-
Mining, Quarrying, and Oil and Gas Extraction	N/A	N/A	N/A	N/A	N/A	N/A	559,834	1,355,109	768,122	-
Construction	94,430,288	87,765,119	79,213,357	112,522,267	105,542,051	110,787,992	84,155,842	103,198,019	88,516,611	-
Manufacturing	361,359,962	416,721,234	424,046,534	551,449,254	523,638,332	517,975,278	335,450,682	393,766,207	348,331,639	-
Transportation and communications	446,742,678	390,387,713	373,882,395	379,193,225	338,626,899	337,893,989	N/A	N/A	N/A	N/A
Transportation and Warehousing	N/A	N/A	N/A	N/A	N/A	N/A	107,845,822	103,068,722	98,942,007	-
Utilities	374,591,737	391,711,378	416,719,143	545,930,677	545,305,692	558,346,023	741,227,449	804,054,216	748,672,007	-
Wholesale trade	436,939,514	441,466,485	459,750,577	458,075,026	476,813,449	508,406,694	982,131,334	956,322,457	929,094,155	-
Retail trade	5,849,516,614	6,040,603,686	6,101,871,170	6,295,547,533	6,607,825,404	6,850,714,312	4,888,244,156	5,013,915,132	5,164,961,315	-
Information	N/A	N/A	N/A	N/A	N/A	N/A	363,552,589	330,338,424	278,904,051	-
Finance, insurance, and real estate	28,839,153	26,308,312	30,211,113	33,995,171	35,380,203	31,715,959	N/A	N/A	N/A	N/A
Finance and Insurance	N/A	N/A	N/A	N/A	N/A	N/A	114,506,873	124,215,148	113,288,578	-
Real Estate and Rental and Leasing	N/A	N/A	N/A	N/A	N/A	N/A	193,483,841	196,657,150	184,271,386	-
Professional, Scientific, and Technical Services	N/A	N/A	N/A	N/A	N/A	N/A	205,515,171	204,235,686	186,940,452	-
Management of Companies and Enterprises	N/A	N/A	N/A	N/A	N/A	N/A	122,443,482	107,726,445	123,982,709	-
Administrative and Support and Waste Management and Remediation Services	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Educational Services	N/A	N/A	N/A	N/A	N/A	N/A	8,250,668	11,161,927	5,846,032	-
Health Care and Social Assistance	N/A	N/A	N/A	N/A	N/A	N/A	68,128,200	73,332,694	62,338,502	-
Arts, Entertainment, and Recreation	N/A	N/A	N/A	N/A	N/A	N/A	267,462,612	274,422,117	277,518,430	-
Accommodation and Food Services	N/A	N/A	N/A	N/A	N/A	N/A	1,923,895,042	1,956,932,110	1,980,987,524	-
Other Services (except Public Administration)	1,118,592,558	1,138,165,732	1,176,700,504	1,276,255,888	1,451,923,924	1,487,791,248	215,155,713	237,001,824	231,182,534	-
Public administration	536,579	349,656	855,296	348,666	723,904	890,707	4,325,142	5,068,741	1,558,384	-
Nonclassifiable establishments	1,816,640	1,656,131	3,000,280	2,090,383	1,971,801	1,907,197	N/A	N/A	N/A	N/A
Total	\$ 8,728,244,928	8,948,850,471	9,078,571,064	9,669,042,559	10,102,911,327	10,423,269,184	10,762,179,244	11,039,429,593	10,978,270,521	-

N/A = Not applicable

Note: 2020 data was not available from the Missouri Department of Revenue as of June 10, 2021.

Note: To protect confidential information when less than six businesses exist, financial data will not be displayed.

Note: The Missouri Department of Revenue switched from SIC codes to NAICS codes in 2017.

Source: Missouri Department of Revenue

**JACKSON COUNTY, MISSOURI**

Direct Sales Tax Rates

Last Ten Fiscal Years

<u>Fiscal Year</u>		<u>General</u>	<u>Anti-Crime</u>	<u>Sports Complex</u>	<u>Zoological District</u>	<u>Children's Services</u>	<u>County Total</u>
2011	\$	0.00500	0.00250	0.00375	0.00125	-	0.01250
2012		0.00500	0.00250	0.00375	0.00125	-	0.01250
2013		0.00500	0.00250	0.00375	0.00125	-	0.01250
2014		0.00500	0.00250	0.00375	0.00125	-	0.01250
2015		0.00500	0.00250	0.00375	0.00125	-	0.01250
2016		0.00500	0.00250	0.00375	0.00125	-	0.01250
2017		0.00500	0.00250	0.00375	0.00125	0.00125	0.01375
2018		0.00500	0.00250	0.00375	0.00125	0.00125	0.01375
2019		0.00500	0.00250	0.00375	0.00125	0.00125	0.01375
2020		0.00500	0.00250	0.00375	0.00125	0.00125	0.01375

Source: Missouri Department of Revenue.

**JACKSON COUNTY, MISSOURI**

Computation of Legal Debt Margin

December 31, 2020

Assessed value, December 31, 2020	\$ 12,342,886,135
Debt limit – ten percent of total assessed valuation	1,234,288,614

The bonded indebtedness of Jackson County is limited by Sections 108.010 and 108.020 of the Missouri Revised Statutes (1986) to ten percent of the value of taxable property as shown by the last completed assessment. Debt issued by the Public Facilities Authority is not subject to legal debt margin.

Source: Clerk of the County Legislature's Office

See accompanying independent auditors' report.

# JACKSON COUNTY, MISSOURI

## Ratios of Outstanding Debt by Type

### Last Ten Fiscal Years

Fiscal year	Governmental activities						Business-type activities	Total primary government	Percentage of personal income (a)	Per capita (a)
	Leasehold bonds	Special obligation bonds	Obligations to U.S. government	Notes payable	Capital lease obligations	Premium on bonds	Capital lease obligations			
2011	\$ 70,246,290	488,525,000	10,958,905	448,083	—	15,982,272	—	586,160,550	2.3	867
2012	66,851,290	466,185,000	10,682,458	336,061	—	16,616,581	—	560,671,390	2.1	828
2013	28,531,290	480,265,000	10,396,772	224,039	—	16,855,997	—	536,273,098	2.0	789
2014	26,551,290	430,810,000	10,101,539	112,018	—	63,158,189	—	530,733,036	1.9	777
2015	11,974,216	421,890,000	9,796,439	—	1,349,852	59,521,632	—	504,532,139	1.8	734
2016	8,498,590	451,825,000	9,481,143	—	1,054,771	57,381,006	120,641	528,361,151	1.8	764
2017	5,856,576	430,870,000	9,155,309	—	784,340	53,503,792	92,695	500,262,712	1.7	716
2018	3,880,205	408,350,000	8,818,586	—	690,343	49,626,576	63,322	471,429,032	1.6	675
2019	1,981,236	384,810,000	8,470,610	—	1,014,211	45,749,361	32,449	442,057,867	1.3	629
2020	—	359,920,000	8,111,004	—	810,791	41,997,962	—	410,839,757	Not Available	582

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(a) See page 166 for personal income and population data.

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**

Ratio of Net General Obligation Bonded Debt to Assessed Value  
and Net General Obligation Bonded Debt per Capita  
Last Ten Fiscal Years

<u>Fiscal year</u>	<u>Estimated population (1)</u>	<u>Assessed valuation</u>	<u>Gross bonded debt (2)</u>	<u>Less debt fund available (3)</u>	<u>Net bonded debt</u>	<u>Ratio of net bonded debt to assessed value</u>	<u>Net bonded debt per capita</u>
2011	\$ 676,360	9,201,363,298	—	271,028	—	—	—
2012	677,377	9,147,789,739	—	271,028	—	—	—
2013	679,996	9,220,719,310	—	—	—	—	—
2014	683,191	9,218,865,263	—	—	—	—	—
2015	687,623	9,681,092,352	—	—	—	—	—
2016	691,801	9,871,051,818	—	—	—	—	—
2017	698,895	10,601,411,087	—	—	—	—	—
2018	700,307	10,735,382,364	—	—	—	—	—
2019	703,011	12,855,147,736	—	—	—	—	—
2020	705,925	12,342,886,135	—	—	—	—	—

(1) Source: Census.gov.

(2) Includes all long-term general obligation bonds.

(3) Excluding amounts applicable to leasehold bonds and special obligation bonds.

See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**

Ratio of Annual Debt Service Expenditures for General Bonded Debt to  
Total General Governmental Expenditures <sup>(1)</sup>  
Last Ten Fiscal Years

<b>Fiscal year</b>	<b>Principal</b>	<b>Interest and fiscal charges</b>	<b>Total debt service</b>	<b>Total general governmental expenditures</b>	<b>Debt service to general governmental expenditures</b>
2011	\$ —	—	—	208,891,220	—
2012	—	—	—	214,468,460	—
2013	—	—	—	208,551,681	—
2014	—	—	—	193,744,561	—
2015	—	—	—	216,667,085	—
2016	—	—	—	217,899,992	—
2017	—	—	—	222,556,562	—
2018	—	—	—	233,016,084	—
2019	—	—	—	233,354,720	—
2020	—	—	—	342,630,347	—

(1) General governmental expenditures include expenditures of the General, Special Revenue, and Debt Service Funds.

# JACKSON COUNTY, MISSOURI

## Computation of Direct and Overlapping Bonded Debt

December 31, 2020

Entity	Total debt outstanding	Applicable to Jackson County	Amount applicable to Jackson County	Indebtedness as of
Jackson County	\$ 410,839,757	100%	\$ 410,839,757	12/31/20
Total direct debt			<u>410,839,757</u>	
Cities:				
Blue Springs	91,352,804	100%	91,352,804	12/31/20
Buckner	1,184,952	100%	1,184,952	12/31/20
Grain Valley	12,726,166	100%	12,726,166	12/31/20
Grandview	19,766,416	100%	19,766,416	12/31/20
Greenwood	2,390,000	94%	2,246,600	12/31/20
Independence	147,099,549	100%	147,099,549	12/31/20
Kansas City	1,455,378,549	60%	873,227,129	12/31/20
Lake Lotawana	2,294,000	100%	2,294,000	12/31/20
Lake Tapawingo	1,430,000	100%	1,430,000	12/31/20
Lee's Summit	49,589,963	97%	48,102,264	12/31/20
Lone Jack	123,000	100%	123,000	12/31/20
Oak Grove	24,415,000	98%	23,926,700	12/31/20
Raytown	34,090,000	100%	34,090,000	12/31/20
Sugar Creek	3,507,059	100%	3,507,059	12/31/20
School districts:				
Blue Springs Reorganized #4	184,575,000	100%	184,575,000	12/31/20
Center School District #58	86,168,989	100%	86,168,989	12/31/20
Fort Osage Reorganized #1	52,200,927	100%	52,200,927	12/31/20
Grain Valley Reorganized #5	62,455,000	100%	62,455,000	12/31/20
Grandview Consolidated #4	31,657,867	100%	31,657,867	12/31/20
Hickman Mills Consolidated #1	40,040,000	87%	34,834,800	12/31/20
Independence District #30	178,880,000	100%	178,880,000	12/31/20
Kansas City School District #33	86,666,378	100%	86,666,378	12/31/20
Lee's Summit Reorganized #7	280,207,000	98%	274,602,860	12/31/20
Lone Jack Consolidated #6	11,862,000	94%	11,150,280	12/31/20
Oak Grove Reorganized #6	26,360,000	88%	23,196,800	12/31/20
Raytown Consolidated #2	86,985,000	100%	86,985,000	12/31/20
Other entities:				
Central Jackson County Fire Protection District	18,860,000	100%	18,860,000	12/31/20
Sni - Valley Fire District	7,138,699	80%	5,710,959	12/31/20
Fort Osage Fire District	4,020,000	100%	4,020,000	12/31/20
Inter-City Fire District	400,000	79%	316,000	12/31/20
Raytown Fire Protection District	5,829,039	100%	5,829,039	12/31/20
Lake Lotawana Fire District	4,690,000	100%	4,690,000	12/31/20
Metropolitan Junior College	84,181,921	71%	59,769,164	12/31/20
Kansas City Missouri Public Library	—	100%	—	12/31/20
Mid-Continent Library	72,607,739	53%	38,482,102	12/31/20
Water District #17	358,609	100%	358,609	12/31/20
Developmental Disability Services	1,525,615	100%	<u>1,525,615</u>	12/31/20
Total overlapping debt			<u>2,514,012,028</u>	
Total direct and overlapping debt			<u>\$ 2,924,851,785</u>	

Sources: Outstanding debt and applicable percentages provided by each governmental unit.

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the County. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of Jackson County. The percentage applicable to Jackson County is based on the overlapping government's assessed valuation in Jackson County as a percentage of the overlapping government's total assessed valuation. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government. See accompanying independent auditors' report.

**JACKSON COUNTY, MISSOURI**

Demographic Statistics

Last Ten Fiscal Years

<b>Fiscal year</b>	<b>Population (1)</b>	<b>Per capita income (2)</b>	<b>Total personal income</b>	<b>Median age (3)</b>	<b>Unemployment rate (4)</b>
2011	676,360	38,248	25,869,417,280	36.1	8.9
2012	677,377	39,049	26,450,894,473	36.2	7.7
2013	679,996	39,897	27,129,800,412	36.5	7.5
2014	683,191	41,965	28,670,110,315	36.5	6.9
2015	687,623	41,653	28,641,560,819	36.4	5.9
2016	691,801	41,545	28,740,872,545	36.5	5.1
2017	698,895	42,621	29,787,603,795	36.5	4.4
2018	700,307	44,432	31,116,040,624	36.6	3.5
2019	703,011	47,054	33,079,479,594	36.7	3.7
2020	705,925	Not available	Not available	36.8	7.2

(1) Source: Census.gov (estimate)

(2) Source: Missouriconomy.org

(3) Source: Missouri-demographics.com

(4) Source: Data.bls.gov

# JACKSON COUNTY, MISSOURI

## Principal Employers

Employer	2020			2011		
	Employees	Rank	Percentage of Jackson County employees	Employees	Rank	Percentage of Jackson County employees
Federal government (excludes military)	20,846	1	6.23%	28,400	1	9.11%
Cerner Corporation	12,800	2	3.83%			
HCA Midwest Health System	9,963	3	2.98%	8,126	2	2.61%
Children's Mercy Hospitals and Clinics	8,382	4	2.51%	5,108	5	1.64%
St. Luke's Health System	6,378	5	1.91%	6,665	3	2.14%
Garmin International Inc.	5,005	6	2.51%			
Honeywell Federal Manufacturing & Technolog	5,000	7	1.50%	2,500	10	0.80%
Internal Revenue Service	4,600	8	1.38%			
Hallmark Cards Inc.	4,571	9	1.37%	3,700	8	1.19%
VA Medical Center	4,415	10	1.32%			
Univeristy of Missouri - Kansas City				3,148	9	1.01%
City of Kansas City, Missouri				4,569	6	1.47%
DST Systems Inc				4,402	7	1.41%
State of Missouri				6,197	4	1.99%
<b>Total</b>	<b>81,960</b>		<b>25.54%</b>	<b>72,815</b>		<b>23.37%</b>

Source: City of Kansas City, MO, U.S. Bureau of Labor Statistics (2020)  
 Jackson County annual average employment was 334,471 in 2020 and 311,685 in 2011.

## JACKSON COUNTY, MISSOURI

### Full-Time Equivalent County Government Employees by Department

#### Last Ten Fiscal Years

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Legislature	30	31	33	33	33	33	33	34	32	33
County Administration	8	8	7	7	7	8	8	17	10	15
County Counselor	14	14	16	15	15	15	15	17	15	15
Human Resources	10	10	10	10	10	10	10	10	10	11
Economic Development	1	1	1	5	3	3	3	4	—	—
Communications	2	3	3	3	3	4	4	—	5	6
Emergency Preparedness	2	2	2	2	2	3	3	—	—	—
Information technology	32	33	33	33	33	34	34	32	35	35
Collections	34	34	36	36	36	36	37	33	37	37
Finance	27	26	26	26	26	26	26	23	20	22
Public Works	109	119	105	105	107	107	107	114	115	115
Parks and Recreation	197	195	200	197	193	194	194	178	179	179
Recorder of Deeds	27	27	22	22	21	20	20	20	20	20
Assessment	79	90	67	65	67	68	70	68	74	74
Medical Examiner	23	23	23	23	25	24	23	20	23	23
Family Court	400	399	356	357	349	349	356	348	254	304
Corrections	348	351	354	360	362	406	406	391	328	323
County Municipal Court	3	2	3	4	4	5	5	5	5	5
Circuit Court	146	144	144	144	153	154	155	155	168	153
Public Administrator	23	23	23	23	26	26	26	27	28	28
Prosecuting Attorney	168	156	136	144	144	144	144	144	159	159
Rock Island Rail Corridor Authority	—	—	—	—	—	3	4	3	—	—
Sheriff	118	123	144	145	149	151	151	147	148	149
COMBAT	8	12	8	7	7	8	8	6	8	7
OHRCC	2	2	2	2	2	2	2	3	3	3
KC Election Board	26	26	26	26	26	24	26	23	26	19
Jackson County Election Board	32	38	30	26	28	28	28	26	26	26
Prescription Drug Monitoring Program	—	—	—	—	—	—	1	—	—	—
Nondepartmental	—	3	3	3	—	—	—	—	—	—
Total	<u>1,869</u>	<u>1,895</u>	<u>1,813</u>	<u>1,823</u>	<u>1,831</u>	<u>1,885</u>	<u>1,899</u>	<u>1,848</u>	<u>1,728</u>	<u>1,761</u>

Source: County Budgets

\* Data not available

# JACKSON COUNTY, MISSOURI

## Operating Indicators by Department

### Last Ten Fiscal Years

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Assessment:</b>										
Real Estate Parcels	295,961	296,222	269,145	296,640	296,270	297,031	297,926	298,713	299,194	300,546
Personal Property	324,796	314,944	313,208	316,111	363,432	365,162	372,711	380,538	333,280	375,011
Business Property	24,236	23,786	23,583	23,080	24,875	23,147	23,212	22,782	19,753	22,958
<b>Recorder of Deeds:</b>										
Documents Recorded	122,539	137,973	131,224	108,158	117,574	124,339	115,925	110,645	108,117	126,687
<b>Marriage Licenses:</b>										
Kansas City	3,092	3,124	3,080	3,248	3,325	3,524	3,562	3,236	2,895	3,535
Independence	2,487	2,522	2,561	2,752	2,865	2,817	2,880	2,799	2,870	1,108
<b>Total</b>	<b>5,579</b>	<b>5,646</b>	<b>5,641</b>	<b>6,000</b>	<b>6,190</b>	<b>6,341</b>	<b>6,442</b>	<b>6,035</b>	<b>5,765</b>	<b>4,643</b>
<b>Public Works:</b>										
Asphalt (miles)	211	217	217	217	217	217	217	219	219	219
Chip & Seal (miles)	209	204	204	204	204	204	204	202	202	202
Gravel (miles)	3	3	3	3	3	3	3	3	3	3
Concrete (miles)	1	1	1	1	1	1	1	1	1	1
<b>Total</b>	<b>424</b>	<b>425</b>								
<b>Parks:</b>										
Number of Parks	21	21	21	21	21	21	21	21	24	24
Park Acres	21,243	21,243	21,243	21,243	21,243	21,243	21,243	21,243	21,399	21,399
Lake Acres	2,774	2,774	2,774	2,774	2,774	2,774	2,774	2,774	2,774	2,774
<b>Corrections:</b>										
Bookings—County Detention Center	8,957	9,019	9,122	9,942	9,094	10,746	10,774	10,086	8,969	5,756
Releases—County Detention Center	8,971	8,975	8,985	9,836	10,122	10,687	10,805	10,091	8,689	5,782
Average Daily Population—County Detention Center	666	694	705	694	772	790	770	825	845	754
Bookings—Regional Correctional Center	7,154	6,157	6,377	7,599	4,278	6,424	5,583	4,763	290	—
Releases—Regional Correctional Center	7,150	6,014	6,230	7,496	6,333	6,388	5,598	4,776	267	—
Average Daily Population—Regional Correctional Center	126	128	150	154	133	131	128	141	125	—
Bookings—Kansas City Police Department	—	—	—	—	—	7,739	7,768	9,242	4,113	—
Releases—Kansas City Police Department	—	—	—	—	—	7,698	7,719	8,993	4,083	—
Average Daily Population—Kansas City Police Department	—	—	—	—	—	30	31	37	53	—
<b>Medical Examiner's Office</b>										
Scenes Visited	1,255	1,340	1,324	1,230	1,467	1,537	1,651	1,673	1,288	1,654
Jackson County Death Reports	1,470	1,509	1,508	1,613	1,842	2,146	2,379	5,808	4,902	7,286
<b>Finance:</b>										
Accounts Payable Checks	18,177	18,737	18,746	17,708	16,757	17,057	16,636	15,749	14,754	20,660

Source: Various county departments.

(1) The Regional Correctional Center opened July 31, 2009.

(2) The Kansas City Police Department starting housing prisoners at Jackson County in 2016.

# JACKSON COUNTY, MISSOURI

## Capital Asset Statistics by Function

### Last Ten Fiscal Years

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Government:										
Buildings	117	117	117	117	117	117	117	117	112	107
Computer Equipment/Terminals	312	298	275	236	218	193	155	132	132	132
Printers	10	9	7	13	13	11	13	13	13	13
Radio Communication Equipment	5	5	5	4	4	4	2	2	2	2
Land (parcels)	25	25	25	25	25	25	23	23	23	23
Automobiles	49	47	47	92	90	90	86	43	42	39
Trucks	—	30	30	44	43	40	41	28	28	30
Public Safety:										
Buildings	11	11	11	11	11	11	12	12	11	11
Computer Equipment/Terminals	4	4	4	4	4	4	4	4	4	4
Printers	2	2	2	2	2	2	3	3	3	3
Radio Communication Equipment	13	13	9	9	9	9	7	2	2	2
Land (parcels)	2	2	2	2	2	2	2	2	2	2
Automobiles	234	221	214	275	275	280	239	173	152	129
Trucks	16	16	16	36	37	38	38	13	14	15
Roads, Highways, and Bridges:										
Buildings	8	8	8	8	8	8	8	7	7	7
Computer Equipment/Terminals	7	7	7	15	15	15	15	7	7	7
Printers	4	4	4	4	3	3	3	3	3	3
Land (parcels)	5	5	5	5	5	5	5	5	5	5
Automobiles	44	45	45	45	41	39	42	33	31	31
Heavy Machinery	44	44	44	50	44	49	49	37	38	39
Trucks	33	31	28	36	35	42	42	36	36	35
Health, Welfare, and Community Development:										
Buildings	21	21	21	21	21	21	21	21	20	20
Computer Equipment/Terminals	7	6	6	5	5	5	4	4	4	4
Land (parcels)	3	3	3	3	3	3	3	3	3	3
Automobiles	16	14	14	11	11	12	12	11	9	9
Trucks	14	14	13	24	26	27	27	17	17	17
Culture and Recreation:										
Buildings	98	96	101	101	97	96	97	97	97	96
Printers	1	1	1	1	1	1	1	1	1	1
Radio Communication Equipment	2	2	2	3	3	3	3	2	2	2
Land (parcels)	194	194	195	195	195	194	194	194	193	193
Truman Sports Complex	385	385	340	337	333	333	333	333	333	330
Automobiles	49	42	39	46	46	46	48	47	41	37
Heavy Machinery	27	27	27	20	19	19	18	16	16	16
Trucks	76	72	74	98	90	93	105	99	99	99
Park Enterprise:										
Buildings	78	78	78	78	78	78	78	78	78	78
Boats and Motors	44	40	36	17	17	17	25	22	22	19
Land (parcels)	41	41	41	42	42	41	41	41	41	41
Automobiles	20	20	20	59	59	58	58	34	35	35
Trucks	6	6	6	12	13	13	14	7	7	7

Source: County Asset Records.

## **Location**

Located in the metropolitan area's eastern quadrant, Jackson County, Missouri (the County) is one of the seven counties that comprise the Kansas City metropolitan area. It is bordered on the west by the Kansas state line, on the south by Cass County, and on the north by the Missouri River.

## **General**

Date of organization – 1826

Classification under Missouri Law – First Class County

Form of Government – Executive–Legislature

The County's fiscal period begins on January 1

County Seat – Independence

Population – 705,925

Area square miles – 605

## **Museums of Jackson County**

Missouri Town 1855 Museum

Liberty Memorial and Museum

Truman Courtroom Museum

Fort Osage Museum

Civil War Museum

Harry S. Truman Farm Home

Harry S. Truman Library and Museum

Major Alexander Historical House

Raytown Historical Society Museum

Wornall House Museum

Valle Mansion-Dewitt Museum

Bingham-Waggoner Estate

National World War I Museum

Airline History Museum

Science City at Union Station

Kemper Museum of Contemporary Art

Nelson-Atkins Museum of Art

Black Archives of Mid-America

International Jazz Hall of Fame

Kansas City Museum

Marshal House and Jail Museum

Kansas City Railroad Museum

Toy and Miniature Museum of Kansas City

Thomas Hart Benton Home

Cave Spring Interpretative Center

Harris-Kearney House

Negro Leagues Baseball Museum

Steamboat Arabia

Money Museum

American Royal Museum

## **Major Sports**

Kauffman Stadium, home of the Kansas City Royals, American League Baseball

Arrowhead Stadium, home of the Kansas City Chiefs, National Football League

Independence Events Center, home of the Missouri Mavericks, Central Hockey League and Missouri Comets, Major Indoor Soccer League

Municipal Auditorium, home of the Kansas City Roller Warriors, Roller Derby League

## Major Parks

	<u>Total acres</u>	<u>Acres water</u>
Fleming Park (Lake Jacomo)*	7,429	970
Longview Lake Park*	4,762	930
Blue Springs Reservoir*	2,705	720
Blue River Parkway*	2,400	—
James A. Reed Memorial	2,156	253
Little Blue Trace*	2,200	—
Blue and Gray Park*	1,773	3
Swope Park	1,769	24
Landahl Park*	1,330	—
Burr Oak Woods	1,066	—
Monkey Mountain Park*	855	2
Rock Island Corridor	348	—
Prairie Lee Lake*	290	154

\* Park maintained by County

## Major Highways

Interstate 29  
Interstates 35 and 435  
Interstates 70, 470 and 670  
U.S. Highways 24, 40, 50, 56, 71 and 350

## Rail, Air and Water Transportation

Jackson County has the benefits of up-to-date, quality transportation systems, facilities and service. Main line rail carriers intersect metropolitan Kansas City with over 300 freight movements that rank the area second nationally as a rail center. The area is also served by Amtrak passenger service.

Jackson County is served by major commercial airline carriers who also provide air cargo and express services. Kansas City International Airport is only minutes north of Jackson County, and various other public and private airports are located in the metropolitan area.

The Kansas City Streetcar offers free transportation and runs from the River Market area to Union Station/Crown Center. This 2 mile track has 16 stops along the way and runs through the heart of downtown Kansas City.

The use of the 2,285-mile Missouri River, which outflows approximately 250 miles downstream into the Mississippi River north of St. Louis, is an additional transportation mode in Jackson County.

## Attractions

*American Royal Livestock, Horse Show and Rodeo:* The largest event of its kind in the country, the American Royal's purpose is to provide education in the agribusiness industry through competition and entertaining events. Kansas City completed construction in 1992 of a new facility that contains 520,000 square feet of exhibit, arena and office space.

*Black Archives of Mid-America:* The archives include a collection of artifacts, paintings, sculptures, and research materials created by famous African-Americans from Kansas City and elsewhere.

*Benjamin Ranch:* Activities available at this ranch are horseback riding, hayrides, barbecues, square dancing, concerts, rodeo events, riding lessons and other types of theme parties.

*City Market:* An attractive weekend farmer's market where second and third generations of families sell fruits, vegetables and plants, along with specialty shops and restaurants. The City Market has over 300 booths in a 59,000-square-foot facility located just minutes from downtown Kansas City along the Missouri River.

*College Basketball Experience:* While physically part of the Sprint Center, the College Basketball Experience has a unique and separate identity. It is a high-energy, highly interactive venue where casual and hardcore fans of any age can totally immerse themselves in the game of college basketball. The 41,500 square foot building, directly across from Kansas City's Power & Light District, houses the National Collegiate Basketball Hall of Fame.

*Country Club Plaza:* Much more than a shopping center, "America's original shopping city" began in 1922 as the dream of J.C. Nichols and has become the benchmark by which all other city centers are measured. At Christmas time, the Plaza puts on a spectacular display of multicolored lights on nearly 50 miles of wire, which outline its beautiful Spanish-style buildings and towers against the night sky. The Plaza is also a walking art tour, with many exquisite fountains, sculptures and murals.

*H. Roe Bartle Hall:* With a total space of 400,000 square feet, including 202,500 square feet of unobstructed floor space, Bartle Hall accommodates meetings, conventions and trade shows. Bartle Hall covers five blocks and has 1,000 underground parking spaces. In early 1990, area citizens voted to expand Bartle Hall by approximately 670,000 square feet of additional space, which was completed in 1994.

*Hallmark Visitors Center:* This center presents a lively overview of the world's largest greeting card company through 12 imaginative displays that allow visitors to feel that they are participating in the creative process.

*Harry S. Truman Library:* Visitors can experience the presidency of Truman and see some of the most significant events that shaped the free world. The library offers two meeting rooms, an auditorium and a conference room.

*Harry S. Truman Sports Complex:* This beautiful dual stadium complex, constructed by Jackson County, is the home of the Kansas City Chiefs professional football team and the Kansas City Royals professional baseball team. The Kansas City Royals Baseball Corporation and the Kansas City Chiefs Football Club, Incorporated, signed 25-year leases on January 24, 2006 with two five-year renewal options. Jackson County voters approved a three-eighth cent sales tax on April 4, 2006, to finance \$425 million of renovation projects at the Kauffman and Arrowhead stadiums.

*Hy-Vee Arena:* In 2018, Hy-Vee purchased the former Kemper Arena and converted it to a youth sports facility.

*Kansas City Zoo:* A \$71 million plan to build a new zoo in Swope Park, the second largest urban park (over 200 acres) in the country, is underway. The zoo opened Australia in 1993, which gives you a glimpse of the wildlife in the outback. Opened in 1995, a 95-acre African exhibit focusing on plants, animals, and cultures. This \$30 million exhibit houses approximately 350 animals. The IMAX Theatre, which has a screen more than six stories high, stadium seating and a 12,000-watt surround-sound system, was added as well.

*Legoland Discovery Center:* This center has over 3 million LEGOs and is a world of color, creativity and fun for the biggest fans of LEGOs. With two rides, a 4D cinema and other attractions, this is an attraction for the whole family to enjoy.

*Municipal Auditorium:* An art deco masterpiece, the Convention Center contains the arena, Music Hall, Little Theatre, Exhibition Hall and meeting rooms. Municipal Auditorium provides 150,000 square feet of exhibition space and meeting rooms for up to 7,000 people.

*Negro Leagues Baseball Museum:* Founded in 1990, this privately funded museum, located in the historic 18<sup>th</sup> & Vine District, is dedicated to preserving the history of Negro League Baseball in America.

*Nelson-Atkins Museum of Art:* Founded by William Rockhill Nelson on December 11, 1933, the museum is among the top 12 general art museums in the United States. The museum is internationally recognized for its excellent collection from mid-western states, as well as its Asian holdings.

*SeaLife Aquarium:* Take a walk through the amazing underwater ocean tunnel to see 5,000+ creatures of the sea. Explorers can hold a crab or touch a starfish and walk through the underwater tunnel as sharks and rays swim overhead.

*T-Mobile Center:* One of the region's premier venues, expected to host more than 100 events per year, including concerts, family shows, and special events, as well as professional, collegiate, and amateur sporting events. The Sprint Center opened its doors on October 10, 2007 and seats over 18,000.

*Westport:* This beautifully renovated district is a historic wagon-train supply stop that is still handling provisions for citizens and visitors of Jackson County. The area is filled with boutiques offering clothing, jewelry, art, gifts and a variety of restaurants, nightclubs, cinemas and offices.

## **The Performing Arts**

### ***Ballet***

*State Ballet of Missouri:* The Kansas City professional ballet company has become widely known for its great versatility, as well as its accomplished technique and dynamic style. The company made its New York debut in the spring of 1987 and has been widely featured in such magazines as *Time*, *Life*, *Dance* and *Ballet Review*.

### ***Music***

*The Kansas City Symphony:* This outstanding symphony orchestra brings world-renowned classical artists to Kansas City for its November-through-May season.

*The Lyric Opera:* This nationally acclaimed opera company presents both a spring and fall repertory season.

### ***Theatres***

*Actor's Ensemble Saloon Theatre:* This group presents offbeat, off-Broadway comedies in an Art Deco Saloon.

*American Heartland Theatre:* This is a professional theatre company that performs well known Broadway plays and musicals.

*Coterie Children's Theatre:* This is an adult theatre company that produces plays primarily for children.

*Folly Theater:* A beautifully renovated turn-of-the-century house, the Folly Theater now presents major jazz artists, concerts by the Friends of Chamber Music, and professional touring children's theatre.

*Kauffman Center for the Performing Arts:* A major new center for music, opera, theater and dance. Designed by Moshe Safdie, the Kauffman Center will present a wide spectrum of entertainers and performers from around the world, and serve as the performance home of three of the region's leading performing arts organizations – Kansas City Ballet, Kansas City Symphony and Lyric Opera of Kansas City.

*Lyric Theatre:* Built in the 1920's as a Masonic Temple, this acoustically superior hall was restored in 1976.

*Midland Center for the Performing Arts:* Home to the Theatre League, which brings national Broadway touring productions to Jackson County, this beautiful, baroque theatre is on the National Register of Historic Places.

*Missouri Repertory Theatre:* This professional theatre company offers high-quality productions of plays selected from a full range of dramatic literature.

*Music Hall:* Located within the Municipal Auditorium, this recently restored Art Deco masterpiece is host to a variety of fine arts programs.

*New Directions Theatre Company:* This group performs classical, new and foreign scripts to enhance the growth and education of theatrical arts in Jackson County.

*Starlight Theatre:* There are 8,000 seats in this magnificent outdoor amphitheater located in Kansas City's beautiful 1,700-acre Swope Park. The Starlight produces and presents Broadway musicals and contemporary concerts.

*Theater League, Inc.:* This community-based performing arts organization sponsors touring productions of Broadway plays, pop concerts, and other entertainment.

*Unicorn Theatre:* This group is a professional Actors Equity theatre with an emphasis on contemporary and original scripted productions.

## **Education**

### ***Colleges and Universities***

Avila College  
Blue River Community College  
Calvary Bible College  
Cleveland Chiropractic College of Kansas City  
DeVry Institute of Technology  
Graceland College – Division of Nursing  
Kansas City Art Institute  
Longview Community College  
Penn Valley Community College  
Pinnacle Career Institute  
Pioneer Community College  
Research Medical Center College of Nursing  
Rockhurst University  
University of Missouri – Kansas City  
Webster University

***Graduate Schools***

Avila College  
Keller Graduate School of Management  
Rockhurst University  
University of Health Sciences – University Hospital  
University of Missouri – Kansas City  
University of Missouri – School of Law  
Webster University

***Medical Schools***

Kansas City College of Osteopathic Medicine  
University of Missouri – Dental School  
University of Missouri – Medical School

## APPENDIX C

### PROPOSED FORM OF OPINION OF BOND COUNSEL

Jackson County, Missouri  
Kansas City, Missouri

Hilltop Securities Inc., as representative of the underwriters  
St. Louis, Missouri

Re: \$10,045,000\* Jackson County, Missouri Special Obligation Refunding Bonds (Truman Medical Center d/b/a University Health Project), Series 2021A

Ladies and Gentlemen:

We have acted as bond counsel to Jackson County, Missouri (the “County”) in connection with the issuance of the above-captioned bonds (the “Bonds”). In this capacity, we have examined the law and the certified proceedings, certifications and other documents that we deem necessary to render this opinion.

Regarding questions of fact material to our opinion, we have relied on the certified proceedings and other certifications of public officials and others furnished to us without undertaking to verify them by independent investigation.

Based on and subject to the foregoing, we are of the opinion, under existing law, as follows:

**1.** The Bonds have been duly authorized, executed and delivered by the Issuer and are valid and legally binding general obligations of the Issuer.

**2.** The Bonds are special obligations of the County payable solely from amounts pledged or appropriated therefor in each Fiscal Year (i) out of the income and revenues provided for such Fiscal Year plus (ii) any unencumbered balances for previous years. The Bonds do not constitute general obligations or indebtedness of the County within the meaning of any constitutional or statutory debt limitation or provision, and the County does not pledge its full faith and credit and is not obligated to levy taxes or resort to any other moneys or property of the County to pay the principal of and interest on the Bonds.

**3.** The interest on the Bonds (including any original issue discount properly allocable to an owner thereof) (i) is excludable from gross income for federal income tax purposes, (ii) is exempt from income taxation by the State of Missouri, and (iii) is not an item of tax preference for purposes of computing the federal alternative minimum tax. The opinions set forth in this paragraph are subject to the condition that the Issuer complies with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The County has covenanted to comply with all of these requirements. Failure to comply with certain of these requirements may cause the interest on the Bonds to be included in gross income for federal and Missouri income tax purposes retroactive to the date of issuance of the Bonds. The Bonds are not “qualified tax-exempt obligations” within the meaning of Section 265(b)(3) of the Code.

We express no opinion regarding the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement). Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth in this opinion.

The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity.

This opinion is given as of its date, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may come to our attention or any changes in law that may occur after the date of this opinion.

Very truly yours,

**APPENDIX D**

**FORM OF CONTINUING DISCLOSURE CERTIFICATE**

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**CONTINUING DISCLOSURE CERTIFICATE**

**Dated as of \_\_\_\_\_, 2021**

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**By**

**JACKSON COUNTY. MISSOURI**

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**\$10,045,000\***  
**SPECIAL OBLIGATION REFUNDING BONDS**  
**(TRUMAN MEDICAL CENTER D/B/A UNIVERSITY HEALTH PROJECT)**  
**SERIES 2021A**

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## CONTINUING DISCLOSURE CERTIFICATE

This **CONTINUING DISCLOSURE CERTIFICATE** dated as of \_\_\_\_\_, 2021 (this “**Continuing Disclosure Certificate**”), is executed and delivered by **JACKSON COUNTY, MISSOURI** (the “**Issuer**”).

### RECITALS

1. This Continuing Disclosure Certificate is executed and delivered by the Issuer in connection with the issuance by the Issuer of **\$10,045,000 Special Obligation Refunding Bonds (Truman Medical Center d/b/a University Health Project), Series 2021A** (the “**Bonds**”), pursuant to an ordinance adopted by the governing body of the Issuer on October 18, 2021 (the “**Ordinance**”).

2. The Issuer is entering into this Continuing Disclosure Certificate for the benefit of the Beneficial Owners of the Bonds and in order to assist the Participating Underwriter in complying with Rule 15c2-12 of the Securities and Exchange Commission under the Securities Exchange Act of 1934 (the “**Rule**”). The Issuer is the only “**obligated person**” with responsibility for continuing disclosure hereunder.

The Issuer covenants and agrees as follows:

**Section 1. Definitions.** In addition to the definitions set forth in the Ordinance, which apply to any capitalized term used in this Continuing Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“**Annual Report**” means any Annual Report provided by the Issuer pursuant to, and as described in, **Section 2** of this Continuing Disclosure Certificate.

“**Beneficial Owner**” means any registered owner of any Bonds and any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

“**Business Day**” means a day other than (a) a Saturday, Sunday or legal holiday, (b) a day on which banks located in any city in which the principal office or designated payment office of the paying agent or the Dissemination Agent is located are required or authorized by law to remain closed, or (c) a day on which the Securities Depository or the New York Stock Exchange is closed.

“**Dissemination Agent**” means any entity designated in writing by the Issuer to serve as dissemination agent pursuant to this Continuing Disclosure Certificate and which has filed with the Issuer a written acceptance of such designation.

“**EMMA**” means the Electronic Municipal Market Access system for municipal securities disclosures established and maintained by the MSRB, which can be accessed at [www.emma.msrb.org](http://www.emma.msrb.org).

“**Financial Obligation**” means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of (a) or (b) in this definition; *provided however*, the term Financial

Obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

“**Fiscal Year**” means the **12**-month period beginning on **January 1** and ending on **December 31** or any other **12**-month period selected by the Issuer as the Fiscal Year of the Issuer for financial reporting purposes.

“**Material Events**” means any of the events listed in **Section 3** of this Continuing Disclosure Certificate.

“**MSRB**” means the Municipal Securities Rulemaking Board, or any successor repository designated as such by the Securities and Exchange Commission in accordance with the Rule.

“**Participating Underwriter**” means any of the original underwriter(s) of the Bonds required to comply with the Rule in connection with the offering of the Bonds.

## **Section 2. Provision of Annual Reports.**

(a) The Issuer shall, not later than the last day of the **sixth** month after the end of the Issuer’s Fiscal Year, commencing with the year ending December 31, 2021, file with the MSRB, through EMMA, the following financial information and operating data (the “**Annual Report**”):

(1) The audited financial statements of the Issuer for the prior Fiscal Year, prepared in accordance with accounting principles generally accepted in the United States. If audited financial statements are not available by the time the Annual Report is required to be provided pursuant to this Section, the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the final Official Statement relating to the Bonds, and the audited financial statements shall be provided in the same manner as the Annual Report promptly after they become available. The audited financial statements of the Issuer are currently prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. If the Issuer changes the format of its financial statements, (1) notice of such change shall be given in the same manner as for a Material Event, and (2) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

(2) Updates as of the end of the Fiscal Year of certain financial information and operating data contained in the final Official Statement related to the Bonds, as described in **Exhibit A**, in substantially the same format contained in the final Official Statement with such adjustments to formatting or presentation determined to be reasonable by the Issuer.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues with respect to which the Issuer is an “**obligated person**” (as defined by the Rule), which have been provided to the MSRB and are available through EMMA or the Securities and Exchange Commission. If the

document included by reference is a final official statement, it must be available from the MSRB on EMMA. The Issuer shall clearly identify each such other document so included by reference.

In each case, the Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in this Section; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the date required above for the filing of the Annual Report if they are not available by that date. If the Issuer's Fiscal Year changes, it shall give notice of such change in the same manner as for a Material Event under **Section 3**, and the Annual Report deadline provided above shall automatically become the last day of the sixth month after the end of the Issuer's new fiscal year.

- (b) The Annual Report shall be filed with the MSRB in such manner and format as is prescribed by the MSRB.

**Section 3. Reporting of Material Events.** Not later than **10** Business Days after the occurrence of any of the following events, the Issuer shall give, or cause to be given to the MSRB, through EMMA, notice of the occurrence of any of the following events with respect to the Bonds ("**Material Events**"):

- (1) principal and interest payment delinquencies;
- (2) non-payment related defaults, if material;
- (3) unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) substitution of credit or liquidity providers, or their failure to perform;
- (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (7) modifications to rights of bondholders, if material;
- (8) bond calls, if material, and tender offers;
- (9) defeasances;
- (10) release, substitution or sale of property securing repayment of the Bonds, if material;
- (11) rating changes;
- (12) bankruptcy, insolvency, receivership or similar event of the obligated person;
- (13) the consummation of a merger, consolidation, or acquisition involving the obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) appointment of a successor or additional trustee or the change of name of the trustee, if material;
- (15) incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material; and

- (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

If the Issuer has not submitted the Annual Report to the MSRB by the date required in **Section 2(a)**, the Issuer shall send a timely notice to the MSRB of the failure of the Issuer to file on a timely basis the Annual Report, which notice shall be given by the Issuer in accordance with this **Section 3**.

**Section 4. Termination of Reporting Obligation.** The Issuer's obligations under this Continuing Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If the Issuer's obligations under this Continuing Disclosure Certificate are assumed in full by some other entity, such person shall be responsible for compliance with this Continuing Disclosure Certificate in the same manner as if it were the Issuer, and the Issuer shall have no further responsibility hereunder. If such termination or substitution occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination or substitution in the same manner as for a Material Event under **Section 3**.

**Section 5. Dissemination Agents.** The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Continuing Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. Any Dissemination Agent may resign as dissemination agent hereunder at any time upon **30** days prior written notice to the Issuer. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report (including without limitation the Annual Report) prepared by the Issuer pursuant to this Continuing Disclosure Certificate.

**Section 6. Amendment; Waiver.** Notwithstanding any other provision of this Continuing Disclosure Certificate, the Issuer may amend this Continuing Disclosure Certificate and any provision of this Continuing Disclosure Certificate may be waived, provided that Bond Counsel or other counsel experienced in federal securities law matters provides the Issuer with its written opinion that the undertaking of the Issuer contained herein, as so amended or after giving effect to such waiver, is in compliance with the Rule and all current amendments thereto and interpretations thereof that are applicable to this Continuing Disclosure Certificate.

In the event of any amendment or waiver of a provision of this Continuing Disclosure Certificate, the Issuer shall describe such amendment or waiver in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (1) notice of such change shall be given in the same manner as for a Material Event under **Section 3**, and (2) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

**Section 7. Additional Information.** Nothing in this Continuing Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Continuing Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Material Event, in addition to that required by this Continuing Disclosure Certificate. If the Issuer chooses to include any

information in any Annual Report or notice of occurrence of a Material Event, in addition to that specifically required by this Continuing Disclosure Certificate, the Issuer shall have no obligation under this Continuing Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Material Event.

**Section 8. Default.** If the Issuer fails to comply with any provision of this Continuing Disclosure Certificate, any Participating Underwriter or any Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under this Continuing Disclosure Certificate. A default under this Continuing Disclosure Certificate shall not be deemed an event of default under the Ordinance or the Bonds, and the sole remedy under this Continuing Disclosure Certificate in the event of any failure of the Issuer to comply with this Continuing Disclosure Certificate shall be an action to compel performance.

**Section 9. Beneficiaries.** This Continuing Disclosure Certificate shall inure solely to the benefit of the Issuer, the Participating Underwriter, and the Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

**Section 10. Severability.** If any provision in this Continuing Disclosure Certificate, the Ordinance or the Bonds shall be invalid, illegal or unenforceable, the validity, legality and enforceability of the remaining provisions shall not in any way be affected or impaired thereby.

**Section 11. Electronic Transactions.** The arrangement described herein may be conducted and related documents may be sent, received, or stored by electronic means. Copies, telecopies, facsimiles, electronic files and other reproductions of original documents shall be deemed to be authentic and valid counterparts of such original documents for all purposes, including the filing of any claim, action or suit in the appropriate court of law.

**Section 12. Governing Law.** This Continuing Disclosure Certificate shall be governed by and construed in accordance with the laws of the State of Missouri.

**Section 13. Counterparts.** This Continuing Disclosure Certificate may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

*[Remainder of Page Intentionally Left Blank.]*

**IN WITNESS WHEREOF**, the Issuer has caused this Continuing Disclosure Certificate to be executed as of the day and year first above written.

**JACKSON COUNTY, MISSOURI**

By: \_\_\_\_\_  
Title: County Executive

APPROVED AS TO FORM:

\_\_\_\_\_  
County Counselor

**EXHIBIT A**  
**TO CONTINUING DISCLOSURE CERTIFICATE**

**FINANCIAL INFORMATION AND OPERATING DATA TO BE  
INCLUDED IN ANNUAL REPORT**

The financial information and operating data contained in the following sections and tables contained in Appendix A of the final Official Statement relating to the Bonds:

- **DEBT STRUCTURE OF THE COUNTY**
  - General Obligation Indebtedness of the County
  - Other Obligations
  - Legal Debt Capacity
- **FINANCIAL INFORMATION CONCERNING THE COUNTY**
  - Sources of Revenue – *The table showing taxes and other revenues*  
- *The table showing History of Sales Tax Collections*
  - Property Valuations – *History of Property Valuation*
  - Tax Rates – *the tables showing tax levies for the County, History of Health Fund Revenues and Tax Collection Record*