

**IN THE COUNTY LEGISLATURE OF JACKSON COUNTY, MISSOURI**

**A RESOLUTION** authorizing the adoption of the "Complete Street" policy for use by the Public Works, Health, and Parks and Recreation Departments for the development of roads within unincorporated Jackson County.

**RESOLUTION #17963**, August 27, 2012

**INTRODUCED BY** Bob Spence, County Legislator

WHEREAS, the "Complete Street" concept is a coordinated effort between Jackson County Departments of Public Works, Health, and Parks and Recreation to design and build streets that balance safety, convenience, and cost for everyone using the road, including drivers of agricultural, emergency, freight vehicles, as well as pedestrians, bicyclists, and public transportation vehicles; and,

WHEREAS, adoption of the Complete Streets concept for use in the planning, design, and implementation processes for the construction, reconstruction, maintenance, alteration, or repair of streets and other portions of the transportation network will help to reduce obesity while meeting a need for alternative transportation modes in the unincorporated areas of Jackson County; and,

WHEREAS, the Complete Street concept does not prescribe a singular design, but advocates for a design that meets the unique needs of each community; and,

WHEREAS, the adoption of the Complete Street policy will allow the Public Works Department to apply for grant funds to assist in the implementation of the plan; and,

WHEREAS, the adoption of the Complete Street policy is in the best interest of the health, safety, and welfare of the citizens of Jackson County; now therefore,

BE IT RESOLVED by the County Legislature of Jackson County, Missouri, that the Legislature supports the adoption of the Complete Street policy for use in the construction, reconstruction, maintenance, and repair of streets in unincorporated Jackson County.

Effective Date: This Resolution shall be effective immediately upon its passage by a majority of the Legislature.

APPROVED AS TO FORM:

  
\_\_\_\_\_  
Chief Deputy County Counselor

  
\_\_\_\_\_  
County Counselor

Certificate of Passage

I hereby certify that the attached resolution, Resolution #17963 of August 27, 2012, was duly passed on August 27, 2012 by the Jackson County Legislature. The votes thereon were as follows:

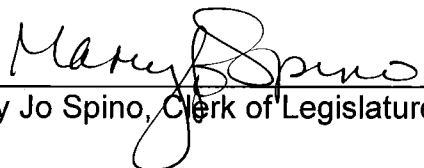
Yeas 9

Nays 0

Abstaining 0


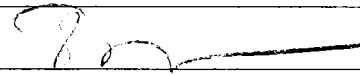

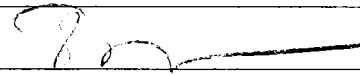

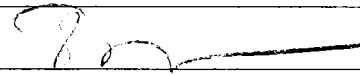
Absent 0

8/27/12  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Mary Jo Spino, Clerk of Legislature

# REQUEST FOR LEGISLATIVE ACTION

Completed by County Counselor's Office:  
 Res/Ord No.: 17963  
 Sponsor(s): Bob Spence  
 Date: August 27, 2012

SUBJECT	Action Requested <input checked="" type="checkbox"/> Resolution <input type="checkbox"/> Ordinance  Project/Title: <u>Complete Streets</u>											
BUDGET INFORMATION <i>To be completed By Requesting Department and Finance</i>	<table border="1" data-bbox="326 501 1200 814"> <tr> <td>Amount authorized by this legislation this fiscal year:</td> <td>\$</td> </tr> <tr> <td>Amount previously authorized this fiscal year:</td> <td>\$</td> </tr> <tr> <td>Total amount authorized after this legislative action:</td> <td>\$</td> </tr> <tr> <td>Amount budgeted for this item * (including transfers):</td> <td>\$</td> </tr> <tr> <td>Source of funding (name of fund) and account code number; FROM / TO</td> <td>FROM ACCT  TO ACCT</td> </tr> </table> <p>* If account includes additional funds for other expenses, total budgeted in the account is: \$</p> <p>OTHER FINANCIAL INFORMATION:</p> <input checked="" type="checkbox"/> No budget impact (no fiscal note required) <input type="checkbox"/> Term and Supply Contract (funds approved in the annual budget); estimated value and use of contract: Department: _____ Estimated Use: \$ _____  Prior Year Budget (if applicable): _____ Prior Year Actual Amount Spent (if applicable): _____		Amount authorized by this legislation this fiscal year:	\$	Amount previously authorized this fiscal year:	\$	Total amount authorized after this legislative action:	\$	Amount budgeted for this item * (including transfers):	\$	Source of funding (name of fund) and account code number; FROM / TO	FROM ACCT  TO ACCT
Amount authorized by this legislation this fiscal year:	\$											
Amount previously authorized this fiscal year:	\$											
Total amount authorized after this legislative action:	\$											
Amount budgeted for this item * (including transfers):	\$											
Source of funding (name of fund) and account code number; FROM / TO	FROM ACCT  TO ACCT											
PRIOR LEGISLATION	Prior ordinances and (date): _____ Prior resolutions and (date): _____											
CONTACT INFORMATION	RLA drafted by <u>Randy Diehl</u> , Planning and Zoning Coordinator, 881-4577											
REQUEST SUMMARY	Request for a Resolution for the adoption of Complete Streets for the Unincorporated Area of Jackson County.  The Policy and Draft are described on Attachments to RLA  On July 19, 2012, The Jackson County Plan Commission voted 6 to 0 to recommend APPROVAL to the County Legislature.											
CLEARANCE	<input type="checkbox"/> Tax Clearance Completed (Purchasing & Department) <input type="checkbox"/> Business License Verified (Purchasing & Department) <input type="checkbox"/> Chapter 6 Compliance - Affirmative Action/Prevailing Wage (County Auditor's Office)											
ATTACHMENTS	See Attachment to RLA-2											
REVIEW	<table border="1" data-bbox="313 1644 1539 1932"> <tr> <td>Department Director:  Jerry A. Page, P.E.</td> <td>Date: 08/01/2012</td> </tr> <tr> <td>Finance (Budget Approval): <i>If applicable</i></td> <td>Date:</td> </tr> <tr> <td>Division Manager: </td> <td>Date: 8/21/12</td> </tr> <tr> <td>County Counselor's Office:</td> <td>Date:</td> </tr> </table>		Department Director:  Jerry A. Page, P.E.	Date: 08/01/2012	Finance (Budget Approval): <i>If applicable</i>	Date:	Division Manager: 	Date: 8/21/12	County Counselor's Office:	Date:		
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County Counselor's Office:	Date:											

Fiscal Information (to be verified by Budget Office in Finance Department)

- This expenditure was included in the annual budget.
- Funds for this were encumbered from the \_\_\_\_\_ Fund in \_\_\_\_\_.
- There is a balance otherwise unencumbered to the credit of the appropriation to which the expenditure is chargeable and there is a cash balance otherwise unencumbered in the treasury to the credit of the fund from which payment is to be made each sufficient to provide for the obligation herein authorized.
- Funds sufficient for this expenditure will be/were appropriated by Ordinance # \_\_\_\_\_
- Funds sufficient for this appropriation are available from the source indicated below.

Account Number:	Account Title:	Amount Not to Exceed:

- This award is made on a need basis and does not obligate Jackson County to pay any specific amount. The availability of funds for specific purchases will, of necessity, be determined as each using agency places its order.
- This legislative action does not impact the County financially and does not require Finance/Budget approval.

Exhibit A  
COMPLETE STREET POLICY FOR THE UNINCORPORATED AREA OF  
JACKSON COUNTY, MISSOURI

WHEREAS, there is growing recognition that streets designed solely for motor vehicles may be a contributing factor to the obesity epidemic that is occurring in Jackson County and the Kansas City Metropolitan, area as well as throughout the United States. Single-purpose streets have been found to limit the opportunity for children and adults to get regular physical activity during their daily routines.

WHEREAS, the goal of Complete Streets is to design and build streets that balance safety and convenience for everyone using the road, not only for motorist, including drivers of agricultural, emergency, and freight vehicles, but also for pedestrians, bicyclists, public transportation, and for people of all ages and abilities; and

WHEREAS the Complete Street concept does not prescribe a singular design for streets as each street is considered to be unique and needs to respond to its community context; and

WHEREAS, while urban Complete Streets will include a wide range of pedestrian facilities (e.g., sidewalks, pedestrian crossing), bike lanes, and bus stops, Complete Streets in the unincorporated area will likely be different serving the unique needs of rural residents, visitors, and businesses; and

WHEREAS: the Jackson County Public Works Department has and continues to promote development that can be adapted to meet the growing need for alternative transportation modes in the unincorporated area; and

WHEREAS: the Jackson County Public Works Department has and continues to promote development that can be adapted to meet the growing need for alternative transportation modes in the unincorporated area; and

WHEREAS: the Jackson County Health Department has actively supported and engaged in numerous efforts to improve the health of all Jackson County citizens, and has particularly undertaken programs to address the problem of child and adult obesity; and

WHEREAS: the Jackson County Parks and Recreation Department has built and manages over 200 miles of paved pedestrian and bicycle paths and has acquired property and made plans to build future pedestrian and bicycle paths in the unincorporated area; and need and feasibility of providing future transit service to certain locations within the unincorporated area; and

## Complete Streets

Mr. George introduced Jim Kelly from the Jackson County Health Department here to explain the health side of this program.

Mr. Kelly explained the health benefits of Complete Streets. Health concern with obesity and diabetes because of the lack of activity of our younger generation. Complete Streets sometimes referred to Livable Streets are roadways designed for safe and convenient travel by users of ages and abilities. Transportation outlook 2040 which is Kansas City's Regions current long range transportation plan envisions a transportation system that meets the needs of all users.

Complete streets programs have been passed in Kansas City, Missouri ,Johnson County Kansas, Lee's Summit, Independence, Grandview we are trying to get all the municipalities and community's involved in the program.

Commissioner Pointer asked if there were federal grants or state grant money available for this or is this going to be a burden on the tax payer?

Mr. Kelly said there are no grants for this program but it was his understanding that the future roads are developed and roads are considered planners and developers are urged to consider and utilize the complete streets methodology.

Mr. Pointer asked is there an estimate per mile what this will cost extra to build a road with a bicycle path?

Mr. Kelly sir I do not have that information.

Mr. George asked if he could give Mr. Pointer a ball park right now you can build a ten foot wide multi use trail along side of the road for about forty dollars a foot. Additionally being part of the criteria of Outlook 2040 federal dollars for street projects are now going to have to have a Complete Street component to it.

Commissioner Haley asked if there are any studies to show the usage is it picking up or are people utilizing it.

Mr. Kelly said consideration of this is growing across the country and they are looking at the greater Kansas City area for this.

Mr. George added it is more so in the urban and suburban areas.

Commissioner Pointer asked when they bid the road and it is in there and we have federal and state money in there would that support that?

Mr. George responded yes it would and it depends on how the project is written and how you apply for the dollars. This will be a resolution that I will be taking to the Legislative Session and would like to say I have the boards support.

Commissioner Mershon asked if this needed to be done today?

Mr. George said we have been working on this since the winter and we would like to move forward with this.

Commissioner Mershon I am going to be the negative one on the board because I think these trails are wonderful but I still see people on the road even if there are bike lanes. I know Buckner spent six hundred thousand dollars to put an easement on both sides of the rode from city limits to city limits and they still ride in the road.

Commissioner Pointer asked if there are laws on the books that the law enforcement could enforce the use of these lanes?

Mr. George right now I am not aware of any law for that.

Mr. Crawford asked if this resolution passes any sub division as a developer would end up with bicycle trails is that correct.

Mr. George said that we as staff are to look at what best suits the neighborhood and the county plan.

Commissioner Pointer made a motion, Commissioner Haley seconded it.

VOTE:

Mr. Aikens	Approve
Mr. Crawford	Approve
Mr. Gibler	Approve
Mr. Haley	Approve
Mr. Pointer	Approve
Mrs. Mershon	Approve



THEREFORE, BE IT RESOLVED that Complete Streets are defined as streets designed and built that balance safety and convenience for everyone using the road, not only for motorists, including drivers of agricultural, emergency, and freight vehicles, but also for pedestrians, bicyclists, public transportation, and for people of all ages and abilities; and that the Jackson County Departments of Public Works; Health; and Parks and Recreation; will make consideration of Complete Streets practices a routine part of everyday operations, will approach every transportation-related project and program as an opportunity to improve public streets and the transportation network for all users, and will work in coordination with other departments, agencies, and jurisdictions to achieve Complete Streets in the unincorporated area of Jackson County.

This consideration will include but not be limited to balancing economic feasibility with planning, design, approval, and implementation processes for construction, reconstruction, maintenance, alteration, or repair of streets, bridges, or other portions of the transportation network; evaluating the effect of the proposed project on safe travel by all users, and identifying alternative measures to mitigate any adverse impacts on such travel that are identified.

A RESOLUTION OF THE COUNTY LEGISLATURE OF JACKSON COUNTY,  
CONCERNING THE ADOPTION OF A POLICY IN SUPPORT OF THE CONCEPT  
OF "COMPLETE STREETS" FOR THE UNINCORPORATED AREA OF JACKSON  
COUNTY, MISSOURI.

WHEREAS, the KC Healthy Kids is a nonprofit organization dedicated to reducing obesity and improving the health of children in the greater Kansas City area;

AND WHEREAS, there is a growing recognition that streets designated solely for motor vehicles may be a contributing factor to the national obesity epidemic that is affecting the well being of the citizens in this country, as single purpose streets have been found to limit the opportunity for children and adults to get regular physical activity during their daily routines;

AND WHEREAS, among its initiatives, KC Healthy Kids is actively encouraging communities and organizations throughout the metropolitan area to support the concept of "Complete Streets" within each jurisdictional area;

AND WHEREAS, the concept of "Complete Streets" is to design and build streets that balance the safety and convenience of vehicular traffic with the needs of others, such as pedestrians, bicyclists and people of all ages and abilities;

AND WHEREAS, the Complete Streets concept does not prescribe a singular design for all streets, instead each street is considered to be unique and expected to respond to the needs of the community within the context of its link within the overall street system;

AND WHEREAS, the KC Healthy Kids organization has therefore requested, and worked with the Jackson County Health Department; the Jackson County Departments of Public Works and Parks and Recreation; to prepare a policy in support of the concept of Complete Streets for the unincorporated area of Jackson County, Missouri;

AND WHEREAS, attached hereto is a copy of the policy, as recommended by the Jackson County Public Works and the Jackson County Planning Commission, indicating the County Legislature's support of the Complete Streets concept, and which shall be interpreted not as a requirement, but rather as a declaration of support and encouragement for the county's transportation planners and engineers to routinely consider designing, building and maintaining the county's right-of-way to enable safe access for all users, regardless of age, ability, or mode of transportation;

IT IS, THEREFORE, HEREBY RESOLVED by the County Legislature Jackson County, Missouri, that the policy attached hereto as Exhibit A, is and shall be considered.