

COOPERATIVE AGREEMENT

THIS AGREEMENT, made by and between **JACKSON COUNTY, MISSOURI**, a Constitutional Home Rule Charter County of the First Class of the State of Missouri, hereinafter referred to as “the County” and a Missouri not-for-profit corporation, **RIVER OF REFUGE 5155 RAYTOWN ROAD #101 KANSAS CITY, MO 64133**, hereinafter referred to as “Organization”.

WHEREAS, the County and Organization desire to enter into an Agreement to provide funding to be used for Transitional Housing Program; and,

WHEREAS, the County deems it to be in the best interest of its citizenry to support such programs and activities; and,

NOW THEREFORE, in consideration of the foregoing and the terms and provisions herein contained, the County and Organization respectively promise, covenant, and agree with each other as follows:

NOW, THEREFORE, it is agreed by and between the parties as follows:

1. **Services.** Organization shall provide services Transitional Housing Program, as is more fully set out in the proposal attached hereto as Exhibit A and incorporated herein by reference. The term of this contract is January 1, 2020, through December 31, 2020, and as such, all expenditures must occur within this period. The budget Organization submitted as part of Exhibit A is considered final and non-changeable.

2. **Terms Of Payment.** The County agrees to pay Organization the total amount of **\$92,300.00** in quarterly reimbursements up to **\$23,075.00**, Payment

FILED April 1, 2020 MARY JO SPINO COUNTY CLERK
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made upon the County's receipt of the quarterly reports as set forth in paragraph 3 hereof. The final payment will not be processed until the Organization's annual program report has been completely reconciled. The County reserves the right to audit all invoices and to reject any invoice for good cause. The County retains the right to deduct from an invoice of Organization any overpayment made by the County on a prior invoice. The County retains the right to make invoice corrections/changes. The County will not reimburse sales tax expense.

3. **Reports/Other Documentation.** Within 30 days after the conclusion of each calendar quarter under this Agreement, Organization shall submit a quarterly report through the Outside Agency Portal along with proof of payment and receipt documentation that reconciles to the quarterly report, including cancelled checks and/or a copy of the face of the check and corresponding bank statements, invoices, itemized credit card receipts and credit card statements showing proof of purchase and proof of payment and any other documents requested by the Department of Finance and Purchasing, to establish that the funds provided pursuant to this Agreement were used for the purposes set forth herein. All payments will be processed within 30 days of receipt of invoice, if the invoice is complete and accurate. All payments will be detained until reports are received and accurate. Any reports that are incorrect will delay payment. The last quarter's report is due by January 30th, 2021 and shall include an annual report which shall summarize all of Organization's activities pursuant to this Agreement. Organization's failure to submit this annual report shall disqualify Organization from future funding by the County. The final payment will not be processed until the Organization's annual program report has been completely reconciled.

Organization must submit all quarterly reports in the format specified by the County regardless of whether activity took place in each quarter, before the next quarterly payment will be processed. Any quarterly reports that are incomplete or incorrect will delay payment. Any unspent funds under this Agreement not invoiced by Organization within 30 days from the expiration of this Agreement shall be forfeited and not be paid.

Organization must notify the County in writing on Organization's letterhead, within five working days of the following changes:

- a. Organization name, address, telephone number, administration, or board of directors
- b. Organization funding that will affect the program under this contract
- c. Liability insurance coverage
- d. Management or staff responsible for providing services pursuant to this contract. When a management or staff position responsible for providing services pursuant to this contract is vacated and when the position is subsequently filled, the following will apply i.) reimbursement for a vacated position will be suspended until it is filled, and ii.) if another person under this contract assumes the duties of the vacated position, the Organization will not be allowed to bill the County for both positions.
- e. Any proposed or actual merger or acquisition either taken by the Organization or toward the Organization

4. **Submission of Documents.** No payment shall be made under this Agreement unless Organization shall have submitted to the County's Department of Finance and Purchasing through the Jackson County Outside Agency Portal accessible on www.jacksongov.org/auditor: (1) a written proposal setting out in detail the intended use of the County's funding, including the target population to be served; (2) Organization's IRS Form 990 from the previous fiscal or calendar year; (3) a statement of Organization's total budget for its most recent fiscal year; and (4) a detailed explanation of actual expenditures of the County's funds; (5) audited financial statement for Organization's most-recent fiscal or calendar year, or a certified public accountant's

program audit of the County's funds. Organization must be chartered in the State of Missouri, hold a certificate of good standing with annual registration through the Missouri Secretary of State and have received an exemption from Federal income taxes under Section 501c3 of the Internal Revenue Code. Any documents described herein which were submitted as a part of an application for funding need not be resubmitted to qualify for payment. Organization understands that no payment shall be made under this agreement until Organization's 2019 Outside Agency contract has been fully reconciled with the County's Department of Finance and Purchasing. No payment shall be made if Organization is out of compliance on any other County contract, or has not paid county taxes on all properties owned by Organization and assessed by the County.

5. **Equal Opportunity**. Organization shall submit an Affirmative Action Plan or Equal Employment Opportunity statement as required by the County Compliance Review Office. Organization shall maintain policies of employment as follows:

A. Organization and Organization's subcontractor(s) shall not discriminate against any employee or applicant for employment because of race, religion, color, sex, age, disability, or national origin. Organization shall take affirmative action as set forth to ensure that applicants for employment and employees are treated without regard to their race, religion, color, sex, age, disability, or national origin. Such action shall include, but not be limited, to the following: recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. Organization agrees to post in conspicuous places, available to employees and applicants for employment, notices setting forth

the policies of non-discrimination.

B. Organization and Organization's subcontractor(s) shall, in all solicitation or advertisements for employees placed by them or on their behalf, state that all qualified applicants will receive consideration for employment without regard to race, religion, color, sex, age, disability, or national origin.

6. **Employment Of Unauthorized Aliens Prohibited.** Pursuant to §285.530.1, RSMo, Organization assures that it does not knowingly employ, hire for employment, or continue to employ an unauthorized alien to perform work within the State of Missouri and/or Jackson County, and shall affirm, by sworn affidavit and provision of documentation, its enrollment and participation in a federal work authorization program with respect to the employees working in connection with the contracted services. Further, Organization shall sign an affidavit, attached hereto and incorporated herein as Exhibit B, affirming that it does not knowingly employ any person who is an unauthorized alien in connection with the contracted services.

7. **Audit.** The parties agree that the County may, for any reason and at any given time, examine and audit the books and records of Organization pertaining to this Agreement. Further, Organization agrees to establish and adopt such accounting standards and forms as recommended by the County prior to receipt of the County's first distribution of funds under the terms of this Agreement. The forms used to document expenditure of these funds may be changed from time to time by the County.

8. **Default.** If Organization shall default in the performance or observation of any covenant, term or condition herein contained to be performed by Organization, the County shall give Organization ten days written notice, setting forth the default. If said

default shall continue and not be corrected by Organization within ten days after receipt of notice from the County, the County may, at its election, terminate this Agreement and withhold any payments not yet made to Organization. Said election shall not, in any way, limit the County's rights to sue for breach of this Agreement.

9. **Appropriation Of Funds**. Organization and the County recognize that the County intends to satisfy its financial obligation to Organization hereunder out of funds annually appropriated for that purpose by the County. County promises and covenants to make its best efforts to appropriate funds in accordance with this Agreement. In the event no funds or insufficient funds are appropriated and budgeted, or are otherwise unavailable by any means whatsoever for payment due hereunder, County shall immediately notify Organization of this occurrence and this Agreement shall terminate on the last day for which appropriations were received, without penalty or expense to the County of any kind whatsoever, except as to the portions of the payment amounts herein agreed upon for which funds shall have been appropriated and budgeted or are otherwise available, or at any time after the last date that County has paid for the Services, if earlier.

County further agrees:

A. That any funds authorized or appropriated for services rendered under this Agreement shall be applied to the payments hereunder until all such funds are exhausted.

B. That County will use its best efforts to obtain authorization and appropriation of such funds including, without limitation, the inclusion in its annual

budget, a request for adequate funds to meet its obligation under this Agreement in full.

10. **Conflict Of Interest.** Organization warrants that no officer or employee of the County, whether elected or appointed, shall, in any manner whatsoever, be interested in or receive any benefit from the profits or emoluments of this Agreement.

11. **Severability.** If any covenant or other provision of this Agreement is invalid, or incapable of being enforced by reason of any rule of law or public policy, all other conditions and provisions of this Agreement shall, nevertheless, remain in full force and effect; and no covenant or provision shall be deemed dependent upon any other covenant or provision unless so expressed herein.

12. **Indemnification.** Organization shall indemnify, defend and hold the County harmless from any and all claims, liabilities, damages, and costs (including reasonable attorney's fees directly related thereto) including but not limited to violation of civil rights and/or bodily injury to or death of any person and for damage to or destruction of property if and to the extent caused by the negligence, willful misconduct or omissions of Organization during the performance of this Agreement.

13. **Insurance.** Organization shall maintain the following insurance coverage during the term of this Agreement.

A. Organization shall maintain Commercial General Bodily Injury and Property Damage Liability insurance, each in a combined single limit of One Million Dollars (\$1,000,000) each occurrence for bodily injury and property damage liability.

B. Organization shall maintain, if any motor vehicles are used in the

performance of the Services, Commercial General Bodily Injury and Property Damage Liability insurance, and Automobile Liability insurance including owned, non-owned, or hired vehicles, each in a combined single limit of One Million Dollars (\$1,000,000) each occurrence for bodily injury and property damage liability.

C. Organization agrees to provide the County with certificates of insurance evidencing the above described coverage prior to the start of Services, and annually thereafter, if required by the County. Such certificates shall provide that the applicable insurance policies have been endorsed to provide a minimum of thirty days advance notice to the County in the event of cancellation, non-renewal, or reduction in limits by endorsement.

14. **Term.** The term of this Agreement shall commence January 1, 2020, and shall continue until December 31, 2020, unless sooner terminated pursuant to paragraph 8, 15, or 19 hereof. If this Agreement is terminated by either party, the County shall pay only for those services actually performed by Organization as verified by the County's audit.

15. **Termination.** This Agreement may be terminated for any reason or no reason by either of the parties upon thirty (30) days' written notice to the other party's designated fiscal representative. All services and payments shall continue through the effective date of termination. Termination of this Agreement shall not constitute a waiver of the rights or obligations which the County or Organization may be entitled to receive as provided in this Agreement, or be obligated to perform under this Agreement for services prior to the date of termination. Should this Agreement terminate, all

County written materials of any kind must be delivered and returned by Organization to the County within ten (10) days of the termination of this Agreement.

16. **Standard of Care.** Organization shall exercise the same degree of care, skill, and diligence in the performance of the Services as is ordinarily possessed and exercised by professionals operating under similar circumstances.

17. **Financial Contact.** Organization shall designate a fiscal representative to act as a liaison between the parties to resolve any problems, complaints, or special circumstances encountered in the billing of the services agreed upon here.

Fiscal Representative
Department of Finance & Purchasing
415 E. 12th Street, Suite 100
Kansas City, MO 64106

River of Refuge
Timmy Hensel
5155 Raytown Road #101
Kansas City, MO 64133
(816) 737-5100

18. **Compliance Review.** The performance of this Agreement shall be subject to review by the County. The County Compliance Review Office and staff shall review this contract according to their responsibilities including site visits to any and all agencies. Organization agrees any display of hostile behavior, refusing and/or hindering a site review by any employee or staff member shall be grounds for suspension, termination or disqualification of this Agreement. The County warrants that all books, records, accounts, and any other documents in the possession of the County relating to this Agreement are public records open for inspection in accordance with Chapter 610, RSMo.

19. **Remedies For Breach.** Organization agrees to faithfully observe and perform all of the terms, provisions, and requirements of this Agreement, and Organization's

failure to do so constitutes a breach of this Agreement. In such event, Organization consents and agrees as follows:

A. The County may, without prior notice to Organization, immediately terminate this Agreement; and

B. The County shall be entitled to collect from Organization all payments made by the County to Organization for which Organization has not yet rendered services in accordance with this Agreement, and to collect the County's reasonable attorney's fees, court costs and service fees if it is necessary to bring action to recover such payments.

20. **Transfer And Assignment**. Organization shall not assign or transfer any portion or the whole of this Agreement without the prior written consent of the County.

21. **Organization Identity**. If Organization is merged or purchased by another entity, the County reserves the right to terminate this Agreement. Organization shall immediately notify the county in the event it is merged or purchases by any other entity.

22. **Confidentiality**. Organization's records concerning the identities of those participating in its programs shall be strictly confidential; the County shall be entitled to examine said records in performing its audit and review functions, but shall not disclose said identities to any third party in any fashion.

23. **Incorporation**. This Agreement incorporates the entire understanding and agreement of the parties.

IN WITNESS WHEREOF, the County and Organization have executed this Agreement this 1st day of April, 2020.

APPROVED AS TO FORM:

JACKSON COUNTY, MISSOURI



[Signature]
County Counselor

By [Signature]
Frank White, Jr.
County Executive

[Signature]
Mary Jo Spino
Clerk of the Legislature

RIVER OF REFUGE

By [Signature]
Title Executive Director
Federal Tax I.D. 27-0280023

REVENUE CERTIFICATE

I hereby certify that there is a balance otherwise unencumbered to the credit of the appropriation to which this Agreement is chargeable, and a cash balance otherwise unencumbered in the treasury from which payment is to be made, each sufficient to meet the obligation of \$92,300.00, which is hereby authorized.


3-26-2020
Date

[Signature]
Director of Finance and Purchasing
Account No.002-7769-56789

PC77692020001

**2020 Jackson County Outside Agency Funding Proposal
River of Refuge
Transitional Housing Program**

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River of Refuge

5155 Raytown Rd
Kansas City, MO 64133
(816) 737-5100
Riverofrefuge.com
fedtaxid: 27-0280023

Fiscal Year: January to December

GuideStar:

Mission: The mission of River of Refuge is to empower working-poor families with financial security through interim housing.

Executive Director

Executive Director

(816) 737-5100

Contact Person

River of Refuge
Timmy Hensel
(816) 737-5100
timmy@riverofrefuge.com

Check the Jackson County Legislative District and your At-Large District where your agency is located?

District 1: Yes

At-large District 2: Yes

2020 Jackson County Outside Agency Funding Proposal

River of Refuge Transitional Housing Program

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Agency Revenue Information

Funding Entity	Source Description	Goods	Services	Cash	TFY Actual	NFY Projected
State	Tax Credits - MHDC -Production and Operation			X	\$1,888,278	\$1,800,000
Donations	Direct public support			X	\$78,816	\$90,000
Fundraisers	Annual gala and other events			X	\$76,954	\$100,000
MAACLINK	CRC meetings, annual training		X		\$0	\$0
United Way	Referrals		X		\$0	\$0
Other	Grants			X	\$10,870	\$75,000
Housing Resources Commission	Transitional Housing Program			X	\$10,000	\$10,000
Outside Agency	Transitional Housing Program			X	\$60,250	\$92,300

Please check if your agency has cash reserves:

What is the current balance? \$55,000

2020 Jackson County Outside Agency Funding Proposal

River of Refuge Transitional Housing Program

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Date Program was Initiated: 2016

What time period does this program run: All Year

Provide program description: The Transitional Housing Program will not house single individuals; there must be a school-aged child(ren) or younger in the home. In the Kansas City metro area, there is a large number of “hidden homeless”; individuals who live in motels, sleep in their car, or “couch surf” moving from a friend’s couch to a relative’s every few days. Often, when questioned, these individuals do not identify themselves as homeless due to having shelter. The consideration that a family of eight living with a family of three in a one-bedroom apartment is not adequate housing is rare. Often this forces the guest’s family to sleep on the floor due to lack of space in the home. A homeless individual who has a full-time job is often referred to as the “working poor.” The definition of what qualifies a person as “homeless” is often confused. Families served by the River of Refuge will be eligible as homeless by the Housing and Urban Development’s (HUD) definition of homelessness. There are four categories used to classify homeless, and the program members will meet the criteria of category two. (See HomelessDefEligibility attachment for more information.) The intent of the River of Refuge’s Transitional Housing Program is not to merely provide shelter for these individuals but to provide them a temporary haven while provided needed education to break the cycle of homelessness. While in the program, they will gain the necessary skills to give them the confidence and faith in themselves; they need to succeed. The River of Refuge provides transitional housing to homeless families. Families live in fully furnished apartments for an average of six months. They are not required to pay rent or utilities, and for one-third of the time they are in the program, all of their non-perishable food items and hygiene products are provided. In exchange, they are required to attend mandatory meetings and work full time. Each adult in the program is required to attend mandatory weekly meetings, life skills, parenting, and case management/budgeting. Volunteers and case management/budgeting facilitate life skills and parenting meetings by the case managers on staff. Examples of life skills classes are stress management, nutrition/cooking on a budget, recognizing the signs of domestic abuse, and how to prepare for a job interview. Assessments are performed weekly in the case management meetings by the staff to determine the client’s needs. Questions are asked, such as: Have they obtained Medicaid for their children? Do they have WIC? Are the children current on their immunizations? Is everyone in the household taking their medications as prescribed? What outstanding debt needs to be paid? Are the children registered for school? In this meeting, resources will be provided to assist with any gaps that are identified and monitored from week to week. Monitoring of the budget takes place weekly and during the weekly case management meeting. Program members are placed on a strict “all needs no wants” budget for the first part of the program. Many of those in the program have never learned the value of saving money, nor have they practiced the importance of paying bills before indulging in luxury items. The program is designed to help them to understand budgeting and put those skills into practice. In the second half of the program, the families begin to create the budget on their own and have River of Refuge as a safety net if they spend inappropriately. Taking responsibility for their budget allows them to learn without suffering the consequences immediately. As of 9/30/2019, program members have saved a total of \$151,181 and paid or had forgiven a total of \$77,298 in debt.

Describe the benefits of this program to Jackson County Missouri: The River of Refuge program directly benefits Jackson County residents by offering our homeless members an alternative to unsafe living conditions. Through a safe alternative to pay-by-the-week motels, cars, the street or other uninhabitable situations we move them from homelessness to self-sufficiency. In addition, those in our program contribute to the economy after they complete our program. Rather than being a burden on taxpayers seeking additional assistance they rent and/or purchase homes, shop for their goods and services and are productive members of society.

Describe target population to be served: The River of Refuge program is unlike most other programs in the metro. The “working-poor” or the “hidden-homeless” is the targeted population by the organization. According to the National Homelessness Organization, 44% of the homeless are employed. The River of Refuge is one of the only transitional programs or homeless shelters to allow a single father with children to enter. Most programs will accept a single woman or couple, but very few can accommodate a father. This situation forces a single dad to make a tough decision, stay together in uninhabitable living conditions, or tear the family apart. Our goal is to unite families, not to separate them. The clientele who are served by the River of Refuge is homeless men, women, or couples with school-aged children or younger in the home. No one will be turned away based on their race, gender, ethnicity, age, sexual orientation, veteran status, place of origin, marital status, or religious affiliation. Because the program requires all adults in the program to have sustainable income, those with disabilities will be considered on a case-by-case basis. If the disability income is sufficient to sustain the family and, therefore, will allow them to maintain permanent housing, the individual will be considered for the program. Also, if the individual can work part-time to supplement their disability income, the person will be considered. One goal of the River of Refuge program is to assist the program member in paying the debt, which is a barrier to homelessness and creating savings. Without sufficient income or the means to increase their income, the River of Refuge may not be the best fit for the individual. The Transitional Housing Program is designed to be more than a shelter; it is meant to be a program.

What are the qualifications for participants: River of Refuge requires three main criteria to be eligible for the transitional program. 1) Have a school-aged child(ren) or younger in the home 2) Adults in the home working full-time prior to entering the program 3) All program members are free of alcohol, illegal drugs, and mind-altering substances.

Check if your services are available to anyone:

Do you maintain a database of participants: Yes

Number of participants from Jackson County: 90

Number of participants from Other Areas: 5

Total Number of participants: 95

2020 Jackson County Outside Agency Funding Proposal River of Refuge Transitional Housing Program

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Outcomes

Outcome: Seventy-five percent of those who enter the transitional housing program will complete the program.

How will outcome be measured: *Families will stay the agreed upon length of time in the program. *Debt which is a barrier to homelessness is paid or agreements are made

Outcome: After three years, those who complete the program eighty-five percent of families serve remain self-sufficient.

How will outcome be measured: *Family will not return to homelessness *This is determined through surveys of graduates or in MAAClink

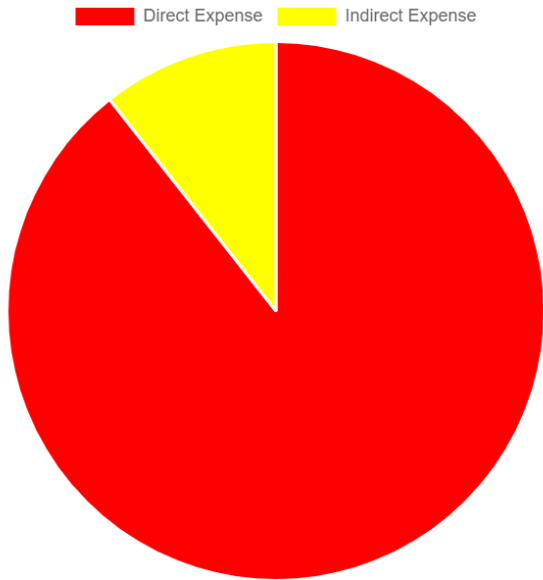
What Jackson County Legislative Districts are served by this program:

Countywide: Yes

2020 Jackson County Outside Agency Funding Proposal Budget as Awarded River of Refuge Transitional Housing Program

River of Refuge
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Direct Program Support				
Name	Description	Total Expense	Amount Awarded	Percent
Program Staff Salary	Executive Director	\$62,500	\$62,500	100%
Program Staff Salary	Program Director	\$40,000	\$20,000	50%
				%
Direct Expense Totals		\$102,500	\$82,500	
Indirect/General Operating Support				
Organization Contractual Services (Must indicate type, vendor and provide copy of contract terms)	US Bank Equipment Finance	\$1,956	\$1,956	47%
Accounting/Auditing	Ralph C. Johnson, CPA	\$4,800	\$4,800	100%
Organization Contractual Services (Must indicate type, vendor and provide copy of contract terms)	Network Computing Solutions LLC,	\$2,088	\$2,088	%
Organization Contractual Services (Must indicate type, vendor and provide copy of contract terms)	Support Kansas City, Inc	\$956	\$956	%
				%
Indirect Expense Totals		\$9,800	\$9,800	



Total 2020 Program Budget Award: \$92,300

Program sustainable without Jackson County Funding	No
Total Cost to Run Program WITHOUT Jackson County Funding	\$213,541
Cost/Participant	\$1,025.56
JACO Funding/Total Program Cost	43%

2020 Jackson County Outside Agency Funding Proposal
Budget as Awarded
River of Refuge
Transitional Housing Program

Document type: 501
Name: [501-c-3.pdf](#)

Document type: goodstanding
Name: [certificate-of-good-standing-2015.pdf](#)

Document type: registration
Name: [mo-sos-annual-registration-2017.pdf](#)

Document type: board
Name: [board-of-directors-2019.xlsx](#)

Document type: insurance
Name: [2019-cert.pdf](#)

Document type: budget
Name: [2019-total-budget.xlsx](#)

Document type: irsw9
Name: [w9.pdf](#)

Document type: balance
Name: [balance-sheet-10-15-19.pdf](#)

Document type: irs990
Name: [river-of-refuge-990-tax-return-12-31-2018.pdf](#)

Document type: financial
Name: [18125-ror-12-31-2018-audit-rpt.pdf](#)

WORK AUTHORIZATION AFFIDAVIT

As a condition for any service provided to the County, a business entity shall, by sworn affidavit and provision of documentation, affirm its enrollment and participation in a federal work authorization program with respect to the employees working in connection with the contracted services.

Business entity, as defined in section 285.525, RSMo pertaining to section 285.530, RSMo, is any person or group of persons performing or engaging in any activity, enterprise, profession, or occupation for gain, benefit, advantage, or livelihood. The term "business entity" shall include but not be limited to self-employed individuals, partnerships, corporations, contractors, and subcontractors. The term "business entity" shall include any business entity that possesses a business permit, license, or tax certificate issued by the state, any business entity that is exempt by law from obtaining such a business permit, and any business entity that is operating unlawfully without such a business permit.

Every such business entity shall complete the following affidavit affirming that it does not knowingly employ any person who is an unauthorized alien in connection with the contracted services. The completed affidavit must be returned as a part of the contract documentation.

This affidavit affirms that **River of Refuge**, is enrolled in, and is currently participating in, E-verify or any other equivalent electronic verification of work authorization operated by the United States Department of Homeland Security under the Immigration Reform and Control Act of 1986 (IRCA); and, **River of Refuge**, does not knowingly employ any person who is an unauthorized alien in conjunction with the contracted services.

In Affirmation thereof, the facts stated above are true and correct. (The undersigned understands that false statements made in this filing are subject to the penalties provided under section 575.040, RSMo.)

Pamela Seymour
Authorized Representative's Signature
Executive Director
Title

Pamela Seymour
Printed Name
3/17/2020
Date

Subscribed and sworn before me this 20 day of March, 2020. I am commissioned as a notary public within the County of Jackson, State of Missouri, and my commission expires on _____.

[Signature]
Signature of Notary

3/20/2020
Date

