



Office of
Mary Jo Spino
Clerk of the County Legislature

Jackson County Missouri

JOURNAL

Jackson County Courthouse
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Kansas City, Missouri 64106
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County Legislature

*DaRon McGee (4th) Chairman,
Megan L. Marshall (3rd AL) Vice Chairman,
Jalen Anderson (1st AL), Donna Peyton (2nd AL),
Manuel Abarca IV (1st), Venessa Huskey (2nd), Charlie Franklin (3rd),
Jeanie Lauer (5th), Sean E. Smith (6th)*

Monday, August 28, 2023

3:00 PM

Thirty-second Regular Meeting

K.C. Legislative Assembly Area, Kansas City, Missouri

DaRon McGee, Chairman, called the meeting of the Jackson County Legislature to order.

1 ROLL CALL

Present 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent 1 - Sean E. Smith

2 THE PLEDGE OF ALLEGIANCE

Recited.

3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING

A motion was made by Jeanie Lauer, seconded by Megan L. Marshall to approve the journal of the previous meeting held on August 21, 2023. The motion passed by a voice vote.

4 HEARINGS

Resolutions #21385, #21386 and #21389 were adopted at this time. See pages 10 and 11 for details.

DaRon McGee, County Legislator, introduced representatives of the Jackson County Sports Complex Authority, Shawn Foster, Chairperson, Jim Rowland, Executive Director, and Mike White, Legal Counsel. Mr. Foster expressed their thanks for the invitation to speak to the Legislature. The Legislators are welcome to visit the Sports Complex and meet with the Sports Complex Authority. There has been a lot of talk regarding the Royals leaving and relocating. The Sports Authority works with the teams on a daily basis. Mike White has served as County Executive and likely knows more about the lease than anyone else. They have been working on the leases with the teams over the last year. As the process moves forward the Sports Authority will update the Legislature on how they think

the leases could be improved.

The Sports Complex Authority sent a “term sheet” to the Administration in July. They have an agreement with the teams to not talk publicly about negotiations. To be clear, the Legislature and the County Executive are not holding up anything to do with the Royals. They are waiting for information from the teams to move forward. They have daily contact with Mark Donovan with the Chiefs and Brooks Sherman with the Royals. The Sports Authority believes there needs to be an executed lease with the Chiefs and the Royals before anything can be put on a ballot. To put anything on a ballot without executed leases could put the County in a bad position. Depending on how things move forward, Mr. Foster is open to reconsideration of that position. As it stands today, the County needs more information to make an informed decision regarding next steps.

DaRon McGee asked about the timeline for the leasing process. Mike White said Mr. Sherman with the Royals has stated the team will announce in late September their choice for where the team should be located. To get anything on the ballot, the measure needs to be submitted 10 weeks ahead of time. That leaves very little time to negotiate a lease. From his and Jim Rowland’s experience in 2006, the process requires more time than that allows to negotiate the lease as well as the fair share agreement, which ensures an inclusive and diverse workforce. That fair share process took about as long as the lease negotiation. Gayle Holliday oversaw the fair share agreement negotiation. The Legislature will be making the decision on the lease. The Sports Authority does not have the power to pass a tax or an ordinance approving the lease. The Sports Complex Authority serves as the Legislature’s agent. They are here to help. Mr. McGee asked about the timeline for the lease portion of the previous negotiation. Mr. White said they started in the summer of 2005 and barely got it done by January 2006. Mr. Rowland said that was a complicated negotiation because of how the leases were structured. He believes the lease negotiation can be more streamlined. He believes a resolution is achievable if everyone comes to the table prepared to negotiate in a forefront way.

Manuel Abarca IV, County Legislator, said to be clear, Jackson County wants to keep the teams in the County. Right now, it seems the starting point of discussion is that the Royals must move downtown or somewhere else. Is that a shared concern? Mr. White said in yesterday’s paper it was stated that Arrowhead Stadium is ranked sixth out of all NFL stadiums. The leases require the teams to keep the stadiums in a first-class condition. Mr. White said he personally believes it will be difficult to

convince people in Lee's Summit, Blue Springs, or Independence to vote in favor of moving downtown. The Authority itself does not have an opinion. Mr. Foster said the Sports Authority has leases at the Truman Sports Complex until 2031. The Royals have stated they want to honor that lease. At the end of the day, Mr. Sherman owns the team. If he wants to take the team downtown, he can take it downtown. Their role on the Sports Authority is to make sure the stadiums stay at a high-level condition. If Mr. Sherman and the taxpayers choose to move downtown, the Sports Authority will help that process. The teams have stated they want to maintain their relationship with the Sports Authority. If the team moves out of Jackson County, the Sports Authority expects them to continue to play games in the current location until 2031. Mr. Abarca asked if there is information on the economic impact of not honoring the lease. Mr. Foster said they did not have that information. Mr. White said the lease has certain performance requirements. If the County takes the position of holding the team to the lease, the County has specific performance requirements within the lease.

5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE

The County Executive was not present. Caleb Clifford, Chief of Staff, said there was no report.

Manual Abarca IV asked for a status update on the Board of Equalization hearings. Troy Schulte, County Administrator, said as of today, about 24,000 appeals have been addressed. They will have a call with the taxing jurisdictions. The Assessment Department will deliver on September 9, 2023, the updated aggregate assessed values. The taxing jurisdictions have the option of using their July 30, 2023, numbers. The BOE will start in-person hearings with the Board of Equalization for people who have gone through the hearing officer process. This will begin about September 11. There is a two-step process with review by Assessment Department staff, meeting with hearing officers and, if no resolution, the appeal will go before the BOE. They are resolving about 300 cases a day. They are working to increase those numbers.

Mr. Abarca asked about a letter from the City of Independence to the County Executive asking about collaborating on the jail. Mr. Schulte said he was not familiar with that matter. Mr. Schulte said JE Dunn has delivered information to the City of Kansas City. The City is working through their process. The County's deadline for a decision point on September 15, 2023, does not impact the County's deadline to begin installing the foundation and footings.

6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE

[5770](#) Appropriating \$200,000.00 from the undesignated fund balance of the 2023 American Rescue Plan Fund and awarding a twelve-month contract, with two twelve-month options to extend, for the furnishing of community surveys and engagement software to Zencity of Harris County, Texas under the terms and conditions of OMNIA Partners contract no. 191902, an existing government contract.

(WITHDRAWN BY SPONSOR MEGAN MARSHALL. CONCURRED BY MANUEL ABARCA IV AND VENESSA HUSKEY.)

[5774](#) AN ORDINANCE enacting section 2057., Jackson County Code, 1984, relating to a property tax credit to eligible taxpayers within Jackson County, Missouri, in accordance with the Revised Statutes of Missouri §137.1050 (SB190), with an effective date.

(Budget Committee - 3rd. Perfection)

A motion was made by Donna Peyton, seconded by Megan Marshall to waive the reading of Ordinances

#5775 - #5781. The motion passed by a voice vote.

[5775](#) A motion was made by Megan L. Marshall, seconded by Manuel Abarca IV to perfect Ordinance #5775. The motion passed by a voice vote.

(PERFECTED)

[5775](#) A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adopt Ordinance #5775, amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 10.00± acre tract from District AG (Agricultural) to District RR (Residential Ranchette). The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

(ADOPTED)

[5776](#) A motion was made by Donna Peyton, seconded by Venessa Huskey to perfect Ordinance #5776. The motion passed by a voice vote.

(PERFECTED)

Consent Agenda.

[5777](#)

A motion was made by Manuel Abarca IV, seconded by Donna Peyton to perfect Ordinance #5777. The motion passed by a voice vote.

(PERFECTED)

Consent Agenda.

[5778](#)

A motion was made by Donna Peyton, seconded by Venessa Huskey, to approve the Land Use Committee Amendment dated August 28, 2023 for Ordinance #5778, to delete the word "renewing" and insert the word "granting" in the heading; to delete the word "renewed" and insert the word "granted" in the first sentence in Section 1 and Section 2 all on page one. The motion passed by voice vote.

[5778](#)

A motion was made by Donna Peyton, seconded by Venessa Huskey to perfect Ordinance #5778. The motion passed by a voice vote.

(PERFECTED)

Consent Agenda.

[5779](#)

A motion was made by Charlie Franklin, seconded by Venessa Huskey to perfect Ordinance #5779. The motion passed by a voice vote.

(PERFECTED)

Consent Agenda.

[5780](#)

A motion was made by Donna Peyton, seconded by Manuel Abarca IV to perfect Ordinance #5780. The motion passed by a voice vote.

(PERFECTED)

Consent Agenda.

[5781](#)

A motion was made by Venessa Huskey, seconded by Megan L. Marshall to perfect Ordinance #5781. The motion passed by a voice vote.

(PERFECTED)

Consent Agenda.

The Intergovernmental Affairs Committee made no recommendation on Ordinance #5782.

[5782](#)

A motion was made by Manuel Abarca IV, seconded by Venessa Huskey to perfect Ordinance #5782. The motion passed by a voice vote.

Consent Agenda.

[5783](#) AN ORDINANCE appropriating \$5,597,855.00 from the undesignated fund balance of the 2023 County Improvement Fund and awarding a contract for construction services for exterior improvements to the Jackson County Courthouse to Gunter Construction Co., of Kansas City, KS, under the terms and conditions of Invitation to Bid No. 23-037.

(Budget Committee - 1st. Perfection)

[5785](#) Justice and Law Enforcement Committee moved to perfect. Consent Agenda.
The County Legislature will have a public hearing regarding Ordinance #5785 on Monday, September 11, 2023 at 3:00 P.M. in the Kansas City Legislative Assembly Area.

[5786](#) Anti-Crime Committee moved to perfect. Consent Agenda.

7 FINAL PASSAGE OF PROPOSED ORDINANCES

None.

8 RESOLUTIONS IN COMMITTEE

The Intergovernmental Affairs Committee made no recommendation on Resolution #21346.

[21346](#) A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adopt Resolution #21346, expressing the intent of the Legislature to recommend amending Missouri state statute to allow for a mid-year tax collection date as opposed to the current collection date of December 31st. The motion passed by a roll call vote:

Yes: 5 - DaRon McGee, Megan L. Marshall, Donna Peyton, Manuel Abarca IV and Venessa Huskey

No: 3 - Jalen Anderson, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

(ADOPTED)

[21373](#) Budget Committee moved to adopt. Consent Agenda.

[21374](#) Justice and Law Enforcement Committee moved to adopt. Consent Agenda.

[21375](#) A motion was made by Jeanie Lauer, seconded by Charlie Franklin, to adopt Resolution #21375, awarding a twenty-four-month term and supply contract, with one twelve-month option to extend, for the furnishing of crushed rock for use by various County departments to AA Quarry, LLC, of Kingsville, MO, under the terms and conditions of Invitation to Bid No. 23-045. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

(ADOPTED)

[21376](#) Budget Committee moved to adopt. Consent Agenda.

9 CONSENT AGENDA

[5785](#) AN ORDINANCE appropriating \$57,030.00 from the undesignated fund balance of the 2023 County Improvement Fund and awarding a contract to Federal Supply USA of Waukegan, IL., for the purchase of a dishwasher under the terms and conditions of GSA Contract GS-07F-264-BA, an existing competitively bid government contract, at an actual cost to the County in the amount of \$57,029.55.

(PERFECTED)

[5786](#) AN ORDINANCE transferring \$160,000.00 within and appropriating \$349,292.00 from the undesignated fund balance of the 2023 Anti-Crime Sales Tax Fund, in acceptance of the 2023 Edward Byrne Memorial Justice Assistance Grant awarded to the Multi-Jurisdictional Drug Task Force.

(PERFECTED)

[5776](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 6.75± acre tract from District AG (Agricultural) to District RE (Residential Estates) and rezoning a certain 12.07± acre tract from District RE (Residential Estates) to District AG (Agricultural).

(ADOPTED)

[5777](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 7.00± acre tract from District AG (Agricultural) to District RR (Residential Ranchette).

(ADOPTED)

[5778](#) AN ORDINANCE granting a conditional use permit (CUP) in District AG (Agricultural) for a period of fifty years to operate a 190-foot communication tower and facility, as to a 106.00 + acre tract.

(ADOPTED)

[5779](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 5.00± acre tract from District AG (Agricultural) to District RR (Residential Ranchette).

(ADOPTED)

[5780](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 3.00± acre tract from District AG (Agricultural) to District RE (Residential Estates).

(ADOPTED)

[5781](#) AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 10.00± acre tract from District AG (Agricultural) to District RE (Residential Estates).

(ADOPTED)

[5782](#) AN ORDINANCE setting forth guidelines for citizen initiative, referendum, and recall petitions as referenced under Article XIV of the Jackson County Charter.

(ADOPTED)

[21373](#) A RESOLUTION declaring certain property within the Sheriff's Office as surplus property and authorizing its transfer to the Lone Jack Fire Protection District.

(ADOPTED)

[21374](#) A RESOLUTION transferring \$40,000.00 within the 2023 General Fund to cover the cost of a media campaign to fill staff positions for use by the Department of Corrections.

(ADOPTED)

[21376](#) A RESOLUTION transferring \$44,711.00 within the 2023 County Improvement Fund and awarding a contract to LCPtracker of Orange, CA, for a three-year prevailing wage and workforce monitoring software subscription for use by the Compliance Review Office for the new Jackson County Detention Center construction project, at an actual cost to the County in the amount of \$44,710.63, as a sole source purchase.

(ADOPTED)

Ordinances #5785 and #5786 were moved to the Consent Agenda for perfection. Ordinances #5776, #5777, #5778, #5779, #5780, #5781, #5782 and Resolutions #21373, #21374 and #21376 were moved to the Consent Agenda for adoption.

A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

No objection to the consideration of Ordinance #5787 - not on printed agenda.

[5787](#)

Enacting a property tax credit to eligible taxpayers within Jackson County, Missouri, in accordance with the Revised Statutes of Missouri §137.1050 (SB190).

(Assigned to the Budget Committee.)

The Budget Committee will have a public hearing regarding Ordinance #5787 on Monday, September 11, 2023 in the Kansas City Legislative Assembly Area at a time to be determined.

11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE

[21381](#)

Awarding a contract to Shawnee F LLC d/b/a Shawnee Mission Ford, of Shawnee, KS for the furnishing of a 2024 Ford Transit T-350 cargo van, for use by the Jackson County Sheriff's Office, under the terms and conditions for State of Missouri Contract No. CC231422005, an existing competitively bid government contract at a total cost to the County in the amount of \$56,364.00.

(Assigned to the Justice and Law Enforcement Committee.)

[21382](#)

(NOT INTRODUCED).

[21383](#)

Setting out the proposed allocation of the three percent non-medical marijuana sales tax.

(Assigned to the Budget Committee.)

[21384](#)

A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adopt Resolution #21384, authorizing the Jackson County Legislature to hold a closed meeting on Monday, August 28, 2023, for the purpose of conducting privileged and confidential communications between itself and the Jackson County Counselor under section 610.021(2) of the Revised Statutes of Missouri, and closing all records prepared for discussion at said meeting. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

(ADOPTED)

[21385](#)

A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adopt Resolution #21385, declaring August 31, 2023, as International Overdose Awareness Day and recognizing First Call for its efforts to address substance use disorders in our community. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

(ADOPTED)

[21386](#)

A motion was made by Jalen Anderson, seconded by Megan L. Marshall, to adopt Resolution #21386, recognizing Missouri's 911 Dispatchers as first responders. The motion passed by a roll call vote:

Yes: 7 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

No: 1 - Donna Peyton

Absent: 1 - Sean E. Smith

(ADOPTED)

[21387](#)

Awarding twenty-four-month term and supply contracts with one twelve-month option to extend for the furnishing of turf chemicals for use by the Parks + Rec Department to Van Diest Supply Company of Webster City, Iowa, Advanced Turf Solutions of Fishers, Indiana, and SiteOne Landscape Supply of Cleveland, Ohio, under the terms and conditions of Invitation to Bid No. 23-047.

(Assigned to the Budget Committee.)

[21388](#) Authorizing the County Counselor to execute a twelve-month Legal Services Agreement, with two twelve-month options to extend, with the Hardwick Law Firm, LLC of Kansas City, MO, under the terms and conditions of Request for Qualifications No. 23-056, at a cost to the County not to exceed \$100,000.00.

(Assigned to the Budget Committee.)

No objection to the consideration of Resolution #21389 - not on printed agenda.

[21389](#) A motion was made by Jalen Anderson, seconded by Venessa Huskey, to adopt Resolution #21389, recognizing the service of Jaime Guillen to Jackson County and congratulating him on his appointment as Director of the City of Kansas City's Civil Rights and Equal Opportunity Department. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

Absent: 1 - Sean E. Smith

(ADOPTED)

12 COUNTY EXECUTIVE ORDERS

None.

13 UNFINISHED BUSINESS

None.

14 NEW BUSINESS

Closed meeting per Resolution #21384. The County Legislature recessed and went into closed session.
The County Legislature reconvened.

15 ADJOURNMENT

A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adjourn the meeting. The motion passed by a voice vote.

The County Legislature will not meet on Monday, September 4, 2023 in observance of the Labor Day Holiday.

Meeting adjourned until Monday, September 11, 2023 at 3:00 P.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.