



Office of
Mary Jo Spino
Clerk of the County Legislature

Jackson County Missouri

JOURNAL

County Legislature

*Manuel Abarca IV (1st) Chairman, Sean E. Smith (6th) Vice Chairman,
Jalen Anderson (1st AL), Donna Peyton (2nd AL), Megan L. Smith (3rd AL),
Venessa Huskey (2nd), Charlie Franklin (3rd),
DaRon McGee (4th), Jeanie Lauer (5th)*

Jackson County Courthouse
415 E. 12th Street, 2nd floor
Kansas City, Missouri 64106
(816)881-3242

Monday, July 20, 2026

3:00 PM

Twenty-seventh Regular Meeting

K.C. Legislative Assembly Area, Kansas City, Missouri

Manuel Abarca IV, Chairman, called the meeting of the Jackson County Legislature to order.

1 ROLL CALL

Present 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused 1 - Venessa Huskey

2 THE PLEDGE OF ALLEGIANCE

Recited.

3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING

A motion was made by Jeanie Lauer, seconded by Jalen Anderson to approve the journal of the previous meeting held on July 17, 2026. The motion passed by a voice vote.

4 HEARINGS

Chairman Abarca opened the public hearing regarding Ordinance #6104, appropriating \$1,000,000.00 from the undesignated fund balance of the 2026 Anti-Crime Sales Tax Fund to create the Public Safety Education Cost Center Fund and authorizing the County Executive to execute a consulting agreement with TJP Strategies, LLC, of Kansas City, MO, at a cost to the County not to exceed \$1,000,000.00.

The following testified on behalf of the ordinance:

Henry Wash (High Aspirations)
Lisa Mizell (Child Protection Center)
Angie Blumel (CASA)
Bob Rodriguez (Heart of America Boy Scouts)
Emma Sexton (Children's Mercy Hospital)
Courtney Thomas (Newhouse)
Cpt. Mark Slater (KCPD)
Dan Cummings (Jackson County Drug Task Force)

Kisha Briggs (Bridge Leadership Academy)
Clyde McQueen (Full Employment Council)
Lindsay Clarke (Operation Breakthrough/MINDDRIVE)
Jason Hurd (Welcome House)
Bobbi Jo Reed (Healing House Kansas City)
Lauren Clifton Thompson (Amethyst Place)
Mary Ann Metheny (Hope House)
Dr. Sara Brummer (Synergy Services)
Rachel Davidson (Ozark Recovery Housing)
Ann Vanze (Center for Conflict Resolution KC)

5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE

Phil LeVota, County Executive was present and made the following report:

He remarked that hosting FIFA World Cup events showcased Jackson County as a world class destination. Arrowhead Stadium welcomed more than 413,000 fans in the six World Cup matches played here as well as the more than 400,000 plus visitors who experienced the FIFA Fan Festival. Because of that success, they are looking ahead to opportunities like the 2031 FIFA Women's World Cup and future international sporting events.

The Jackson County public health system (University Health) has critical infrastructure issues with buildings in both Kansas City and Lee's Summit. He recommends the County issue bonds, in the amount of \$150,000,000.00 to address those infrastructure needs. He invited Charlie Shields, CEO of University Health, to give a presentation regarding the buildings, and James Pritchard, Managing Director of Columbia Capital, to explain the bond issuing process. Chairman Abarca asked about prospects for the land adjacent to University Health facilities, and Charlie Shields said they will hold on to the land for future uses.

The County Executive also reiterated the need to pass certain legislation on the current agenda.

Chairman Abarca thanked the County Executive for addressing issues from last week that include: securing the Clerk of the Legislature's Office and Legislative Office areas; having key access to offices; using ID's to access the office suites, designating an HR person for the Legislature, printer codes and having visitors escorted to the area.

To view details from this section of the journal, click on the link below and select the video of the County Legislative meeting dated Monday, July 20, 2026.

<https://jacksonco.legistar.com/Calendar.aspx>

6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE

Ordinances #6092 and #6104 were adopted at this time. See pages 3 - 8 for details.

A motion was made by Sean E. Smith, seconded by Jeanie Lauer to waive the reading for Ordinances #6050, #6077, #6091, #6097, #6099, #6100, #6101, #6102 and #6105. The motion passed by a roll call vote:

Yes: 7 - Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer.

No: 1 - Manuel Abarca IV

Excused: 1 - Venessa Huskey

[6050](#)

AN ORDINANCE prohibiting law enforcement officers from concealing their faces or badges during performance of their official duties and establishing penalties and exemptions.

(Legislature As A Whole - 25th Perfection)

[6077](#)

AN ORDINANCE enacting section 6004., of the Jackson County Code, 1984, relating to standards for care and treatment in Jackson County residential facilities with a severability clause.

(Legislature As A Whole - 16th Perfection)

[6091](#)

AN ORDINANCE submitting to the qualified voters of Jackson County, Missouri, at a general election to be held on November 3, 2026, a question authorizing Jackson County to impose a countywide sales tax of one half of one percent for public transportation purposes.

(Legislature As A Whole - 1st. Perfection)

[6092](#)

AN ORDINANCE appropriating \$2,495,000.00 from the undesignated fund balance of General Fund, appropriating \$45,000.00 from the undesignated fund balance of the Park Fund, appropriating \$12,285,000.00 from the undesignated fund balance of the County Improvement Fund, and appropriating \$590,000.00 from the undesignated fund balance of the Park Enterprise Fund and authorizing the County Executive to execute Cooperative Agreements to fund infrastructure projects with certain municipalities within Jackson County in an amount not to exceed \$15,415,000.00.

(Legislature As A Whole - 1st. Perfection)

A motion was made by Sean E. Smith, seconded by DaRon McGee to hold Ordinance #6092. The motion failed by a roll call vote:

Yes: 1 - Sean E. Smith

No: 7 - Manuel Abarca IV, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee, and Jeanie Lauer.

Excused: 1 - Venessa Huskey

[6092](#)

A motion was made by Jalen Anderson, seconded by Jeanie Lauer, to approve the Floor Substitute dated July 20, 2026 for Ordinance #6092. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(APPROVED)

[6092](#)

A motion was made by Sean E. Smith, seconded by Jeanie Lauer, to approve Floor Substitute II dated July 20, 2026 for Ordinance #6092, The motion passed by a roll call vote:

Yes: 7 - Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

No: 1 - Manuel Abarca IV

Excused: 1 - Venessa Huskey

(APPROVED)

[6092](#)

A motion was made by Jeanie Lauer, seconded by Donna Peyton, to perfect Floor Substitute II for Ordinance #6092, The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(PERFECTED)

[6092](#)

A motion was made by Jeanie Lauer, seconded by Jalen Anderson, to adopt the Floor Substitute II dated July 20, 2026 for Ordinance #6092, appropriating \$2,495,000.00 from the undesignated fund balance of General Fund, appropriating \$45,000.00 from the undesignated fund balance of the Park Fund, appropriating \$12,285,000.00 from the undesignated fund balance of the County Improvement Fund, and appropriating \$590,000.00 from the undesignated fund balance of the Park Enterprise Fund and authorizing the County Executive to execute Cooperative Agreements to fund infrastructure projects with certain municipalities within Jackson County in an amount not to exceed \$15,415,000.00. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(ADOPTED)

[6097](#)

AN ORDINANCE establishing the position of Legislative Intern within the Office of the Jackson County Legislature and setting forth provisions governing the appointment, supervision, and employment of Legislative Interns.

(Legislature As A Whole - 8th. Perfection)

[6099](#)

AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 5.00± acre tract from District AG (Agricultural) to District RR (Residential Ranchette).

(Land Use Committee - 6th. Perfection)

[6100](#)

AN ORDINANCE requesting a conditional use permit (CUP) of AG (Agricultural) zoning district for continuous operation of an agritourism operation associated with the management of an alpaca farm.

(Land Use Committee - 6th. Perfection)

[6101](#)

AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 10.05± acre tract from District AG (Agricultural) to District RE (Residential Estates).

(Land Use Committee - 6th. Perfection)

[6102](#)

AN ORDINANCE amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 25.00± acre tract from District AG (Agricultural) to District RR (Residential Ranchette).

(Land Use Committee - 6th. Perfection)

6104

Remarks were made by Melesa Johnson, Jackson County Prosecutor, Dion Sankar, Deputy Prosecuting Attorney and Murray Woodard, Director of COMBAT. Issues discussed were regarding the procurement process used to select the vendor and possible conflicts of interest with members of the Legislature and Prosecutor.

To view details from this section of the journal, click on the link below and select the video of the County Legislative meeting dated Monday, July 20, 2026.

<https://jacksonco.legistar.com/Calendar.aspx>

A motion was made by Megan L. Smith, seconded by Sean E. Smith to hold Ordinance #6104. The motion failed by a roll call vote:

Yes: 1 - Megan L. Smith

No: 6 - Manuel Abarca IV, Jalen Anderson, Donna Peyton, Charlie Franklin, DaRon McGee and Jeanie Lauer

Abstain: 1 - Sean E. Smith

Excused: 1 - Venessa Huskey

6104

A motion was made by Donna Peyton, seconded by Jalen Anderson, to approve the Floor Amendment dated July 20, 2026 for Ordinance #6104, to decrease the amount from \$1,000,000.00 to \$500,000.00. The motion passed by a roll call vote:

Yes: 6 - Manuel Abarca IV, Jalen Anderson, Donna Peyton, Charlie Franklin, DaRon McGee and Jeanie Lauer

No: 1 - Megan L. Smith

Abstain: 1 - Sean E. Smith

Excused: 1 - Venessa Huskey

6104

A motion was made by Jalen Anderson, seconded by Donna Peyton, to perfect as amended Ordinance #6104. The motion passed by a roll call vote:

Yes: 6 - Manuel Abarca IV, Jalen Anderson, Donna Peyton, Charlie Franklin, DaRon McGee and Jeanie Lauer

No: 1 - Megan L. Smith

Abstain: 1 - Sean E. Smith

Excused: 1 - Venessa Huskey

(PERFECTED)

[6104](#)

A motion was made by Jalen Anderson, seconded by Donna Peyton, to adopt the Floor Amendment dated July 20, 2026 for Ordinance #6104, transferring \$500,000.00 within and appropriating \$500,000.00 from the undesignated fund balance of the 2026 Anti-Crime Sales Tax Fund to create the Public Safety Education Cost Center Fund and authorizing the County Executive to execute a consulting agreement with TJP Strategies, LLC, of Kansas City, MO, a cost to the County not to exceed \$500,000.00. The motion passed by a roll call vote:

Yes: 6 - Manuel Abarca IV, Jalen Anderson, Donna Peyton, Charlie Franklin, DaRon McGee and Jeanie Lauer

No: 1 - Megan L. Smith

Abstain: 1 - Sean E. Smith

Excused: 1 - Venessa Huskey

(ADOPTED)

[6105](#)

AN ORDINANCE repealing sections 1030. and 1040. of the Jackson County Code, 1984, relating to competitive bidding, and enacting, in lieu thereof, two new sections relating to the same subject.

(Finance & Audit Committee - 1st. Perfection)

7 FINAL PASSAGE OF PROPOSED ORDINANCES

None.

8 RESOLUTIONS IN COMMITTEE

A motion was made by Sean E. Smith, seconded by Jeanie Lauer to waive the reading for Resolutions #22304, #22312, #22323, #22335, #22336, #22338, #22343, #22347, #22348 and #22349. The motion passed by a roll call vote:

Yes: 7 - Donna Peyton, Sean E. Smith, Jalen Anderson, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer.

No: 1 - Manuel Abarca IV

Excused: 1 - Venessa Huskey

[22304](#)

A RESOLUTION establishing the Unincorporated Jackson County Fund and directing the County Executive and County Administration to develop policies and procedures for the administration of said fund.

(Legislature As A Whole - 6th. Meeting)

- [22312](#) A RESOLUTION authorizing the Interim Director of Finance and Purchasing to issue a check in the amount of \$239,121.00 for the purchase of equipment for the City of Buckner.
(Public Works Committee - 7th. Meeting)
- [22323](#) A RESOLUTION directing the County Executive, the Department of Public Works, and all appropriate County departments and agencies to develop and implement a comprehensive framework governing the siting, construction, expansion, and operation of artificial intelligence and high-capacity data center facilities within Jackson County, Missouri, and establishing conditions necessary to protect public infrastructure, utility systems, environmental resources, public safety, and neighboring communities.
(Public Works Committee - 6th. Meeting)
- [22335](#) A RESOLUTION awarding a contract for the purchase of new rifles and declaring as surplus, existing rifles to use as trade-in for the Sheriff's Office to Precision Arms of Indiana, LLC, dba PAI Defense of Columbia City, IN, under the terms and conditions of Invitation to Bid No. 26-035 at a cost to the County not to exceed \$52,356.00.
(Justice & Law Enforcement Committee - 1st. Meeting)
- [22336](#) A RESOLUTION awarding a contract for the purchase of one (1) Ford Transit van for use by the Sheriff's Office to CFLR Auto, LLC, of Republic, MO, under the terms and conditions of State of Missouri Contract No. MC250182003, an existing competitively bid government contract, at an actual cost to the County in the amount of \$47,470.00.
(Justice & Law Enforcement Committee - 1st. Meeting)
- [22337](#) A RESOLUTION authorizing the County Executive to execute a renewal of a five-year Lease Agreement for office space for use by the Jackson County Drug Task Force with EL, LLC, of Blue Springs, MO, under the terms and conditions of Request for Proposals (RFP) No. 60-21, at a cost to the County for 2027 in the amount of \$78,000.00, and a total five-year cost of \$401,832.00.
(Justice & Law Enforcement Committee - 1st. Meeting)
- A motion was made by Manuel Abarca IV to discharge Resolution #22337 to Legislature As A Whole. The motion failed for lack of a second.

[22338](#)

A RESOLUTION awarding a contract for the purchase of three (3) 2026 Ford F-150 Police Responder vehicles for use by the Sheriff's Office to CFLR Auto, LLC, of Republic, MO, under the terms and conditions of State of Missouri Contract No. MC250182003, an existing competitively bid government contract, at an actual cost to the County in the amount of \$146,967.00.

(Finance & Audit Committee - 1st. Meeting)

[22343](#)

A RESOLUTION transferring \$933,880.00 within the 2026 General Fund, and \$74,880.00 within the County Improvement Fund to hire additional staff and provide such staff with necessary equipment and vehicles for security for the Public Safety Campus courtrooms use by the Jackson County Sheriff's Office.

(County Infrastructure & Strategic Planning Committee (Ad Hoc) - 1st. Meeting)

[22344](#)

A motion was made by Donna Peyton, seconded by Jalen Anderson, to discharge to Legislature As A Whole Resolution #22344 declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling one (1) surplus parcel. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(APPROVED)

Donna Peyton asked to be added as a sponsor to Resolution #22344.

[22344](#)

A motion was made by Sean E. Smith, seconded by Donna Peyton, to adopt Resolution #22344 declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling one (1) surplus parcel. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(ADOPTED)

[22345](#)

A motion was made by DaRon McGee, seconded by Jalen Anderson, to discharge to Legislature As A Whole Resolution #22345 declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling one (1) surplus parcel. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(APPROVED)

[22346](#)

A motion was made by Charlie Franklin, seconded by Sean E. Smith, to discharge to Legislature As A Whole Resolution #22346 declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling five (5) surplus parcels. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(APPROVED)

[22347](#)

A RESOLUTION declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling two (2) surplus parcels.

(County Infrastructure & Strategic Planning Committee (Ad Hoc) - 1st. Meeting)

A motion was made by Sean E. Smith, seconded by Jeanie Lauer to allow nominations for Chairman. The motion passed by a roll call vote:

Yes: 7 - Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer.

Abstain: 1 - Manuel Abarca IV

Excused: 1 - Venessa Huskey

Comments by Manuel Abarca IV.

Sean E. Smith assumed the Chair and opened nominations for Chairman of the Legislature.

Manuel Abarca IV nominated Jalen Anderson. Legislator Anderson declined.

Jalen Anderson nominated Donna Peyton, seconded by Manuel Abarca IV.

Manuel Abarca IV nominated Megan L. Smith. Legislator Smith declined.

Manuel Abarca IV nominated Charlie Franklin. Legislator Franklin declined.

Sean E. Smith closed the nominations for Chairman. Donna Peyton was declared Chairman of the County Legislature by acclamation and she assumed the Chair.

[22348](#)

A RESOLUTION declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling five (5) surplus parcels.

(County Infrastructure & Strategic Planning Committee (Ad Hoc) - 1st. Meeting)

[22349](#)

A RESOLUTION declaring certain County owned land as surplus real property and authorizing the Administration to solicit bids for selling one (1) surplus parcel.

(Justice & Law Enforcement Committee - 1st. Meeting)

9 CONSENT AGENDA

None.

10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

[6106](#)

TO BE INTRODUCED AT A LATER DATE. SEE 7.13.2026 JOURNAL NEW BUSINESS.

[6107](#)

TO BE INTRODUCED AT A LATER DATE. SEE 7.13.2026 JOURNAL NEW BUSINESS.

[6108](#)

Appropriating \$31,248.00 from the undesignated fund balance of the 2026 General Fund in acceptance of insurance proceeds for the repair of damage to a Sheriff's Office vehicle and auction proceeds from Purple Wave, Inc of Manhattan, KS.

(Assigned to the Justice & Law Enforcement Committee.)

[6109](#) Appropriating \$32,000.00 from the undesignated fund balance of the 2026 Anti-Crime Sales Tax Fund and authorizing the Prosecuting Attorney to execute an agreement with a certain outside agency which is engaged in anti-crime, anti-violence, drug prevention and treatment activities, at a cost to the County not to exceed \$32,000.00.
(Assigned to the Anti-Crime Committee.)

11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE

[22352](#) A motion was made by Manuel Abarca IV, seconded by Sean E. Smith, to adopt Resolution #22352 authorizing the County Counselor to execute a Memorandum of Understanding relating to the settlement of the assessment class action case now pending in the 16th Circuit Court of Jackson County. The motion passed by a roll call vote:

Yes: 8 - Manuel Abarca IV, Sean E. Smith, Jalen Anderson, Donna Peyton, Megan L. Smith, Charlie Franklin, DaRon McGee and Jeanie Lauer

Excused: 1 - Venessa Huskey

(ADOPTED)

[22355](#) Authorizing the County Executive to execute a Memorandum of Understanding with the Kansas City, Missouri Parks and Recreation Department related to the maintenance of the parks facilities within the County's Park System.
(Assigned to the Public Works Committee.)

[22356](#) Awarding a twelve month term and supply contract, with two (2) twelve-month options to extend, for the furnishing of batteries for boats, turf equipment, automobiles, and heavy equipment for use by various County Departments to Continental Battery Company of Irving, TX and Factory Motor Parts of Lee's Summit, MO, under the terms and conditions of Invitation to Bid No. 26-034.
(Assigned to the Budget Committee.)

[22357](#) Establishing the Jackson County Housing Trust Fund to support the development, preservation, rehabilitation, and accessibility of affordable housing throughout Jackson County, Missouri, and requesting the County Administration to develop policies governing the use of the Fund.
(Assigned to the Budget Committee.)

[22358](#) Awarding a contract for the furnishing of records management and CAD systems software maintenance for use by the Parks + Rec Department to Central Square Technologies, LLC, of Lake Mary, FL, at an actual cost to the County in the amount of \$29,810.00, as a sole source purchase.
(Assigned to the Budget Committee.)

[22359](#)

A motion was made by Manuel Abarca IV, to adopt Resolution #22359, authorizing the Jackson County Legislature to hold a closed meeting on Monday, July 20, 2026, for the purpose of conducting privileged and confidential communications between itself, the Jackson County Auditor, and the Jackson County Counselor under sections 610.021(1)(3) and (17) of the Revised Statutes of Missouri and closing all records prepared for discussion at said meeting.

The motion failed for lack of a second.

12 COUNTY EXECUTIVE ORDERS

None.

13 UNFINISHED BUSINESS

Megan L. Smith, who attended the meeting remotely, requested time to look at documents prior to voting on Resolution #22352. She voted Yes at this time.

Discussion.

14 NEW BUSINESS

None.

15 ADJOURNMENT

A motion was made by Sean E. Smith, seconded by Jalen Anderson, to adjourn the meeting. The motion passed by a voice vote.

Meeting adjourned until Monday, July 27, 2026 at 3:00 P.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.