REQUEST FOR LEGISLATIVE ACTION EXECUTIVE OFFICE

MAY 1 7 2019

Completed by County Counselor's Office: Res/Ord No.: 20165

Sponsor(s): Jeanie Lauer Date: May 20, 2019

SUBJECT	Action Requested ☐ Resolution ☑ Ordinance						
	Project / Title: <u>Juvenile Court Diversion Program</u> Request the transfer of funds, within the Juvenile Court Diversion Program						
BUDGET	Request the transfer of funds within the Juvenile Court Diversion Program						
INFORMATION	Amount authorized by this legislation this fiscal year:	87,839					
To be completed	Amount previously authorized this fiscal year:	\$292,967					
By Requesting	Total amount authorized after this legislative action:	87,839 \$292,967					
Department and	Amount budgeted for this item *:	\$					
Finance	Source of funding (name of fund) and account code number	FROM ACCT					
	FROM / TO	010-2140-55010 \$ 64,861					
		010-2140-55040 \$ 4,592					
		010-2140-55050 \$ 4,631					
		010-2140-56860 \$ 6,688					
		010-2140-57230 \$ 6,967					
		TO ACCT					
		010-2140-56790 \$ 87,839					
	* If account includes additional funds for other expenses, total budgeted in the	account is: \$					
	No budget impact (no fiscal note required)						
	Term and Supply Contract (funds approved in the annual bu	idget); estimated value and use of contract:					
	Department: Estimated Use: \$						
	Prior Year Budget (if applicable): 292,967						
DDIOD	Prior Year Actual Amount Spent (if applicable): 292,967	10 to Shalle / 5/22 8/02/19					
PRIOR LEGISLATION	Prior ordinances and (date): 4748 Dated 07/22/15 / 512 8 6 6 13 2 8 127 18 Prior resolutions and (date): 5002, 8/14/2017; 5132, 8/27/2018;						
CONTACT							
INFORMATION	RLA drafted by (name, title, & phone): Carl Bayless, Grant Ac						
REQUEST	Requesting the transfer of funds within the Juvenile Court Diversion	Program, 010-2140, to better achieve the goals					
SUMMARY	of the program. It moves unused funds from salaries, fringe ben						
	areas approved by the grantor and are further described in attack	ned grant program information sheets. The					
	original total project cost is \$292,967 and does not change.						
	Di						
	Please transfer funds within 010-2189 from 010-2140-55010 \$ 64,861						
	010-2140-55010 \$ 64,861 010-2140-55040 \$ 4,592						
	010-2140-55050 \$ 4,631						
	010-2140-56860 \$ 6,688						
	010-2140-57230 \$ 6,967						
	To the following account:						
	010-2140-56790 \$ 87,839						
CLEARANCE	Tax Clearance Completed (Purchasing & Department)						
CELITICITION	Business License Verified (Purchasing & Department)						
	Chapter 6 Compliance – Affirmative Action/Prevailing Wage (County Auditor's Office)						
ATTACHMENTS	Award Amendment & Revised Approved Bud						
REVIEW -	Department Director: Theresa Byrd, Deputy Court Administrator Deven Only Date: 05/13/19						
OMOS	Finance (Budget Approval): Roy Fairchild, Budget and Fiscal Officer of 18 19 Date: 05/13/19						
REVIEW OLWARD S /17/19	Division Manager:	Date: 6/17/10					
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	County Counselor's Office: 1814 - Cury	Date: 5 /20/19					

Fiscal Information (to be verified by Budget Office in Finance Department) This expenditure was included in the annual budget. \Box Funds for this were encumbered from the Fund in . There is a balance otherwise unencumbered to the credit of the appropriation to which the expenditure is chargeable and there is a cash balance otherwise unencumbered in the treasury to the credit of the fund from which payment is to be made each sufficient to provide for the obligation herein authorized. Funds sufficient for this expenditure will be/were appropriated by Ordinance # 5124 45132 図 \Box Funds sufficient for this appropriation are available from the source indicated below. Account Title: Amount Not to Exceed: Account Number: This award is made on a need basis and does not obligate Jackson County to pay any specific amount. The availability of funds for specific purchases will, of necessity, be determined as each using agency places its order. This legislative action does not impact the County financially and does not require Finance/Budget approval.

This legislative action does not impact the County financially and does not require Finance/Budget approval.

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Supplemental Appropriation Request Jackson County, Missouri

Funds sufficient for this transfer are available from the sources indicated below.

Date:	M ay 17, 2019		RES#20165	
Depar	tment / Division	Character/Description	From	То
Grant Fund - 0	010		-	-
2140 - Juvenile	e Court Diversion Prgm	55010 - Salary	64,861	
2140 - Juvenile	e Court Diversion Prgm	55040 - FICA	4,592	÷
2140 - Juvenile	e Court Diversion Prgm	55050 - Pension	4,631	
2140 - Juvenile	Court Diversion Prgm	56860 - Restitution Payments	6,688	
2140 - Juvenile	Court Diversion Prgm	57230 - Other Operating Supplies	6,967	
2140 - Juvenile	e Court Diversion Prgm	56790 - Other Contractual		87,839
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1 7			ć 97.730	ć 97.930
			\$ 87,739	\$ 87,839

Sudgeting 5/17/19



State of Missouri **Department of Social Services** Contract Amendment

Contract Description: Juvenile Court Diversion (ICD)

Amendment Description:

Transfer of Funding within Focus Areas

Contract #: ER172-17012

Amendment # 006

Amendment Date: April 25, 2019

Contractor Information:

Mailing Address:

Contractor Name: 16th Judicial Circuit 415 E. 12th Street

City, State Zip:

Kansas City, MO 64106

The above referenced contract between 16th Judicial Circuit and the Department of Social Services is hereby amended as follows:

- The contract is amended for the period July 1, 2018 through June 30, 2019. 1.
- 2. This amendment allows transferring of funding from current Focus Areas to newly established and DYS approved Focus Areas as defined in the modified ICD application.
- This amendment revises Focus Area budget amounts as stated on the Attachment 1 Budget Page below. 3.
- 4. This amendment shall be effective July 1, 2018. All other terms and conditions shall remain unchanged.

In witness thereof, the parties below hereby execute this agreement.

Authorized Signature for the Contractor

April 29, 2019

Authorized Signature for the Department of Social Services

Date

DIVISION OF YOUTH SERVICES

JUVENILE COURT DIVERSION YOUTH, FAMILY AND COMMUNITY SUPPORT GRANT

APPR	OVED BUDGET	State Fiscal Year:	2019]
Judicia	d Circuit #: 16th	Contract Number:	ER172-	17012
	Project Title	Current Budget	Requested	Approved Budget
#1	Facilitating Treatment Delivery (General Revenue)	\$ 137,357.00	\$ (42,832.24)	\$ 94,524.76
#2	Day Reporting (Gaming)	\$ 50,915.00	\$ (20,936.72)	\$ 29,978.28
#3	ASSET (After School Suspension & Treatment) (Gaming)	\$ 76,616.00	\$ (17,381.57)	\$ 59,234.43
#4	CORPS (Gaming)	\$ 28,079.00	\$ (6,687.96)	\$ 21,391.04
#5	Aggression Replacement Training (ART) (Gaming)		\$ 7,000.00	\$ 7,000.00
#6	Pathways Training (General Revenue)		\$ 5,232.24	\$ 5,232.24
#7	Racial Equity Project (General Revenue)		\$ 37,600.00	\$ 37,600.00
#8	Teens and Police Services Academy (TAPS) (Gaming)		\$ 16,500.00	\$ 16,500.00
#9	TARGET-A (Gaming)		\$ 21,506.25	\$ 21,506.25
	TOTAL FILINGS APPROVED	\$ 292 967 00	\$ -	\$ 292 967 00



"An organization of people delivering effective and culturally-diverse services emphasizing the strengths of children, youth, families, staff and the community, in order to assist them to act out of respect for themselves and others."



Ordinance Number:

Program Name: Juvenile Diversion Grant (JCD): Pathways

Funding Agency: Division of Youth Service (DYS)

Funding Arrangements and Use of Funds:

The total amount of this grant is \$5,400 and there is no local match required. Funding will be utilized for training (consulting fees).

Funding Period for Grant: 5/1/2019 - 6/15/2019

New or Existing Program/Continued Funding Opportunity:

This is a new program within existing funding.

Program Description:

The Jackson County Family Court provides treatment and case management to youth adjudicated for sex offenses and their parents, guardians and families. We utilize the Pathways curriculum published by The Safer Society in Vermont with the support of Metropolitan Organization to Counter Sexual Assault (MOCSA). In the past several years, the certified staff have identified three areas where they are in need of additional specialized training. The most critical training need is managing low functioning youth. There is also a need for additional staff training in the areas of working with parents and family members to accept the youth's offense, and move past it to healthy healing and support. Finally, there is a strong need for additional training in the area of working with older youth who are "stuck" and unable to move past treatment to successful adulthood. The project will fund a local expert to provide this training.

Theoretical or Practical Basis:

The National Incident-Based Reporting System (NIBRS) offers research on characteristics of the juvenile sex offender population coming to the attention of law enforcement. Key findings include:

- Juveniles account for more than one-third (36 percent) of those known to police to have committed sex offenses against minors;
- Juveniles that commit sex offenses against other children are more likely than adult sex offenders to offend in groups and at schools and to have more male victims and younger victims:
- The number of youth coming to the attention of police for sex offenses increases sharply at age 12 and plateaus after age 14. Early adolescence is the peak age for offenses against younger children. Offenses against teenagers surge during mid to late adolescence, while offenses against victims under age 12 decline;
- A small number of juvenile offenders— 1 out of 8—are younger than age 12;
- Females constitute 7 percent of juveniles who commit sex offenses;

Jurisdictions vary enormously in their concentration of reported juvenile sex offenders, far more so than they vary in their concentration of adult sex offenders (OJJDP, 2009).

Expected Impact:

The treatment for sexual offending offered through the Pathways program will be enhanced by focusing specific strategies on very young youth, older youth that are not progressing in treatment and youth with developmental disabilities.

90% of youth aged 13 and younger and 90% of youth with developmentally disabilities will complete one year post-treatment without committing a new delinquent offense.

Evaluation Plan and/or Demonstrated Efficacy:

90% of youth aged 13 and younger treated in the Pathways program will successfully complete the curriculum.

80% of youth engaging in the Pathways program will complete the services within six months.



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Ordinance Number:

Program Name: Juvenile Diversion Grant (JCD): Racial Equity Project

Funding Agency: Division of Youth Service (DYS)

Funding Arrangements and Use of Funds:

The total amount of this grant is \$41,200 and there is no local match required. Funding will be utilized for training (consulting fees, venue and food), materials, videos, books.

Funding Period for Grant: 5/1/2019 – 6/15/2019

New or Existing Program/Continued Funding Opportunity:

This is a new program within existing funding.

Program Description:

Despite falling juvenile incarceration and detention rates, and despite increased awareness about racial disparities in justice systems, the racial gap continues to widen (The Sentencing Project, *Black Disparities in Youth Incarceration*, 2017). Youth of color are arrested, detained, and committed to out-of-home placements at significantly higher rates than white youth, even when controlling for factors such as offense severity. Recently, Jackson County has observed racial disparity in the number of legally sufficient referrals it receives as well as the likelihood that a youth is detained or committed to DYS while under court supervision. To effectively address this, court staff need training to understand the underlying mechanisms including implicit bias and the need for structured decision making. We need support in developing a culturally competent set of programs and services and devising a plan for creating equity.

Theoretical or Practical Basis:

Nationwide, in 2013 African American youth were 2.3 times more likely to be arrested for delinquent offenses than Caucasian youth—and 5.3 times more likely when the crime was violent (Rovner, Racial Disparities in Youth Commitments and Arrests, 2016). African American youth find themselves detained or committed at 5 times the rate of white youth (4.6 times in Missouri)—an increase of 22% since 2001 (The Sentencing Project, Black Disparities in Youth Incarceration, 2017). In Jackson County, we have found disparity in detention and out-of-home placement as well. Our court's analysis of referrals received in 2014 and 2015 demonstrated the odds of being detained in any form were 1.66 times higher for African American than Caucasian youth, and the odds of being securely detained were 2.56 times higher. The odds of being committed to DYS at disposition were 2.68 times higher for African American youth than for Caucasian youth in Jackson County. Clearly the problem continues and our efforts to tackle this important issue must be ever-changing and meaningful.

Expected Impact:

Elimination of racial bias in our decision making through the juvenile court system. Improved outcomes for youth of color.

Evaluation Plan and/or Demonstrated Efficacy:

We evaluate the racial equity at all of our measurable decision points every year. We will determine if similarly situated youth receive the same treatment from start to finish in our system.



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Ordinance Number:

Program Name: Juvenile Diversion Grant (JCD): Teen and Policy Services (TAPS) Academy

Funding Agency: Division of Youth Service (DYS)

Funding Arrangements and Use of Funds:

The total amount of this grant is \$13,000 and there is no local match required. Funding will be utilized for training including travel for court staff to attend training in Houston, Texas and contractual training fees.

Funding Period for Grant: 5/1/2019 - 6/15/2019

New or Existing Program/Continued Funding Opportunity:

This is a new program within existing funding.

Program Description:

The *Teen and Police Services (TAPS) Academy* is an eleven (11) week evidence based program originating in 2003 in Houston, Texas, and currently replicated in more than ten (10) settings across the country and St. Kitts, Nevis. Police mentors are paired with youth who have been place in juvenile detention, alternative schools, or other community based settings. The program is designed to confront issues between police and youths. TAPS covers specific topic areas associated with children/teens and youth safety such as violence, physical and sexual abuse, stalking, domestic trafficking, sexual exploitation and bullying. The Academy also covers emerging and current law enforcement-related subject areas that are important and/or impacting the youth and the community. Subject matter experts guide the youth and police officers through these topics weekly. TAPS Academy is designed to help youth change behavior, learn responsible decision making, participated in crime prevention projects and reduce the social distance between themselves and law enforcement. Court staff are on site to provide supervision and support during the sessions. Court staff are also responsible for administratively managing the program as well as acquiring the necessary training materials, arranging for the snacks/refreshments and providing incentives for the program.

Theoretical or Practical Basis:

Research and theory in the field of juvenile justice have identified fractured law enforcement relationships and distrust, disenfranchised neighborhoods, economic blight and poor family support as driver of delinquent behavior and other problematic choices including associated risk taking, aggression and substance abuse. We have worked steadily to build bridges that will support our youth, families and neighborhoods, resulting in capacity building and resiliency. We are excited about the law enforcement's support and engagement.

Expected Impact:

The goal of the *Teen and Police Service (TAPS) Academy* is to reduce the social distance between at risk youth, aged 13 to 22, and law enforcement. This is accomplished through learning, interaction and discussion between at-risk youth and the law enforcement personnel who serve their communities. Through this program, the two groups; the law enforcement professionals and the teens, gain valuable insight about each other and the issues they face on a daily hasis.

Evaluation Plan and/or Demonstrated Efficacy:

We will monitor recidivism, police contacts with youth and probation violations.



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Ordinance Number:

Program Name: Juvenile Diversion Grant (JCD): T-CARE and TARGET-A

Funding Agency: Division of Youth Service (DYS)

Funding Arrangements and Use of Funds:

The total amount of this grant is \$17,906.25 and there is no local match required. Funding will be utilized for training (consulting fees, venue and food), materials, videos, books.

Funding Period for Grant: 5/1/2019 - 6/15/2019

New or Existing Program/Continued Funding Opportunity:

This is a new program within existing funding.

Program Description:

These funds will provide the training needed to start implementing treatment for youth with traumatic events in the recent or distant past. We will train on TARGET-A (for counselors) and T-CARE (for case managers and officers). TARGET-A uses a strengths-based approach that teaches a set of seven skills. The acronym for the seven skills is FREEDOM – Focus, Recognize triggers, emotion self-check, evaluate thoughts, define goals, options and make a contribution. Trauma survivors learn how to use these skills to regulate extreme emotion states, manage intrusive memories, promote self-efficacy and achieve lasting recovery. T-CARE provides a subset of skills from the FREEDOM set of skills to allow case managers and juvenile probation officers help youth develop and practice these skills. TARGET-A. The training will consist of one day of T-Care (training for officers and managers) and three days of TARGET-A training for counselors. The training will be facilitated by a trainer from Advanced Trauma Solutions.

Theoretical or Practical Basis:

According to the National Child Traumatic Stress Network, more than 80% of youth involved with the justice system have experienced trauma in some form (nctsn.org). Youth who are exposed to trauma may develop mental health disorders such as PTSD and often adopt self-help methods that can get them in trouble with the law (using drugs or alcohol, carrying weapons, fighting, joining gangs) (Burrell, *Trauma and the Environment of Care in Juvenile Institutions*, 2013). Nationwide, youth with a history of abuse and neglect are an average of 59% more likely to commit delinquent acts than other juveniles; those who do commit delinquent acts are younger at the time of their first arrest than other juvenile delinquents, commit nearly twice as many offenses, and commit more violent offenses. (Wigg and Tuell, *Guidebook for Juvenile Justice & Child Welfare System Coordination and Integration*, 2013). Studies have also shown a strong correlation between recidivism and a history of involvement with the child welfare system (ibid). Even for youth who have not previously experienced trauma, being arrested or detained, even for a short period of time, can be traumatic (Burrell, 2013). Thus, court officers and counselors must be trained in providing trauma-informed care and interventions that can help youth address trauma-related behaviors and stress reactions.

Expected Impact:

Juveniles who have experienced chronic stress and trauma would be given the proper intervention and treatment to identify and address their trauma and recover. The primary focus is on recovering from interpersonal trauma. T-Care will allow case management, officers and staff to provide alternative responses to juveniles in Field and Residential Services and reduce the number of probation violations, threats towards staff, use of physical restraints and seclusion.

Evaluation Plan and/or Demonstrated Efficacy:

We will measure behavior in the residential centers and in the community, recidivism and probation violations.



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Ordinance Number:

Program Name: Juvenile Diversion Grant (JCD): Aggression Replacement Training

Funding Agency: Division of Youth Service (DYS)

Funding Arrangements and Use of Funds:

The total amount of this grant is \$7,260 and there is no local match required. Funding will be utilized for training and materials.

Funding Period for Grant: 5/1/2019 – 6/15/2019

New or Existing Program/Continued Funding Opportunity:

This is a new program within existing funding.

Program Description:

Aggression Replacement Training (ART) is a three-module program based on cognitive behavioral therapy (CBT). This intervention concentrates on development of individual competencies to address various emotional and social aspects that contribute to aggressive behavior in youths. Program techniques are designed to teach youth how to control their angry impulses and visualize perspectives other than their own. The main goal is to reduce aggression and violence among youth by providing them with opportunities to learn pro-social skills in place of aggressive behavior.

ART is suitable for Hilltop Residential Center. The program has been implemented in several juvenile facilities across the United States. Training and program support for ART will be obtained from a consultant and the intervention can be implemented by a qualified mental health professional. The program focuses on social skills training, anger control, and moral reasoning and is used to correct antisocial thinking that leads to problem situations.

Theoretical or Practical Basis:

Youth in out of home placements related to delinquent offending (e.g., detention, residential treatment) often have histories of complex trauma: exposure to traumatic stressors including victimization, life-threatening accidents, and interpersonal losses. Complex trauma adversely affects early childhood biopsychosocial development and attachment, placing youth at risk for a range of serious problems (e.g., depression, anxiety, opposition and defiance, risk taking, substance abuse) that may lead to reactive aggression. Complex trauma is associated with an extremely problematic combination of persistently diminished adaptive arousal reactions, episodic maladaptive hyperarousal, impaired information processing and impulse control, self-critical and aggression-endorsing cognitive schemas, and peer relationships that model and reinforce disinhibited reactions, maladaptive ways of thinking, and aggressive, antisocial, and

delinquent behaviors. ¹ This constellation of problems poses significant challenges for management, rehabilitation, and treatment of youth involved in juvenile court. A recent study suggests anger and reactive aggression may mediate the relationship between a history of juvenile detention and physical assault and psychological aggression. ² Addressing anger in court-involved juveniles may be useful in intervention approaches designed to reduce interpersonal violence. Effective anger management training focuses on control of emotional and impulsive responding and the appropriate expression of anger in an assertive and rational manner.

Expected Impact:

Decrease in incident reports and acting out behavior during residential treatment and improved community reintegration.

Evaluation Plan and/or Demonstrated Efficacy:

Analysis of residential facility incident reports and 6- and 12-month recidivism.

¹ Ford, J., Chapman, J., Connor, D. & K. Cruise (2012). Complex Trauma and Aggression in Secure Juvenile Justice Settings, Criminal Justice and Behavior.

² Armenti, N., Snead, A. & J. Babcock (2018). The Role of Trait Anger in the Relation Between Juvenile Delinquency and Intimate Partner Violence in Adulthood. Crime and Delinquency Vol 64, Issue 5, 2018