

COOPERATIVE AGREEMENT

THIS AGREEMENT, made by and between **JACKSON COUNTY, MISSOURI**, a Constitutional Home Rule Charter County of the First Class of the State of Missouri, hereinafter referred to as "the County" and a Missouri not-for-profit corporation, **SHEFFIELD PLACE 6604 EAST 12TH STREET KANSAS CITY, MO 64126**, hereinafter referred to as "Organization".

WHEREAS, the County and Organization desire to enter into an Agreement to provide funding to be used for Sheffield Place Housing; and,

WHEREAS, the County deems it to be in the best interest of its citizenry to support such programs and activities; and,

NOW THEREFORE, in consideration of the foregoing and the terms and provisions herein contained, the County and Organization respectively promise, covenant, and agree with each other as follows:

NOW, THEREFORE, it is agreed by and between the parties as follows:

1. **Services**. Organization shall provide services Sheffield Place Housing, as is more fully set out in the proposal attached hereto as Exhibit A and incorporated herein by reference. The term of this contract is January 1, 2019, through December 31, 2019, and as such, all expenditures must occur within this period. The budget Organization submitted as part of Exhibit A is considered final and non-changeable.

2. **Terms Of Payment**. The County agrees to pay Organization the total amount of **\$15,000.00** in quarterly installments of **\$3,750.00**, with the payment for the first quarter in advance upon execution of this Agreement; this is the **ONLY** payment

FILED
MAY 29 2019
MARY JO SPINO
COUNTY CLERK

that may be made in advance throughout the entire term of this Agreement. The remaining payments shall be made upon the County's receipt of the quarterly reports as set forth in paragraph 3 hereof. The County reserves the right to audit all invoices and to reject any invoice for good cause. The County retains the right to deduct from an invoice of Organization any overpayment made by the County on a prior invoice. The County retains the right to make invoice corrections/changes. The County will not reimburse sales tax expense.

3. **Reports/Other Documentation.** Within 30 days after the conclusion of each calendar quarter under this Agreement, Organization shall submit a quarterly reconciliation report through the Outside Agency Portal along with proof of payment and receipt documentation that reconciles to the quarterly report, including cancelled checks and/or a copy of the face of the check and corresponding bank statements, invoices, and any other documents requested by the Department of Finance and Purchasing, to establish that the funds provided pursuant to this Agreement were used for the purposes set forth herein. The report for the first quarter must be submitted within 30 days after the execution of this Agreement. The last quarter's report shall include an annual report which shall summarize all of Organization's activities pursuant to this Agreement. Organization's failure to submit this annual report shall disqualify Organization from future funding by the County. Organization must submit all quarterly reconciliation reports in the format specified by the County regardless of whether activity took place in each quarter, before the next quarterly payment will be processed. Any quarterly reports that are incomplete or incorrect will delay payment.

Organization must notify the County in writing on Organization's letterhead, within five working days of the following changes:

- a. Organization name, address, telephone number, administration, or board of directors
- b. Organization funding that will affect the program under this contract
- c. Liability insurance coverage
- d. Management or staff responsible for providing services pursuant to this contract. When a management or staff position responsible for providing services pursuant to this contract is vacated and when the position is subsequently filled, the following will apply i.) reimbursement for a vacated position will be suspended until it is filled, and ii.) if another person under this contract assumes the duties of the vacated position, the Organization will not be allowed to bill the County for both positions.
- e. Any proposed or actual merger or acquisition either taken by the Organization or toward the Organization

4. **Submission of Documents.** No payment shall be made under this Agreement unless Organization shall have submitted to the County's Department of Finance and Purchasing through the Jackson County Outside Agency portal accessible on www.jacksongov.org/auditor: (1) a written proposal setting out in detail the intended use of the County's funding, including the target population to be served; (2) Organization's IRS Form 990 from the previous fiscal or calendar year; (3) a statement of Organization's total budget for its most recent fiscal year; and (4) a detailed explanation of actual expenditures of the County's funds (pertains to final payments and payments on contracts for future years). If Organization has previously received funding from the County, to be eligible for future payments, Organization must submit either an audited financial statement for Organization's most-recent fiscal or calendar year, or a certified public accountant's program audit of the County's funds. Any documents described herein which were submitted to the Department of Finance and Purchasing as a part of an application for funding need not be resubmitted to qualify for

payment. No payment shall be made if Organization is out of compliance on any other County contract, or has not paid county taxes on all properties owned by Organization and assessed by the County.

5. **Equal Opportunity**. Organization shall maintain policies of employment as follows:

A. Organization and Organization's subcontractor(s) shall not discriminate against any employee or applicant for employment because of race, religion, color, sex, age, disability, or national origin. Organization shall take affirmative action as set forth to ensure that applicants for employment and employees are treated without regard to their race, religion, color, sex, age, disability, or national origin. Such action shall include, but not be limited, to the following: recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. Organization agrees to post in conspicuous places, available to employees and applicants for employment, notices setting forth the policies of non-discrimination.

B. Organization and Organization's subcontractor(s) shall, in all solicitation or advertisements for employees placed by them or on their behalf, state that all qualified applicants will receive consideration for employment without regard to race, religion, color, sex, age, disability, or national origin.

6. **Employment Of Unauthorized Aliens Prohibited**. Pursuant to §285.530.1, RSMo, Organization assures that it does not knowingly employ, hire for employment, or continue to employ an unauthorized alien to perform work within the State of Missouri and/or Jackson County, and shall affirm, by sworn affidavit and provision of

documentation, its enrollment and participation in a federal work authorization program with respect to the employees working in connection with the contracted services. Further, Organization shall sign an affidavit, attached hereto and incorporated herein as Exhibit B, affirming that it does not knowingly employ any person who is an unauthorized alien in connection with the contracted services.

7. **Audit.** The parties agree that the County may, for any reason and at any given time, examine and audit the books and records of Organization pertaining to this Agreement. Further, Organization agrees to establish and adopt such accounting standards and forms as recommended by the County prior to receipt of the County's first distribution of funds under the terms of this Agreement. The forms used to document expenditure of these funds may be changed from time to time by the County.

8. **Default.** If Organization shall default in the performance or observation of any covenant, term or condition herein contained to be performed by Organization, the County shall give Organization ten days written notice, setting forth the default. If said default shall continue and not be corrected by Organization within ten days after receipt of notice from the County, the County may, at its election, terminate this Agreement and withhold any payments not yet made to Organization. Said election shall not, in any way, limit the County's rights to sue for breach of this Agreement.

9. **Appropriation Of Funds.** Organization and the County recognize that the County intends to satisfy its financial obligation to Organization hereunder out of funds annually appropriated for that purpose by the County. County promises and covenants to make its best efforts to appropriate funds in accordance with this Agreement. In the event no funds or insufficient funds are appropriated and budgeted, or are otherwise

unavailable by any means whatsoever for payment due hereunder, County shall immediately notify Organization of this occurrence and this Agreement shall terminate on the last day for which appropriations were received, without penalty or expense to the County of any kind whatsoever, except as to the portions of the payment amounts herein agreed upon for which funds shall have been appropriated and budgeted or are otherwise available, or at any time after the last date that County has paid for the Services, if earlier.

County further agrees:

A. That any funds authorized or appropriated for services rendered under this Agreement shall be applied to the payments hereunder until all such funds are exhausted.

B. That County will use its best efforts to obtain authorization and appropriation of such funds including, without limitation, the inclusion in its annual budget, a request for adequate funds to meet its obligation under this Agreement in full.

10. **Conflict Of Interest**. Organization warrants that no officer or employee of the County, whether elected or appointed, shall, in any manner whatsoever, be interested in or receive any benefit from the profits or emoluments of this Agreement.

11. **Severability**. If any covenant or other provision of this Agreement is invalid, or incapable of being enforced by reason of any rule of law or public policy, all other conditions and provisions of this Agreement shall, nevertheless, remain in full force and effect; and no covenant or provision shall be deemed dependent upon any other covenant or provision unless so expressed herein.

12. **Indemnification.** Organization shall indemnify, defend and hold the County harmless from any and all claims, liabilities, damages, and costs (including reasonable attorney's fees directly related thereto) including but not limited to violation of civil rights and/or bodily injury to or death of any person and for damage to or destruction of property if and to the extent caused by the negligence, willful misconduct or omissions of Organization during the performance of this Agreement.

13. **Insurance.** Organization shall maintain the following insurance coverage during the term of this Agreement.

A. Organization shall maintain Commercial General Bodily Injury and Property Damage Liability insurance, each in a combined single limit of One Million Dollars (\$1,000,000) each occurrence for bodily injury and property damage liability.

B. Organization shall maintain, if any motor vehicles are used in the performance of the Services, Commercial General Bodily Injury and Property Damage Liability insurance, and Automobile Liability insurance including owned, non-owned, or hired vehicles, each in a combined single limit of One Million Dollars (\$1,000,000) each occurrence for bodily injury and property damage liability.

C. Organization agrees to provide the County with certificates of insurance evidencing the above described coverage prior to the start of Services, and annually thereafter, if required by the County. Such certificates shall provide that the applicable insurance policies have been endorsed to provide a minimum of thirty days advance notice to the County in the event of cancellation, non-

renewal, or reduction in limits by endorsement.

14. **Term.** The term of this Agreement shall commence January 1, 2019, and shall continue until December 31, 2019, unless sooner terminated pursuant to paragraph 8, 15, or 19 hereof. If this Agreement is terminated by either party, the County shall pay only for those services actually performed by Organization as verified by the County's audit.

15. **Termination.** This Agreement may be terminated for any reason or no reason by either of the parties upon thirty (30) days' written notice to the other party's designated fiscal representative. All services and payments shall continue through the effective date of termination. Termination of this Agreement shall not constitute a waiver of the rights or obligations which the County or Organization may be entitled to receive as provided in this Agreement, or be obligated to perform under this Agreement for services prior to the date of termination. Should this Agreement terminate, all County written materials of any kind must be delivered and returned by Organization to the County within ten (10) days of the termination of this Agreement.

16. **Standard of Care.** Organization shall exercise the same degree of care, skill, and diligence in the performance of the Services as is ordinarily possessed and exercised by professionals operating under similar circumstances.

17. **Financial Contact.** Organization shall designate a fiscal representative to act as a liaison between the parties to resolve any problems, complaints, or special circumstances encountered in the billing of the services agreed upon here.

18.

Fiscal Representative
Department of Finance and
Purchasing
415 E. 12th Street, Suite 100
Kansas City, MO 64106

Sheffield Place
Kelly Welch
6604 East 12th Street
Kansas City, MO 64126
(816) 483-9927

19. **Affirmative Action Compliance.** The performance of this Agreement shall be subject to review by the County. The County Compliance Review Officer shall review this contract according to his responsibilities as set out in Chapter 6 of the Jackson County Code. Organization shall file quarterly compliance reports as required by the County Compliance Review Office. The County warrants that all books, records, accounts, and any other documents in the possession of the County relating to this Agreement are public records open for inspection in accordance with Chapter 610, RSMo.

20. **Remedies For Breach.** Organization agrees to faithfully observe and perform all of the terms, provisions, and requirements of this Agreement, and Organization's failure to do so constitutes a breach of this Agreement. In such event, Organization consents and agrees as follows:

A. The County may, without prior notice to Organization, immediately terminate this Agreement; and

B. The County shall be entitled to collect from Organization all payments made by the County to Organization for which Organization has not yet rendered services in accordance with this Agreement, and to collect the County's reasonable attorney's fees, court costs and service fees if it is

necessary to bring action to recover such payments.

21. Transfer And Assignment. Organization shall not assign or transfer any portion or the whole of this Agreement without the prior written consent of the County.

22. Organization Identity. If Organization is merged or purchased by another entity, the County reserves the right to terminate this Agreement. Organization shall immediately notify the county in the event it is merged or purchases by any other entity.

23. Confidentiality. Organization's records concerning the identities of those participating in its programs shall be strictly confidential; the County shall be entitled to examine said records in performing its audit and review functions, but shall not disclose said identities to any third party in any fashion.

24. Incorporation. This Agreement incorporates the entire understanding and agreement of the parties.

IN WITNESS WHEREOF, the County and Organization have executed this Agreement this 29th day of May, 2019.

APPROVED AS TO FORM:

JACKSON COUNTY, MISSOURI



County Counselor


By 

Frank White, Jr.
County Executive

ATTEST:



Mary Jo Spino
Clerk of the Legislature

SHEFFIELD PLACE
By 

Title Executive Director
Federal Tax I.D. 43-1532267

REVENUE CERTIFICATE

I hereby certify that there is a balance otherwise unencumbered to the credit of the appropriation to which this Agreement is chargeable, and a cash balance otherwise unencumbered in the treasury from which payment is to be made, each sufficient to meet the obligation of \$15,000.00, which is hereby authorized.

5-21-2017
Date



Director of Finance and Purchasing
Account No.002-7774-56789

77742019001 LA

**2019 Jackson County Outside Agency Funding Proposal
Sheffield Place
Sheffield Place Housing**

Exhibit A

Sheffield Place

Sheffield Place
Sheffield Place Housing
Apr 10, 2019
Page 1 

6604 East 12 Street
Kansas City, MO 64126
(816) 483-9927 x111
sheffieldplace.org
fedtaxid: 43-1532267

Fiscal Year: January to December

GuideStar:

Mission: To empower homeless mothers and their children to heal from their trauma and gain self-sufficiency

Executive Director

Executive Director
Kelly Welch
(816) 483-9927 x111
kwelch@sheffieldplace.org

Contact Person

Executive Director
Kelly Welch
(816) 483-9927 x111
kwelch@sheffieldplace.org

Check the Jackson County Legislative District and your At-Large District where your agency is located?

District 1: Yes

At-large District 2: Yes

2019 Jackson County Outside Agency Funding Proposal
Sheffield Place
Sheffield Place Housing

Sheffield Place
 Sheffield Place Housing
 Apr 10, 2019
 Page 2

Agency Revenue Information

Funding Entity	Source Description	Goods	Services	Cash	TFY Actual	NFY Projected
Federal	permanent housing, client supplies,			X	\$84,222	\$90,606
Donations	corporations, foundations			X	\$502,739	\$564,516
Fundraisers	operations, services			X	\$315,000	\$315,000
United Way	client services			X	\$22,000	\$22,000
Other	rental income			X	\$33,168	\$43,860
Children Services Fund	children's case manager			X	\$0	\$0
COMBAT	treatment services & anti violence			X	\$90,000	\$90,000
Housing Resources Commission	bed nights			X	\$20,000	\$20,000
Mental Health Levy	mental health services			X	\$127,490	\$127,490
Outside Agency	facilities maintenance			X	\$10,000	\$15,000

Please check if your agency has cash reserves:

What is the current balance? \$400,000

2019 Jackson County Outside Agency Funding Proposal

Sheffield Place Sheffield Place Housing

Sheffield Place
Sheffield Place Housing
Apr 10, 2019
Page 3

Date Program was Initiated: 2010

What time period does this program run: All Year

Provide program description: What sets Sheffield Place apart from other homeless-serving agencies is: the exclusive focus on homeless and deeply traumatized single mothers with children who struggle with multiple barriers to success including mental health and addiction issues; the delivery of all services onsite where the families live, thus making care easily accessible; the intensive focus on trauma recovery led by licensed, master's level therapists and experienced case managers; the highly individualized treatment for each family; continuing supportive services for as long as needed once the family has transitioned to permanent housing (aftercare); and the emphasis on achieving self-sufficiency. To advance the mission of healing and self-sufficiency for homeless children and families, Sheffield Place offers four fully-integrated programs: 1) Residential Housing Services Each family has a private living unit with a private bath (14 units have a maximum capacity of one mother and five children; three units have a maximum capacity of a mother and two children). Families share kitchens and a common laundry room. Families with income pay one-third of their adjusted income as a program fee; mothers without income perform an additional chore. 2) Residential Clinical Services This highly-structured program provides: an hour of therapy and an hour of case management each week along with the requirement that mothers participate in up to 29 hours of psycho-educational and therapy groups each week. Residents are required to observe a nightly curfew; do daily chores; and be employed, in school, or actively seeking employment. Children take part in therapeutic programming as well. 3) Aftercare Clinical Services Families in aftercare receive case management services in their homes along with other supportive services for as long as needed without charge. Families may return to the facility for therapy and psycho-social groups. Families in aftercare take part in the agency's quarterly social events. 4) Permanent Housing Services Families receive supportive services through the aftercare program. Sheffield Place currently operates 10 units of permanent housing. Families pay adjusted rent and all utilities. The Maintenance Worker is critical to services because he keeps the facilities and homes safe and ready for clients to reside. Aftercare clients are women who have received services on-site and now live in permanent housing. They can continue to receive therapy, case management, and group services for them and their children for as long as needed. The families who live in Sheffield Place permanent housing homes are typically women who earn \$9 - \$12 an hour. They are "harder" to house because of felonies, past evictions, and their low incomes. Permanent housing families are typically the "working poor".

Describe the benefits of this program to Jackson County Missouri: Sheffield Place seeks to improve the lives of homeless women and children, improve neighborhoods and the community. The program: Develops employed tax paying citizens; Supports law abiding community members; Prevents crime by housing, treating, and employing past offenders; Helps gets families off streets; Improves properties in blighted targeted areas; Teaches families to access community resources; Teaches women skills necessary for living in permanent housing; Provides county with taxable properties; Breaks cycle of poverty and homelessness for future citizens; Supports clean & sober communities.

Describe target population to be served: The families that receive services at Sheffield Place are those with the most severe needs in our community. Last year 100% of the mothers had a mental health diagnosis, 92% were addicts, 86% had domestic violence, 44% had low educational attainment (less than a high school education), foster care backgrounds (40%), and felony convictions (15%) and all lived below the poverty line. Through the first 6 months of 2018, 505 families had called for services compared with 725 total last year. Sheffield Place is projected to serve 400 individuals in 2018 and 420 in 2019. 61% of the mothers were African American, 34% Caucasian, 3% Native American, 1% Asian, and 1% other. The children were 67% African American, 27% Caucasian, 2% Native American, 2% Asian, and 2% other. The average age for the women was 30 and 5 for the children.

What are the qualifications for participants: Sheffield Place provides services to high barrier mother-led homeless families. Homeless women with children; women who are in their last trimester of pregnancy, or who are being reunified with their children within 30 days are eligible. Sheffield Place works with families who have multiple needs - addiction, mental illness, domestic violence, legal issues, and who are homeless - many chronically. Women who are still using can be admitted with the understand they are clean within the 3 days or 30 depending on what they are using.

Check if your services are available to anyone: Yes

Do you maintain a database of participants: Yes

Number of participants from Jackson County: 400

Number of participants from Other Areas: 10

Total Number of participants: 410

2019 Jackson County Outside Agency Funding Proposal Sheffield Place Sheffield Place Housing

Outcomes

Outcome: 90% of aftercare families will maintain permanent housing

How will outcome be measured: rental agreement, lease

Outcome: 75% of women in the on-site program will maintain or increase income

How will outcome be measured: pay stubs, benefits received, state benefits review

Outcome: 90% of aftercare women will maintain or increase income

How will outcome be measured: pay stubs, benefits received

Outcome: 85% of women in onsite and aftercare programming will be clean and sober

How will outcome be measured: random drug/alcohol testing

Is this program Health and Safety: Yes

Type of Service	
Basic Needs	Yes
Educational	Yes
Emergency Assistance	
Mental Health	
Recreational	
Support Services	Yes

What Jackson County Legislative Districts are served by this program:

Countywide: Yes

**2019 Jackson County Outside Agency Funding Proposal
Budget as Awarded
Sheffield Place
Sheffield Place Housing**

Sheffield Place
Sheffield Place Housing
Apr 10, 2019
Page 4

Total 2019 Program Budget Award: \$15,000

Salaries						
Category	Job Title	Description of Position	Salary Awarded	Total Salary	Fringe Benefit	Fringe Awarded
Support Staff	Maintenance Worker	repairs & maintains facilities, preventive wrk	\$15,000	\$38,000	-	
Salary & Fringe Totals			\$15,000	\$38,000		\$0

Direct & Indirect Expenses				
Category	Name	Description	Amount Awarded	Total Expense
Indirect Client Services	Program Space Maintenance (limited to space used for clients)	NA		\$0
Total			\$0	\$0

Program sustainable without Jackson County Funding	Yes
Total Cost to Run Program WITHOUT Jackson County Funding	\$38,000
Cost/Participant	\$37.5
JACO Funding/Total Program Cost	39%

**2019 Jackson County Outside Agency Funding Proposal
Budget as Awarded
Sheffield Place
Sheffield Place Housing**

Document type: goodstanding
Name: [certificate-of-good-standing-september-2018.pdf](#)

Sheffield Place
Sheffield Place Housing
Apr 10, 2019
Page 5

Document type: registration
Name: [2018-annual-registration-report.pdf](#)

Document type: 501
Name: [sheffield-place-irs-determination-letter-501c3-letter.pdf](#)

Document type: balance
Name: [year-end-balance-sheet.pdf](#)

Document type: income
Name: [year-end-income-stmt.pdf](#)

Document type: cashflow
Name: [year-end-stmt-of-cash-flow.pdf](#)

WORK AUTHORIZATION AFFIDAVIT

As a condition for any service provided to the County, a business entity shall, by sworn affidavit and provision of documentation, affirm its enrollment and participation in a federal work authorization program with respect to the employees working in connection with the contracted services.

Business entity, as defined in section 285.525, RSMo pertaining to section 285.530, RSMo, is any person or group of persons performing or engaging in any activity, enterprise, profession, or occupation for gain, benefit, advantage, or livelihood. The term "business entity" shall include but not be limited to self-employed individuals, partnerships, corporations, contractors, and subcontractors. The term "business entity" shall include any business entity that possesses a business permit, license, or tax certificate issued by the state, any business entity that is exempt by law from obtaining such a business permit, and any business entity that is operating unlawfully without such a business permit.

Every such business entity shall complete the following affidavit affirming that it does not knowingly employ any person who is an unauthorized alien in connection with the contracted services. The completed affidavit must be returned as a part of the contract documentation.

This affidavit affirms that **Sheffield Place [HRC & OA]**, is enrolled in, and is currently participating in, E-verify or any other equivalent electronic verification of work authorization operated by the United States Department of Homeland Security under the Immigration Reform and Control Act of 1986 (IRCA); and, **Sheffield Place [HRC & OA]**, does not knowingly employ any person who is an unauthorized alien in conjunction with the contracted services.

In Affirmation thereof, the facts stated above are true and correct. (The undersigned understands that false statements made in this filing are subject to the penalties provided under section 575.040, RSMo.)

Kelly Welch
Authorized Representative's Signature
Executive Director
Title

Kelly Welch
Printed Name
4/23/19
Date

Subscribed and sworn before me this 23 day of April, 2019. I am commissioned as a notary public within the County of Jackson, State of Missouri, and my commission expires on April 26, 2020.

Alice M. Lemmons
Signature of Notary

4/23/19
Date

