

**IN THE COUNTY LEGISLATURE OF JACKSON COUNTY, MISSOURI**

**A RESOLUTION** authorizing the County Executive to execute a Cooperative Agreement with Swope Health Services, to provide public health services, at a cost to the County not to exceed \$132,250.00.

**RESOLUTION #16798**, January 13, 2009

**INTRODUCED BY** James D. Tindall, County Legislator

WHEREAS, the 2009 County budget contains appropriations from the County's Health Fund for Swope Health Services to provide various public health services to the County and its citizens; and,

WHEREAS, Swope Health Services will provide various public health services, including a community health project, healthcare for the homeless, and a mental health court diversion program; and,

WHEREAS, the execution of a Cooperative Agreement with Swope Health Services is in the best interests of the health, welfare, and safety of the citizens of Jackson County; now therefore,

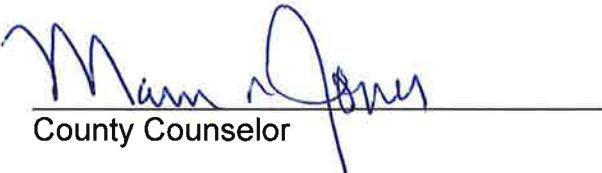
**BE IT RESOLVED** by the County Legislature of Jackson County, Missouri, that the County Executive be and hereby is authorized to execute a Cooperative Agreement with Swope Health Services, in an amount not to exceed \$132,250.00, in a form to be approved by the County Counselor; and,

**BE IT FURTHER RESOLVED** that the Director of Finance and Purchasing be and hereby is authorized to make all payments, including final payment on the agreement.

Effective Date: This Resolution shall be effective immediately upon its passage by a majority of the Legislature.

APPROVED AS TO FORM:

  
\_\_\_\_\_  
Chief Deputy County Counselor

  
\_\_\_\_\_  
County Counselor

Certificate of Passage

I hereby certify that the attached resolution, Resolution #16798 of January 13, 2009, was duly passed on January 20, 2009 by the Jackson County Legislature. The votes thereon were as follows:

Yea 8

Nays 0

Abstaining 0

Absent 1

Date

1-21-09

  
\_\_\_\_\_  
Mary Jo Spino, Clerk of Legislature

There is a balance otherwise unencumbered to the credit of the appropriation to which the expenditure is chargeable and there is a cash balance otherwise unencumbered in the treasury to the credit of the fund from which payment is to be made each sufficient to provide for the obligation herein authorized.

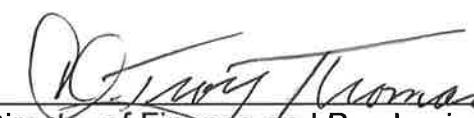
ACCOUNT NUMBER: 002 7601 56789

ACCOUNT TITLE: Health Fund  
Swope Health Services  
Outside Agency Funding

NOT TO EXCEED: \$132,250.00

1/18/09

Date

  
\_\_\_\_\_  
D. Kevin Thomas  
Director of Finance and Purchasing

**COOPERATIVE AGREEMENT**

R. 16798

**AN AGREEMENT** by and between **JACKSON COUNTY, MISSOURI**, a First Class Constitutional Home Rule County, hereinafter called "the County" and **SWOPE HEALTH SERVICES** f/k/a Model Cities Health Corporation of Kansas City, 3801 Blue Parkway, Kansas City, MO 64130, a not-for-profit organization, hereinafter called "SHS."

WHEREAS, the County recognizes its statutory obligations to the indigent under Sections 205.210 et seq. and 205.580 et seq., RSMo, and recognizes the problems associated with teenage pregnancy including high infant mortality and low birth weight; and,

WHEREAS, Swope Health Services currently provides medical services to indigent families and homeless persons, and desires to continue an educational program to assist indigent pregnant teenagers;

NOW THEREFORE, in consideration of the foregoing and the terms and provisions herein contained, the County and SHS respectively promise, covenant, and agree with each other as follows:

1. **Services**. SHS will provide three separate programs, the Community Health Project, the Health Care for the Homeless (HCH) Program, and the Mental Health Court Diversion Program. The Community Health Project will provide transportation to high risk pregnant teens and women to all prenatal appointment and post-partum, well-child checkups for one year, along with social services and educational services designed to support healthy birth outcomes and healthy newborns and mothers in Jackson County. The HCH Program provides health screening, primary medical care, mental health, drug

and alcohol support services and case management at sites in Jackson County where homeless persons congregate. The Mental Health Court Diversion Program provides an opportunity for non-violent misdemeanor offenders to participate in court-supervised mental health evaluation in lieu of criminal sanctions. All three programs are outlined in the proposal attached hereto as Exhibit A. As used in this Agreement, the term "indigent person" means a person who is eligible for free care or care at a reduced rate on the basis of income at Truman Medical Center - East and West.

2. **Terms of Payment.** The County agrees to pay to SHS the amount of \$132,250.00, in quarterly installments of \$33,062.50 each, with the first and second payment to be made upon execution of this Agreement. The remaining payments shall be made upon the County's receipt of the reports as set forth in paragraph 3 hereof.

3. **Reports.** Within 30 days after the conclusion of each calendar quarter under this Agreement, SHS shall submit a quarterly report, including a statement of budgeted and actual expenditures, and any other documents requested by the Director of Finance and Purchasing, to establish that the funds provided pursuant to this Agreement were used for the purposes set forth herein. The last quarter's report shall include an annual report which shall summarize all of SHS's activities pursuant to this Agreement. SHS's failure to submit this annual report shall disqualify SHS from future funding by the County.

4. **Submission of Documents.** No payment shall be made under this contract unless the contracting agency shall have submitted to the County's Budget Director (1) a written proposal setting out in detail the intended use of the County's funding, including the target population to be served; (2) the agency's IRS Form 990, from the previous fiscal or

calendar year; (3) a statement of the agency's total budget for its most recent fiscal year; and, (4) a detailed explanation of actual expenditures of County funds (pertains to final payments and payments on contracts for future years.) If an agency has previously received County funding, to be eligible for future payments, an agency must submit either an audited financial statement for the agency's most recent fiscal or calendar year, by March 31 of the following year, or a certified public accountant's program audit of County funds, by January 31 of the following year. Any document described herein which was submitted to the Budget Director as a part of an application for funding need not be resubmitted to qualify for payment. No payment shall be made if the contract agency is out of compliance on any other County contract.

5. **Audit**. The County further reserves the right to examine and audit, during reasonable office hours, the books and records of SHS pertaining to the finances and operations of SHS.

6. **Default**. If SHS shall default in the performance or observation of any term or condition of this Agreement, the County shall give SHS written notice setting forth the default and the correction required. If said default shall continue, and not be corrected within 10 days of the receipt of the notice by SHS, the County may, at its election, terminate the Agreement and withhold any payments not yet made to SHS. Said election shall not in any way limit the County's rights to seek legal redress.

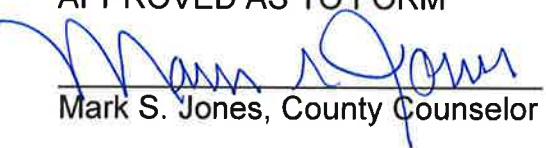
7. **Conflict of Interest**. SHS warrants that no officer or employee of the County, whether elected or appointed, shall in any manner whatsoever be interested in or receive any benefit from the profits or emoluments of this Agreement.

8. **Term**. This Agreement shall be effective as of the first day of January 1, 2009, and terminate on December 31, 2009. This Agreement may be terminated prior to that date by either party upon written notice delivered thirty days prior to the effective date of termination. If this Agreement is terminated by either party, the County shall pay only for those services actually performed as verified by the County's audit as provided in paragraph 5.

9. **Incorporation**. This Agreement incorporates the entire understanding and agreement of the parties.

IN WITNESS WHEREOF, the parties have executed this Agreement this 26  
day of August, 2009.

APPROVED AS TO FORM

  
Mark S. Jones, County Counselor

JACKSON COUNTY, MISSOURI

By:   
Michael D. Sanders, County Executive

ATTEST:

  
Mary Jo Spino  
Clerk of the County Legislature

SWOPE HEALTH SERVICES

By:   
Executive Director

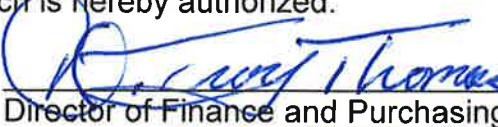
43-0957840

Federal I.D. or S.S. #

#### REVENUE CERTIFICATE

I hereby certify that there is a balance otherwise unencumbered to the credit of the appropriation to which this agreement is chargeable, and a cash balance otherwise unencumbered in the treasury from which payment is to be made, each sufficient to meet the obligation of \$132,250.00 which is hereby authorized.

August 24 2009  
Date

  
Director of Finance and Purchasing  
Acct. No. 002-7601-576789  
76012009001

**EXHIBIT**  
**A**

## Section C: Individual Program Budget

Complete a separate program budget for each program your agency is applying for funding.  
Program Name, Priority, and Total Program Request Amount from this sheet must match  
information entered under Section A, page 1.

Agency Name:

Program Name: Mental Health Court Project Priority:

Personal Services		
Name, Title, No. of Employees		
Melanie Triplett, Program Manager	.20 FTE	\$ -
Wesley Elders, Court Monitor	.20 FTE	\$ -
Cynthia Ormsby, Court Monitor	.20 FTE	\$ -
Tina Kelly, Court Assistant	.20 FTE	\$ -
		\$ -
		\$ -
Salary		\$ 34,817
Benefits		\$ 10,097
<b>Total Personal Services</b>	<b>\$ 44,914</b>	

Contractual Services		
Mileage	\$ 972	
Client Transportation	\$ 1,500	
Client Incentives	\$ -	
Staff Development	\$ 1,500	
Occupancy(Share of Telephone, Space, Utilities, Environmental Services)	\$ 10,017	
Indirect Costs (Calculated @ 9.8% Of Direct Costs)	\$ 5,902	
<b>Total Contractual Services</b>	<b>\$ 19,891</b>	

Supplies		
Supplies and UA	\$ 1,320	
	\$ -	
	\$ -	
	\$ -	
	\$ -	
	\$ -	
<b>RECEIVED</b>		
AUG 6 2009		
AUDITOR'S OFFICE		
KANSAS CITY, MISSOURI		

Total Supplies \$	1,320
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Total Program Request \$	66,125
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## Section C: Individual Program Budget

Complete a separate program budget for each program your agency is applying for funding. Program Name, Priority, and Total Program Request Amount from this sheet must match information entered under Section A, page 1.

Agency Name:

Program Name:

HOMELESS PHARMACY

Priority:

Personal Services		
Name, Title, No. of Employees		
DOILNELLA WILLIAMS, PROGRAM MANAGER	\$	2,500
	\$	-
	\$	-
	\$	-
	\$	-
	\$	-
	\$	-
Salary	\$	-
Benefits	\$	-
<b>Total Personal Services</b>	<b>\$</b>	<b>2,500</b>

Contractual Services		
<b>Total Contractual Services</b>	<b>\$</b>	<b>-</b>

Supplies		
HOMELESS-PHARMACY SUPPLIES AND RELATED EXPENSES	\$	30,563
	\$	-
	\$	-
	\$	-
	\$	-
	\$	-
	\$	-
<b>RECEIVED</b>		
AUG 03 2009		
JEFFERSON COUNTY AUDITOR'S OFFICE KANSAS CITY, MISSOURI		

Total Supplies \$	30,563
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Total Program Request \$	33,063
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## Section C: Individual Program Budget

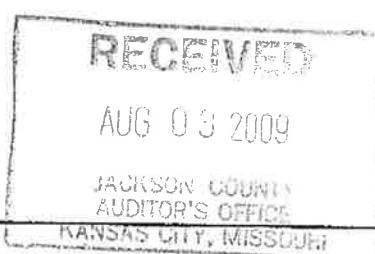
Complete a separate program budget for each program your agency is applying for funding. Program Name, Priority, and Total Program Request Amount from this sheet must match information entered under Section A, page 1.

**Agency Name:** JANICE ANDERSON SERVICES

**Program Name:** Community Health Project      **Priority:** 1

<b>Personal Services</b>			
Name, Title, No. of Employees			
Janice Anderson, Program Coordinator/R.N.	.80 FTE	\$	-
Carol Dietzschold, Program Manager	.10 FTE	\$	-
Otis Latimer, Physician	.02 FTE	\$	-
Ozella Jones, Nutritionist	.80 FTE	\$	-
		\$	-
		\$	-
Salary		\$	23,364
Benefits		\$	6,776
<b>Total Personal Services</b>	<b>\$ 30,140</b>		

<b>Contractual Services</b>			
Mileage		\$	-
Client Transportation		\$	-
Client Incentives		\$	-
Staff Development		\$	-
Occupancy(Share of Telephone, Space, Utilities, Environmental Services)		\$	-
Indirect Costs (Calculated @ 9.8% Of Direct Costs)		\$	2,924
<b>Total Contractual Services</b>	<b>\$ 2,924</b>		

<b>Supplies</b>			
Supplies and UA		\$	-
		\$	-
		\$	-
		\$	-
		\$	-
		\$	-
		\$	-
		\$	-

Total Supplies \$	-
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Total Program Request \$	33,063
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## Section D: Program Information

*Complete each section for each program your agency is applying for funding. All Program 1 information should be entered in the left column, all Program 2 information in the middle column, and all Program 3 information in the right column.*

Program 1 Name	Program 2 Name	Program 3 Name
Community Health Project	Mental Health Court Diversion	Healthcare for the Homeless
Proposed Program		
1. CHP provides transportation to high-risk pregnant teens and women to all prenatal appointments and post-partum, well-child checkups and follow up appointments for one year after birth. 2. CHP provides social services and educational services designed to support healthy birth outcomes and healthy newborns and their mothers through the first year of life. 3. CHP provides labor/delivery education, parenting instruction, smoking cessation classes, breastfeeding education and support, and access to a nutritionist. Services are offered one-on-one by telephone or through direct contact, and through classes and workshops. 4. The project also refers teen mothers for education services to help them stay in school or obtain a GED, and connects mothers to nutritional services available through the adjacent WIC clinic.	The Mental Health Court (MHC) Diversion Program is a specialized docket for non-violent misdemeanors offenders who are extended an opportunity to participate in court-supervised mental health evaluation in lieu of criminal sanctions. Participants in this program are severely and persistently mentally ill (SPMI), have co-occurring disorders (SPMI and chemical dependency) or have experienced other severe trauma that affects their decision making processes and functioning. The program was established in 2002, and like other mental health courts nationally, was established as a strategy for reducing the number of mentally ill individuals who have contact with the criminal justice system by diverting them to treatment. The MHC operates within Jackson County exclusively in the Jackson County Drug Court, Division 50, the Kansas City Municipal Court and the Lee's Summit Municipal Court.	HCH Program provides health screening, primary medical care, mental health, drug and alcohol support services and case management at Swope Health Central, and at community sites in Jackson County where homeless persons congregate. These sites include shelters, soup kitchens, drop-in centers, transitional shelters, and "street" sites, such as Restart Drop-In Center. The HCH team serves over 3,000 homeless individuals annually. The purpose of HCH is to provide access to health services and improve the health of homeless individuals to assist in their stabilization in an effort to improve access to employment and housing. Funding from Jackson County provides medication for clients who are homeless or at risk of homelessness. Medication is crucial to their care in the treatment of chronic health and mental health conditions.

e Describe target population and demographics to be served by each program.

<p>The Community Health Project targets high-risk girls and women (and their infants) whose incomes are below the poverty level. The girls and women served tend to have inconsistent health care, no established address and inconsistent partner relationships. Of the 1,700 clients served in the project in 2007, 3.8% were 0-15 years of age ; 31.8% were 16-19 years, 58.9% were 20-34 years, and 5.3% were 35 years and older. Seventy four percent (74%) were African American, 10% Hispanic, 11% Caucasian, and 5% Asian, American Indian and Other. One-fourth of new clients enrolled in 2007 had a 10th grade education or lower.</p>	<p>The target population of the MHC program are adults residing in Jackson County. The MHC population is 66% male, 54% African American, 40% Caucasian, 1% Latino, and 4% Other (Asian, Native American, Somalian, Middle Eastern, Bi-Racial). Approximately one fourth of clients are street or shelter homeless (otherwise referred to as chronically homeless), approximately 60% of program participants have a co-occurring disorder (100% Drug Court participants have a co-occurring disorder), and nearly all participants are indigent or of low socioeconomic status.</p>	<p>The target population served by Swope's Health Care for the Homeless Program is mixed: 2% children and teenagers and 98% adults. The racial mix is 53% African American, 36% White, and 11% other races. Jackson County funds will primarily be used to assist individuals and families in transitional housing in Jackson County who do not qualify for other assistance.</p>
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### Service Delivery Area

Identify your specific geographic service delivery for each program.

The Community Health Project was developed to provide transportation services and educational and health services specifically to female residents of Jackson County. Clients are referred to the program from a variety of Jackson County health providers, including Truman Medical Center, Samuel Rodgers Community Health Center, Cabot Westside Clinic, Swope Health Services and the Kansas City, Missouri School District Teenage Parent Center. Clients may be transported to the health center of their choice within Jackson County for prenatal and post-partum, well-child health visits. Educational services are offered at Swope Health Central, Swope's main health center.

Our service delivery area is targeted to residents of Jackson County, Missouri. However, on occasion referrals are accepted from the Tri-County area (Ray, Clay and Platte counties) through a separate fee for service agreement between Tri-County Mental Health Services and Swope Health services. This agreement allows for individuals residing within the Tri-County area to be serviced based on the same eligibility criteria as Jackson County, Missouri residents. Details regarding the fund separation between our primary population and participants through our Tri-County agreement will be explained in the latter section, "Fund Separation."

Funding will be reserved for individuals currently residing within Jackson County. Services will be provided at Swope Health Central and at other sites in the county, including City Union Mission, Westport United Methodist and other locations.

Participants	
Identify the number of participants by County that each program serves.	
Jackson	1,705
Clay/Platte	-
Cass	-
Johnson/Wyandotte	-
Other	-
	299
	3
	-
	-
	-
	7
	106
	38
	2,982
	109

## Fund Separation

Indicate what measures your agency will take to ensure that funds received from Jackson County will be utilized for the benefit of Jackson County residents.

<p>At the time of enrollment, the intake information collects the client's name, address, contact information and Zip code. At each encounter or service, information is collected and updated because of the frequent movement of these clients. The Community Health Project, a program that was founded with significant support from Jackson County, provides monthly reports to the county on transportation trips/destination, clients served, new enrollees, classes held and attendance, and telephone contacts -- all of which can be tied to Zip code and county.</p>	<p>With the exception of the aforementioned Tri-County consumers, all consumers participating in the Mental Health Court Diversion program must be Jackson County residents. The referral form for each client indicates his/her address, which is validated by Swope staff by viewing the clients' official Missouri identification at the initial screening. This identification is photocopied and filed in each consumers medical record housed confidentially at Swope Health Services. If the client is not a Jackson County resident, their services are billed through the account type associated with our Tri-County agreement. All Jackson County residents however are billed through the account type associated with funding received from the Jackson County Mental Health Levy and The Healthcare Foundation of Greater Kansas City.</p>	<p>The Health Care for the Homeless Program already has a system in place to ensure separate tracking and utilization of grant funds according to each grant's eligibility requirements. At the time of screening and registration for the program, all program participants are assigned a case code corresponding to their housing situation which assigns them to a payor source for medication. Additionally, each time a prescription is written it must be reviewed and approved by the medication assistance case worker who updates client information as required to ensure compliance with all grant requirements.</p>
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Approach & Method	List the top three (3) objectives for each program.
<p>1. Reduce the rate of low birthweight babies and infant mortality among Jackson County residents.</p>	<p>1. Decrease recidivism; 2. Improve the health status of homeless individuals and families by reaching individuals through homeless shelters and transitional housing centers to provide preventive health services.</p>
<p>2. Ensure consistent prenatal health care by providing transportation to medical visits and offering educational and other support services.</p>	<p>1. Provide access to prescription assistance for homeless individuals in Jackson County, with a specific focus on individuals and families who are homeless due to financial and/or other circumstances. 2. Increase and maintain psychiatric medication compliance;</p>

<p>3. Promote healthy infants from birth to one year of age by: * providing transportation to well-child checkups * offering educational and other support services that promote parenting knowledge and skills including newborn nutrition and care.</p>	<p>3. Eliminate substance use/abuse;</p> <p>3. Provide integrated health care and social services to assist homeless individuals and families in accessing community and mainstream resources needed to obtain employment and housing.</p>
<p><b>Detail specific methods you will use to achieve these objectives.</b></p> <p>The Community Health Project staff work with teens and women from the time of enrollment through the first 12 months post-partum to form a relationship, promote healthy pregnancies and offer specific instruction on mother and child nutrition, newborn care and feeding. Staff provide one-on-one support and offer classes, as well as refer clients for additional health or behavioral health services in case of other challenges (e.g. STDs, domestic violence, housing instability, interruption of education, other). Transportation services are made available for prenatal, postpartum and infant checkups.</p>	<p><b>Detail specific methods you will use to achieve these objectives.</b></p> <p>Holistic Framework: The MHC treatment team assesses, educates, advocates, facilitates and intervenes with particular attention to the participants: behavioral, legal, health, vocational, environmental and educational needs. <u>Strengths Based:</u> The Court Monitor initiates an assessment of each participant's strengths at the time of screening and continues to assess and build upon these strengths through discharge. <u>Incentive Structure:</u> Incentives in the form of gift cards to local merchants are provided to recognize and celebrate participants' compliance, sobriety, and accomplishment of personal or treatment based goals. Random Urinalysis Testing: Random urinalysis testing is performed on all clients throughout their participation in the program. 48% of MHC participants have a substance abuse problem.</p> <p>The Health Care for the Homeless program operates a walk in clinic five days a week at Swope Health Central. Health care services are also provided three days a week at outreach sites in Jackson County. Prescription assistance services are provided five days a week at Swope Health Central.</p>

## Evaluation

Describe how the success of each program will be evaluated. Indicate performance measures or statistics you will use to demonstrate the success of each program.

The project has established the following outcomes for tracking and measurement in the CHP database: 1.) Pregnant teens and women with high-risk pregnancies have the knowledge and information they need to adopt healthy behaviors leading to healthy babies. Measured through program enrollment and tracking of participation in educational services. Staff use simple knowledge assessments to determine clients' understanding of information. 2.) Community Health Project clients will deliver healthy babies. This outcome is measured through clients' self-reporting and information obtained from medical providers, hospitals, insurance plans and WIC. 3.) Clients will receive nutrition information during pregnancy and baby's first year of life. This is measured through tracking of nutritional services (e.g. counseling sessions with staff and project nutritionist, breastfeeding educator, WIC services). CHP staff maintain data on transportation trips, participation in classes and counseling, and compliance on prenatal, post-partum and well-child checkups. This data is reported monthly.	1.) Less than 30% of participants who successfully complete the MHC program and/or the Mental Health Track of the Jackson County Drug Court will not incur additional charges six months post discharge. 2.) After six months or longer of mental health treatment and court supervision, 90% of adult defendants served by the MHCD program will have achieved and sustained psychiatric medication compliance. 3.) After six months or longer of dual diagnosis treatment and court supervision 70% of adult defendants served by the MHCD program will have achieved and sustained drug and alcohol abstinence.	Swope's Health Care for the Homeless Program utilizes databases to track and monitor the number of unduplicated clients served which shows clients in transitional housing and shelters as well as clients receiving services under this funding. A database tracks the number of visits for prescription assistance under each funding source. A prescription report is available through Swope Health Services pharmacy.
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## Notification

How will your organization make clients, the taxpayers, and the media aware of the generous funding received from Jackson County?

<p>Swope Health Services promotes its programs and funding partners through printed media such as the quarterly newsletter to community residents, its associate newsletter that is distributed to nearly 400 associates, and the agency's annual report. SHS community outreach workers and community support workers provide neighborhood leaders, faith leaders and community members with information on available programs and the organizations that enable the support.</p>	<p>Swope Health Services will make clients, tax payers and the media aware of the generous funding received from Jackson County through community awareness presentations, printed publications and support at appropriate events when requested.</p>	<p>Swope Health Services promotes its programs and funding partners through its quarterly newsletter to community residents, its employee newsletter that is distributed to nearly 400 employees, the agency's annual report, and the work of outreach workers and community support workers. The outreach and community support workers provide neighborhood leaders, faith leaders and community members with information on available programs and the organizations that enable the support.</p>
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