

WITHDRAWN AUG - 3 2020

**IN THE COUNTY LEGISLATURE OF JACKSON COUNTY, MISSOURI**

**AN ORDINANCE** appropriating \$1,000,000.00 from the undesignated fund balance of the 2020 CARES Act Fund to support a regional COVID-19 contact tracing and testing hub and authorizing the County Executive to execute a cooperative agreement with the Mid-America Regional Council and pay other costs necessary in connection with the fight against the ongoing Coronavirus/COVID-19 pandemic.

**ORDINANCE NO. 5377**, July 20, 2020

**INTRODUCED BY** Theresa Cass Galvin, County Legislator

WHEREAS, U.S. President Donald J. Trump, Missouri Governor Mike Parson, and County Executive Frank White, Jr., have all declared, in one form or another, the ongoing Coronavirus/COVID-19 pandemic to be a public health emergency; and,

WHEREAS, the County, through its various efforts, plays a significant role in the public health of its citizens and employees; and,

WHEREAS, an appropriate response by the County to this emergency will require significant expenditures from the County CARES Act Fund, which consists of monies provided by the U.S. Treasury for this purpose; and,

WHEREAS, with the funding provided by this ordinance, the Mid-America Regional Council (MARC) will provide support to and supplement the current Jackson County Health Department testing, tracing, and investigation efforts to make sure all cases of COVID-19 are appropriately tracked to minimize any further spread of the virus as further outlined in MARC's attached funding proposal; now therefore,

BE IT ORDAINED by the County Legislature of Jackson County, Missouri, that the following appropriation be and hereby is made:

<u>DEPARTMENT/DIVISION</u>	<u>CHARACTER/DESCRIPTION</u>	<u>FROM</u>	<u>TO</u>
CARES Act Fund 040-9999	32810- Undesignated Fund Balance	\$1,000,000	
MARC 040-7902	56070- Intergovernmental Agreements		\$1,000,000

and,

BE IT FURTHER ORDAINED that the County Executive be and hereby is authorized to execute a cooperative agreement with MARC, in a form to be approved by the County Counselor; and,

BE IT FURTHER RESOLVED that the Director of the Department of Finance and Purchasing be and hereby is authorized to make all payments, including final payment on the agreement.

Effective Date: This ordinance shall be effective immediately upon its signature by the County Executive.

APPROVED AS TO FORM:

Jim D. Holden  
Chief Deputy County Counselor

Bryan O. Connerly  
County Counselor

I hereby certify that the attached ordinance, Ordinance No. 5377 introduced on July 20, 2020, was duly passed on WITHDRAWN AUG - 3 2020, 2020 by the Jackson County Legislature. The votes thereon were as follows:

Yeas \_\_\_\_\_

Nays \_\_\_\_\_

Abstaining \_\_\_\_\_

Absent \_\_\_\_\_

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This Ordinance is hereby transmitted to the County Executive for his signature.

\_\_\_\_\_  
Date

\_\_\_\_\_  
Mary Jo Spino, Clerk of Legislature

I hereby approve the attached Ordinance No.5377.

\_\_\_\_\_  
Date

\_\_\_\_\_  
Frank White, Jr., County Executive

Funds sufficient for this appropriation are available from the source indicated below.

ACCOUNT NUMBER: 040 9999 32810  
ACCOUNT TITLE: CARES Act Fund  
Undesignated Fund Balance  
NOT TO EXCEED: \$1,000,000.00

7-16-2020  
Date

J. Sh. [Signature]  
Chief Administrative Officer

## FINAL DRAFT

# Funding Proposal to Support the KC Regional Public Health Action Agenda for Regional Capacities for Testing and Tracing

Cooperatively Developed by Kansas City Metropolitan Area Public Health Departments

This agenda is built on the expectation that the bulk of testing and tracing operations will be developed, carried out and managed by local health departments, health care agencies and state governments. This agenda focuses on the regional capacities needed to support, expand and connect these efforts.

The budget assumes a 12-month timeframe beginning in late June/early July 2020. The funding request for the testing teams is focused at this time on meeting urgent needs to begin increasing testing over the next 12 weeks.

Primary Priorities	Immediate Needs	Recommendations	Funding
<p><b>1.) Stand up a regional coordination hub.</b></p>	<p>Identify a regional coordination position at MARC to work with analysts in local health departments to collect, analyze and share data and critical information. Mike Parker, who has been volunteering for the past 8 weeks, has been asked to fill this position. He comes with a long and distinguished military and FEMA disaster career and has a Masters in Emergency Health Care.</p>	<p>Develop a budget and job description for the regional coordinator position.</p> <p>Recruit/assign the position as soon as possible.</p> <p>Develop plan for increasing LPHA analyst capacity beginning with hiring 4 analysts to be shared among local agencies. Supplement with MPH interns.</p>	<p>Funding Needs:</p> <p>Coordinator \$105,000 (Contract @ \$50/hr)</p> <p>LPHA Analysts \$300,000 (4 x \$75,000)</p> <p>MPH Interns \$30,000 (the analysts and interns may be contractors rather than employees)</p>
	<p>Add analytical staff to support local and regional data gathering and sharing. Have invited C19KC analysts to work with MARC and local public health analysts.</p>	<p>Coordinator will work with LPHAs to better define data and analytical needs.</p>	<p>Scheduling Software, Technology to Receive Calls for Teams, GIS and other analytics tools \$100,000</p>
	<p>MARC's regional coordinator will periodically convene local public health directors to evaluate data and determine testing gaps. Local health directors will be asked to lead efforts to coordinate across departments on the various elements of this plan, and to meet weekly to share information.</p>	<p>The regional coordinator will develop means to receive and post information on upcoming community testing to help inform public officials and the public about the availability of locations and to use the information to identify gaps to be filled by testing teams.</p>	<p>Research//GIS support at MARC: \$40,000</p> <p>Admin support for posting data to website; paperwork to support scheduling of testing teams \$40,000</p>
			<p><b>Total \$615,000</b></p>

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<p><b>2.) Expand testing sites and surge capabilities to address gaps and hotspots, particularly for vulnerable populations.</b></p>	<p>Create regional testing teams with assured availability (committed full-time 40 hours per week including some evenings and weekends). In addition, the agreements with FQHCs and other health organizations for the regional teams will include the ability to support deployment of their existing staff teams on a rotating basis. All of these teams will form a network among area organizations and will supplement essential local PH testing teams and will address peak demand and at-risk populations.</p> <p>MARC's regional coordinator will facilitate resource management of testing teams based on priorities set by local health departments.</p> <p>To fully utilize their availability when not deployed for specific hotspot locations, the regional teams will work with community partners to supplement public testing locations.</p>	<p>Assign a task force to develop a budget and execution plan for regional testing teams.</p> <p>Design program details (payment, forms, schedules, notifications, prioritizing among competing requests)</p> <p>Distinguish between testing in private facilities and events that are open to the public</p>	<p>Testing Teams: Initial budget to support designated teams and support from FQHCs on rotating basis for 90 days (July – Sept) with 20-30 team deployments/week @ \$10,000 for average 100 residents/employees \$2.4 million - \$3.6 million; once reimbursement mechanisms for FQHCs and labs are determined, need for funds will be considerably less</p>
<p><b>3.) Develop a communications strategy to promote COVID-related behavior change among the public and vulnerable populations.</b></p>	<p>Conduct an environmental scan of local health department communication resources and materials.</p> <p>Modify local communications materials for regional audiences and strive for uniform themes and messaging.</p> <p>Develop specific messages and methods to inform the public and targeted population groups, including large scale media buys.</p> <p>Determine how to get information out to those with</p>	<p>Assign a communications task force with public and private interests.</p> <p>Initial tasks:</p> <ul style="list-style-type: none"> <li>• Environmental scan</li> <li>• Budget for missing resources; needs to be robust enough for polling to determine effectiveness of messaging</li> </ul>	<p>Initial Budget: General communications and messaging support through Comeback KC to develop and promote messaging around safe practices for the public and for business operations; importance of testing; important role that public health plays in keeping our</p>

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	<p>limited English proficiency, people with disabilities and those who may not have digital access.</p> <p>Promote testing information through established channels (do not create a new website).</p> <p>Enlist recognized key leaders (formal and informal) among higher risk populations to champion the importance of getting tested and serve as a trusted messenger to promote the importance of testing and safe practices.</p> <p>Design and evaluate communication campaigns through public opinion surveys and other means.</p> <p>Augment and sustain communication staff within local public health agencies through contracts or donated services to support local and regional communication objectives.</p>	<ul style="list-style-type: none"> <li>Develop protocols for common regional messaging</li> <li>Organize and assign tasks</li> </ul> <p>Convene representatives from LPHAs and community organizations serving vulnerable populations to design communications action plan that relies on work with organizations and minority/special media.</p>	<p>community safe. (to be raised separately)</p> <p>Communications focused on building trust and engagement of vulnerable populations, including engagement of community organizations and minority/special media \$350,000</p> <p>Public affairs support to supplement local public health 4 x \$50,000 = \$200,000</p> <p>Public opinion measurement (focus groups/polling, other) \$75,000</p>
<p><b>4.) Engage community organizations serving disadvantaged individuals to encourage their participation in testing and to provide needed social supports.</b></p>	<p>Identify and secure a license to use a regional web-based, bi-directional referral communication tool to help organizations connect the individuals and families they serve to the right resources in the community.</p> <p>Contract with community organizations to deploy Community Health Workers to conduct outreach, establish trust and provide support as needed, with special focus on people who test positive to assist them to self-isolate for 14 days.</p> <p>Establish an urgent needs fund that will support COVID-19-positive families who have needs</p>	<p>Rather than appointing a task force, focus on one-on-one strategic development with LPHAs as needed, starting with the following:</p> <ol style="list-style-type: none"> <li>Support the Unified Government Public Health Department COVID-19 Rapid Response Budget as a pilot project to confirm unit costs and strategies.</li> <li>Work with KCMO to develop and execute a similar model utilizing CHWs and community organizations.</li> </ol>	<p>UG Public Health has secured a portion of their needs (\$750,000) KCMO Health \$750,000 Determine if other local public health departments would like assistance in defining work with community groups and securing funds (Jackson, Cass, Clay, Platte, Leavenworth, Miami, Ray). Could consider a regional team of Community Health Workers to be assigned to support at-risk residents and help</p>

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	<p>for food, infant care, hygiene or other products; this funding will be available to local health departments and partnering community organizations. Monitor available emergency assistance resources and help to connect residents in need with social service or other agencies. Monitor needs to identify gaps in resources that may require regional efforts at raising funds for specific populations or types of support.</p>	<p>3. Work with Eastern Jackson County to develop and execute a similar model utilizing CHWs and community organizations.</p>	<p>connect them to community resources (\$35,000 x 4 = \$140,000) Include fund to help cover urgent human service needs for those disadvantaged residents testing positive Possible budget \$750,000</p>
<p>5.) Ensure adequate laboratory capacity to meet regional testing demands</p>	<p>The state of Missouri has entered into agreements for lab services on behalf of local public health. Share contracts with Kansas Local Public Health Agencies (LPHAs). Due to available state and local contracts, there are not immediate lab capacity needs.</p>	<p>Hold discussions with public and commercial labs to determine their capacity, fees and ability to bill for CARES Act reimbursement. Support LPHA lab capacity expansion</p>	<p>\$\$ needs uncertain</p>
<p>6.) Establish a supply chain network to meet regional testing demands.</p>	<p>Conduct an inventory of available testing supplies to monitor and respond to future needs. Procure supplies and equipment for regional testing teams for three months. Based on the inventory, consider a group purchase of a quantity of test kits to increase availability and access for local public health.</p> <p>Warehouse supplies and equipment for regional testing teams as needed.</p> <p>Conduct an environmental scan of available PPE and share results.</p>	<p>Appears that testing supplies are available at the current time. Monitor for any changes in availability as testing increases in the metro area.</p> <p>Determine what might be the extent of a regional PPE stockpile, how it could be deployed and stored to prepare for any increase in virus presence in fall 2020. Determine how to advise private sector on how to acquire PPE for small business.</p>	<p>\$200,000 for regional PPE stockpile inventory and for storage costs for local public health; use inventory system to manage storage and distribution</p>

<p>7.) Support, connect and accelerate the work of local contact tracing teams</p>	<p>Identify a point of contact in each local health department for cross-jurisdictional case handoffs.</p>	<p>Determine needs of individual departments</p> <p>MARC is assisting one department in hiring contact tracers with HR support</p> <p>MARC issued a request for proposals to select a contact tracing firm and prepare a cooperative contract to help local PH agencies with temporary or surge capacity services.</p>	<p>Uncertain \$\$ needed</p>
	<p>Utilize the MARC regional coordinator to formalize protocols for cross-jurisdictional data sharing and case handoffs.</p>		
	<p>Create a centralized human resources function to assist with initial screenings and background checks to refer qualified candidates to local public health agencies that request help.</p>		
	<p>Identify public-private resources necessary to sustain a portion of contact tracers for long-term needs, including future outbreaks/pandemics. It is difficult to hire qualified staff for short-term positions.</p>		