



Office of  
**Mary Jo Spino**  
Clerk of the County Legislature

# Jackson County Missouri

## JOURNAL

Jackson County Courthouse  
415 E.12th Street, 2nd floor  
Kansas City, Missouri 64106  
(816)881-3242

### County Legislature

*DaRon McGee (4th) Chairman,  
Megan L. Marshall (3rd AL) Vice Chairman,  
Jalen Anderson (1st AL), Donna Peyton (2nd AL),  
Manuel Abarca IV (1st), Venessa Huskey (2nd), Charlie Franklin (3rd),  
Jeanie Lauer (5th), Sean E. Smith (6th)*

**Monday, April 24, 2023**

**3:00 PM**

**Fifteenth Regular Meeting**

### K.C. Legislative Assembly Area, Kansas City, Missouri

DaRon McGee, Chairman, called the meeting of the Jackson County Legislature to order.

**1 ROLL CALL**

Present 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

**2 THE PLEDGE OF ALLEGIANCE**

Recited.

**3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING**

A motion was made by Jeanie Lauer, seconded by Manuel Abarca IV to approve the journal of the previous meeting held on April 17, 2023. The motion passed by a voice vote.

**4 HEARINGS**

*Resolution #21245 adopted by the County Legislature on April 17, 2023 was presented to the family of Mary Williams Neal.*

*Resolution #21254 was adopted at this time. See page 12 for details.*

*Jean Peters Baker, Prosecuting Attorney, Dion Sankar, Deputy Prosecuting Attorney, and Jennifer Dameron, Director of Inter-Governmental Affairs, presented information regarding the need for a new Jackson County Detention Center. A copy of the presentation is available under the Meeting Details for the April 24, 2023 Legislative Meeting located at <https://jacksonco.legistar.com/MeetingDetail.aspx?ID=1099733&GUID=0FDD5777-F962-4F7E-95A8-8BBD7FFEA8B2&Options=info|notes|&Search=>*

*Jean Peters Baker said there are no programs for the detainees at the*

*current jail. Judges make the difficult decisions about who to release because of overcrowding at the jail and alternatives to incarceration are always considered. The need for a new, safe, functioning jail facility is great. Ms. Peters Baker said there are different metrics used to determine the number of beds needed at a new facility and she is not the expert on making that determination. Dion Sankar presented information from the grand jury that was impaneled in 2017 and 2018 which cited the County for problems at the current jail.*

*DaRon McGee, County Legislator, asked how many people are incarcerated at the jail, who is being let out and how many beds should a new detention center contain? Jean Peters Baker said it is difficult to determine the head count at the jail. A new software system to better determine the jail population was expensive and discussions on that system were tabled when plans were underway to build a new jail. Population Control has a docket every day to determine who might be eligible to be released. Judges make the final decision. The general rule is that no one is held at the jail unless they are a danger to society or a flight risk. The goal is to protect the community. A larger jail does not necessarily mean more people will be incarcerated.*

*Manuel Abarca IV, County Legislator, said determining the number of beds for the detention center is challenging. These reports indicate the County has not met the 18 percent vacancy threshold since 2015. Who can tell us what this jail should look like for the community. Jean Peters Baker said presently we have difficult decisions to make. We try our best to figure out who to release, but many times it comes down to space. The process becomes a game of chance.*

*Jeanie Lauer, County Legislator, said there must be a balance somewhere. The County can wait around for the magic number to appear and continue to do nothing. We have choices to make. The jail could be built in phases and be expanded for future needs. We can ask various people for their opinions and never get the same number twice. But let's stop waiting and get started rather than waiting for some magic sign that we have everything we need.*

*Donna Peyton, County Legislator, said the detention center issues are about people and how we deal with people. The County is growing and if we do not make efforts to curb the increase in violence, the jail will continue to grow. We may have to make decisions that are not in the best interest of an individual but what may be good for the detention center as a whole. The need is not going to decrease. We need to look at what will best*

*serve the needs of the County.*

*Jean Peters Baker said the current jail is no longer conducive to programs that were once held at the jail.*

*Jalen Anderson, County Legislator, said part of this discussion needs to include consideration of criminal justice reforms. These discussions are needed to reduce the number of people incarcerated. He is concerned that no matter how large the detention center is, the number of incarcerated people will expand to fill that space.*

*Jennifer Dameron said the validation of needs study presented by JCDC Partners LLC counters that assertion.*

*Megan L. Marshall, County Legislator, said she is not clear about the current number of people incarcerated at the jail at any given time. Jean Peters Baker said this is difficult to determine. The system in place is to use a hand-held clicker to count people. This system is insufficient to give detailed information. A new system to manage the jail population was tabled when plans were made for a new jail. Jean Peters Baker said it was discovered that the intake process was difficult and stressful. Employees would frequently override the system as they were trying to get through the intake process timely, which made it difficult to have accurate head counts.*

*DaRon McGee opened the public hearing on Ordinance #5738. There were no public comments. Jalen Anderson asked how this request came about. Troy Schulte, County Administrator, said the City of Kansas City is the major sponsor for this event. The NFL Draft in Kansas City will have a great economic impact on the region. The Greater Kansas City Sports Commission asked for sponsorship to offset some of its costs. Jackson County as a whole will benefit.*

*Ordinance #5738 was adopted at this time. See page 10 for details.*

## **5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE**

*Frank White, Jr., County Executive, said he has listened to the testimony regarding the recommendations on the new jail. County Administrator Troy Schulte has given his background and opinion about the facility, how much it will cost, how many beds are needed, and what the County can afford. He hopes everyone is focusing on the budget and what is needed to move forward on the jail project. When he came into office, he promised taxpayers he would not ask the taxpayers for a new tax to pay for the facility. The longer the County waits, the more this process is threatened.*

*His hope is today that the Legislature moves forward. The new detention center is needed and the County is getting to a point where the only way to build the jail is with a new tax. He hopes the County comes out of this today with consensus that gets people to work and gets the new jail built.*

## 6 PERFECTON OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE

A motion was made by Megan Marshall, seconded by Manuel Abarca IV, to waive the reading of Ordinance #5727. The motion passed by a voice vote.

### [5727](#)

AN ORDINANCE establishing the New Detention Center Capital Project Fund as a dedicated special revenue fund within the County's financial system, appropriating \$99,017,979.00 from the Undesignated Fund Balance of the 2023 New Detention Center Capital Project Fund, authorizing the County Executive to execute three contract amendments to the contract with J.E. Dunn-Axiom of Kansas City, MO, for the construction of the new Jackson County Detention Center to cover the guaranteed maximum price, Component 2 (Site Demolition, Site Development, and Earthwork), and Component 2a (Engineering, Detailing, Mockups, and Early Procurement) at an aggregate cost to the County not to exceed \$99,017,979.00, and declaring the intent of the County to reimburse itself for this expense from future bond proceeds.

*(Legislature As A Whole - 3rd. Perfection)*

### [5729](#)

AN ORDINANCE accepting \$430,593.00 as a reimbursement from the State of Missouri for certain costs of the 2022 general election and appropriating \$50,000.00 from the undesignated fund balance of the 2022 General Fund to be used for salary increases for the staff of the Jackson County Board of Election Commissioners.

*(Budget Committee - 2nd. Perfection)*

*The Finance and Audit Committee made no recommendation on Ordinance #5730.*

### [5730](#)

A motion was made by Jeanie Lauer, seconded by Sean E. Smith, to perfect Ordinance #5730 appropriating \$280,000.00 from the undesignated fund balance of the 2022 American Rescue Plan Fund to acquire building cleaning supplies, disposable kitchen and dining supplies, and COVID-19 test kits for use by the Department of Corrections in the continued safe operation of the Jackson County Detention Center.. The motion failed by a roll call vote:

Yes: 4 - Jalen Anderson, Charlie Franklin, Jeanie Lauer and Sean E. Smith

No: 5 - DaRon McGee, Megan L. Marshall, Donna Peyton, Manuel Abarca IV and Venessa Huskey

(FAILED)

- [5732](#) AN ORDINANCE authorizing the issuance of special obligation bonds, Series 2023A of Jackson County, Missouri, and authorizing certain other documents and actions in connection therewith.  
*(Legislature As A Whole - 1st. Perfection)*
- [5733](#) A motion was made by Charlie Franklin, seconded by Jeanie Lauer to perfect Ordinance #5733. The motion passed by a voice vote.  
(PERFECTED)
- [5733](#) A motion was made by Charlie Franklin, seconded by Megan L. Marshall, to adopt Ordinance #5733, amending the zoning districts established pursuant to the Unified Development Code by rezoning a certain 3.01± acre tract from District AG (Agricultural) to District RE (Residential Estates). The motion passed by a roll call vote:  
Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith  
(ADOPTED)
- [5734](#) A motion was made by Charlie Franklin, seconded by Jeanie Lauer to perfect Ordinance #5734. The motion passed by a voice vote.  
(PERFECTED)
- [5734](#) A motion was made by Charlie Franklin, seconded by Jeanie Lauer, to adopt Ordinance #5734, renewing a conditional use permit (CUP) in District AG (Agricultural) for a period of twenty-five years to operate a campground, as to a 21.8± acre tract. The motion passed by a roll call vote:  
Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith  
(ADOPTED)

**7 FINAL PASSAGE OF PROPOSED ORDINANCES**

*None.*

**8 RESOLUTIONS IN COMMITTEE**

- [21215](#) A RESOLUTION congratulating Melodie Chrisman on the occasion of her retirement after more than fifteen years of service to the Community Services League.  
*(Legislature As A Whole - 3rd. Meeting)*
- [21216](#) Anti-Crime Committee moved to adopt. Consent Agenda.

- [21225](#) A RESOLUTION recognizing the risk and negative impacts of overreliance on property taxes to fund critical governmental functions.  
*(Land Use Committee - 2nd. Meeting)*
- [21226](#) A motion was made by Manuel Abarca IV, seconded by Megan L. Marshall, to adopt Resolution #21226, expressing support for equitable property taxes. The motion passed by a roll call vote:  
Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith  

(ADOPTED)

*A motion was made by Jeanie Lauer, seconded by Megan Marshall, to waive the reading of Resolution #21228. The motion passed by a voice vote.*
- [21228](#) Public Works Committee moved to adopt. Consent Agenda.
- [21229](#) Public Works Committee moved to adopt. Consent Agenda.
- [21230](#) Public Works Committee moved to adopt. Consent Agenda.
- [21231](#) Transferring \$54,545.00 within the 2023 Sheriff's Revolving Fund and awarding a contract for the purchase of a full-size SUV for use by the Sheriff's Office to Corwin Motors of Springfield, LLC, of Springfield, MO, under the terms and conditions of State of Missouri Contract No. CC222374003, an existing competitively bid government contract, at an actual cost to the County in the amount of \$54,545.00.  
*(WITHDRAWN BY SPONSOR MANUEL ABARCA IV. CONCURRED BY MEGAN MARSHALL AND VENESSA HUSKEY.)*
- [21232](#) Land Use Committee moved to adopt. Consent Agenda.
- [21233](#) Anti-Crime Committee moved to adopt. Consent Agenda.
- [21234](#) Land Use Committee moved to adopt. Consent Agenda.
- [21235](#) Justice and Law Enforcement Committee moved to adopt. Consent Agenda.
- [21236](#) Land Use Committee moved to adopt. Consent Agenda.
- [21238](#) 911 Oversight Committee moved to adopt. Consent Agenda.
- [21239](#) Land Use Committee moved to adopt. Consent Agenda.

[21240](#) Justice and Law Enforcement Committee moved to adopt. Consent Agenda.

[21241](#) Public Works Committee moved to adopt. Consent Agenda.

[21242](#) Land Use Committee moved to adopt. Consent Agenda.

[21247](#) Public Works Committee moved to adopt. Consent Agenda.

**9 CONSENT AGENDA**

[21216](#) A RESOLUTION transferring \$150,000.00 within the 2023 Anti-Crime Sales Tax Fund to cover funding for the Jackson County Sheriff's Office's 2023 Law Enforcement School-Based Initiative.

(ADOPTED)

[21228](#) A RESOLUTION awarding a twelve-month term and supply contract, with one twelve-month option to extend, for the furnishing of doors and restroom partition parts and replacement, repairs, maintenance, and associated services for use by various County departments to DH Pace Company, Inc., d/b/a Overhead Door Company of Olathe, KS, under the terms and conditions of Invitation to Bid No. 23-004.

(ADOPTED)

[21229](#) A RESOLUTION awarding a twelve-month term and supply contract, with one twelve-month option to extend, for the furnishing of auto/truck parts and repair services for use by various County departments to NAPA Auto Parts of Kansas City, KS, Factory Motor Parts of Kansas City, MO, and Metro Ford of Independence, MO, under the terms and conditions of Invitation to Bid No. 23-003.

(ADOPTED)

[21230](#) A RESOLUTION awarding a contract on the 2023 pavement maintenance program (mill and overlay), County Project 3272, to Superior Bowen Asphalt Company, LLC, of Kansas City, MO, under the terms and conditions of Invitation to Bid No. 23-012, at an actual cost to the County not to exceed \$1,451,437.00.

(ADOPTED)

[21232](#) A RESOLUTION authorizing the County Executive to execute a Management Agreement with the Downtown Community Improvement District for the furnishing of maintenance and safety-related services at the Oppenstein Brothers Memorial Park in the Central Business District Loop of downtown Kansas City, MO, at an annual cost to the County not to exceed \$75,000.00.

(ADOPTED)

[21233](#) A RESOLUTION transferring \$21,000.00 within the 2023 Anti-Crime Sales Tax Fund to cover the costs of temporary office administrative services for use by the COMBAT staff.

(ADOPTED)

[21234](#) A RESOLUTION awarding a contract for the purchase of one utility vehicle for use by the Parks + Rec Department to Clark Equipment of West Fargo, ND, under the terms and conditions of Missouri NASPO GME E194-81037, an existing competitively bid government contract, at an actual cost to the County in the amount of \$15,107.00.

(ADOPTED)

[21235](#) A RESOLUTION awarding a twelve-month term and supply contract, with one twelve-month option to extend for the furnishing of public safety supplies and equipment for use by various County departments to Galls of Lexington, KY, under the terms and conditions set forth in BuyBoard Contract No. 698-23, an existing competitively bid government contract.

(ADOPTED)

[21236](#) A RESOLUTION authorizing the County Executive to execute a Memorandum of Agreement with the Missouri State Historic Preservation Office, relating to federal funding for the Greenwood Connector Phase 1 Trail project.

(ADOPTED)

[21238](#) A RESOLUTION authorizing the Director of Finance and Purchasing to make a payment to the Mid-America Regional Council for the purchase of automated abandoned 911 call-back software for use by the Kansas City Police Department, in the amount of \$120,645.00.

(ADOPTED)



[21239](#) A RESOLUTION awarding a contract for the furnishing of a compact track loader for use by the Parks + Rec Department to Clark Equipment of West Fargo, ND, under the terms and conditions of Missouri NASPO Construction Contract No. CC190249002, an existing competitively bid government contract, at an actual cost to the County in the amount of \$97,630.00.

(ADOPTED)

[21240](#) A RESOLUTION awarding a twelve-month term and supply contract, with one twelve-month option to extend, for the furnishing of inmate clothing for use by the Department of Corrections to Bob Barker of Fuquay-Varina, NC, and Victory Supply of Mt. Pleasant, TN, under the terms and conditions of Invitation to Bid No. 124-22.

(ADOPTED)

[21241](#) A RESOLUTION authorizing the County Executive to execute a Cost Share Agreement with the City of Lee's Summit, MO, for improvement to Langsford Road, at an actual cost to the County in the amount of \$69,803.00.

(ADOPTED)

[21242](#) A RESOLUTION authorizing the County Executive to execute a License and Professional Services Agreement with Audacy-Kansas City, LLC, d/b/a KZPT, for the sponsorship of an event at Longview Lake, at an actual cost to the County in the amount of \$24,500.00.

(ADOPTED)

[21247](#) A RESOLUTION transferring \$300,000.00 within the 2023 General Fund to cover the costs of repairs to the sewer lines and property clean-up and restoration at the Historic Truman Courthouse.

(ADOPTED)

*Resolutions #21216, #21228, #21229, #21230, #21232, #21233, #21234, #21235, #21236, #21238, #21239, #21240, #21241, #21242, and #21247 were moved to Consent Agenda for adoption.*

A motion was made by Megan L. Marshall, seconded by Jeanie Lauer, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

## 10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

[5735](#) Appropriating \$82,500.00 from the undesignated fund balance of the 2023 Grant Fund, in acceptance of a grant received from the United States Office of National Drug Control Policy, High Intensity Drug Trafficking Area program, for use by the Jackson County Drug Task Force.  
*(Assigned to the Budget Committee.)*

[5736](#) Appropriating \$956.00 from the undesignated fund balance of the 2023 Grant Fund to reimburse the Sheriff's Office for costs incurred to purchase preliminary breath test supplies for use by the Sheriff's Office pursuant to a Missouri Department of Transportation Highway Safety and Traffic Division Statewide Impaired Driving grant.  
*(Assigned to the Finance and Audit Committee.)*

[5737](#) Appropriating \$17,955.00 from the undesignated fund balance of the 2023 Park Fund in acceptance of insurance proceeds for the repair of damage to a Parks + Rec Department vehicle and awarding a contract for repair of the vehicle to Drake Scruggs Equipment, Inc., of Springfield, IL, in the actual amount of \$18,955.00.  
*(Assigned to the Budget Committee.)*

[5738](#) A motion was made by Donna Peyton, seconded by Venessa Huskey to perfect Ordinance #5738. The motion passed by a voice vote.  
(PERFECTED)

[5738](#) A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adopt Ordinance #5738, appropriating \$200,000.00 from the undesignated fund balance of the 2023 General Fund to cover the cost of a Jackson County sponsorship for the 2023 NFL Draft event and authorizing the Director of Finance and Purchasing to make a payment to the Greater Kansas City Sports Commission, in the amount of \$200,000.00. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

No: 1 - Jalen Anderson

(ADOPTED)

## 11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE

[21248](#) Awarding a nine-month term and supply contract for the furnishing of drug testing and laboratory oral fluid testing for use by the Prosecuting Attorney's Office and Department of Corrections to Avertest, LLC., of Richmond, Virginia, under the terms and conditions set forth in Johnson County, Kansas Contract No. 2014-106-2, an existing government contract.  
*(Assigned to the Justice and Law Enforcement Committee.)*

[21249](#) Awarding a twelve-month term and supply contract, with one twelve-month option to extend for the furnishing of disaster recovery services for County-wide use to G&G Restoration, LLC a/k/a: ServPro of Lee's Summit, Missouri, under the terms and conditions of the Junior College District of Metropolitan Kansas City, Missouri (MCC) Contract No. 19-7242-C3R2.  
*(Assigned to the Finance and Audit Committee.)*

[21250](#) Awarding a contract for the furnishing of television airtime for use by the Parks + Rec Department to Charter Communication Holdings, LLC, dba Spectrum Reach, at an actual cost to the County not to exceed \$25,050.00.  
*(Assigned to the Land Use Committee.)*

[21251](#) Authorizing the County Executive to execute an agreement with the Independence Chamber of Commerce for use of the County's parking lots and other property located in and around the Independence Square for the upcoming Santa-Cali-Gon Days Festival, at no cost to the County.  
*(Assigned to the Land Use Committee.)*

[21252](#) A motion was made by Megan L. Marshall, seconded by Manuel Abarca IV, to adopt Resolution #21252, authorizing the Chairman of the Legislature to execute an Agreement for Municipal Financial Advisory Services with Stifel, Nicolaus & Co., Inc., of Kansas City, MO, for municipal financial advisory services to be provided to the Legislature through December 31, 2023, at a cost to the County not to exceed \$5,000.00. The motion passed by a roll call vote:

Yes: 7 - DaRon McGee, Megan L. Marshall, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Jeanie Lauer

No: 1 - Sean E. Smith

Absent: 1 - Jalen Anderson

(ADOPTED)

[21253](#) Transferring \$18,625.00 within the 2023 General Fund to partially cover the cost of participation in the Kansas City Police Department's Kansas City Emergency Threat Analysis Capability group and authorizing the Director of Finance and Purchasing to make payment to the Kansas City Board of Police Commissioners in the amount of \$55,500.00.

*(Assigned to the Budget Committee.)*

[21254](#) A motion was made by Jeanie Lauer, seconded by Jalen Anderson, to adopt Resolution #21254, recognizing the creation of the Jackson County COMBAT program on the occasion of its 30th anniversary. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

(ADOPTED)

[21255](#) A motion was made by Manuel Abarca IV, seconded by Venessa Huskey, to adopt Resolution #21255, welcoming the National Football League to Jackson County for the NFL Draft event to be held at Kansas City's Union Station on April 27 through April 29, 2023. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

Absent: 1 - Jalen Anderson

(ADOPTED)

**12 COUNTY EXECUTIVE ORDERS**

*None.*

**13 UNFINISHED BUSINESS**

*None.*

**14 NEW BUSINESS**

*None.*

**15     ADJOURNMENT**

A motion was made by Megan L. Marshall, seconded by Venessa Huskey, to adjourn the meeting. The motion passed by a voice vote.

*Meeting adjourned until Monday, May 1, 2023 at 3:00 P.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.*