



Office of  
**Mary Jo Spino**  
Clerk of the County Legislature

# Jackson County Missouri

## JOURNAL

### County Legislature

*Theresa Galvin (6th) Chair, Dan Tarwater III (4th) Vice Chair,  
Jalen Anderson (1st AL), Crystal Williams (2nd AL), Tony Miller (3rd AL),  
Scott Burnett (1st), Ronald E. Finley (2nd), Charlie Franklin (3rd),  
Jeanie Lauer (5th)*

Jackson County Courthouse  
415 E. 12th Street, 2nd floor  
Kansas City, Missouri 64106  
(816)881-3242

**Monday, November 18, 2019**

**1:00 PM**

**Forty-fifth Regular Meeting**

### **K.C. Legislative Assembly Area, Kansas City, Missouri**

Theresa Galvin, Chair, called the meeting of the Jackson County Legislature to order.

**1 ROLL CALL**

Present 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Galvin

**2 THE PLEDGE OF ALLEGIANCE**

Recited.

**3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING**

A motion was made by Dan Tarwater III, seconded by Scott Burnett to approve the journal of the previous meeting held on November 12, 2019. The motion passed by a voice vote.

**4 HEARINGS**

None.

**5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE**

*Caleb Clifford, Chief of Staff, said that Frank White, Jr., County Executive, is attending the Missouri Association of Counties meeting today. Mr. White appreciates the cooperation of the Legislature with regards to the recent compensation study and the work toward reaching an agreement with Troy M. Schulte to serve as County Administrator.*

**6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE**

[5284](#) A motion was made by Crystal Williams, seconded by Jalen Anderson to perfect Ordinance #5284. The motion passed by a voice vote.  
(PERFECTED)

[5284](#) A motion was made by Crystal Williams, seconded by Jalen Anderson, to adopt Ordinance #5284 appropriating \$179,480.00 from the undesignated fund balance of the 2019 Park Fund in acceptance of surplus proceeds from the recent real property auction. The motion passed by a roll call vote:  
Yes: 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Galvin  
(ADOPTED)

[5285](#) Finance and Audit Committee moved to perfect. Consent Agenda.

[5287](#) Land Use Committee moved to perfect. Consent Agenda.

[5288](#) Rules Committee moved to perfect. Consent Agenda.

*A motion was made by Tony Miller, seconded by Dan Tarwater III, to waive the reading of Ordinance #5289. The motion passed by a voice vote.*

[5289](#) Finance and Audit Committee moved to perfect. Consent Agenda.

*A motion was made by Tony Miller, seconded by Dan Tarwater III, to waive the reading of Ordinance #5290. The motion passed by a voice vote.*

[5290](#) Finance and Audit Committee moved to perfect. Consent Agenda.

**7 FINAL PASSAGE OF PROPOSED ORDINANCES**

*None.*

**8 RESOLUTIONS IN COMMITTEE**

[20298](#) A motion was made by Crystal Williams, seconded by Ronald E. Finley, to approve the corrected Budget Committee Substitute dated November 18, 2019. The motion passed by a voice vote.  
(APPROVED)

[20298](#) Budget Committee moved to adopt the Budget Committee Substitute. Consent Agenda.

[20299](#) Land Use Committee moved to adopt. Consent Agenda.

[20300](#) Finance and Audit Committee moved to adopt. Consent Agenda.

**9 CONSENT AGENDA**

[5285](#) AN ORDINANCE transferring \$57,260.00 within the 2019 General Fund and appropriating \$666,689.00 from the undesignated fund balance of the 2019 Grant Fund in acceptance of the 2019 JAG Grant awarded to the Prosecuting Attorney's Office.

(PERFECTED)

[5287](#) AN ORDINANCE repealing Schedule I, Chapter 50, Jackson County Code, 1984, relating to park fees and charges and enacting, in lieu thereof, one new schedule relating to the same subject.

(PERFECTED)

[5288](#) AN ORDINANCE repealing sections 710. and 720., Jackson County Code, 1984, relating to County personnel practices, and enacting, in lieu thereof, two new sections relating to the same subject.

(PERFECTED)

[5289](#) AN ORDINANCE transferring \$125,000.00 within the 2019 General Fund and appropriating \$53,600.00 from the undesignated fund balance of the 2019 Anti-Crime Sales Tax Fund and \$22,000.00 from the undesignated fund balance of the 2019 Park Enterprise Fund to cover the costs of health savings account contributions and insurance administrative fees.

(PERFECTED)

[5290](#) AN ORDINANCE appropriating \$330,000.00 from the undesignated fund balance of the 2019 General Fund, \$6,750.00 from the undesignated fund balance of the 2019 Health Fund, and \$52,056.00 from the undesignated fund balance of the 2019 Anti-Crime Sales Tax Fund to cover the costs of vacation and sick leave payouts through the end of 2019.

(PERFECTED)

[20298](#) A RESOLUTION establishing as a goal that all County associates be paid a minimum wage of \$15.00 per hour.

(ADOPTED)

[20299](#) A RESOLUTION authorizing the purchase of a bucket truck for use by the Parks + Rec Department from Time Manufacturing Company of Waco, TX, under the terms and conditions of Sourcewell Contract No. 012418-TIM, an existing competitively bid contract, at an actual cost to the County of \$106,039.00.

(ADOPTED)

[20300](#)

A RESOLUTION transferring \$34,274.00 within the 2019 Grant Fund to cover the cost of a previously approved contract amendment with Burns & McDonnell and a legal services agreement with Nossaman LLP.

(ADOPTED)

*Ordinances #5285, #5287, #5288, #5289, and #5290 were moved to the Consent Agenda for perfection. Resolutions #20298, #20299, and #20300 were moved to the Consent Agenda for adoption.*

A motion was made by Scott Burnett, seconded by Dan Tarwater III, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Galvin

**10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE**[5291](#)

Appropriating \$9,136.00 from the undesignated fund balance of the 2019 General Fund representing a payment from the United States Marshal Service for overtime salaries.

*(Assigned to the Budget Committee.)*

[5292](#)

To adopt the annual budget and set forth appropriations for the various spending agencies and the principal subdivisions thereof, for the fiscal year ending December 31, 2020.

*(Assigned to the Legislature As A Whole.)*

[5293](#)

Setting the 2020 Jackson County, Missouri tentative tax levy.

*(Assigned to the Legislature As A Whole.)*

**11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE**[20302](#)

Awarding a twelve-month term and supply contract with one twelve-month option to extend for the furnishing, installation, and recycling of carpet for use countywide to RD Mann Commercial Flooring of Kansas City, KS, under the terms and conditions of the Jackson County Circuit Court Contract No. 800805-19-22-3, an existing competitively bid contract.

*(Assigned to the Finance and Audit Committee.)*

[20303](#)

Awarding a twelve-month term and supply contract with one twelve-month option to extend, for the furnishing of t-shirts and wearing apparel for use by various County departments to Raytown Screen Print of Greenwood, MO, under the terms and conditions of Invitation to Bid No. 53-19.

*(Assigned to the Finance and Audit Committee.)*

[20304](#) Awarding a twelve-month term and supply contract with one twelve-month option to extend, for the furnishing of hydraulic systems parts and repair services for use by the Public Works Department to Calibrated Products, Inc., of Blue Springs, MO under the terms and conditions of Invitation to Bid 52-19.

*(Assigned to the Public Works Committee.)*

[20305](#) Awarding a twelve-month term and supply contract with one twelve-month option to extend, for the furnishing of floating structure maintenance, inspection, and repair services for use by the Parks + Rec Department to Ozark Barge and Dock Services of Gravois Mills, MO, under the terms and conditions of Invitation to Bid No. 50-19.

*(Assigned to the Land Use Committee.)*

[20306](#) Awarding a twelve-month term and supply contract with one twelve-month option to extend for the furnishing of office paper for use by various County departments to Clayton Paper & Distributing of St. Joseph, MO, under the terms and conditions of MARC/KCRPC Contract No. 88, an existing competitively bid contract.

*(Assigned to the Finance and Audit Committee.)*

[20307](#) Transferring \$82,000.00 within the 2019 Anti-Crime Sales Tax Fund and \$746,926.00 within the 2019 General Fund to cover the cost of budget shortfalls for overtime salaries, supplies, furniture, and other contractual services.

*(Assigned to the Budget Committee.)*

[20308](#) A motion was made by Crystal Williams, seconded by Jalen Anderson, to adopt Resolution #20308, transferring \$73,400.00 within the 2019 General Fund for a reallocation of budgeted funds within the Sixteenth Judicial Circuit Court. The motion passed by a roll call vote:

Yes: 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Galvin

(ADOPTED)

[20309](#) A motion was made by Crystal Williams, seconded by Tony Miller, to adopt Resolution #20309, transferring \$71,000.00 within the 2019 General Fund for a reallocation of budgeted funds within the Sixteenth Judicial Circuit Court. The motion passed by a roll call vote:

Yes: 9 - Jalen Anderson, Crystal Williams, Tony Miller, Scott Burnett, Ronald E. Finley, Charlie Franklin, Dan Tarwater III, Jeanie Lauer and Theresa Galvin

(ADOPTED)

[20310](#)

Authorizing the County Executive to execute an Employment Agreement with Troy M. Schulte to serve as the County Administrator for Jackson County.  
(Assigned to the Legislature As A Whole.)

*A motion was made by Dan Tarwater III, seconded by Scott Burnett, to adopt Resolution #20310.*

*Discussion.*

*Theresa Galvin invited Troy M. Schulte to come forward to address the Legislature. She said that there have been some changes to the proposed contract with Mr. Schulte and those revisions were distributed to Legislators before the meeting. The Administration currently has three top positions open, Chief Operating Officer, Deputy Chief Operating Officer, and Chief of Health Services. Ms. Galvin said that her support for this position is dependent upon the elimination of those three staff positions, thereby creating the salary savings needed for Mr. Schulte's proposed \$220,000 salary. Mr. Schulte said that he is accustomed to running a large operation with a small staff. Caleb Clifford, Chief of Staff, said that he had not shared the recommended budget with Mr. Schulte, but that they agree the positions will not be filled.*

*Dan Tarwater III, County Legislator, said that he is excited to have Mr. Schulte join the County because he believes Mr. Schulte will be a unifying force. Mr. Tarwater requested clarification of the termination section of the proposed contract. Charlie Franklin, County Legislator, said he suggests amending the contract to state that the balance of the contract will be paid if the contract is terminated.*

*Jalen Anderson, County Legislator, requested that the Legislature receive a job description for this position and asked why this contract was drafted without the corresponding changes to Jackson County Code and organizational chart. Mr. Anderson asked for Mr. Schulte's recommendations related to the County's most pressing issues, including a new jail facility, Assessment issues, and the renovation of the downtown Jackson County Courthouse.*

*With regards to the jail issue, Mr. Schulte said he will form a steering committee and gather input from all stakeholders on the jail issues. He agreed that a regional solution to the jail issues is the most efficient and economic option. He intends to reach consensus between the Legislature and the County Executive on these issues. Mr. Schulte added that the Assessment process could be handled as a project management matter with frequent updates and a more transparent process. He was prepared to*

*have conversations with staff to put guidelines in place to avoid problems.*

*Mr. Anderson asked about the courthouse renovation process. Mr. Schulte said that City Hall has had similar challenges with its facility. A financing plan must be put into place and work on core issues such as the roof, water pipes, and the elevators.*

*Mr. Schulte said that if hired, he will report to the County Executive and all other department heads will report to him. He said that Mr. Clifford would report directly to the County Executive.*

*Jay Haden, Chief Deputy County Counselor, said that the 1973 Jackson County Charter had a Director of Administration position that was responsible for managing department heads. This arrangement was in place up until about 1982.*

*Crystal Williams, County Legislator, asked about political appointments. Mr. Schulte recommended a more professional process, but said he has experience in dealing with the political issues in government. He acknowledged that he will have a learning curve when he comes onboard.*

*Jeanie Lauer, County Legislator, said that she wants this process to be fair, but this contract is similar to hiring a vendor with no job description, scope of work, or deliverables. The contract is written for the person not the position. She advocated for doing the contract the right way, so we are not setting ourselves up for problems later. She said she does not want to hear staff say that this is how we've always done it in the past. She questioned why the rush to have this contract approved.*

*Ronald E. Finley, County Legislator, said that he did not think this contract was ready. It needs a job description and an organization chart. He agreed that the contract needs serious consideration and recommended modifications to the contract. He wanted more specifics about the County Administrator's job duties.*

*Crystal Williams said that she appreciated the opportunity to get their questions answered to help move forward. Dan Tarwater thanked Mr. Schulte and Ms. Galvin for bringing this discussion into an open session. He expressed his enthusiasm for having Mr. Schulte on board. Ms. Galvin asked Mr. Clifford if the job description, changes to the code, and organizational chart could be completed by next Monday. Mr. Clifford assured her those documents will be completed by Monday. Mr. Tarwater withdrew his motion to adopt.*

*A motion was made by Dan Tarwater III, seconded by Jalen Anderson to hold Resolution #20310. The motion passed by a voice vote.*

[20311](#)

Authorizing the County Executive to execute a Program Services Contract with the Missouri Department of Health and Senior Services for a tracking program for statistical reporting of opioid and violent deaths, for a fee payable to the County.

*(Assigned to the Health and Environment Committee.)*

**12 COUNTY EXECUTIVE ORDERS**

*None.*

**13 UNFINISHED BUSINESS**

Crystal Williams requested reconsideration of Ordinance #5284, previously moved to the Consent Agenda for perfection. See page 2 for details.

**14 NEW BUSINESS**

*None.*

**15 ADJOURNMENT**

A motion was made by Dan Tarwater III, seconded by Scott Burnett, to adjourn the meeting. The motion passed by a voice vote.

*Meeting adjourned until Monday, November 25, 2019 at 9:30 A.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.*