



Office of  
**Mary Jo Spino**  
Clerk of the County Legislature

# Jackson County Missouri

## JOURNAL

### County Legislature

*DaRon McGee (4th) Chairman,  
Megan L. Marshall (3rd AL) Vice Chairman,  
Jalen Anderson (1st AL), Donna Peyton (2nd AL),  
Manuel Abarca IV (1st), Venessa Huskey (2nd), Charlie Franklin (3rd),  
Jeanie Lauer (5th), Sean E. Smith (6th)*

Jackson County Courthouse  
415 E. 12th Street, 2nd floor  
Kansas City, Missouri 64106  
(816)881-3242

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**Monday, May 1, 2023**

**3:00 PM**

**Sixteenth Regular Meeting**

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### K.C. Legislative Assembly Area, Kansas City, Missouri

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DaRon McGee, Chairman, called the meeting of the Jackson County Legislature to order.

**1 ROLL CALL**

Present 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

**2 THE PLEDGE OF ALLEGIANCE**

Recited.

**3 APPROVAL OF THE JOURNAL OF THE PREVIOUS MEETING**

A motion was made by Jeanie Lauer, seconded by Jalen Anderson to approve the journal of the previous meeting held on April 24, 2023. The motion passed by a voice vote.

**4 HEARINGS**

*Representatives Dan Wehmuller, Project Coordinator, Jeff Jenkins, Project Director, and Daniel Felder, from JCDC Partners LLC and JE Dunn - Axiom, and Martin Berglund, DLP Group, presented information regarding the guaranteed maximum price (GMP). A copy of their presentation is available under the attachments for Ordinance #5727 located at <https://jacksonco.legistar.com/LegislationDetail.aspx?ID=6103890&GUID=F692DA34-21DC-4BC8-98A2-CC7E3BC41327&Options>.*

*Donna Peyton, County Legislator, asked about the team's definition of community and if this refers to Jackson County. Mr. Felder said when he speaks of community, he is referring to the MBE/WBE community. The MBE/WBE firms on this project are locally based. The impact will be county-wide. Ms. Peyton asked how the Legislature will know these are businesses from the Jackson County community. Mr. Felder said their*

organization knows who they are working with. He said many local businesses were involved in the work on the NFL Draft and the new airport terminal. From a workforce perspective, these people will come from here. Jeff Jenkins said these are people who we know and have worked with previously. Donna Peyton asked how this team reflects the original request for proposal that was submitted last year. Dan Wehmuller said the proposals submitted were vetted by a committee of county staff unanimously as being the most qualified team. That process focused on qualifications. The overall budget was stated in the RFP and all responding firms were aware of the price. JCDC Partners oversaw the procurement of the design builder.

Jeanie Lauer, County Legislator, said the understanding was that this project will be design-build to budget. That was the driving criteria with a price of \$256.6 million. The most qualified contractor to meet that budget would be chosen. That has been a confusing factor in this process. We've now come up with increased costs due to supply chain issues and Covid. Ms. Lauer said she has had questions from constituents about unused space in the facility. The building has a lot of open areas. Mr. Berglund said many of these so called unused spaces are intended to be used. DaRon McGee, County Legislator, asked the team to send an email regarding the use and square footage of various spaces. Mr. Berglund said they would follow up.

Ms. Lauer asked about the amount and type of glass used in the facility and if it is secure or a risk for contraband or escape. Mr. Berglund said the glass is to allow for more lighting and a bright space. The building has a secure perimeter. The glass is not the typical glass used in most facilities. They will send a video with specifics of these products.

DaRon McGee introduced Sean Putney, Executive Director/CEO Kansas City Zoo, to present information regarding the Zoological District Commission and the Kansas City Zoo. Sean Putney took the reins of the Kansas City Zoo as executive director/CEO in January 2022. He brought nearly 29 years of zoo and aquarium experience to the role, including 14 years at the Kansas City Zoo.

A native of Pennsylvania, Sean got his start at Catalina Island Marine Institute in California before spending 12 years at Omaha's Henry Doorly Zoo. Sean began his tenure at the Kansas City Zoo in 2007 as an animal curator, working his way up as he took on more responsibilities overseeing the Zoo's animal collection, animal care staff, conservation program, veterinary health department, and facilities.

*Mr. Putney said the zoo has had an exciting decade. They have nearly completed building an aquarium, which he believes is a game changer for the region. They hope the zoo and aquarium will be a large draw of visitors from the region. The aquarium opens September 1, 2023.*

*Charlie Franklin, County Legislator, asked how much money the Zoological District sales tax generates. Mr. Putney said the tax generated \$21 million this year. The Zoo receives no direct support from the County.*

**5 COMMUNICATIONS WITH AND REPORTS OF THE COUNTY EXECUTIVE**

*None.*

**6 PERFECTION OF PROPOSED ORDINANCES AND REPORTS OF COMMITTEE**

A motion was made by Sean E. Smith, seconded by Venessa Huskey, to waive the reading of Ordinance #5727. The motion passed by a voice vote.

[5727](#)

A motion was made by Jalen Anderson, seconded by Sean E. Smith, to perfect Ordinance #5727, establishing the New Detention Center Capital Project Fund as a dedicated special revenue fund within the County's financial system, appropriating \$99,017,979.00 from the Undesignated Fund Balance of the 2023 New Detention Center Capital Project Fund, authorizing the County Executive to execute three contract amendments to the contract with J.E. Dunn-Axiom of Kansas City, MO, for the construction of the new Jackson County Detention Center to cover the guaranteed maximum price, Component 2 (Site Demolition, Site Development, and Earthwork), and Component 2a (Engineering, Detailing, Mockups, and Early Procurement) at an aggregate cost to the County not to exceed \$99,017,979.00, and declaring the intent of the County to reimburse itself for this expense from future bond proceeds.. The motion failed by a roll call vote:

Yes: 4 - Jalen Anderson, Charlie Franklin, Jeanie Lauer and Sean E. Smith

No: 5 - DaRon McGee, Megan L. Marshall, Donna Peyton, Manuel Abarca IV and Venessa Huskey

(FAILED)

[5729](#)

Budget Committee moved to perfect. Consent Agenda.

[5732](#)

A motion was made by Megan L. Marshall, seconded by Venessa Huskey to perfect Ordinance #5732. The motion passed by a voice vote.

(PERFECTED)

*Discussion.*

[5732](#) A motion was made by Megan L. Marshall, seconded by Venessa Huskey, to adopt Ordinance #5732, authorizing the issuance of special obligation bonds, Series 2023A of Jackson County, Missouri, and authorizing certain other documents and actions in connection therewith. The motion passed by a roll call vote:

Yes: 8 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin and Sean E. Smith

No: 1 - Jeanie Lauer

(ADOPTED)

[5735](#) Budget Committee moved to perfect. Consent Agenda.

[5736](#) Finance and Audit Committee moved to perfect. Consent Agenda.

[5737](#) Budget Committee moved to perfect. Consent Agenda.

## 7 FINAL PASSAGE OF PROPOSED ORDINANCES

*None.*

## 8 RESOLUTIONS IN COMMITTEE

[21215](#) A motion was made by Jeanie Lauer, seconded by Jalen Anderson, to adopt Resolution #21215, congratulating Melodie Chrisman on the occasion of her retirement after more than fifteen years of service to the Community Services League. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

(ADOPTED)

[21225](#) A RESOLUTION recognizing the risk and negative impacts of overreliance on property taxes to fund critical governmental functions.  
*(Land Use Committee - 3rd. Meeting)*

[21248](#) Justice and Law Enforcement Committee moved to adopt. Consent Agenda.

[21249](#) Finance and Audit Committee moved to adopt. Consent Agenda.

[21250](#) Land Use Committee moved to adopt. Consent Agenda.

[21251](#) Land Use Committee moved to adopt. Consent Agenda.

[21253](#) Budget Committee moved to adopt. Consent Agenda.

**9 CONSENT AGENDA**

[5729](#) AN ORDINANCE accepting \$430,593.00 as a reimbursement from the State of Missouri for certain costs of the 2022 general election and appropriating \$50,000.00 from the undesignated fund balance of the 2022 General Fund to be used for salary increases for the staff of the Jackson County Board of Election Commissioners.

(PERFECTED)

[5735](#) AN ORDINANCE appropriating \$82,500.00 from the undesignated fund balance of the 2023 Grant Fund, in acceptance of a grant received from the United States Office of National Drug Control Policy, High Intensity Drug Trafficking Area program, for use by the Jackson County Drug Task Force.

(PERFECTED)

[5736](#) AN ORDINANCE appropriating \$956.00 from the undesignated fund balance of the 2023 Grant Fund to reimburse the Sheriff's Office for costs incurred to purchase preliminary breath test supplies for use by the Sheriff's Office pursuant to a Missouri Department of Transportation Highway Safety and Traffic Division Statewide Impaired Driving grant.

(PERFECTED)

[5737](#) AN ORDINANCE appropriating \$17,955.00 from the undesignated fund balance of the 2023 Park Fund in acceptance of insurance proceeds for the repair of damage to a Parks + Rec Department vehicle and awarding a contract for repair of the vehicle to Drake Scruggs Equipment, Inc., of Springfield, IL, in the actual amount of \$18,955.00.

(PERFECTED)

[21248](#) A RESOLUTION awarding a nine-month term and supply contract for the furnishing of drug testing and laboratory oral fluid testing for use by the Prosecuting Attorney's Office and Department of Corrections to Avertest, LLC., of Richmond, Virginia, under the terms and conditions set forth in Johnson County, Kansas Contract No. 2014-106-2, an existing government contract.

(ADOPTED)

[21249](#) A RESOLUTION awarding a twelve-month term and supply contract, with one twelve-month option to extend for the furnishing of disaster recovery services for County-wide use to G&G Restoration, LLC a/k/a: ServPro of Lee's Summit, Missouri, under the terms and conditions of the Junior College District of Metropolitan Kansas City, Missouri (MCC) Contract No. 19-7242-C3R2.

(ADOPTED)

[21250](#) A RESOLUTION awarding a contract for the furnishing of television airtime for use by the Parks + Rec Department to Charter Communication Holdings, LLC, dba Spectrum Reach, at an actual cost to the County not to exceed \$25,050.00.

(ADOPTED)

[21251](#) A RESOLUTION authorizing the County Executive to execute an agreement with the Independence Chamber of Commerce for use of the County's parking lots and other property located in and around the Independence Square for the upcoming Santa-Cali-Gon Days Festival, at no cost to the County.

(ADOPTED)

[21253](#) A RESOLUTION transferring \$18,625.00 within the 2023 General Fund to partially cover the cost of participation in the Kansas City Police Department's Kansas City Emergency Threat Analysis Capability group and authorizing the Director of Finance and Purchasing to make payment to the Kansas City Board of Police Commissioners in the amount of \$55,500.00.

(ADOPTED)

*Ordinances #5729, #5735, #5736 and #5737 were moved to the Consent Agenda for perfection. Resolutions #21248, #21249, #21250, #21251 and #21253 were moved to the Consent Agenda for adoption.*

A motion was made by Megan L. Marshall, seconded by Venessa Huskey, to approve the Consent Agenda. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

## 10 INTRODUCTION OF PROPOSED ORDINANCES AND ASSIGNMENT TO COMMITTEE

[5739](#) Appropriating \$12,500.00 from the undesignated fund balance of the 2023 Recorder's Fee Fund to cover increased rent costs for the County Records Center.

*(Assigned to the Finance and Audit Committee.)*

[5740](#) Appropriating \$3,500,000.00 from the undesignated fund balance of the 2023 American Rescue Plan Fund to support the COVID-19 recovery efforts of the Jackson County Health Department and supporting public health infrastructure for the 2023 fiscal year.

*(Assigned to the Budget Committee.)*

[5741](#) Imposing a countywide sales tax of three percent on all tangible personal property retail sales of adult use, non-medicinal marijuana.  
*(Assigned to the Budget Committee.)*

**11 INTRODUCTION OF PROPOSED RESOLUTIONS AND ASSIGNMENT TO COMMITTEE**

[21256](#) Awarding a twelve-month term and supply contract, with one twelve-month option to extend, for the furnishing of vehicle rental services for use by various County departments to Enterprise Leasing Company of Kansas, LLC, of Merriam, KS, under the terms and conditions of Request for Proposals No. 23-007.  
*(Assigned to the Finance and Audit Committee.)*

[21257](#) Awarding a twelve-month term and supply contract, with two twelve-month options to extend, for the furnishing of steam HVAC parts for use by the Facilities Management Division of the Public Works Department to Spence Engineering/Control Products of Fenton, MO, as a sole source purchase.  
*(Assigned to the Public Works Committee.)*

[21258](#) Awarding a contract for video closed captioning services for use by the Office of the Clerk of the County Legislature to Granicus of St. Paul, MN, at an actual cost to the County in the amount of \$23,695.00 for 2023, as a sole source purchase.  
*(Assigned to the Finance and Audit Committee.)*

[21259](#) Authorizing the Jackson County Legislature to hold a closed meeting on Monday, May 1, 2023, for the purpose of conducting confidential communications under section 610.021(12) of the Revised Statutes of Missouri and closing all records prepared for discussion at said meeting.  
*(WITHDRAWN BY SPONSOR JEANIE LAUER. CONCURRED BY VENESSA HUSKEY AND DONNA PEYTON.)*

[21260](#) Authorizing the Sheriff to execute a State Plan of Operation and Application for Participation relating to the Missouri Department of Public Safety and the U.S. Department of Defense's Law Enforcement Support Office Program (LESO), at no cost to the County.  
*(Assigned to the Justice and Law Enforcement Committee.)*

[21261](#)

A motion was made by Jalen Anderson, seconded by Venessa Huskey, to adopt Resolution #21261, honoring the life and accomplishments of Jeffrey Scott Hayes who passed away on April 20, 2023. The motion passed by a roll call vote:

Yes: 9 - DaRon McGee, Megan L. Marshall, Jalen Anderson, Donna Peyton, Manuel Abarca IV, Venessa Huskey, Charlie Franklin, Jeanie Lauer and Sean E. Smith

(ADOPTED)

[21262](#)

Authorizing the County Executive to execute a Community Assistance Program Agreement renewal with the Missouri Department of Conservation, at no additional cost to the County.

*(Assigned to the Land Use Committee.)*

## 12 COUNTY EXECUTIVE ORDERS

[23-11](#)

I hereby make the following reappointments to the University Health Board of Directors:

Dr. Sarah Martin, Ph.D. MPP MPH is reappointed for a term to expire June 30, 2024.

Jon H. Otto is reappointed for a term to expire June 30, 2024.

Bonnaye V. Mims is reappointed for a term to expire June 30, 2024.

## 13 UNFINISHED BUSINESS

Legislative Meeting Schedule.

A motion was made by Megan Marshall, seconded by Manuel Abarca IV, to schedule legislative meetings on Thursday, May 4, 2023 and Friday, May 5, 2023 at 1:00 P.M. in the Kansas City Legislative Assembly Area. The motion passed by a voice vote.

## 14 NEW BUSINESS

Resolution #21259 was withdrawn so there was no closed session.



15     **ADJOURNMENT**

A motion was made by Megan L. Marshall, seconded by Venessa Huskey, to adjourn the meeting. The motion passed by a voice vote.

*Meeting adjourned until Thursday, May 4, 2023 at 1:00 P.M. at the Jackson County Courthouse, 415 E. 12th Street, Kansas City, Missouri, 2nd Floor, Legislative Assembly Area.*